## South African Qualifications Authority:

Strategic Plan for 2012 - 2017

Presentation to the Portfolio Committee on Higher Education and Training

... April 2012









Presented by: Mr JJ Njeke (Board Chairperson)

Mr Joe Samuels (CEO)

Mr Mark Albertyn (CFO)





# **Presentation Layout**

- Strategic Planning Context
- Legislative and Policy Mandates
- Strategic Overview
- Strategic Plan 2012 2017
- Goals / Strategic Imperatives
- Objectives linked to Strategic Imperatives
- Budget and Finance
- Annual Plan 2012/13
- Risks
- Matters raised during previous meeting with the Portfolio Committee



# **Strategic Planning Context:**

Legislative and Policy Mandates



# Strategic Planning Context

## Legislative mandate

- Constitution
- NQF Act
- PFMA



# Strategic Planning Context

### **Policy Mandates**

- The New Growth Path: the Framework
- Human Resource Development Strategy for South Africa (2010 2030)
- National Skills Development Strategy III, and the Declaration Signed at the Skills Summit
- Presidential Outcomes
  - Outcome 1 : (Basic Education),
  - Outcome 4: (Decent Employment through Inclusive
    - Growth), and
  - Outcome 5.1 (Higher Education and Training)
- Guidelines and strategies for the NQF and other directives received from the Minister of Higher Education and Training
- Industrial Policy Action Plan (2010/11 2012/13)



# **Strategic Planning Context:**

Strategic Overview (vision, mission, values)



# **Strategic Planning Context**

#### Vision

A world class NQF for South Africa

### Mission

To ensure the further development and implementation of a NQF which contributes to the full development of each learner and the social and economic development of the nation at large



# Strategic Planning Context

SAQA recognises the NQF as a framework for communication, collaboration and coordination across education, training, development and work that supports:

- Articulation
- Career Advice Services
- Recognition of Prior Learning

SAQA, as the oversight body of the NQF and the custodian of its values, will boldly serve lifelong learners by:

- Being visible
- Driving co-ordination
- Valuing people.



# SAQA Strategic Plan 2012-2017

Goals / Strategic Imperatives



# Goals / Strategic Imperatives

#### Leadership

Provide bold leadership in the transition to the NQF Act (including interaction with the Green and White Papers), and future operations, so that all NQF partner organisations can ensure effectiveness in the system to the advantage of lifelong learners.

### **Public Positioning**

Publicly position SAQA as a value adding organisation through the further development of the NQF as a roadmap for learning and as a transformative mechanism for society.



# Goals / Strategic Imperatives

#### Enhance Research Capacity

Ensure research credibility to direct and steer policy, legislative and conceptual debates on key NQF-related priorities and to impact on national and international practice

### Address Systemic Barriers

Work towards a system of recognised, quality, articulated learning and career paths, which removes systemic barriers to access and progression, and enables easy navigation.

#### Value People

Enhance the capacity and value the contributions of staff towards ensuring organisational effectiveness.



## SAQA Strategic Plan 2012-2017

Objectives linked to Strategic Imperatives



### Leadership Objectives

- Advise the Minister, and inform policy-makers and make recommendations on all NQF matters
- Engage proactively with, coordinate the work of, and provide support to the NQF partners towards systemic coherence, articulation and implementation, and towards dispute resolution amongst the QCs
- Ensure effective governance, and compliance with sustainability and statutory requirements and codes, as applicable to SAQA.



### **Public Positioning Objectives**

- Provide leadership as the oversight body and guardian of NQF values and coordinate an effective public NQF advocacy and communication strategy
- Support targeted education, training and development communities to become effective leaders in NQF leading practices, through providing client focused information services in the implementation of the NQF



### Research Capacity Objectives

- Conduct or commission research together with research partners, and publish reports on issues of importance to the development and implementation of the NQF, as well as periodic studies of the impact of the NQF
- Collaborate with SAQA's international counterparts regarding qualifications frameworks and keep its NQF partners informed regarding international leading practice
- Advance lifelong learning through establishing policy and criteria on assessment, credit accumulation and transfer, and recognition of prior learning



