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ANALYSIS OF DEPARTMENT OF WOMEN, CHILDREN AND PEOPLE WITH DISABILITIES'S PROGRAMME 4 FOR 2012/13

24 April 2012

An analysis of Programme 4: Rights of People with Disabilities is based on the following key documents namely the Department's Strategic Plan 2012/13-2016/17 and Annual Performance Plan (APP) for Fiscal Year 2012/13. The stated objectives and programmes outlined in the aforementioned programmes are compared against each other as well as with the Strategic Plan, APP and Annual Report of the previous year so to ascertain whether there is continuity in terms of what the Department aims to achieve, identify synergies, gaps and challenges. This brief should be read in conjunction with the analysis of the Department's budget vote as outlined in the paper "Vote 8: Department for Women, Children and Persons with Disabilities".¹

PROGRAMME 4: RIGHTS OF PEOPLE WITH DISABILITIES

The purpose of the programme is to facilitate the translation of national and international commitments into empowerment and socio-economic programmes, as well as to oversee and report comprehensively on the national realisation of the rights of people with disabilities to equality.

This programme has three sub-programmes namely:

- Sub-programme 1: Advocacy and mainstreaming gender equality

¹ Levendale C and Matthews T (2012) Vote 8: Department for Women, Children and Persons with Disabilities



- Sub-programme 2: Monitoring and Evaluation
- Sub-programme 3: Institutional Support and Capacity Development

Each sub-programme is critiqued and discussed in the table below but before proceeding onto the detailed analysis, herewith some overall commentary on Programme 4.

General comments/concerns/questions


- The Strategic Plan for 2011/12-2016/17 does not detail how each strategic objective will be achieved and what the expenditure forecast would be. In last year Strategic Plan, the Outcome for each objective was clearly stipulated but does not occur in this year plan – why is this?
- A very general explanation is given on page 32 of the Strategic Plan, as to the type of activities that will be undertaken within this programme along with expenditure trend. Furthermore, no detailed time frames are provided in relation to each strategic objective making monitoring and evaluation in terms of programme very difficult. However, the detailed activities and funding allocation is stipulated in the APP for 2012/13. It would be important to ascertain from the Department how continuity was ensured for this programme compared to last year's Strategic Plan.
- According to the Strategic Plan for 2012/13-2016/17, many of the programmes and projects will only be starting during the 2012/13 financial year as the Department first needs to finalise the establishment of all supporting units – how is this possible when the Department noted several achievements in its 2010-2011 Annual Report as achievements for this programme? Furthermore, the Department had indicated to the committee numerous times that continuity from the activities commenced in the Office on the Status of Disabled Persons to the current Department would be ensured so as to avoid unnecessary duplication of activities – is this still the case?
- The Strategic Plan for 2012/13-2016/17 under each sub-programme refers to *Objective Statement* but in the APP 2012/13 refers to the Goal – why is the use of term not consistent?
- In terms of Risk Management for this programme, the lack of skills and capacity as well as compliance and accountability was also stated in year's strategic plan – why is this still the case?
- It is also unclear as to which Memorandums of Understanding (MOUs) still need to be signed and those that have already been secured – clarity is required in this regard as to why this is still outstanding as the Department has been established more than 2 years ago already.





- It is unclear how Government key priorities which the Department outlined in the current Strategic plan (page 19) are integrated within the Department's APP for this financial year – this is not very clear.


Table: Objectives


<i>As per the strategic plan</i>	<i>As per annual performance plan</i>	<i>Concern/Question</i>
Strategic objective: Advocacy and mainstreaming to promote the rights of people with disabilities	Strategic objective: Advocacy and mainstreaming to promote the rights of people with disabilities	<ul style="list-style-type: none"> • Why is there no synergy between the strategic objectives and goals when comparing the strategic plan and annual performance plan of this year to last year? • Emphasis is placed on the promotion of rights and not the protection and fulfilment of rights – how does the Department view its role in terms of the

As per the strategic plan	As per annual performance plan	Concern/Question
 <p>Objective Statement: To contribute to the realisation of the rights of people with disabilities by raising awareness on the status and rights of people with disabilities, and by developing and popularising norms and standards for mainstreaming of disability considerations into legislation, policies and programmes through consultative processes</p>	<p>Goal: To contribute to the realisation of the rights of people with disabilities by raising awareness on the status and rights of people with disabilities, and by developing and popularising norms and standards for mainstreaming of disability considerations into legislation, policies and programmes through consultative processes:</p>	<p>latter?</p> <ul style="list-style-type: none"> • How does the Disability mainstreaming Strategy as stipulated on last year's Strategic Plan and the Disability Responsive Budgeting Strategy relate to the National Disability Policy of this year? Why is the Disability mainstreaming strategy not reflected in the current Strategic plan? • The legislation of audit was noted last year in the Strategic plan and APP and repeated again in the Q1 of this year why is this – what is still outstanding? • Similarly with the consultation of the NDP draft and publication as this was supposed to have been approved by Cabinet in the last quarter – why is this? • No mention is made of the National Disability Bill which was stated in last year's Strategic Plan and APP – why is this? • Besides co-ordinating campaigns what is the Department doing to promote the rights of persons with disabilities during this financial year? • Last year the Department indicated it was implementing campaigns this year it intends to co-ordinate campaigns – why? • How does the Department justify R1.4 million expenditure for awareness on

