

CONSOLIDATED GENERAL REPORT on the PROVINCIAL AUDIT OUTCOMES 2009-10



SECTION 1: FOREWORD

It is a great pleasure to present to Parliament the 2009-10 general report which consolidates the results of the audit outcomes of the provincial departments, including legislatures, provincial revenue funds, provincial public entities and trading entities, as well as those public entities whose audits were not conducted by the Auditor-General of South Africa (AGSA), for the financial year ended 31 March 2010.

The audit outcomes of provincial departments for the current year generally showed a steady reduction in audit qualifications. This positive trend is, however, distorted by the continued deterioration in the education, health and public works sectors in five provinces, as evidenced by the disclaimers or adverse opinions of 8% (2008-09: 5%) of departments. Overall the provincial outcomes of departments showed 61% (2008-09: 70%) unqualified opinions with internal control shortcomings (related to reporting on predetermined objectives and/ or compliance with laws and regulations) and an improvement in clean audits (financially unqualified with no findings on reporting on predetermined objectives and compliance with laws and regulations, 20% (2008-09: 25%) of departments received qualified opinions. For public entities the trend is a steady improvement towards clean audits with 28% (2008-09: 16%) achieving this status. This is informed by a reduction in audit qualifications to 12% (2008-09: 25%) and unqualified opinions with internal control shortcomings to 54% (2008-09: 48%). Disclaimers and adverse opinions for public entities improved to 6% (2008-09: 12%).

Capital assets remained the major reason for qualifications, constituting 79% of departments qualified and 58% of public entities qualified. While we appreciate that the work on resolving the matters pertaining to immovable assets by the ministerial task team is still ongoing, it is of concern that the inadequate maintenance of asset registers for movable assets continues to be a problem. Other areas that were qualified and require attention at provincial departments are disclosure notes (59%) and reporting on unauthorised, irregular as well as fruitless and wasteful expenditure (53%). For public entities accounting for revenue remains a problem, with 63% of entities being qualified in this area.

The main internal control shortcomings that limit government from achieving clean audits relate to reporting on predetermined service delivery objectives and compliance with laws and regulations. With regard to predetermined service delivery objectives, 72% of departments and 60% of public entities had findings. Eightytwo per cent of departments and 53% of public entities had findings on compliance with laws and regulations. The most significant non-compliance issues related to supply chain management (SCM) (39%) and the occurrence of material misstatements (70%) in the financial statements submitted for auditing.

The capacity of departments to manage their financial and performance information and compliance with laws and regulations is further eroded by shortcomings in human resource (HR) management in 71% of departments and the lack of information technology (IT) governance frameworks in 88% of departments. Analysis will also be extended to public entities in future.

The audit outcomes are an indicator that the leadership tone on HR capacity and the monitoring of action plans is crucial. Basic reporting disciplines, such as proper record keeping, regular processing of transactions and reconciliations, preparation of monthly reporting, and controls over compliance with fiduciary responsibilities, also require leadership attention. Monthly monitoring of these key controls will enhance the level of accountability to



executive authorities and improve the quality of reporting financial and service delivery information. Strengthening governance structures such as internal audit and audit committees will further complement leadership's monitoring in this regard.

During our engagements with provincial executive councils and legislatures we agreed that these priorities will give impetus to our mutual focus to address the audit outcomes going forward. This will build on the initiatives already in progress regarding the development of the leadership and chief financial officer (CFO) handbook, the integrated financial management system project by the National Treasury and improved accounting for immovable assets (land and property) by the national Departments of Public Works and Rural Development and Land Reform. Going forward, additional initiatives need to be formalised to support the whole of government on matters relating to HR management, IT governance, reporting on predetermined service delivery objectives, and SCM by the Department of Public Service and Administration (DPSA).

As discussed in our engagement with the executive and parliamentary leadership, enhanced coordination of project management at the level of the national and provincial ministries for health and education is required. This should focus on the rising cost of procurement and HR; the management of conditional grants; and the shortcomings in reporting on, and non-achievement of, service delivery objectives. In the provinces, coordination and monitoring at an executive committee level are also required.

These initiatives have proved to be a catalyst spurring action from all levels of leadership and management, with the ultimate aim of achieving clean administration as evidenced by a financially unqualified audit opinion with no findings on reporting of performance against predetermined objectives or compliance with laws and regulations. The AGSA's role in this respect will focus on conducting a risk assessment for the whole of government that will be the foundation of quarterly interactions with the executive authority and oversight bodies, and collaboration with audit committees and internal audit where they are functioning optimally. In most provinces, the strengthening of these governance structures requires urgent attention.

In conclusion, I wish to thank the audit teams from my office and the audit firms that assisted in the provincial portfolio for their diligent efforts towards fulfilling our constitutional mandate and the manner in which they continue to strengthen cooperation with the leadership of the provincial portfolio.

Together, we will continue to make every effort to collaborate in order to accelerate the implementation of actions and contribute towards strengthening our country's democracy.

Auditor - General

Auditor-General Pretoria December 2010



SECTION 2: EXECUTIVE SUMMARY

The purpose of this general report is to provide an analysis of the consolidated provincial audit outcomes regarding provincial departments (including the legislatures and provincial revenue funds) and provincial public entities (including trading and other types of entities) for the 2009-10 financial year. This report summarises information related to audit outcomes contained in the general reports of each province.

The overview of these audit outcomes was presented to Parliament during October 2010 to facilitate dialogue and understanding of the key underlying issues driving these audit outcomes and possible solutions in this regard. The summary that follows contains key issues and conclusions reached, supported by further details in the body of the report.

2.1 Part A – Audits conducted by the AGSA

2.1.1 Overview of audit outcomes

Provincial government comprises 132 departments (including nine provincial legislatures and nine provincial revenue funds) and 130 public entities. The 2009-10 audit outcomes of 123 departments and 108 public entities whose audits had been finalised by 30 September 2010 are analysed in this report.

Highlights of the audit outcomes for the year under review

The number of departments increased from 130 to 132 compared to the previous financial year through the establishment of five new departments and the amalgamation of three other departments. Figures 1 and 2 below present the outcomes of the audits of financial statements, while figures 3 and 4 present an analysis of those entities that had findings arising from the audit of predetermined objectives and compliance with laws and regulations.



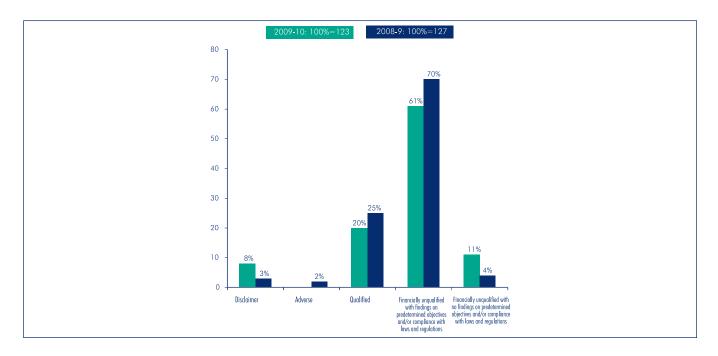
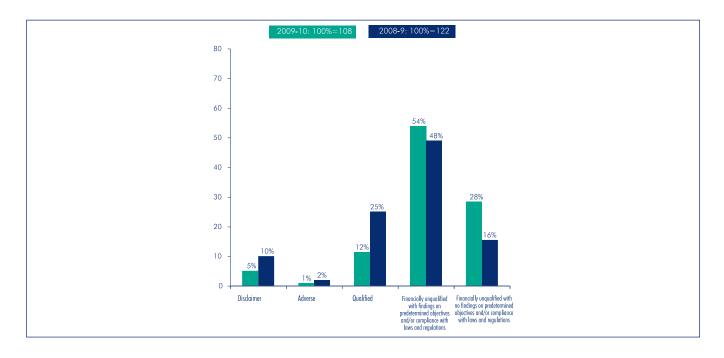


Figure 1: Audit outcomes - Departments

Figure 2: Audit outcomes – Public entities







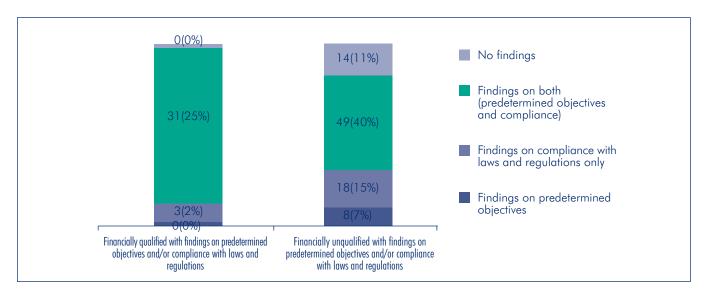
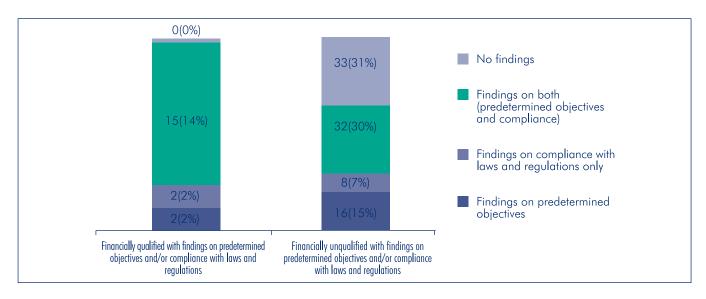


Figure 4: Analysis of public entities with findings on predetermined objectives and/or compliance with laws and regulations



Highlights of the current year's audit outcomes of departments are as follows:

- The departments that were financially unqualified with no findings on either predetermined objectives or compliance with laws and regulations increased from four to 14. There was a 9% reduction in the number of qualified auditor's reports (qualified, adverse and disclaimer of opinions) during the year under review.
- The most notable improvement in the audit outcomes of departments occurred in the Western Cape, where seven departments improved to financially unqualified with no findings on either predetermined objectives or compliance with laws and regulations.
- The highest number of regressions in the audit outcomes of departments occurred in North West, where two departments regressed to a disclaimer of opinion and a further two regressed to a qualified opinion during the



2009-10 financial year, after being financially unqualified with findings on predetermined objectives and/or compliance with laws and regulations during 2008-09.