#### Objectives related to addressing Systemic Barriers

- Register high quality, nationally relevant and internationally comparable qualifications and part-qualifications that meet national criteria
- Develop and maintain level descriptors
- Recognise professional bodies and register professional designations on the NQF
- Maintain and further develop the National Learners' Records Database (NLRD) as the key national source of information and advice for human resource and skills development in policy, infrastructure, planning and the verification of learner achievements



### Objectives relating to addressing Systemic Barriers

- Provide leadership in the development of a career advice service policy framework and a career advice service, as a navigational tool in the advancement of lifelong learning
- Provide an evaluation and advisory service with respect to foreign qualifications, with due consideration of requirements in respect of scarce and critical skills



#### Valuing People Objective

Develop and maintain human, financial, information management, ICT (information and communication technology), and infra-structural resources, to support the achievement of organisational objectives



# **Budget and Finance 2012/13**



## **Budget Assumptions**

- The budget is based on SAQA's mandate in terms of the NQF Act
- Personnel costs will be adjusted for the effects of inflation
- Performance and broadbanding level adjustments for all levels of staff are implemented and maintained
- Inflation on income will be approximately 6 percent. The charges for services rendered by DFQEAS and NLRD verification services will be adjusted accordingly. The NLRD income is expected to be R9,5 million in terms of the DPSA directive in terms of government department verifications
- Inflation of costs will be around 5,3 percent with SAQA having to absorb any higher inflation by using resources more effectively and efficiently to still achieve its operational goals



## **Budget Assumptions**

- The funding from government will be at least R 44.996 million
- Additional project funding will be sought for clearly defined and discrete projects
- A total of three new permanent and seven new contract positions will be created, resulting in a new overall staff complement of 181 (165 + 16) staff members (inclusive of the contract positions) in terms of the Scenario 3 budget. It will furthermore be sought to appoint an additional 11 Learners and 6 Interns
- SAQA gets approval to use R9,6 million of surplus funds from prior years in the 2012/13 financial year.



## **Medium-term revenue estimate**

	2012/13	2013/14	2014/15 R '000	
	R '000	R '000		
	Scenario 3 Budget	Projected	Projected	
Income				
Non-tax revenue				
<ul><li>Evaluation Fees</li></ul>	14,310	16,500	17,500	
<ul><li>Verification Fees</li></ul>	9,540	3,000	3,500	
<ul><li>Prior year Rollover</li></ul>	9,600	0	0	
•Other	9,970	9,475	11,024	
Transfers received				
<ul><li>Government grant</li></ul>	44,996	48,094	50,618	
<ul><li>NSF Funding for CAS</li></ul>	41,625	23,875	0	
project				
Total Revenue	130,041	100,944	82,642	



## Medium-term expenditure estimate

	2012/13	2013/14	2014/15	
	R '000	R '000	R '000	
Expenditure	Scenario 3 Budget	Projected	Projected	
Current				
Compensation of employees	63,604	57,894	48,525	
Goods and services	62,247	39,530	30,802	
Capital Assets				
Property, Plant & Equipment and Intangible Assets	4,190	3,520	3,315	
Total Expenditure	130,041	100,944	82,642	



