Cost of communications in SA

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Presentation to the Parliamentary Portfolio Committee on Communications Public Hearing Cape Town, 29 November 2012



Outline

- Absence of evidence
- Demand side & supply side data
- Negative implications of Africa position at WICT-12 on affordability
- What is happening in the market/let the people speak
- Fixed, leased lines, data pricing
- Interconnection terminate rate debate
- Prepaid mobile pricing
- Profitability of mobile sector
 - Recommendations

Challenges of gathering evidence...

- Classical asymmetries of information
- Not even high level ITU data available (little demand side data from StatsSA and incomplete response on the basis of data not available from operators to ITU long questionnaire in 2010 - 2009 data- from ICASA)
- South Africa's ranking on the ITU ICT Development Index has slipped from 72nd in 2002, to 97 in 2012 (ITU 2002 -2012) In Africa, SA ranks fifth after Mauritius (69), Seychelles (71), Tunisia (84), Morocco (90), and Egypt (91)
- South Africa was ranked 72 globally in terms of network readiness down from 62 in the 2010 Network Readiness Index in Global Information Technology
- Census 2011, forthcoming StatsSA ICT Satellite Account.

Caution against unintended/antipoor outcomes of Africa position at WCIT-12

- Revision the International Telecommunication Regulations (ITRs) that govern the way nations handle telecommunications network traffic as it crosses their borders at ITU 2012 World Conference on International Telecommunications (WCIT-12) in Dubai, in December
- Leave Concerning proposals submitted to the ITU's Council Working Group to prepare for WCIT-12 are the contribution from European Telecommunications Network Operators Association (ETNO) and the Africa Region contribution submitted by Egypt.
- ETNO wants the ITU to designate Internet content providers as "call originators" and subject them to a "sending party network pays" rule that would allow telecommunications operators to charge them rates they believe are commensurate with the bandwidth their content consumes.





Negative implications for digital economy in developing world

- Access to content would become more expensive if content providers must pass along costs.
- Content providers may respond by terminating connections with operators, especially in countries with populations that have limited buying power and access to payment mechanisms.
- The Internet would be "balkanized" by cutting off some countries from large swaths of content.
- Loss of this access to content and applications, given the role played by the Internet in supporting these countries' transitions from low-income to middleincome economies, could cost them billions of dollars in lost growth.



African Region's threaten affordable connectivity and access to content

- The Africa Region's proposal aims to impose broad regulations on the economics and content of the Internet, and seeks to redefine narrow ITR definitions to encompass the much-larger ecosystem of the digital economy.
- * "The proposals from ETNO and the Africa Region seek to reverse twenty years of liberalized, pro-market policies in international telecom regulation. These policies have delivered affordable connectivity to some of the world's most remote peoples and places and are beginning to bring the benefits of the Internet to them as well." Rohan Samaraiiva, LIRNEasia see www.researchICTafrica.net





Census and RIA national ICT survey

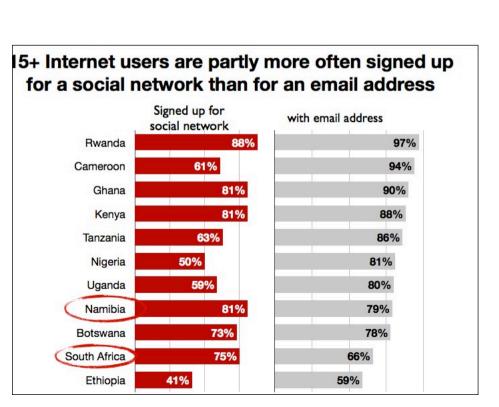
	Census Data		RIA Survey Data	
	2006	2011	2007	2011
Households with Fixed Line	18,5%	14,5%	18,2%	18,0%
Households with Computer	15,6%	21,4%	14,8%	24,5%
Household with Radio	76,5%	67,5%	77,7%	62,3%
Households with Television	65,5%	74,5%	71,1%	78,2%
Households with Internet		35,2%	4.8% (Household) 15.0% (Individual)	19.7% (Household) 33.7% (Individual)
Cellphone Ownership	72,7%	88,9%	62,1%	84.2%

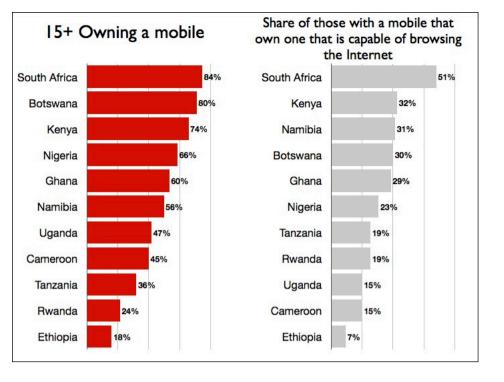


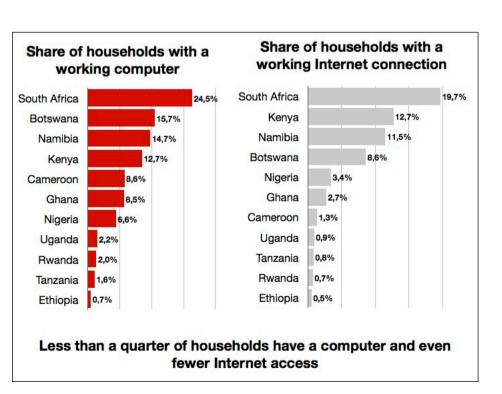
Mobile access good but usage suboptimal...