• The 2007-08 and 2008-09 audits of the Eastern Cape's provincial revenue fund and the 2008-09 audit of Limpopo's provincial revenue fund had not been finalised by the date of this report.

Highlights of the current year's audit outcomes of public entities are as follows:

- A 58% improvement occurred in the number of public entities with no findings on either predetermined objectives or compliance with laws and regulations (increasing from 19 to 30).
- Five public entities in the Western Cape improved to financially unqualified with no findings on either predetermined objectives or compliance with laws and regulations.
- Audit opinions in the disclaimer, adverse and qualified categories declined to constitute 19% (2008-09: 32%) of the entities whose financial statements were financially qualified.
- Of the 108 public entities whose audits had been finalised, 37 improved on their previous year's audit outcome, while the audit outcomes of nine (8%) regressed.
- The audit outcomes of 61 public entities remained unchanged from the 2008-09 financial year. This includes two that remained disclaimed or adverse and 12 that retained their status as financially unqualified with no findings on either predetermined objectives or compliance with laws and regulations.
- The financial statements of 13 public entities have now been qualified (disclaimer, adverse and qualified) for the third successive year. The names of their parent departments, which should be providing oversight, are provided in section 3.1 of this report.
- The number of qualified audit opinions obtained by public entities decreased by 25. However, the finalisation of the audits of 22 public entities could affect the total decrease in qualified opinions for the year.
- The audits of eight public entities are still outstanding since the 2008-09 financial year.

An overview of the 2009-10 audit outcomes per province is provided below.

Province	Disclaimer		Adverse		Qualified		Financially unqualified with findings*		Financially unqualified with no findings**		Total number of entities	
	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09
Eastern Cape	2	1	0	2	5	5	16	18	3	0	26	26
Free State	2	0	0	1	5	7	12	14	8	7	27	29
Gauteng	4	4	0	0	3	11	23	20	11	4	41	39
KwaZulu-Natal	0	1	0	1	9	13	19	21	6	5	34	41
Limpopo	1	1	0	0	3	6	12	10	1	1	17	18
Mpumalanga	0	0	0	0	2	3	14	17	3	1	19	21
Northern Cape	2	3	1	0	4	6	10	10	0	0	17	19
North West	4	5	0	0	6	7	15	12	0	5	25	29
Western Cape	0	1	0	0	0	3	13	23	12	0	25	27
Total number of audits reported on	15	16	1	4	37	61	134	145	44	23	231	249

Table 1: Movements in audit outcomes of departments and public entities per province

* Financially unqualified with findings on predetermind objectives and/or compliance with laws and regulations

** Financially unqualified with no findings on predetermined objectives or compliance with laws and regulations



- The financial statements of all the Western Cape's entities and 83% of entities in Gauteng were financially unqualified.
- The Free State, KwaZulu-Natal, Mpumalanga and North West registered a decrease in the number of entities whose financial statements were financially unqualified.

Common issues that form the basis for the qualified, adverse or disclaimer of opinion on the financial statements

Figures 5 and 6 below depict the 2009-10 movements in the qualification areas for departments and public entities, respectively.

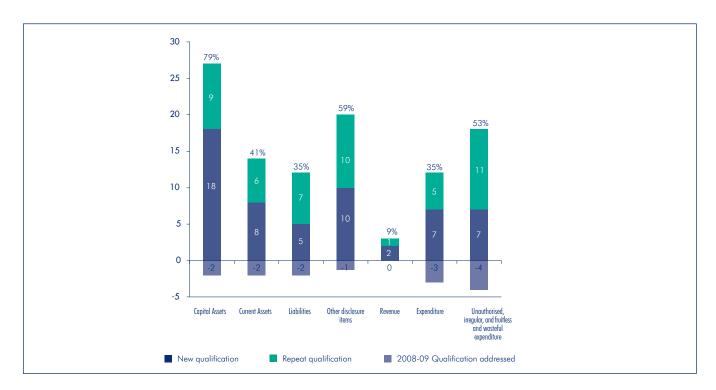


Figure 5: Movement in financial statement qualification areas - Departments

The financial statement qualification areas at departments that showed the greatest increase in 2009-10 was unauthorised, irregular as well as fruitless and wasteful expenditure, followed by other disclosure items.



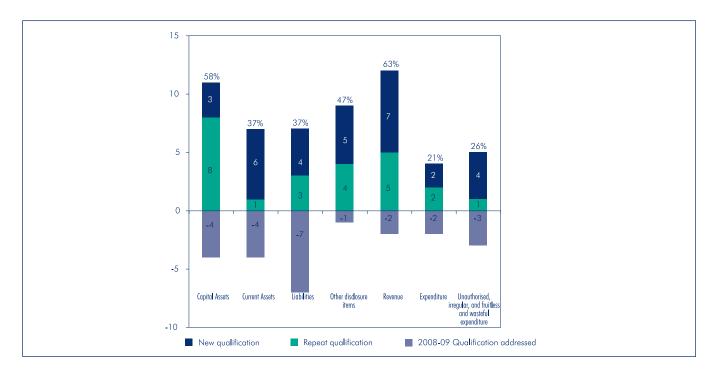


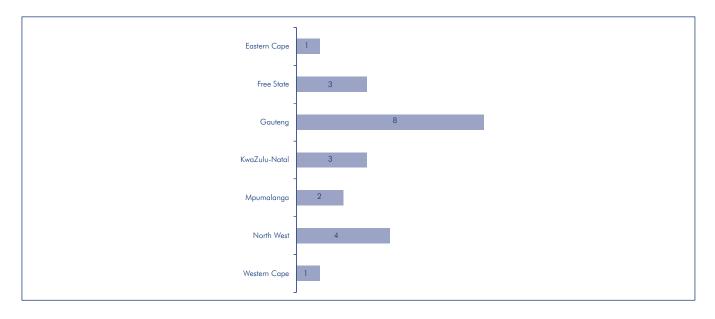
Figure 6: Movement in financial statement qualification areas – Public entities

The financial statement qualification area at public entities with the greatest increase in 2009-10 was revenue, followed by current assets.

Funding of operations, financial sustainability and going concern

Concerns regarding the funding of operations, as indicated in the figure below, were identified at 22 public entities. No such public entities were identified in Limpopo or the Northern Cape.

Figure 7: Funding of operations, financial sustainability and going concern



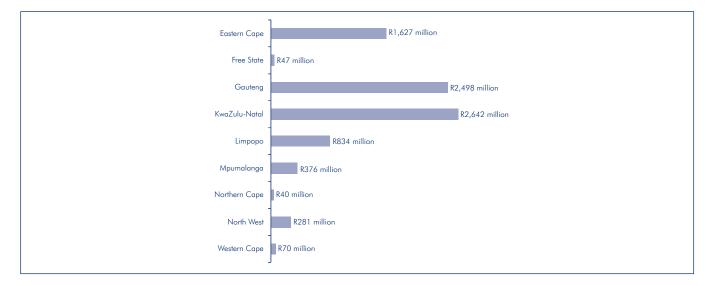


Unauthorised, irregular as well as fruitless and wasteful expenditure

As in prior years, auditees continued to incur unauthorised, irregular as well as fruitless and wasteful expenditure. A summary of such expenditure for the year under review is as follows:

Unauthorised expenditure (applicable to departments only)





- Departments incurred unauthorised expenditure during the financial year through overspending either on their votes or on main divisions within their votes. Departments also expended funds for purposes that were not in accordance with their votes.
- Departments had significant amounts of unauthorised expenditure that had still not been approved. This could result in serious cash-flow constraints for the departments and/or the provincial revenue funds, depending on whether it is condoned with or without funding, and may impact on the ability to deliver the services for which the funds were intended.