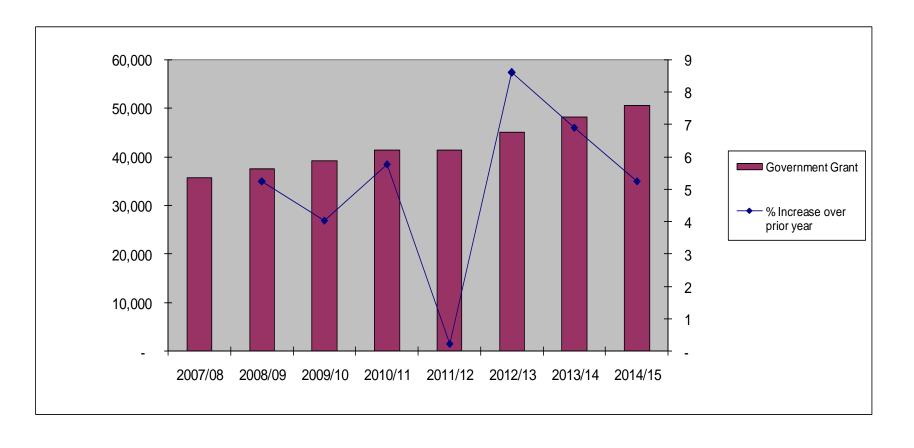
# **Programme Budget Analysis**

		2012/13	2013/14	<u>2014/15</u>
		<u>Budget</u>	<b>Estimate</b>	<u>Estimate</u>
		<u>R '000</u>	<u>R '000</u>	<u>R '000</u>
No 1:	Administration and Support	49,371	38,830	42,210
	Career Advice Services Project	41,625	23,875	0
No 2:	Recognition and Registration	9,296	8,588	9,017
No 3:	National Learners' Records Database (NLRD) & Verifications Project	15,238	14,090	15,076
No 4:	Foreign Qualifications: Evaluation and Advisory Services	14,511	15,561	16,339
	Total Budget	130,041	100,944	82,642



## Analysis of Income and Expenditure

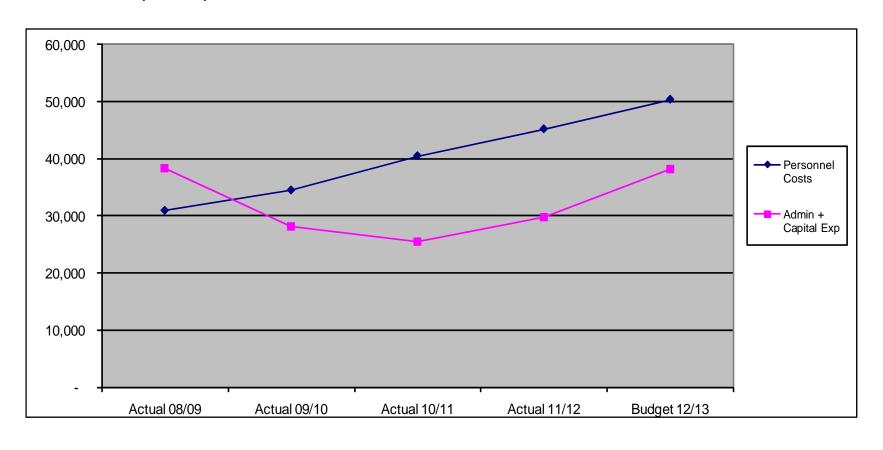
	2007/08	2008/09	<u>2009/10</u>	<u>2010/11</u>	<u>2011/12</u>	2012/13	2013/14	<u>2014/15</u>
Government Grant	35,691	37,566	39,080	41,335	41,435	44,996	48,094	50,618
% Increase over prior year		5.25%	4.03%	5.77%	0.24%	8.59%	6.89%	5.25%
DPSA Salary Increases	7.50%	10.50%	11.50%	7.50%	6.80%			
SAQA Salary Increase	7.50%	9.00%	10.50%	7.00%	5.30%			







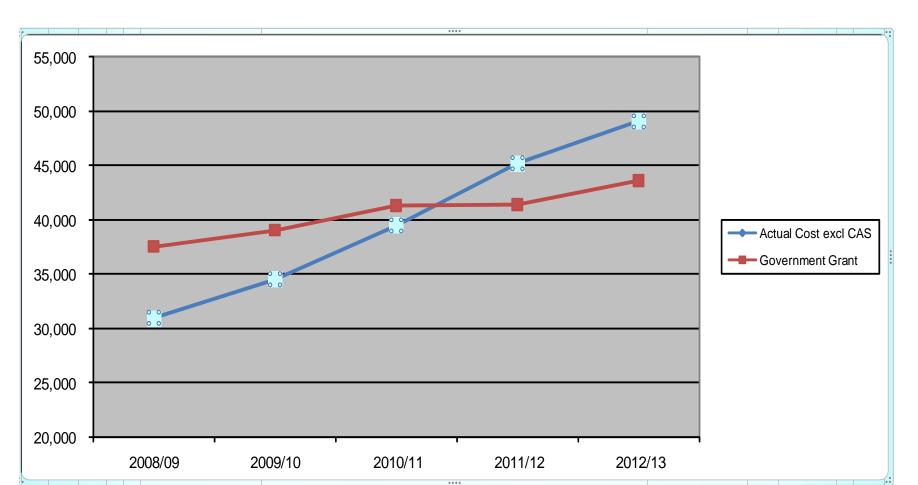
	<u>Actual 08/09</u>	<u>Actual 09/10</u>	<u>Actual 10/11</u>	<u>Actual 11/12</u>	<b>Budget 12/13</b>
Personnel Costs	31 011	34 560	40 539	45 234	50 384
Admin + Capital Exp	38 376	28 156	25 523	29 816	38 248