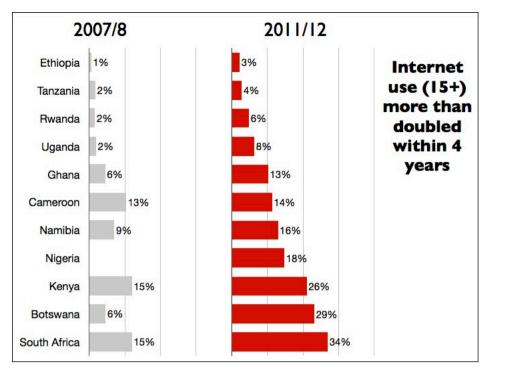
- Total connections in South Africa, the country has a 138% mobile penetration (operator supply side information). When looking at individual subscribers, the figure is at 66% of the population. (GSMA 2012)
- RIA 2011 and Census closer to 85%
- 15% duplicate SIMs (RIA 2011)
- Inhibiting factor for those without services price
- Price an inhibiting factor in limiting usage
 - 8% of income at national but bottom of pyramid closer to 18%
- Substitution
- 1.0 Voice fixed to mobile;
- 2.0 voice to text SMS, Mxit
 - 3.0 Text to data social netwoking platforms

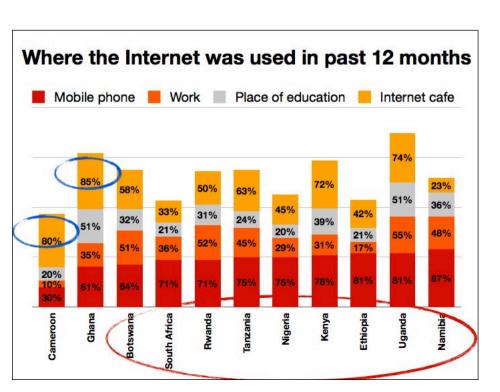


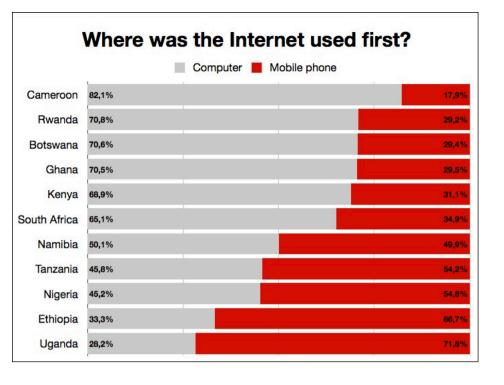


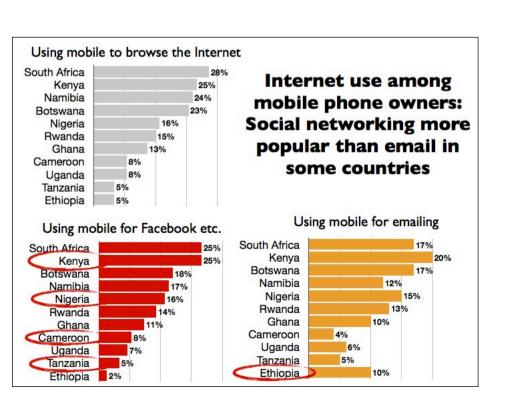






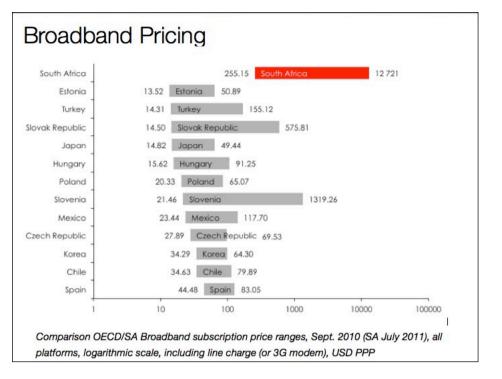


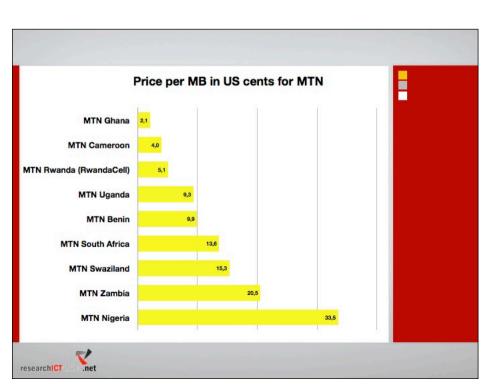


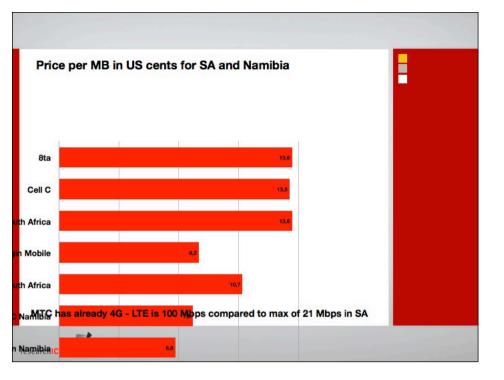


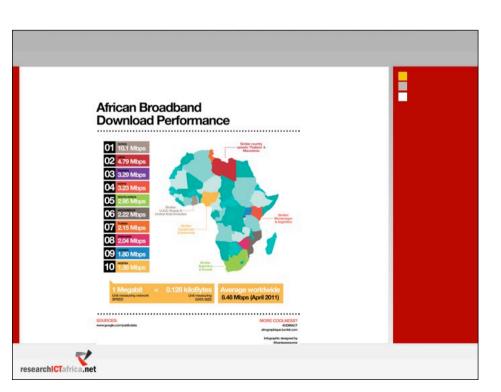


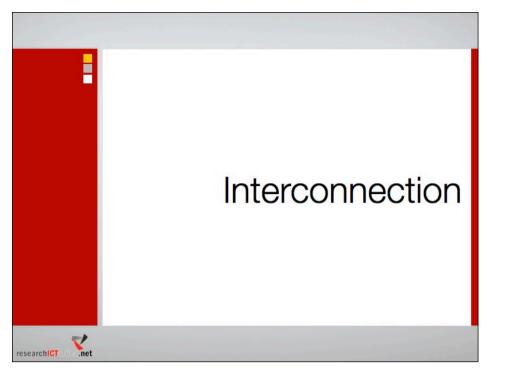


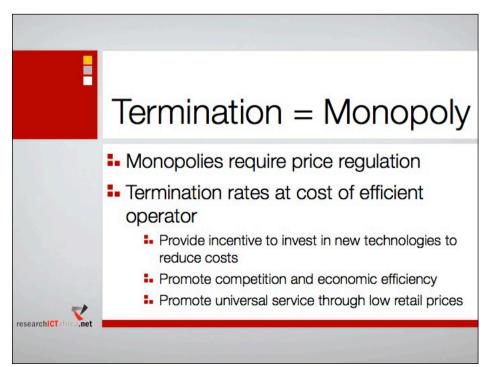


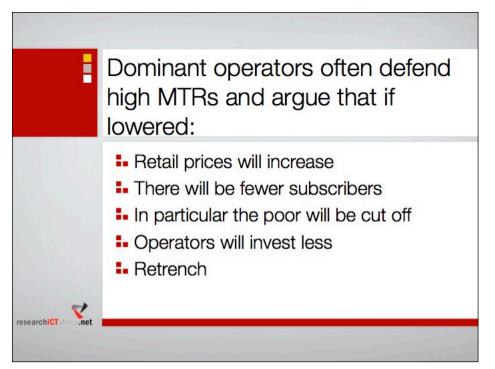




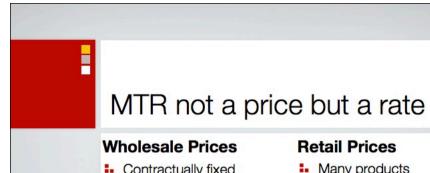












- Contractually fixed