Irregular expenditure

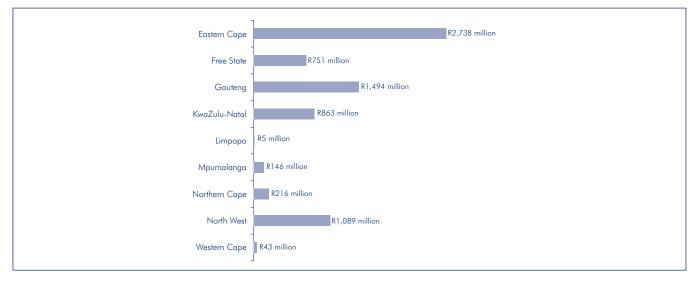


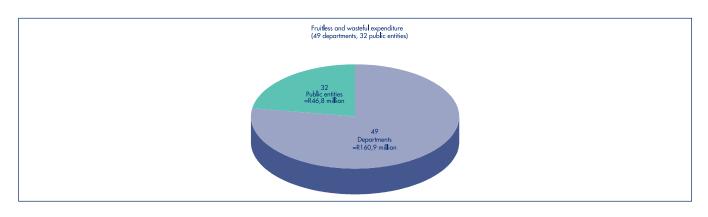
Figure 9: Irregular expenditure incurred by departments and Public entities

- Departments in all nine provinces incurred irregular expenditure related to SCM, while all provinces, except KwaZulu-Natal, incurred irregular expenditure related to compensation of employees.
- Irregular expenditure was incurred by 30 public entities on SCM, one on compensation of employees, and three on other matters.
- Significant amounts of irregular expenditure were identified during the audit process in addition to those disclosed in the financial statements submitted for audit.

Fruitless and wasteful expenditure

- As depicted in the figure below, 49 departments across the nine provinces incurred fruitless and wasteful expenditure totalling R160,9 million, while 32 public entities in all provinces except one incurred such expenditure, totalling R46,8 million.
- The Eastern Cape, Free State and Gauteng accounted for more than 80% of the total amount of fruitless and wasteful expenditure incurred by the provinces.

Figure 10: Fruitless and wasteful expenditure incurred by departments and public entities





Fruitless and wasteful expenditure incurred mainly related to the following:

- Late cancellation of conferences
- Interest and penalties arising from the late payment of supplier invoices and amounts due to the South African Revenue Service
- Non-utilisation of rental properties
- Payments made to defaulting contractors
- Interest paid on capital projects not fully utilised
- Expired medical stock
- Value-added tax (VAT) payments to vendors not registered for VAT

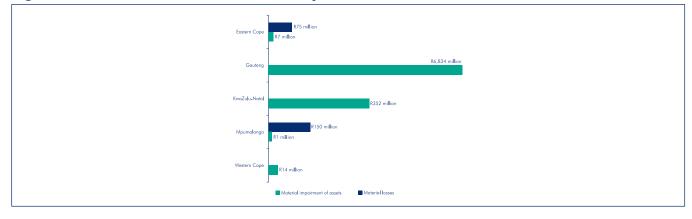
Material losses, asset impairments and underspending of votes or conditional grants

Losses, asset impairments reported by, and underspending identified at departments and public entities for the year under review are summarised in the figures below.

Figure 11: Material losses, asset impairments and underspending of votes/conditional grants – departments

-							
Eastern Cape	R106 million						
Free State	R124 million R337 million						
Gauteng	R575 million R558 million						
- KwaZulu-Natal	R6 million R361 million						
Limpopo	R645 million						
Mpumalanga	R1 million R130 million						
Northern Cape	R1 million R1 million R166 million						
North West	R62 million						
Western Cape	R10 million R7 million R262 million						
Material losses Material impairment of assets Material underspending of vote and conditional grant							

Figure 12: Material losses and asset impairments - Public entities





Material losses primarily resulted from the write-off of irrecoverable debtors (departments) and inter-company loans and advances (entities). Material asset impairments related to a provision for possible irrecoverable debts. No material losses or asset impairments were reported by public entities in the Free State, Limpopo, the Northern Cape or North West.

Transversal material misstatements in financial statements corrected by management during the audit

Ninety-two (2008-09: 94) sets of financial statements submitted for audit by departments and 70 (2008-09: 73) submitted by public entities required material corrections during the audit.

These material misstatements also constitute non-compliance with the Public Finance Management Act, 1999 (Act No. 1 of 1999) (PFMA), as internal controls should have been implemented to ensure that the financial statements presented for audit fairly presented the financial results. Such material misstatements could have been detected by the entities had the financial statements been prepared in accordance with the applicable financial reporting frameworks and had they been adequately reviewed by management and those charged with governance. Material misstatements not corrected are reflected as qualifications of the audit opinion. The highest incidence of account balances misstated in financial statements submitted for auditing was in respect of disclosure items (78% of financial statements), capital assets (50%), liabilities (46%) and current assets (43%).

A provincial analysis of material misstatements in financial statements submitted for auditing is provided below.

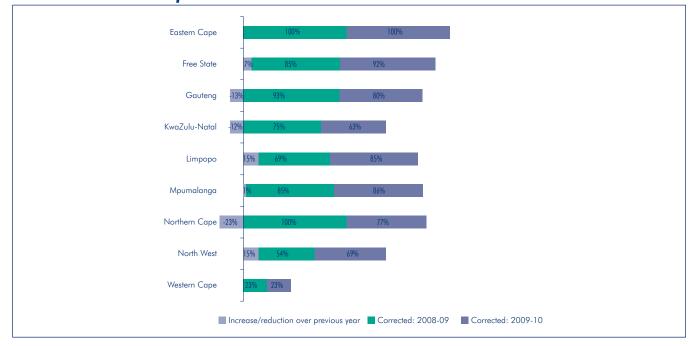


Figure 13: Provincial analysis of material misstatements corrected as a result of the audit – Departments



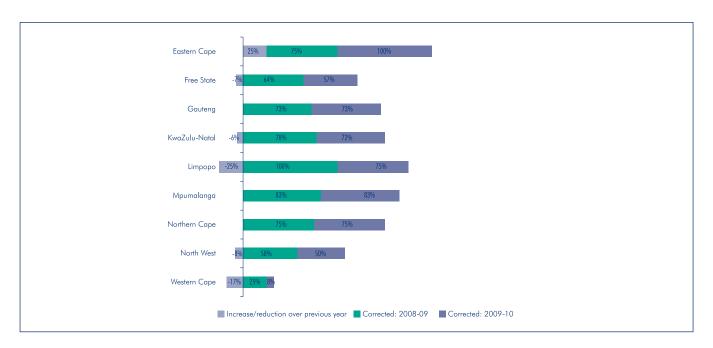
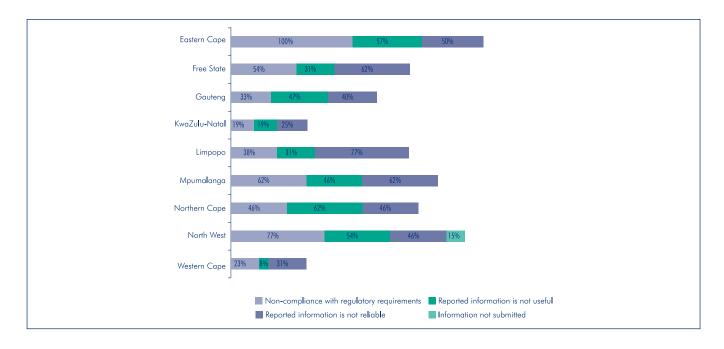


Figure 14: Provincial analysis of material misstatements corrected as a result of the audit – Public entities

Findings on reporting on predetermined objectives

Eighty-eight of 123 (72%) departments and 65 of 108 (60%) public entities had findings on their reporting against predetermined objectives. Information on performance against predetermined objectives was not received in time for audit purposes from two departments and nine public entities. An analysis of the findings is presented below.

Figure 15: Findings on predetermined objectives - Departments



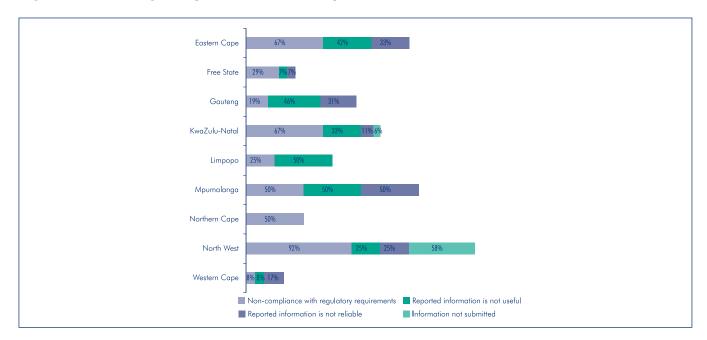


Figure 16: Findings on predetermined objectives – Public entities

Summarised findings from audits of predetermined objectives are as follows:

Non-compliance with regulatory requirements related to performance management

- Non-compliance findings included a lack of predetermined objectives, indicators and targets and a lack of reporting on performance information against such objectives, indicators and targets. In some instances material differences between actual and planned performance were not explained.
- Sixty-one departments (2008-09: 54) and 45 public entities (2008-09: 44) had findings on noncompliance with sections of the PFMA relating to performance information.

Reported information on performance against predetermined objectives not useful

- Findings included objectives not being measurable against indicators and targets and the absence of clear and logical links between the objectives, outcomes, outputs, indicators and performance targets.
- The reported performance against predetermined objectives of 48 departments (2008-09: 39) and 33 public entities (2008-09: 22) had deficiencies in terms of its usefulness.

Reported information on performance against predetermined objectives not reliable

- Findings on reliability included instances where the actual reported performance could not be verified.
- The reported performance information of 59 departments (2008-09: 48) and 23 (2008-09: 10) public entities had findings relating to reliability.

The performance information of many departments and entities attracted audit findings relating to two or more of the broad categories of compliance, usefulness and reliability. In seven provinces the number of findings had increased compared to the previous year for both departments and public entities.