	<u>2008/09</u>	<u>2009/10</u>	<u>2010/11</u>	<u>2011/12</u>	<u>2012/13</u>
Personnel Costs excl CAS	31,011	34,560	41,539	45,234	49,084
Government Grant	37,566	39,080	41,335	41,435	43,606





## **Budget Challenges**

- •It is expected that the accumulated rollover funds will be depleted during the 2012/13 financial year.
- •SAQA already initiated a re-prioritisation process and implemented cost saving measures, but delivery on mandate will probably be affected from the 2013 /14 financial year.
- Areas that will be most severely affected include:
  - Coverage in the media, especially radio
  - •NQF Advocacy project to assess and raise awareness of the NQF and its benefits
  - Research activities, notably conferences and printing which will directly impact on the RPL programme
  - Development of the SADC portal
  - Capacity and ability to function as a high technology organisation
  - •DFQEAS Only partial recovery of costs
  - •Verifications Only partial recovery of costs



# Risks





#### **Financial**

- Insufficient budget to support planned activities (25)
- Expectations cannot be met due to limited resources. (Advocacy)(16)

**Human Resource** 

- Loss of skilled staff to the system and key activities therefore not completed at the required level of quality (20)
- Loss of skilled staff members or contracted individuals who have specialised on SAQA's IT systems (16)





Infrastructural (IT)

- •Insufficient resources to ensure business continuity of SAQA's IT systems (16)
- Access required from outside SAQA draws attention of hackers and mischief makers, who could attack the servers resulting in unacceptable recovery times (16)



#### **Prioritised Risks**

**Verifications** 

Reputational risk of not meeting deadlines (25)

**NLRD** 

Risk of disseminating incorrect information and not meeting stakeholders' needs (20)





SSU

Uptake of the NQF Support Link by targeted audience low(20)

**CAS** 

The Career Advice Service may be viewed as a source of funds for projects by other organisations and could be pressured into taking on additional work that is not planned or budgeted (16)



#### **Prioritised Risks**



- Full operational capacity at the QCs is slow to achieve and impacts synchronisation
- •QCs develop at different rates and is not able to collaborate with SAQA and each other
- Human resource capacity in the directorate (20)

Change in leadership in the organisation may lead to uncertainty and instability (20)





Research

SAQA fails to research or provide advice for an area of key importance for the development and implementation of the NQF; the intellectual project of the NQF is not consolidated or further developed (20)



# Annual Plan



NO 1	Strategic objective	Advise the Minister, and inform policy-makers and make recommendations on all NQF matters
1.1	Performance	Number of key stakeholders and policy makers that SAQA is
	Indicator	engaged with and is encouraging
1.2	Performance Indicator	Number of bodies SAQA is represented on
1.3	Performance	Number of areas that advice and recommendations are
	Indicator	made



NO 2	Strategic objective	Provide leadership as the oversight body and guardian of NQF values and coordinate an effective public NQF advocacy and communication strategy
2.1	Performance Indicator	Conduct Market Research and monitoring
2.2	Performance Indicator	Ensure Strategic planning and budgeting
2.3	Performance Indicator	Develop a media and communication plan
2.4	Performance Indicator	Number of effective engagement with the Market