- Often do not change for 10 years and only through regulatory intervention

Retail Prices

- Many products
- Prices vary product by product and change frequently
 - On-net, off-net fixed
 - peak, off-peak, off-off peak
 - SMS, MMS, Data
 - Prepaid, post paid



Revenue Replacement - Dominant operators claim that due to lower termination revenues they have to: - Increase retail prices - Retrench staff - Invest less

Revenue Replacement a suitable business strategy? Businesses are run based on profits, ie revenues - cost, not just revenues If operators could increase prices without losing customers or traffic... If profits could be increased by increasing prices... Why have operators not done so already?

Price interdependence has to work both ways

- If two-sided then one should be able to observe increases in termination rates when retail prices decrease
- If lower termination rates lead to higher retail prices, why has no one suggest to increase the arbitrarily set terminations rates
- MTRs of US 5\$ leading to free calling and data?

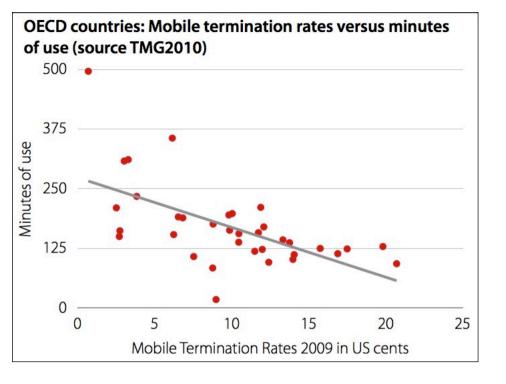


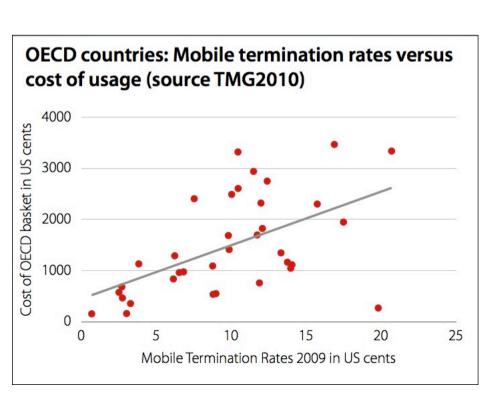
Operators have a choice to pass on MTR reductions