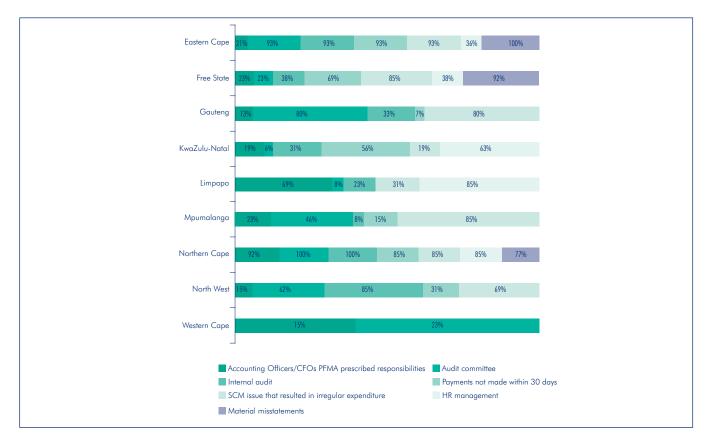
In order to improve the usefulness and reliability of performance information and to meet regulatory requirements, accounting officers or authorities of departments and public entities need to ensure that the budgets and the quarterly and annual reporting of predetermined objectives are aligned to the strategic or corporate plans of these entities. Performance indicators need to be revised to align to the SMART principle as prescribed by the National Treasury's framework for managing performance information, while documentary evidence must be kept in support of the reported performance against predetermined objectives.

Findings on compliance with laws and regulations

As in previous years, numerous instances occurred where departments and public entities did not comply with applicable laws and regulations. Some of the compliance matters identified related to failure by accounting officers or authorities and other officials to meet their legislated responsibilities, while others involved prohibited transactions.

In total, 101 of 123 departments (82%) and 57 of 108 public entities (53%) had findings on compliance with laws and regulations. This represents a 19% increase for departments and a 5% decrease for public entities compared to the 2008-09 financial year. The number of departments and public entities where instances of non-compliance were identified is provided in the figures below.

Figure 17: Analysis of the most prevalent findings on compliance with laws and regulations – departments





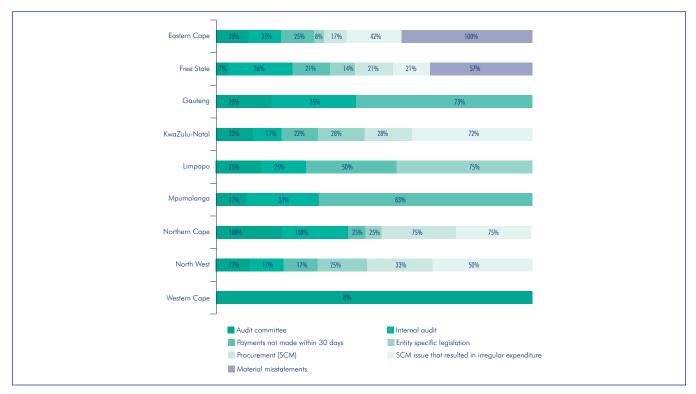


Figure 18: Analysis of the most prevalent findings on compliance with laws and regulations – Public entities

The most significant non-compliance issues related to SCM, which occurred at 39% of departments and public entities, and the correction of material misstatements in financial statements submitted for auditing, which occurred at 70% of departments and public entities. Details of these and other key areas are included in annexure 2 to this report.

Identified instances of non-compliance with SCM prescripts and HR management legislation and directives are analysed under the specific focus areas of the AGSA section of this report. Material misstatements in financial statements also constitute non-compliance with the PFMA, as internal controls should have been implemented to ensure that the financial statements presented for audit purposes fairly presented the financial results. A summary of the prevalence of material misstatements in financial statements is provided in table 14 of this report.

Significant findings on information systems

Departments are very dependent on computerised information systems, such as the Basic Accounting System (BAS), the Personnel Administration System (Persal) and the Logistical Information System (Logis) or similar systems, to perform their statutory financial management, reporting and administrative functions. The incidence of significant weaknesses identified in the management of these information systems at 112 departments and 38 public entities is reflected in the figure below.



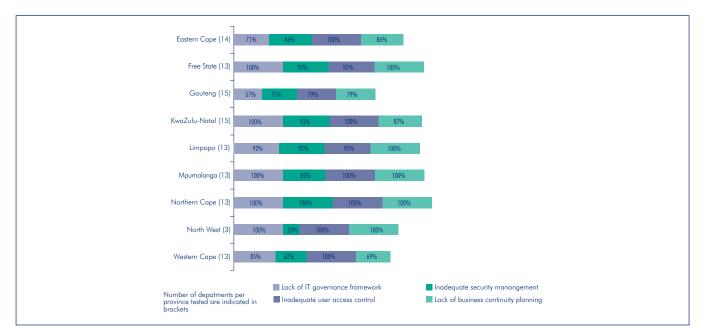
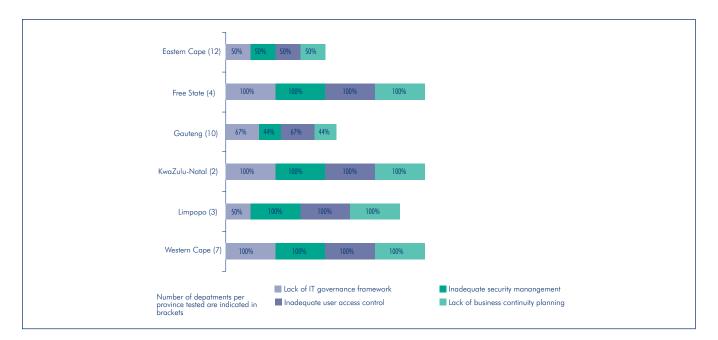


Figure 19: Significant findings on information systems - Departments

The most critical of these issues, the lack of an IT governance framework, occurred at 88% of departments.





Information system audits were not conducted at any of the public entities in Mpumalanga, the Northern Cape and North West.

The most significant weaknesses related to the following:

• Lack of an IT governance framework to direct the positioning of IT, resource requirements, risk management and internal control.



- Inadequate security management controls to prevent unauthorised access to the operating systems that grant access to the application systems.
- Inadequate user access controls to detect and prevent unauthorised access, capturing and approval of transactions on the application systems that are used to prepare the financial statements.
- Lack of business continuity and disaster recovery plans that would ensure the availability of financial and performance information in instances of data loss or disaster.

Some of the identified weaknesses were reported in the prior year, but had not been addressed and the risks of fraud and loss therefore remain. Key recommendations to address these weaknesses include the following:

- The DPSA, through the State Information Technology Agency (SITA) and in collaboration with the National Treasury, should prescribe a comprehensive IT governance framework to provide guidance towards strategic alignment and decision-making, resourcing, risk management and internal control.
- Accounting officers should implement the framework.
- In the interim, accounting officers should implement action plans to address findings and implement recommendations.

Investigations and auditee-specific performance audits completed and in progress

An analysis of investigations completed or in progress at 31 March 2010 is presented below. These investigations were not necessarily performed by the AGSA, but were assessed as material for purposes of inclusion in the auditor's reports of the departments and entities concerned.

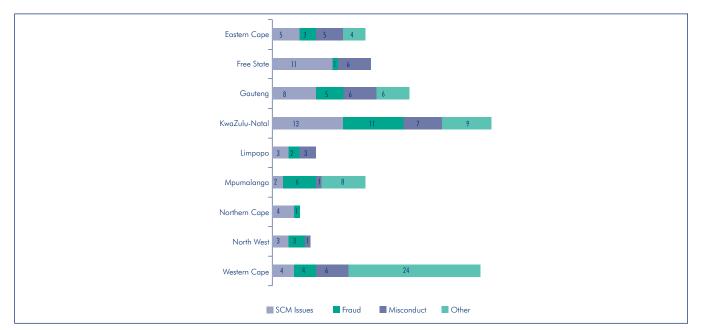


Figure 21: Investigations completed or in progress – Departments and public entities

These investigations are indicators that internal controls may either not be functioning or are being overridden. It is important that those charged with governance address the internal control deficiencies identified by these investigations.



Additionally, performance audits were conducted on the use of consultants in three provinces, while a special audit was performed on alleged missing ambulances and vehicles in another province.

Significant findings from audits of human resource management and compensation of employees (departments only)

Significant findings: Human resource management

The regularity audits of departments included an assessment of compliance with the PFMA, Treasury Regulations, the Public Service Act, 1994 (Act No. 103 of 1994) (PSA), Public Service Regulations, 2001 (PSR), Defence Act, 2002 (Act No. 42 of 2002) and directives or determinations issued by the minister of Public Service and Administration which support effective HR management and controls over compensation of employees.

In total, 111 departments (90%) did not meet all the requirements for effective HR management. These control weaknesses and non-compliance with directives had an impact on departments' financial management and service delivery. The figure below depicts the percentage of departments where findings were raised on the different aspects of HR management.