NO 2	Strategic objective	Provide leadership as the oversight body and guardian of NQF values and coordinate an effective public NQF advocacy and communication strategy
2.5	Performance Indicator	Use various external communication methodologies and interventions to raise stakeholder and public awareness
2.6	Performance Indicator	Provide effective internal communication
2.7	Performance Indicator	Produce quality, appropriate and targeted publications
2.8	Performance Indicator	Host and participate in strategically selected internal and external events and activities
2.9	Performance Indicator	Offer quality client services to SAQA clients



NO 3	Strategic objective	Engage proactively with, coordinate the work of, and provide support to the NQF partners towards systemic coherence, articulation and implementation, and towards dispute resolution amongst the QCs
3.1	Performance Indicator	Engagement with NQF partners and principal
3.2	Performance Indicator	Co-ordinate the work of NQF partners
3.3	Performance Indicator	Provide support to NQF Partners and principal
3.4	Performance Indicator	Ensure adequate human resource capacity to facilitate smooth transition from the old to the new NQF landscape
3.5	Performance Indicator	Provide support for the QCTO and the QCs regarding their quality assurance models.



NO 4	Strategic objective	Register high quality, nationally relevant and internationally comparable qualifications and part-qualifications that meet national criteria
4.1	Performance Indicator	Draft a policy framework and criteria for the development, registration, publication of qualifications and part-qualifications.
4.2	Performance Indicator	Ensure that high quality, nationally relevant and internationally comparable qualifications and part-qualifications that articulate across sub-frameworks are registered on the NQF.

NO	Strategic	Develop and maintain level descriptors
<i>5</i>	objective	
5.1	Performance	Finalise agreement of level descriptors for a ten level NQF
	Indicator	with DHET and the QCs



NO	Strategic	Recognise professional bodies and register professional
6	objective	designations on the NQF
6.1	Performance	Implement the policy framework and criteria for recognising
	Indicator	professional bodies and registering professional designations
6.2	Performance	Recognise professional bodies and register professional
	Indicator	designations on the NQF.

NO	Strategic	Conduct or commission research together with research
7	objective	partners, and publish reports on issues of importance to the
		development and implementation of the NQF, as well as
		periodic studies of the impact of the NQF
7.1	Performance	Facilitate joint research projects with newly identified research
	Indicator	partners as well as with the established research partnership
		network



NO 7	Strategic objective	Conduct or commission research together with research partners, and publish reports on issues of importance to the development and implementation of the NQF, as well as periodic studies of the impact of the NQF	
7.2	Performance Indicator	Attend and present papers, and participate in local and international conferences, research forums, or workshops	
7.3	Performance Indicator	Publish papers in academic journals	
7.4	Performance Indicator	Continue to update and develop the research page on the SAQA/NQF website.	
7.5	Performance Indicator	Consolidate and further develop the capacity of SAQA staff to carry out functions in a research informed manner	



NO 8	Strategic objective	Collaborate with SAQA's international counterparts regarding qualifications frameworks and keep its NQF partners informed regarding international leading practice
8.1	Performance Indicator	Strengthen the NQF through representation on international bodies and collaborate with countries and regions requesting assistance
8.2	Performance Indicator	Inform the NQF partners and other interested parties about international
8.3	Performance Indicator	Identify and contribute to new and critical thinking related to qualifications frameworks.



<b>NO</b> 9	Strategic objective	Maintain and further develop the National Learners' Records Database (NLRD) as the key national source of information and advice for human resource and skills development in policy, infrastructure, planning and the verification of learner achievements
9.1	Performance Indicator	Position the NLRD to identified key clients in the public and private sector
9.2	Performance Indicator	Populate the NLRD with all available data, ensure that it is of acceptable quality, and manage it appropriately.
9.3	Performance Indicator	Maintain and further develop the Higher Education Quality Committee Information System (HEQCIS) for the Council on Higher Education (CHE)
9.4	Performance Indicator	Provide appropriate system and application tools to exploit the research potential of the NLRD, including the development of key reports and services



NO	Strategic objective	Maintain and further develop the National Learners'
9		Records Database (NLRD) as the key national source of information and advice for human resource and skills development in policy, infrastructure, planning and the verification of learner achievements
9.5	Performance Indicator	Provide a service for the verification of the achievement of qualifications at South African institutions

NO 10	Strategic objective	Advance lifelong learning through establishing policy and criteria on assessment, credit accumulation and transfer, and recognition of prior learning.
10.1	Performance Indicator	Develop national RPL and CAT policy
10.2	Performance Indicator	Initiate work towards the development of a policy framework for Assessment, as well as International Comparability.