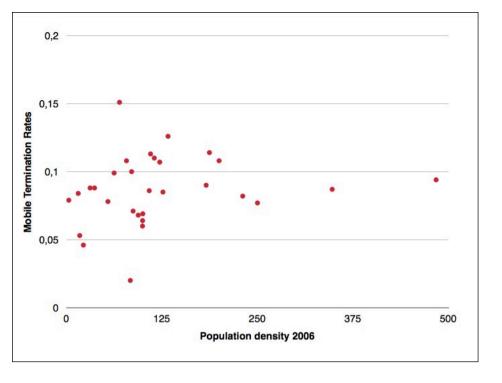
- MTR reductions can be passed on to subscribers = lower off-net prices
- Or operator makes more money for each outgoing minute: Off-net/MTR margin wider
- Retail prices are complex and diverse and pricing strategies are driven by user profiles and market niches, not by revenue replacement

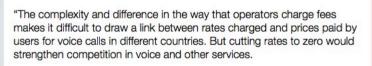








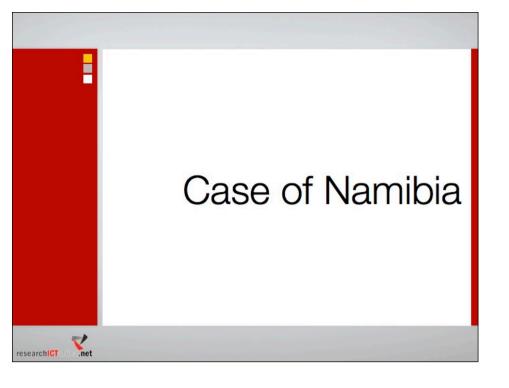


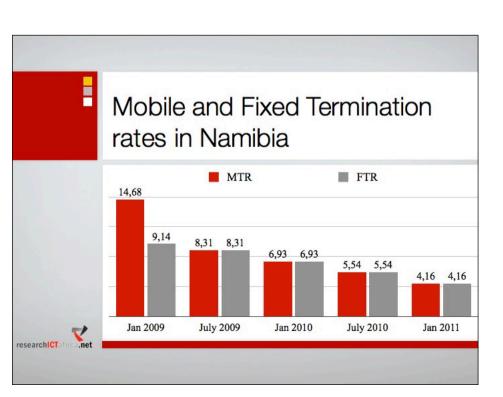


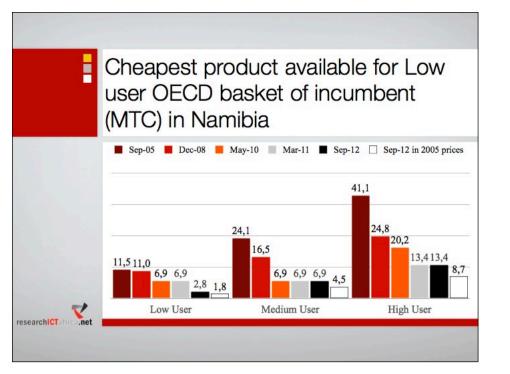
It could also speed up the introduction of innovative new VoIP services and encourage providers to offer a range of tariff models to meet the needs of their users, free from prices reflecting monopoly power on the networks of others."

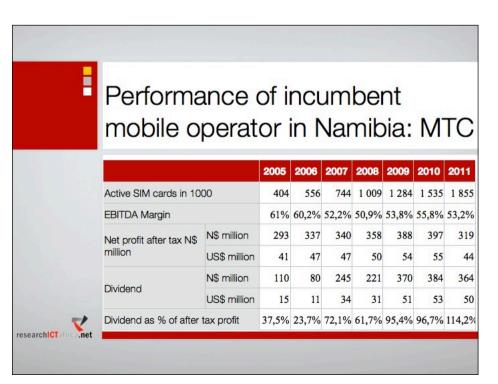
OECD (2012), "Developments in Mobile Termination", OECD Digital Economy Papers, No. 193, OECD Publishing.