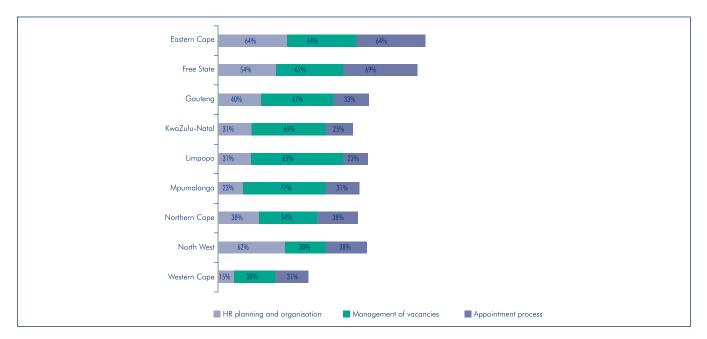


Figure 22: Findings arising from audits of human resource management

Overall, shortcomings in the area of HR management occurred in 71% of departments. Findings related to the following:

HR planning and organisation

HR planning is required in terms of PSR 1/III/B2(d) and PSR 1/III/D to ensure that departments obtain the correct number of skilled and experienced staff required to meet their strategic objectives.



Management of vacancies

Heads of department (HoDs) are required to address any gaps that exist between the numbers and competencies required to perform the department's functions and the existing staff by means of recruitment and retention strategies.

Appointment processes

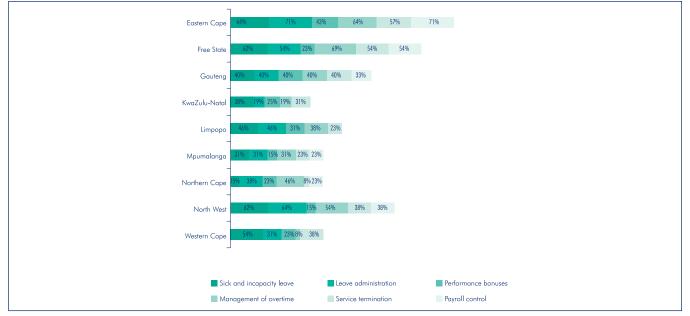
Recruitment and selection processes should ensure that only candidates with the appropriate qualifications and experience to meet the requirements of the specific post are appointed.

Significant findings: Compensation of employees

In general, compensation of employees is not an area of high risk, as remuneration and conditions of service are determined and managed centrally by the DPSA. Furthermore, compensation is implemented and controlled by the National Treasury via Persal, which system is used by all departments.

It is of concern that the weaknesses identified were in respect of those controls prescribed by legislation for implementation by departments. The figure below indicates the number of departments where weaknesses were identified in the control over compensation of employees.





Findings related to the following:

Sick and incapacity leave

Findings related to departments that did not comply with the DPSA's determination on leave of absence in the public service, which requires that medical certificates be submitted, or departments that did not implement



processes and procedures to monitor sick leave in order to prevent the abuse thereof. Temporary or permanent incapacity leave was granted in excess of what employees were entitled to and/or where the requirements of the determination and the policy were not met.

Management of overtime

Departments did not comply with the regulation that sets out the circumstances under which employees may be compensated for overtime worked, while overtime was incorrectly calculated in other instances.

Leave administration

No or inadequate controls were implemented to ensure that all leave taken by employees was captured and that it was done timeously.

Service terminations

Employees whose services had been terminated or who were deceased were not timeously removed from the payroll, resulting in overpayments.

Payroll controls

Monthly payroll reports were not certified, the completeness of certified payroll reports was not checked, and corrective action was not taken timeously where discrepancies were noted.

Performance bonuses

No or insufficient evidence existed that employees were entitled to the performance bonuses paid to them. performance bonuses were in some instances incorrectly calculated.

Significant findings from the audits of supply chain management

The regularity audits included an assessment of the procurement processes and contract management at auditees and the controls implemented by them to ensure a fair, equitable, transparent, competitive and cost-effective SCM system that prevents and detects fraud, non-performance by suppliers, and non-compliance with SCM legislation.

Non-compliance with SCM legislation resulting in irregular expenditure

Non-compliance with SCM legislation resulting in irregular expenditure was identified at 68 departments and 33 public entities. Non-compliance with SMC legislation also resulted in 89% of the irregular expenditure incurred in the year under review, as depicted below.



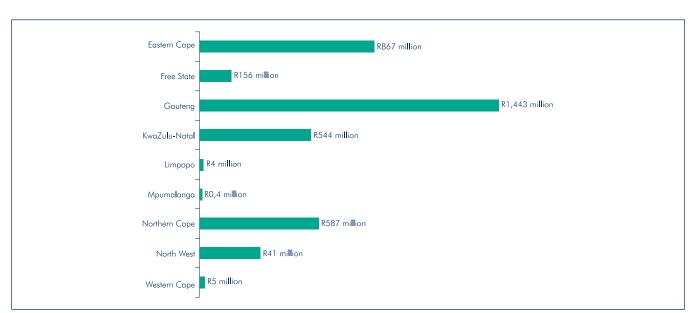


Figure 24: Findings from audits of SCM issues that resulted in irregular expenditure



The audits revealed that employees or their close family members had interests in suppliers to the auditees. The legislation applicable to the disclosure of such interest was not always complied with. In addition, findings from the report entitled Performance audit of entities that are connected with government employees and doing business with departments tabled in August 2008 were not investigated and appropriately dealt with by all departments.

Procurement processes

The following were the most significant findings relating to non-compliance with SCM legislation in the procurement processes:

- Three price quotations were not invited.
- Reasons were not recorded and approved when competitive bidding was not followed.
- Deviations from competitive bidding were not justified.
- Contracts were awarded to suppliers who had not scored the highest points.

Contract management

In terms of Treasury Regulation 8.2.1, an official of an institution may not spend or commit public money except with the approval of the accounting officer or a properly delegated or authorised official.

In terms of sections 38(1)(a)(iii) and 51(a)(iii) of the PFMA, an SCM system should be fair, equitable, transparent, competitive and cost-effective. When a contract expires, a competitive bidding process should be followed to appoint a supplier to provide goods and services.



SCM controls

The audit revealed a number of weaknesses in controls related to procurement and SCM. The most significant of these included the following:

- The prohibited supplier database was not always checked.
- SCM officials were not adequately trained.
- The National Treasury's code of conduct was not adopted for SCM.
- Risk assessments did not address procurement and contract management risks.
- Fraud prevention plans did not include specific measures for procurement.
- No internal audit evaluation was done of SCM compliance.

Key findings are summarised in the figure below.

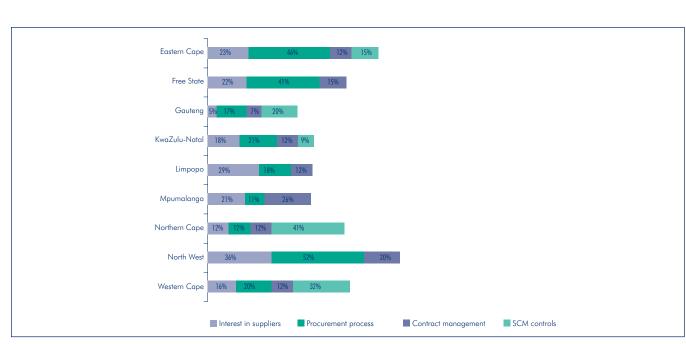


Figure 25: Findings from audits of supply chain management

Findings from transversal performance audits conducted by the AGSA

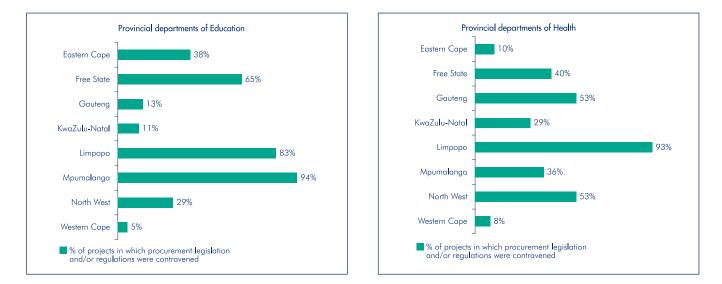
The AGSA conducted performance audits of the infrastructure delivery process at the Departments of Health and Education as part of a transversal performance audit on infrastructure delivery in all provinces except the Northern Cape, where the scope of the audit was very limited. These projects varied in number and size among the provinces.

To enable service delivery in the health and education sector, it is necessary to build hospitals, clinics and schools. Audits revealed that infrastructure projects were not well planned, as the information used was not always complete and accurate. Furthermore, the most needed infrastructure was not always prioritised to be constructed first. Government procurement should be fair, equitable and transparent; therefore, the relevant procurement legislation and regulations should be complied with. Due to a lack of effective supervision and



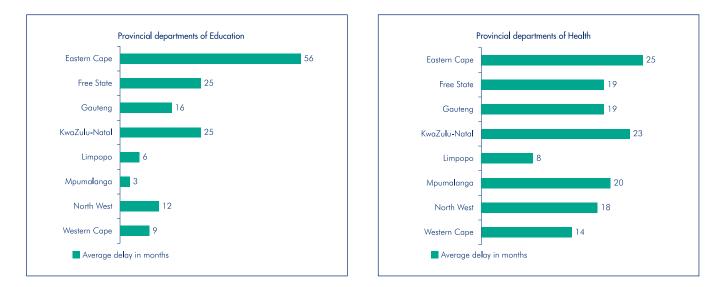
training, the applicable legislation and regulations were not always adhered to during the awarding of contracts, as indicated in the graphs below.