As per the strategic plan	As per annual performance plan	Concern/Question
		<p>Disability Month and IDPD?</p> <ul style="list-style-type: none"> • Where are the activities for the awareness raising about the UNCRPD? • In terms of Universal Access Strategy, what would be the enforcement mechanism? How does the Universal Access Strategy coincide with the One Accessible Transport Strategy the Department reported on last year? • How does the SA Country Plan of the African Decade Continental Plan link with the proposed NDP? • How does the Department actual intend implementing the outcomes of the Conference of Parties on the UNCRPD? • What is the status if the Disability Job Fund as stipulated last year in the Strategic Plan which is absent in the current plan?
Strategic objective: Monitor, evaluate and report on the status of the equalisation of opportunities for people with disabilities	Strategic objective: Monitor, evaluate and report on the status of the equalisation of opportunities for people with disabilities	<ul style="list-style-type: none"> • Why is there no synergy between the strategic objectives and goals when comparing the strategic plan and annual performance plan of this year to last year? • Last year the focus was on monitoring and evaluating mainstreaming of disability considerations into government's policies and governance processes. This is the emphasis is placed on impact on the progressive realisation of rights of people with
Objective statement: To monitor, evaluate and report on progress and impact made on the progressive realisation of rights of people with disabilities through an integrated monitoring and	Goal: To monitor, evaluate and report on progress and impact made on the realisation of rights of people with disabilities through an integrated monitoring and evaluation system.	

As per the strategic plan	As per annual performance plan	Concern/Question
 <p>evaluation system.</p>		<p>disabilities. What informed the shift and why.</p> <ul style="list-style-type: none"> • How would the Department define its role with respect to the audits when the lien function Department is responsible for the services? • Has study on the experiences of students with disabilities not been done already? • How does the Department compliment the role of the Public Service Commission so as to avoid duplication? In terms of reporting on experiences of public servants with disabilities and people with disabilities in learnership programmes it is unclear what the scope of the studies are. • The Department notes reports on people with disabilities in rural areas in current rural development programmes but no indication as to how the findings will be action – why is this? • By when will the Committee receiving a briefing on the UNCRPD? When will the report be published in order for civil society to prepare a shadow report?
<p>Strategic objective: Institutional support and capacity development for equal access and opportunities for people with disabilities</p>	<p>Strategic objective: Institutional support and capacity development for equal access and opportunities for people with disabilities</p>	<ul style="list-style-type: none"> • Why is there no synergy between the strategic objectives and goals when comparing the strategic plan and annual performance plan of this year to last year?

As per the strategic plan	As per annual performance plan	Concern/Question
 <p>Objective statement: To enable public and private sector institutions to progressively deliver on the realisation of the rights of people with disabilities by establishing institutional mechanisms, as well as by facilitating and/or providing institutional support and training.</p>	<p>Goal: To enable public and private sector institutions to deliver on the realisation of the rights of people with disabilities by establishing institutional mechanisms, as well as by facilitating and/or providing institutional support and training.</p>	<ul style="list-style-type: none"> • Last year's Strategic plan focussed on the co-ordination of institutional support and capacity development programmes – this no longer appears in the current strategic objective why is this? • Given the staffing limitations within the Department how does the Department envisage providing institutional support and capacity building in the public and private sector? • How will the development of an intervention model to improve teaching and learning in special schools actually promote the mainstreaming children with disabilities? • The majority of the activities in this sub-programme is focussed on the development of models (3), have these been costed and how will compliance of its implementation be ensured? • Has norms and standards for sheltered employment not been developed already by the Department of Labour – what then is the role of the Department in this regard? • If the Department only intends to develop a Capacity Building Framework for mainstreaming disability this financial year, what has it done in this sub-programme since the inception of the Department?

As per the strategic plan	As per annual performance plan	Concern/Question
		<ul style="list-style-type: none"> • What is the main difference between the Strategy for mainstreaming of disability considerations and the Capacity Building Framework for mainstreaming disability considerations? Have these been costed? If not why not. • Why is the Draft Institutional Framework consulted on now only – why this late when the Department has existing policies to work on from the OSDP?