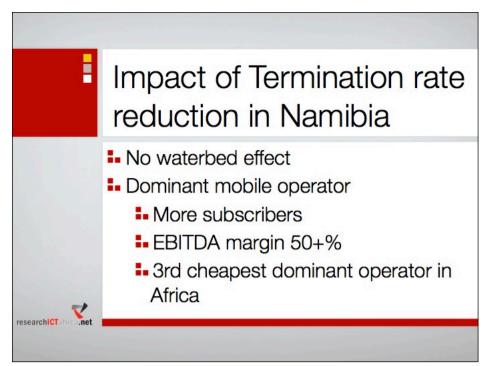


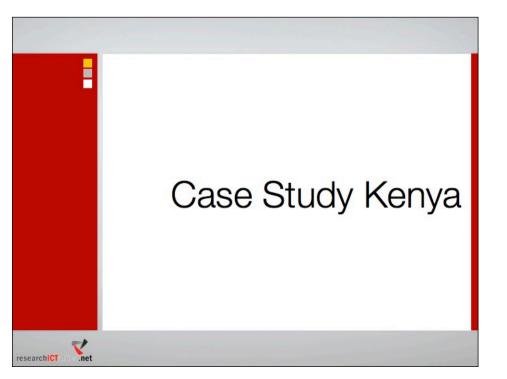




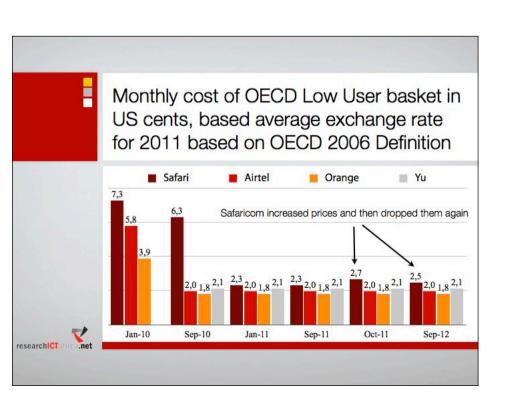




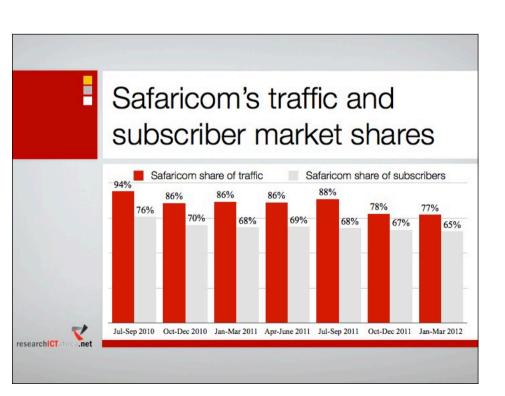












Safaricom's key performance indicators for financial years ending in March						/larch	
		2007	2008	2009	2010	2011	2012
D	Ksh billion	47	61	70	84	95	107
Revenue	USD million	542	701	805	959	1 083	1 222
A flow tow mus St	Ksh billion	12	14	11	15	13	13
After-tax profit	USD million	137	158	120	173	150	144
Dividend maid	Ksh billion	3	2	4	8	8	8,8
Dividend paid	USD million	34	23	46	91	91	101
Subscribers in million		6,10	10,23	13,36	15,79	17,18	19,1
EBITDA Margin		51,7%	45,9%	39,6%	43,6%	37,7%	35%
Base stations			1558	1899	2162	2501	2690
Voice Average Revenue	Ksh				356	294	303
per User (ARPU)	USD				4,07	3,36	3,46
Average minutes of use (MoU)					60,6	96	116
Average implied price	Ksh				5,87	3,06	2,61
per minute (ARPU / Average MoU)	US cents				6,71	3,50	2,98

Source: Safaricom annual reports

Average exchange rate for 2011 used for conversion



- The reaction to the termination rate reduction was immediate, leaving no doubt about the causal relationship
- Retail prices dropped by 60%, immediately the day after reduction was announced - Opposite effect to the waterbed effect!
- 9.5% more subscribers in last quarter or 2010 quarter
- Safaricom is a good example for what happens if a dominant operator does not respond to competitive pressure or tries to increase price after cutting them
- In both instance Safaricom lost market share and traffic to other operators



Case Study South Africa



Mobile Termination Reductions and Glide Path in South African

	Peak	Off Peak	Comment
Since 2001	125c	89c	
March 2010	89c	77c	political intervention
March 2011	73c	65c	Gazette No.
March 2012	56c	52c	33698, 29
March 2013	40c	40c	October 2010

15 April 2010

MTN, Vodacom to lose billions over new termination rates

Apr 15, 2010 10:31 PM | By ZWELI MOKGATA

The Independent Communications Authority of South Africa surprised mobile operators yesterday when it announced that it would be dropping mobile termination rates to 40 cents by 2012.

Loosing Billions

17 May 2010

Rate cuts cost Vodacom R200m

By Candice Jones and Nicola Mawson Johannesburg, 17 May 2010

Read in this story | Hammered revenues | Pressure will increase | Other ways | More concerns

Correction

Vodacom has pointed out that the R200 million drop in interconnect rates took place during the month of March as reported yesterday.

The mistake arose during the presentation vesterday when interpreting Over the month of March, Vodacom listed losses of R200 million to interconnect rate cuts, and is concerned that further rate cuts would hack its revenue growth to single digits.

Speaking at the investor presentation for its first annual results set since it listed, Vodacom CFO Rob Schuter said net interconnect revenue is down from R2 billion to R1.75 billion, a massive 10% los in the month since the first rate cut was implemented.