Figure 26: Summary of the applicable legislation and regulations not consistently adhered to during the awarding of contracts



The construction of hospitals, clinics and schools was not completed on time, was behind schedule or was not within the allocated budget and at the required level of quality. The average delay in months per province is illustrated in the graphs below. Delays were calculated between the planned and the actual completion date, or the date of the audit if the construction was still in progress.

Figure 27: Delays (in months) in the completion of construction





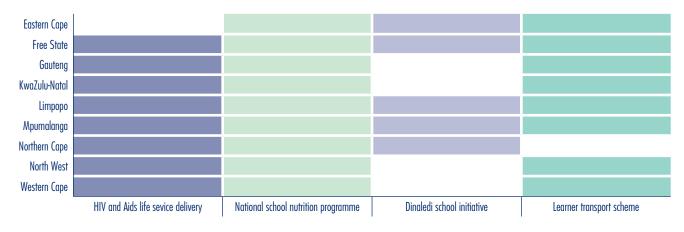
Audit findings relevant to sectors

Since the 2007-08 audit cycle, the regularity audits have included a specific assessment of service delivery aspects relevant to the health, education and human settlements sectors. The social development and public works sectors were added and reported on in the AGSA's 2008-09 general report. The objective of sector auditing is to highlight service delivery issues in addition to the financial statement audit findings raised in the auditor's and management reports.

A detailed analysis, providing a summary of the financial audit outcomes, unauthorised, irregular as well as fruitless and wasteful expenditure; and outcomes on the audits of predetermined objectives of the above-mentioned sectors, is included in the detailed section of this report. It further highlights the main areas of concern for certain service delivery initiatives for each sector in the 2009-10 financial year.

Education - Service delivery findings







HIV/Aids life skills education grant

Despite the fact that this grant programme has been running for 10 years, the expected outputs of the grant have not been met to the extent intended at the majority of the departments. Based on the findings, it is evident that limited improvements, if any, were achieved because life skills orientation on HIV/Aids was not taking place at schools to the extent planned.

National school nutrition programme

The objective of ensuring that nutritious, balanced meals are made available to identified learners to assist in promoting active participation in classroom activities has not been fully met. The key challenges faced in delivering on this objective were similar to those in previous years and related mainly to a lack of monitoring by departmental officials, a lack of adequate facilities to prepare the meals required, and a lack of progress in establishing sustainable vegetable gardens at schools.



Dinaledi schools initiative

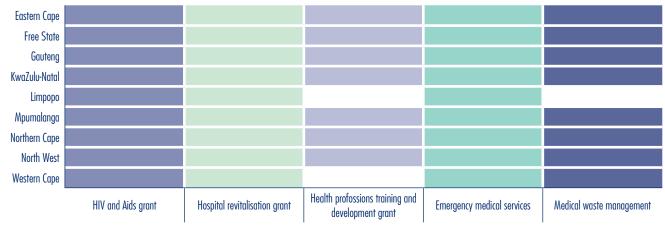
Overall, the major challenge with the Dinaledi schools initiative remains the non-delivery of textbooks and relevant support material to teachers and learners participating in the initiative. Officials at the national Department of Education did not continuously monitor the delivery of textbooks requested by schools participating in this important initiative.

Learner transport scheme

Overall, the major challenge with the scheme remains the lack of approved policy and operating procedures governing the scheme. Uncertainty regarding accountability for the scheme has resulted in the provincial departments of transport taking over this responsibility. Although the learner transport scheme was implemented a number of years ago, it is evident from the findings that the scheme still faces challenges relating to the practical implementation thereof.

Health - Service delivery findings

Figure 29: Provinces with key findings impacting on the service delivery objectives of the Department of Health's programmes



Legend: Where shaded, findings were raised in the province concerned.

Comprehensive HIV/Aids grant

Although 99% of the actual amount transferred had been spent by the provinces, the health sector only achieved 53% of its targets relating to the HIV/Aids grant for the 2009-10 financial year. As the responsibility for the development of an appropriate monitoring and control framework for the grant rests with the national department, this department must take the lead in developing policies and procedures, designing appropriate internal controls and assisting provincial departments to implement these controls to ensure achievement of the grant outputs and outcomes.

Hospital revitalisation grant

Due to the material underspending of the grant, as well as the weaknesses identified during the audits, the sector



did not achieve its objectives in terms of this grant. Furthermore, the poor performance of contractors delayed the completion of projects in the Free State, Gauteng, KwaZulu-Natal and the Northern Cape, which will have a negative impact on service delivery as the relevant hospitals will not be completed on time.

Health professions training and development grant

Consistent with the audit findings of the previous year, it was generally found during the audits that expenditure on the grant was not separately identifiable on BAS, and as a result it is possible that the grant allocation might have been spent on non-grant-related expenses. Thus, the achievement of objectives and outcomes could not easily be determined and monitored.

Provision of emergency medical services

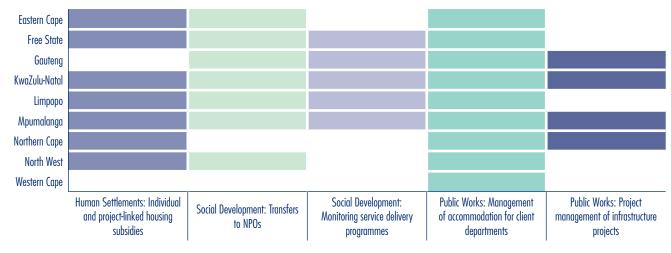
Similar to the findings of the previous year, it is clear that the achievement of one of the predetermined targets of this programme, namely to provide emergency medical services within a response time of 15 minutes for urban areas and 45 minutes for rural areas, was not met in six of the nine provinces. In the case of the other three provinces, information was not submitted for audit purposes to determine whether this target had been met. The response time is defined as the length of time between receiving a call in the communication centre and the arrival of the ambulance staff at the emergency scene.

Medical waste management

In general, the audit findings indicated non-compliance with the National Environmental Management Act, 1998 (Act No. 107 of 1998) and with the minimum requirements as prescribed by the Department of Water Affairs and Forestry, which has the legislative mandate to set a framework for compliance for waste disposal sites. It is clear that monitoring of compliance with the relevant legislation did not take place at hospital and clinic level.

Human settlements, social development and public works - Service delivery findings

Figure 30: Provinces with key findings impacting on the service delivery objectives of the programmes of the Departments of Human Settlements, Social Development and Public Works





Human settlements - Service delivery findings

Management of individual and project-linked housing subsidies

The audit findings generally indicated deficiencies within the internal control environment at the relevant sector departments. To improve internal controls in the human settlements sector, including adherence to controls within the housing subsidy system, management and those charged with governance should identify key controls to be monitored on a regular basis. Of great concern is the opportunity to override the system controls by officials of the provincial departments and the fact that the HSS did not enforce the segregation of duties within the system.

Social development - Service delivery findings

Management of transfers to non-profit organisations

The overall monitoring of compliance with the service contracts with non-profit organisations (NPOs) did not receive the necessary attention, with the result that at the majority of the departments the achievement of social service delivery could not be ascertained and verified by the sector departments.

Monitoring of service delivery programmes

The audits focused on the actual delivery against a total of nine predetermined targets for childcare and protection services as well as home- and community-based care for HIV and Aids. In the case of KwaZulu-Natal, Limpopo and the Free State, supporting documentation to verify the accuracy, validity and completeness of the reported service delivery could not be provided for audit purposes, while in the instance of Gauteng and Mpumalanga, the reliability of the supporting documentation could not be verified.

Public works - Service delivery findings

Management of accommodation for client departments

The management of accommodation for client departments remains a great concern. The fruitless and wasteful expenditure disclosed in the financial statements of individual provinces is evidence of the fact that the sector did not have sufficient procedures to identify vacant buildings; consequently, the department paid rent for buildings that were not occupied.

2.1.2 Drivers of audit outcomes

As is evident from the above analysis of the audit outcomes, there is much that requires attention to achieve clean administration. To this end the drivers of improved audit outcomes are categorised into three fundamental areas of internal control: leadership, financial and performance management, and governance. These controls are three-dimensional and can be directly linked to the bases for the qualified, adverse or disclaimed opinions on the financial statements and the findings on predetermined objectives and compliance with applicable laws and regulations.



Departments and public entities that achieved improvements or maintained positive audit outcomes can attribute these improvements to the implementation and effective monitoring of the three fundamentals of internal control. The overall audit outcomes in the provincial portfolio improved as a result of the executive authorities and accounting officers or authorities playing an active role in monitoring progress made in driving clean administration in their respective portfolios.

The number of departments and public entities that had internal control deficiencies relating to the audit outcomes outlined earlier is depicted in the figure below.





The findings related to HR management have a direct impact on the capacity of the departments to manage their financial and performance information and compliance with laws and regulations. This is exacerbated by the issues related to the lack of an effective IT governance framework that supports business and other IT-related matters. These are key areas which, when addressed, demonstrate effective leadership by the HoDs or directorsgeneral and the executive authority with regard to ethical business practices and good governance which enhance and protect the interests of the entity.