NO 11	Strategic objective	Provide leadership in the development of a career advice service policy framework and a career advice service, as a navigational tool in the advancement of lifelong learning
11.1	Performance Indicator	Support the development of a Career Advice Policy Framework
11.2	Performance Indicator	Establish a Career Advice Service as a navigational tool in the advancement of lifelong learning

NO	Strategic	Provide an evaluation and advisory service with respect to
<b>12</b>	objective	foreign qualifications, with due consideration of
		requirements in respect of scarce and critical skills.
12.1	Performance	Nurture and grow the unique expertise of DFQEAS as a
	Indicator	recognised national asset.
12.2	Performance	Position the DFQEAS as a relevant and value-adding partner in
	Indicator	ensuring socio-economic development through mobility of
		learners and workers.
12.3	Performance	Enhance existing and / or develop new services and products to
	Indicator	better serve market needs,



NO 13	Strategic objective	Support targeted education, training and development communities to become effective leaders in NQF leading practices, through providing client focused information services in the implementation of the NQF
13.1	Performance Indicator	Effectively support the NQF focused work of SAQA through the collection, management and dissemination of (a number of) high quality information resources and services.
13.2	Performance Indicator	Grow the NQF website as a communication tool for the NQF Advocacy Campaign, the NQF Support Link, and other NQF related matters.
13.3	Performance Indicator	Continually maintain and improve the SAQA website for effective external communication.
13.4	Performance Indicator	Grow and improve the capacity building interventions





NO 14		Ensure effective governance, and compliance with sustainability and statutory requirements and codes, as applicable to SAQA.
14.1	Performance Indicator	Ensure the effective functioning of the Board by implementing systems of good practice
14.2	Performance Indicator	Facilitate good corporate governance
14.3	Performance Indicator	Provide support to Management



NO 15	Strategic objective	Develop and maintain human, financial, information management, ICT (information and communication technology), and infrastructural resources, to support the achievement of organisational objectives
15.1	Performanc e Indicator	Support strategic decision making through financial scenario planning, budgeting and maintaining effective and efficient financial management.
15.2	Performanc e Indicator	Effectively operate a cash management system that ensures adequate cash flow
15.3	Performanc e Indicator	Effectively monitor and control the procurement operations
15.4	Performanc e Indicator	Provide organisational development and staffing support
15.5	Performanc e Indicator	Establish a performance management system enhanced by appropriate learning and development interventions



NO 15	Strategic objective	Develop and maintain human, financial, information management, ICT (information and communication technology), and infra-structural resources, to support the achievement of organisational objectives
15.6	Performance Indicator	Establish and maintain fair and affordable remunerations and benefit structure that are market related and will attract and retain suitable staff, who will contribute towards delivery of SAQA's mandate.
15.7	Performance Indicator	Instill a caring organisational culture that ensures healthy relationships and labour peace
15.8	Performance Indicator	Ensure that administrative legislative and policy requirements are met by establishing, enhancing and maintaining appropriate systems and procedures.
15.9	Performance Indicator	Deliver a robust, sustainable secure and responsive technology environment that supports SAQA's mission and objectives.



NO 15	Strategic objective	Develop and maintain human, financial, information management, ICT (information and communication technology), and infra-structural resources, to support the achievement of organisational objectives
15.10	Performance Indicator	Acquire, build and integrate modular systems that support the core business and integrate into existing technology.
15.11	Performance Indicator	Build a service delivery capability to ensure that the IT infrastructure meets Operation Level Agreements in terms of availability, capacity and service delivery



# Matters raised during the previous meeting with the Portfolio Committee ...



# Unscrupulous Practices

- Two pronged approach
- Reactive
- Proactive (expansion of efforts)