10% loss or 10% less revenue? There is a big difference

Rate cuts knock Vodacom

22 July 2010

By Leigh-Ann Francis

Johannesburg, 22 Jul 2010

Read in this story + Temporary reprieve + Get creative



Lower mobile termination rates have cost Vodacom close to R400 million in revenue during the last quarter, effectively slowing the operator's service revenue growth rate by 3.8%.

Speaking this morning at Vodacom's quarterly results, CEO Pieter Uys noted that service revenue was up 4.4%, but if the negative impact of lower mobile termination rates was removed, it would have been up 8.2%.

Uys highlighted that the operator saw an overall 18.3% decline in interconnect revenue during the reporting period.

Earlier this year, pressure from the Independent Communications Authority of SA (ICASA) resulted in Vodacom, MTN and Cell C dropping interconnect rates to 89c per minute, from R1.25.

With operators still reeling from the effects of the first cut, ICASA had hoped to implement draft regulations for a further rate reduction this year, to 65c per minute, with the objective of reaching an interconnect rate of 40c, by July 2012.

In May, Uys warned that if ICASA persists with the current draft, Vodacom could face seriously slowed revenue growth in the low single digits (below 5%).

400 million less revenue in one quarter

1 March 2011

No winners from interconnect cuts

By Leigh-Ann Francis Johannesburg, 1 Mar 2011

Read in this story Huge losses Still overpriced In the

The second interconnect rate cut still sees no real benefit for consumers.

As revenue losses resulting from lower interconnect rates are likely to soon run into billions of rands, local telecoms operators have resorted to various cost-cutting strategies, including staff retrenchments, to offset the impact.

Huge losses

On the back of the first cut, Vodacom reported a loss of R800 million in revenue, in the first half of its financial year.

Vodacom CFO Robert Shuter says the biggest effect of interconnect cuts was seen in the first half of 2010, which was when the biggest drop was made. However, Vodacom expects to see revenue drop by between R800 million and R900 million a year, until the final rate of 40c a minute is in place in 2013.

Staff retrenchment to offset impact Vodacom: R800 million loss in revenue

17 May 2011

Two more years of interconnect pain

By Nicola Mawson, ITWeb deputy news editor.

Johannesburg, 17 May 2011

Read in this story w Billions lost w Not alone w Lagged benefit

Lower interconnect rates will continue to hurt SA's telecoms sector for at least another two years until the end of the glide path is reached, wiping billions off their revenue lines.

However, consumers won't immediately benefit from the lower rates as telcos face two more years of pain until March 2013 and aren't anticipated to be able to claw back the lost revenue.

A BETTER WAY

Billions lost

Vodacom, SA's largest mobile operator, lost R1.5 billion in revenue in the year to March, which resulted in a net interconnect loss of R500 million, says CFO Rob Shuter.

Vodacom: R1.5 billion loss in revenue R500 million net interconnect loss

17 May 2011

Two more years of interconnect pain

Not alone

MTN, SA's second largest mobile operator, has also lost revenue due to lower rates. In its full year results to December, it said lower mobile termination rates cost R2.5 billion in revenue, but also lowered outgoing expenses and aided margin growth as more traffic moved on-net.

Group interconnect dropped from R19.5 billion a year ago to R17 billion, but the margin improved as MTN also paid out less. In 2009, the group paid out R14.1 billion, which slowed to R11.5 billion at the end of last year. MTN is affected by regulated termination rates in SA and Nigeria.

Telkom saw R640 million, out of total voice revenue of R6.9 billion, wiped off its revenue line in the six months to September.

Interconnect revenue dropped 37.4%, to R912 million, in the half-year, as subscribers moved away from using landlines to call mobile and international numbers. The fixed-line operator says interconnection revenue will be negatively affected by fixed termination cuts.

MTN: ZAR 2.5 billion lost in revenues Telkom interconnect revenue dropped 37.4%

Lower interconnect rates mean higher retail prices: Cell C CEO

28 March 2012



Lower mobile termination rates (MTFI) in South Africa have not resulted in lower celliphone call rates to consumers. However, this is not surprising when looking at international trends, explains new Cell C CEO, Alan Knott-Craig.

Speaking in an interview on Radio 702, Knott-Craig said that lower mobile termination rates typically results in higher retail rates, and not lower mobile call rates like the Department of Communications (DoC) and the Independent Communications Authority of South Africa (ICASA) envisaged.

Knott-Craig pointed to recently-released mobile termination rate research, conducted in numerous international countries, which showed that a reduction in interconnect rates (MTR) resulted in slightly higher retail rates. "I know that it is counter intuitive, but it is what happens," said Knott-Craig.

"I know that it is counter intuitive, but it is what happens," said Knott-Craig.