A number of departments and public entities had findings on issues relating to SCM. For example, three price quotations were not invited, the reasons for not using competitive bidding were not noted, deviations from the competitive bidding process were not justified, and officials had an interest in suppliers. These matters, together with the instances of material misstatements that had to be corrected and the qualifications on the financial statements and findings related to the report on predetermined objectives, indicate that basic disciplines were not in place. These included proper record keeping, regular processing of transactions and reconciliations, preparation of monthly reporting, and controls over compliance with fiduciary responsibilities. These areas should be attended to by the CFO insofar as financial matters are concerned and by the strategic or monitoring and evaluation unit with regard to performance matters. The executive and the HoD or director-general should held the responsible officials accountable and monitor the achievement of these controls on a regular basis.



Strengthening governance practices is another area that requires attention. There is a need to provide adequate resources to the internal audit function to ensure that it operates effectively by identifying internal control deficiencies in a timely manner and recommending and monitoring corrective action. The practice of shared internal audit services needs to be reviewed to allow for individualised capacity per institution. There is scope for improving the interaction of the executive and the HoD or director-general with a view to providing feedback on the identification of risk areas and an assessment of the effectiveness of the control environment.

Members of the executive council (MECs) should, on a quarterly basis, monitor the development and implementation of action plans, while CFOs and HoDs should be required to report to them on progress made with the implementation of key controls. Addressing the findings on predetermined objectives should be an area of focus for premiers and MECs, who should also oversee the SCM delegations and policies to prevent officials from committing departments and public entities to contracts while not following the SCM process.

Provincial treasuries will continue to assist departments, while the National Treasury is implementing a CFO and leadership handbook to assist role players in fulfilling their functions. In addition, they have implemented a tool for assessing internal control for use by departments (financial capability maturity model) and are in the process of assessing the capabilities of CFOs and other key functions.

The development of an integrated financial management system is also being addressed by the National Treasury. However, this development is running behind schedule and attention needs to be given to ensuring that the controls that should be in place in a system development life cycle are adhered to. The actions and initiatives taken by the National Treasury provided further support to departments and public entities, which led to the improved audit outcomes.

Matters requiring additional guidance or monitoring by the Office of the Accountant General (OAG) to prevent a possible negative impact on the audit outcomes in future can be summarised as follows:

- Changes to the applicable financial reporting frameworks of Generally Recognised Accounting Practice (GRAP)/Generally Accepted Accounting Practice (GAAP) or the International Financial Reporting Standards (IFRS).
- Audit considerations relating to an entity using a service organisation: Departments and public entities should be alert to the fact that certain internal controls and financial transactions in one department or entity might impact on the audit opinion of another department or public entity.
- The transfer of functions as a result of changes in the structures of provincial departments.

The DPSA is playing a role in addressing matters pertaining to measuring and reporting performance on predetermined objectives and providing e-government leadership and coordination to assist departments in ensuring that their IT systems are adequate, effective and efficient. In addition, the DPSA is responsible for developing policies and guidance concerning HR management and will drive the process of improvements in this area. The Departments of Rural Development and Land Reform and Public Works are collaborating with the National Treasury on a project to address matters concerning the vesting, ownership and valuation of immovable assets and matters concerning movable assets. This project was commissioned by the Cabinet and although progress has been made, a concerted and urgent effort is required to ensure that this area, which is a large contributor to the qualifications in departments, is addressed and brought to a conclusion.



An important factor in ensuring the achievement of the above is effective leadership by oversight bodies such as provincial standing committees on public accounts (SCOPAs). This is supported by a reflection on the status of the implementation of SCOPA resolutions where 315 out of a total of 593 had been implemented, while 216 were in progress and 65 had not yet been addressed. SCOPAs can enhance their effectiveness by requesting departments to submit action plans for addressing audit findings and scheduling 'in-year hearings' where departments will be required to report on the status of their action plans.

In line with these initiatives, the Association of Public Accounts Committees (APAC) at its recent annual conference undertook to lead the process towards finalisation of the establishment of an anti-fraud and corruption forum in South Africa.

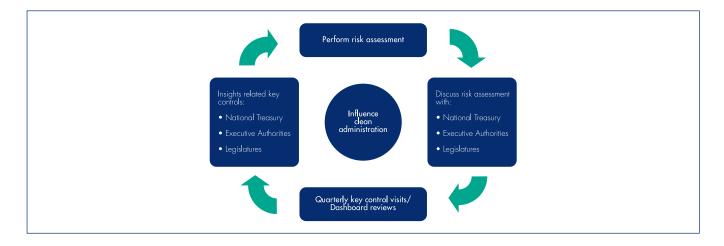
Individual departments and public entities have also undertaken to improve the internal control environment to achieve the ultimate goal of a financially unqualified audit opinion with no findings on the reporting on performance against predetermined objectives and no findings on compliance with applicable laws and regulations.

2.1.3 Overview of initiatives taken by the AGSA to encourage clean administration

In order to guide and encourage the achievement of unqualified audit opinions with no reported findings on predetermined objectives and compliance with laws and regulations, the AGSA leadership embarked on an intensified programme to enhance its visibility in order to improve the effectiveness of the audit process and engage with all role players that could influence clean administration. This included interaction with portfolio committees, the normal SCOPA briefings and attendance at hearings, quarterly visits with the executive authority and accounting officer or authority, in addition to attendance of audit committee and steering committee meetings during the course of the audit process. At these meetings the risks facing the respective entities were discussed and key controls that should be implemented to address these risks and audit outcomes were presented. Commitments to implementing these controls were recorded. The achievement of the key controls was monitored and a dashboard report was presented indicating the current status of the controls. This was followed up at the quarterly meetings during the year leading up to the following reporting cycle.

The key elements of these initiatives are depicted below.

Figure 32: Key elements of the AGSA initiatives to influence audit outcomes through monitoring stakeholder interactions





2.1.4 Consolidation of financial statements of departments and public entities

The audits of consolidated financial statements for departments and public entities of two provinces had been completed by 31 August 2010, while the audits of four other provinces were in progress. The audits of the consolidated financial statements for the revenue funds of the Eastern Cape, Limpopo and North West have been outstanding for two years.

These 'consolidations' are still in the form of aggregations and the provincial treasuries are urged to implement proper consolidations for departments. The current reporting is only based on factual findings and until the consolidation process is improved, we are unable to express an audit opinion on these consolidations.

2.1.5 Status of tabling of annual reports

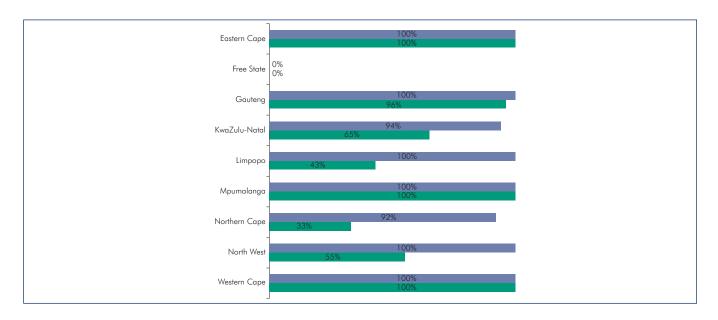


Figure 33: Status of tabling of annual reports as at 30 September 2010

The annual reports of 88% of the departments and 67% of the public entities had been tabled by 30 September 2010. The annual reports of the outstanding 12% of the departments and 15% of the public entities were subsequently tabled. All the departments and 82% of the public entities have thus tabled their annual reports.

2.2 Part B – Status of tabling the annual reports

2.2.1 Overview of audit outcomes

In terms of section 25(1)(a) of the Public Audit Act, 2004 (Act No. 25 of 2004) (PAA), the Auditor-General elected not to audit a total of 33 public entities and other entities listed in the PFMA. These entities were permitted to appoint their own auditors, in consultation with the AGSA. The 2009-10 audit outcomes of 18 (55%) public entities completed by the legislated due date of 31 August 2010 are depicted below.



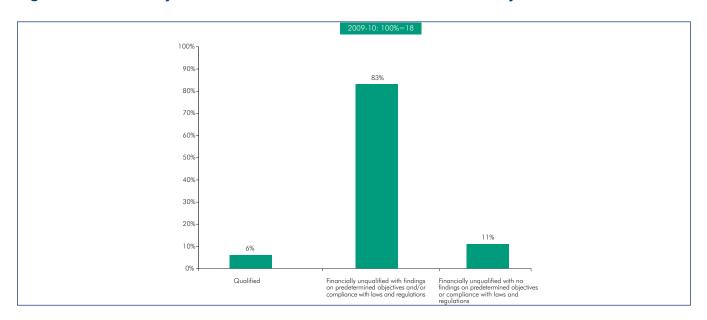
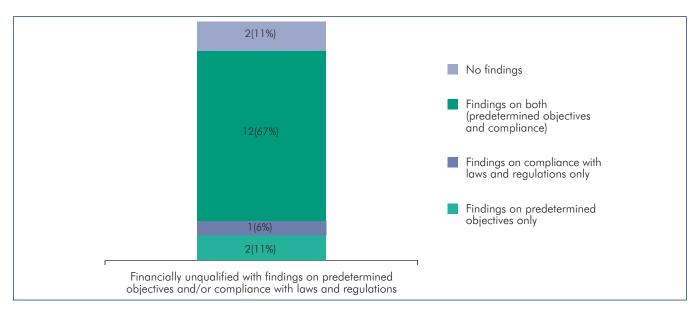


Figure 34: Summary of audit outcomes - audits not conducted by the AGSA

Figure 35: Analysis of entities with findings on predetermined objectives and/or compliance with laws and regulations



- None of these entities received a disclaimer or adverse audit opinion.
- Only one entity in Gauteng (Genesis Fitness (Pty) Ltd) was qualified. No audit was performed on predetermined objectives and compliance with laws and regulations as the entity is being liquidated.
- The audits of 15 (45%) of the entities had not been finalised at the date of this report, mainly due to the financial statements not having been submitted for audit purposes by the legislated date.
- Richards Bay IDZ (Pty) Ltd reported threats to their ability to continue as a going concern in the future.