# **Unscrupulous Practices**

### Reactive Approach

- Identification:
- NQF and CAS Helpline and the Helpdesk
- Face-to-face interaction with the public (Workshops, exhibitions, etc)
- Observations by SAQA staff (of advertisements)
- Process to address:
- Investigate
- Interact with provider and complainant
- Agree Actions and follow up
- Report to Stakeholders' Forum (delegates from DHET, SAPS, DTI, QCs and providers)



# **Unscrupulous Practices**

#### **Proactive Approach** (expansion of efforts)

- Public is encouraged to:
- Check that their qualification is registered
- Check that their provider is accredited
- Report suspected unscrupulous practices
- Raising Awareness:
- SAQA DHET SABC Radio campaign (10 languages reaching 2-3 million listeners – the most vulnerable)
- Interaction during road shows, workshops, exhibitions, career expo's
- NQF CAS Helpline, posts on websites and social media



# Recognition of Prior Learning

- Ministerial RPL Task Team:
- Established on advice of SAQA (SAQA CEO serves on the Task Team)
- Met twice
- Final Report due by end of May 2012

- Resolution and Working Document from Conference printed:
- Being distributed as widely as possible
- Will have currency until its recommendations are implemented



# Recognition of Prior Learning

- SAQA's RPL Reference Group:
- Assisting SAQA in revision of the Policy
- Concept paper on Lifelong Learning, RPL, and CAT developed
- Two further meetings planned for April and June 2012
- Policy on RPL and CAT to be developed between February
  and August first draft ready
- SAQA's RPL Research:
- Long Term Research Partnership with UWC (four case study reports and interim findings, cross-case study is underway, two related journal articles have been published and, and findings and short papers were disseminated at nine events in 2011)
- RPL Publications (book of full papers from the RPL conference, series of RPL case studies books, a book of candidate experiences, all towards assisting organisations with setting up and implementing RPL, and provide models for potential RPL candidates)



# Recognition of Prior Learning

- SAQA's involvement in RPL Projects:
- Department of Social Development, DPSA, SAPS
- PALAMA
- Health Professions Council, Boatbuilders Association
- Several individuals
- Improving SAQA's co-ordinating role:
- Agreement to co-operate with Dutch Company to cooperate on pilot projects and improve co-ordination with Dutch Counterparts
- Funding for two positions:
- Deputy Director (Co-ordinating RPL activities, addressing CAS enquiries)
- Assistant Director (Working with the Consortium conducting the feasibility study to establish a co-ordinating mechanism for RPL in South Africa)



# Improvement of postgraduate qualifications

- SAQA registers qualifications
- Currently according to interim Criteria
- Committee established to develop future criteria
- Process approximately 4 months from receipt:
- Assess proposed qualifications against criteria
- Publish for public comment
- Scrutiny by SAQA Q & S Committee, prior to consideration for approval by SAQA Board
- CHE quality assures, and accredits qualifications
- Improvement of postgraduate qualifications in CHE ambit
- SAQA to interact with CHE to facilitate improvement of postgraduate qualifications

# Expand NQF so that SADC can also register qualifications on the system



- SADC Regional Qualifications Framework approved, and will include
- Ten level Descriptors
- Quality Descriptors and qualification types
- Establishing human resource capacity for the Education and Skills Development Unit
- Advocacy and consultations with stakeholders (universities, tertiary institutions, students, private sector)
- SADC Portal Pilot Project
- SAQA assisting with management of the project
- Next phase of the portal being underway
- Intern appointed to assist with the Portal Project

# Fill vacancies and enhance fraud prevention measures



- Filling of vacancies
- 24 positions filled since November 2011
- Vacancies reduced from 15% to 3.3% (six vacancies)
- Of the six vacancies:
- One became vacant at end of December 2012
- Three became vacant at the end of February 2012
- Enhancing Fraud Prevention procedures
- Improved measures implemented
- Conducted internal audit finding sufficient controls to provide relative assurance of effectiveness of the measures
- No further case has since been detected

# South African Qualifications Authority:

Strategic Plan for 2012 - 2017

Presentation to the Portfolio Committee on Higher Education and Training

... April 2012









Presented by: Mr JJ Njeke (Board Chairperson)

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Mr Mark Albertyn (CFO)