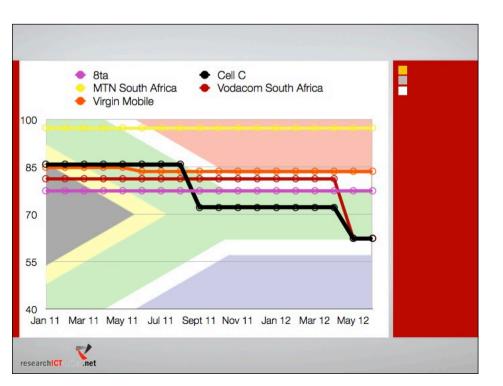
RESEARCH · ICT · AFRICA · POLICY · BRIEF · NO. 1

Africa Prepaid Mobile Price Index 2012: South Africa

Among 46-African-countries studied, South-Africa-ranks-poorly-for-prepaid mobile-telephony affordability. Ranked 32nd-out-of-46-African-states, South-Africa-is-now-far-behind-countries-where-the-regulator, unlike in-South-Africa, has-enabled-competition-by-enforcing-cost-based-mobile-termination-rates. The-resulting-competition-has-in-many-cases-driven-down-prices-for-consumers. Not-long-ago, South-Africa-and-Namibia-shared-the-same-mobile-termination-rates-and-had-similar-end-user-prices. Today, Namibia-enjoys-amongst-the-cheapest-mobile-prepaid-prices-in-Africa, as a result-of-the-slashing-of-its-termination-rates-to-close-to-cost, which-pressured-the-incumbents-into-real-pricing.

RIA Policy Brief No 1 SA-ranks-32nd-¶ Neighbouring countries Lack of pass-through of Cell C and 8ta 1 SA-operators-do-not-South-Africa-places-32nd-in- several-times-cheaper price-reductions-to-end- Two-relatively-late-marketcompete-for-price 1 affordability, out of the 46 entrants, Cell-C and the The dominant mobile South - African - prepaid - mo- users bile - pricing - is - three - times In-South-Africa, even-thecountries for which prepaidmost-recent-entrant-8ta, operators, Vodacom and mobile-pricing-data-aremore expensive than in modest-reductions-imposedhave attempted-to-introduce- MTN, have been able-toavailable-on-Africanon-termination-rates-havecheaper-mobile-prepaidwithstand-the-pricinggenerally not been passed on products, but these products websites. Kenya, Mauritius, pressure from price cuts by Egypt and Namibia were have not forced down the later-entrants, and allfound to be among the mostgeneral-price-level.---operator's prices have settled affordable. around-the-levels-set-by-thedominant-operators.

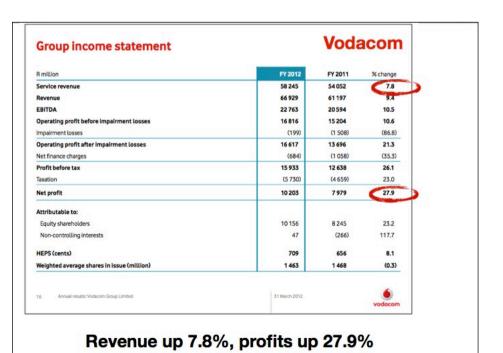
January 2012 OECD Low User Basket costs in USD (FX= average 2010)						
Country Name	Cheapest product f	rom Dominant Operator US\$	Cheapest prod Rank	uct in country US\$	% cheaper than dominant	
Mauritius	1	2,39	5	2,39	Dominant is cheapes	
Ethiopia	2	2,61	7	2,61	n	
Namibia	3	2,74	8	2,74	Dominant is cheapes	
Kenya	4	2,85	1	1,90	33,4%	
Egypt	5	2,91	9	2,91	Dominant is cheapes	
Sudan	6	3,53	6	2,46	30,5%	
Ghana	7	3,87	11	3,28	15,1%	
Libya	8	3,90	14	3,90	Dominant is cheapes	
Rwanda	9	4,28	3	2,16	49,4%	
Guinea	10	4,62	2	1,93	58,1%	
Sierra Leone	11	5,04	13	3,88	23,1%	
Uganda	12	5,51	10	2,94	46,6%	
Congo Brazaville	13	5,63	17	5,63	Dominant is cheapes	
Tanzania	14	5,82	12	3,75	35,7%	
Algeria	15	6,21	4	2,28	63,3%	
Tunisia	16	7,24	18	6,46	10,9%	
Senegal	17	8,11	24	8,11	Dominant is cheapes	
Botswana	18	8,16	20	7,66	6,0%	
Sao Tome &Principe	19	8,21	25	8,21	Dominant is cheapes	
Nigeria	20	8,40	16	5,22	37,8%	
Madagascar	21	8,45	27	8,45	Dominant is cheapes	
Mali	22	8,78	29	8,78	Dominant is cheapes	
Burkina Faso	23	8,88	28	8,53	4,0%	
Benin	24	9,10	22	7,92	13,0%	
Mozambique	25	10,00	33	10,00	Dominant is cheapes	
Chad	26	10,14	34	10,14	Dominant is cheapes	
D.R. Congo	27	10,37	19	7,62	26,5%	
Côte d'Ivoire	28	10,41	36	10,41	Dominant is cheapes	
Cameroon	29	10,44	35	10,28	1,5%	
South Africa	30	11,07	32	9,83	11,2%	
Togo		11.18	38	11.18	Dominant is cheanes	

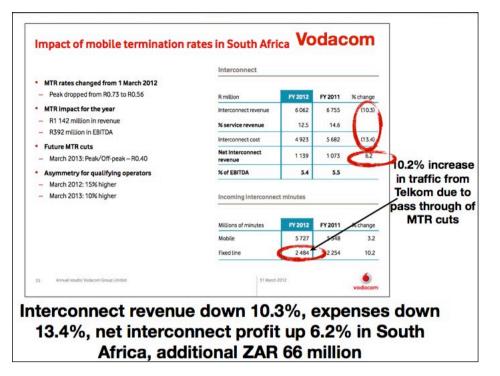


Telkom Fixed-line operating revenues and expenses in ZAR million (Telkom 2011, Telkom 2012, FY ending March)					
		2011	2012	Change	
12	Total Revenues	1 679	1 757	78	
	Mobile Domestic	498	375	-123	
Interconnection Revenues	Mobile International	186	630	444	
Revenues	Fixed	328	262	-66	
	International	667	490	-177	
	Total Expenditure	5 193	4 839	-354	
Interconnection	Mobile network operators	3 704	3 218	-486	
Expenses	Fixed	404	306	-98	
	International network operators	792	1 029	237	
Interconnection	Loss Total	-3 514	-3 082	432	
Interconnection	Loss Mobile only	-3 206	-2 843	363	

Interconnect revenue up, expenses down, net improved by ZAR432 million

Telkom past on MTR cuts 100% to customers (as did Neotel)





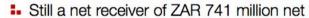
Profit analysis	2011 Rm	2010 Rm	% change	
Airtime and subscription	20 106	19 297	4,2	
Interconnect	5 924	6 568	(9,8)	MTN South
Data	4 646	3 638	27,7	Africa
SMS	2 641	2 490	6,1	
Mobile handsets and accessories	4 548	3 130	45,3	Revenue
Other	732	700	4,6	up 7.7%
Total revenue	38 597	35 822	7.7	
Direct and network operating costs	2 767	2 569	(7,7)	100000000000000000000000000000000000000
Costs of handsets and other accessories	6 066	4 677	(29,7)	EBITDA
Interconnect and roaming	5 183	5 483	5,5	margin up
Employee benefits	2 099	1 767	(18,8)	by 1.2%
Selling, distribution and marketing	7 147	6 794	(5,2)	
Other expenses	1 744	2 345	25,6	CAPEX up
Total operating costs	25 006	23 634	(5,8)	5%
EBITDA	13 591	12 187	(11,5)	
EBITDA margin (%)	35,2	34,0	2 pct points	
Capex	4 105	3 908	5,0	



MTN South Africa: ZAR million

Financial year ending December

	2010	2011	change
Revenue	6 568	5 924	-644
Expense: interconnection and roaming	5 483	5 183	-300
Net Interconnect	1 085	741	-344



• Overall higher profits in 2011 compared to 2010



Vodacom: R66 million more profit after cuts, net profit from termination R1.14 billion

MTN: net profit from termination: R741 million

No increase in prices, no less investment, no retrenchment of staff?





But small termination rate reductions, still far from the cost of efficient operator mean South Africa not seen same dramatic price decreases as Namibia and Kenya



	Table 4: Mobile terminatio Mobile termination rate						
	Currency US \$ FX specified by regulation 2011 Cents		Sources				
Kenya	1,44	Kenya Shilling	87,54	1,6	1 July 2012: 1.15 and 1 July 2013: 0.99	CCK (2010)	
Ghana	0,05	Cedi	1,53	3,3	NCA set glide path to 4.50 Ghana pesewa in 2013 and 4 pesewa for 2014 SSMS on all mobile networks 0.7 from 2012, then 0.6 and 0.5 in 2013 and 2014	www.nca.org.gh/73/34/ News.html?item=233	
Namibia	0,3	NAD	7,22	4,2	Since January 2011	NCC (2009a)	
Zambia	0,05	US\$	1,00	5,0		ZICTA (2010)	
Nigeria	8,2	NGA	154,16	5,3	for existing operators	NCC (2009b)	
Uganda	131	Uganda Shilling	2 494,36	5,3		http://www.independent.co.ug/ ugandatalks/2011/11/ucc-to- review-interconnection-rates/	
Rwanda	35	Rwanda Franc	590,28	5,9	RWF 35 to RWF 33 in January 2012, RWF 28 in January 2013 and RWF 22 in January 2014	RURA (http:// www.telecompaper.com/news/ rwanda-to-cut-interconnection- rates-further)	
Botswana	0,40	Pula	6,72	6,0	glide path to 0.3 Pula by 2014	BTA 2011	
South Africa	0,54	ZAR	7,22	7,5	March 2013: 40 cents	ICASA (2010)	

Termination Rate - Too Low - Below cost recovery of terminating network

- Arbitrage traffic routing may result in undesirable economic outcomes (France: Bill and Keep)
- However: Internet zero termination rates, based on peering agreements



Conclusion

- Traffic flows are complex and who benefits from termination rate cuts depends on business strategies and the competitive interactions of all operators
- Cost based termination rates lead to more and fairer competition an thus more subscribers, traffic, investment and a bigger pie of revenues to be shared among operators
- Quick and steep glide path to lower MTRs to cost of an efficient operator



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