The reasons included liabilities that exceeded total assets by R2,9 million and a net loss of R7,6 million for the 2009-10 financial year.



- Only four out of the 18 entities audited submitted information on their predetermined objectives. Findings were raised on the reliability of the information of one entity and on the usefulness of the information of the other three entities. None of the 11 entities in KwaZulu-Natal submitted information on their predetermined objectives.
- Thirteen of the 18 entities (72%) had findings on compliance with laws and regulations. Eleven of these entities did not comply with legislation, as they did not submit their reports on performance against predetermined objectives for auditing. Further non-compliance issues related to provisions of the Companies Act.



PART A - AUDITS CONDUCTED BY THE AGSA



SECTION 3: OVERVIEW OF AUDIT OUTCOMES FOR 2009-10

Section 3.1 of the consolidated provincial general report analyses the following matters:

Audit outcomes

- Movements in audit outcomes
- Financial statement areas attracting qualifications
- Funding of operations, financial sustainability and going concern
- Unauthorised, irregular as well as fruitless and wasteful expenditure
- Material losses, impairments and underspending of votes or conditional grants
- Material misstatements in financial statements corrected during the audit

Section 3.2 analyses findings on reporting on predetermined objectives.

Section 3.3 presents an analysis of findings on compliance with laws and regulations.

Section 3.4 analyses findings on information systems.

Section 3.5 provides a high-level analysis of investigations concluded and in progress.



3.1 Summary of audit outcomes

This report presents the 2009-10 audit outcomes of 123 departments and 108 public entities of which the audits were completed by 31 August 2010. These are summarised in table 2 below, while table 3 provides an analysis of audit outcomes by province. Table 2 also reflects the status of completion of the 2009-10 audits as at 31 August 2010.

Table 2: Summary of audit outcomes

Audit outcomes		ding legislature and e funds)	Public entities (including trading and other types of entities)						
	2009-10	2008-09	2009-10	2008-09					
Opinion on financial statements:									
Disclaimer	10	4	5	12					
Adverse	0	2	1	2					
Qualified	24	31	13	30					
Financially unqualified with findings on predetermined objectives and/or compliance with laws and regulations	75	86	59	59					
Financially unqualified with no findings on predetermined objectives or compliance with laws and regulations	14	4	30	19					
Total number of audits reported on	123	127	108	122					
Number of audits not finalised at legislated date for submission to the executive authority - 31 August 2010	9	3	22	8					
Total number of audits	132	130	130	130					
Entities with findings arising from the AGSA's other legal reporting responsibilities:									
Predetermined objectives	88	84	65	74					
Compliance with laws and regulations	101	85	57	59					

The number of departments increased from 130 to 132 since the previous financial year through the establishment of five departments, namely Human Settlements (Free State and North West), Infrastructure Development (Gauteng) and Local Government and Traditional Affairs as well as Public Safety (North West), and the amalgamation with other departments of three departments, namely Public Works (Mpumalanga) and Developmental Local Government and Housing as well as Transport, Roads and Community Safety (North West).

Province	Disclaimer		Disclaime		Adv	erse	Qua	lified		cially ied with ngs*	Finan unqualif no find	cially ied with lings**	Total nu enti	mber of ities
	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09		
Eastern Cape	2	1	0	2	5	5	16	18	3	0	26	26		
Free State	2	0	0	1	5	7	12	14	8	7	27	29		
Gauteng	4	4	0	0	3	11	23	20	11	4	41	39		
KwaZulu-Natal	0	1	0	1	9	13	19	21	6	5	34	41		



Province	Discl	aimer	Adv	erse	Qua	lified	Finan unqualif findi	ied with		cially ied with lings**		mber of ities
	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09
Limpopo	1	1	0	0	3	6	12	10	1	1	17	18
Mpumalanga	0	0	0	0	2	3	14	17	3	1	19	21
Northern Cape	2	3	1	0	4	6	10	10	0	0	17	19
North West	4	5	0	0	6	7	15	12	0	5	25	29
Western Cape	0	1	0	0	0	3	13	23	12	0	25	27
Total number of audits reported on	15	16	1	4	37	61	134	145	44	23	231	249
* Financially unqualified with findings on predetermind objectives and/or compliance with laws and regulations ** Financially unqualified with no findings on predetermined objectives or compliance with laws and regulations												

Significant trends and results from these consolidated outcomes of departments and public entities are as follows:

- The most notable improvement in the audit outcomes of departments occurred in the Western Cape where seven departments and five public entities improved to financially unqualified with no findings on either predetermined objectives or compliance with laws and regulations. This province is the first whose financial statements of all of its departments and public entities are financially unqualified, some with and others with no findings on predetermined objectives or compliance with laws and regulations.
- The North West and Free State recorded the highest number of regressions, of which 50% and 67%, respectively, regressed to the worse category of disclaimers or adverse opinions.
- The province with the lowest number of financially unqualified audit opinions is the Northern Cape, with only 59% of its auditees obtaining financially unqualified audit opinions.
- None of the departments or public entities in the Northern Cape and North West obtained financially unqualified audit opinions with no findings on either predetermined objectives or compliance with laws and regulations.
- One department in Mpumalanga (Finance) and 12 public entities ((Free State (six), Gauteng (four), KwaZulu-Natal (one) and Limpopo (one)) retained their financially unqualified audit opinions with no findings on either predetermined objectives or compliance with laws and regulations from the previous year.
- Sectors in the provinces that obtained the highest number of qualified audit opinions remained education and health.
- Sectors whose financial statements were generally financially unqualified (but with findings on either predetermined objectives or compliance with laws and regulations) were agriculture (89%) and economic development (77%).
- Seventeen departments received a qualified (disclaimer, adverse or qualified) audit opinion for the third successive year, with the Departments of Education and Health accounting for 10 (59%) of these. A further regression occurred in the audit outcomes of three of these departments during the year under review.
- Provinces that had three qualified departments each were the Eastern Cape, Limpopo and the Northern Cape.
- Thirteen public entities failed for the third successive year to obtain financially unqualified audit opinions.



Audits outstanding

The audits of all nine revenue funds were outstanding as at 31 August 2010 due to practical delays caused by the provincial treasuries awaiting completion of the 2009-10 PFMA annual audits. Of concern is that the audits of the provincial revenue funds in the Eastern Cape and Limpopo have not been completed since the 2007-08 and 2008-09 financial years, respectively. The 2008-09 audit outcomes of departments and entities finalised after the cut-off date of the previous general report have been included in the comparative statistics in table 2. The reasons for audits being outstanding at 31 August 2010 are reflected in the table below.

Table 4: Audits outstanding at 31 August 2010

Reasons	Departments (including legislatures and revenue funds)	Public entities (including trading and other types of entities)
Financial statements not yet received	9	10
Audit not yet completed due to late receipt of financial statements	0	9
Audit still in progress due to other reasons	0	3
Total number of audits outstanding	9	22

Provinces with audits of public entities outstanding from prior years are as follows:

Free State Political Parties Fund
Limpopo Housing Board
Limpopo Tribal and Trust Account
Housing Fund
Dirapeng (Pty) Ltd
North West Housing Corporation
Signal Development (Pty) Ltd
North West Tribal and Trust Fund

Highlights of the audit outcomes of departments are as follows:

- The number of departments that were financially unqualified with no findings on either predetermined objectives or compliance with laws and regulations increased from four to 14.
- The number of departments that were financially unqualified with or without findings on predetermined objectives and/or compliance with laws and regulations remained static for provincial departments (90 in 2008-09; 89 in 2009-10).
- There was a 23% decrease in the qualified auditor's reports for departments during the year under review.
- There was a 66% increase in the 'worse audit outcomes' category of disclaimed or adverse audit opinions received by departments from six to 10 in 2009-10. Details are as follows:
 - The Department of Education in the Northern Cape is the only entity that improved on its 2008-09 audit opinion moving from a disclaimer to a qualified opinion in the 2009-10 financial year.
 - Two departments in the Free State (Health as well as Police, Roads and Transport), the Department of Education in Limpopo and the Department of Roads and Public Works in the Northern Cape deteriorated to disclaimers after having been qualified in the 2008-09 financial year.



- The Departments of Education as well as Public Works, Roads and Transport in North West regressed to disclaimers after having been financially unqualified with findings on predetermined objectives and/or compliance with laws and regulations in 2008-09.
- Four departments (two in the Eastern Cape Education and Health, one in Gauteng Health, and one in the Northern Cape – Health) remained in the 'worse audit outcomes' category in the 2009-10 financial year.
- The Department of Developmental Local Government and Housing in North West, which was disclaimed in 2008-09, was closed down.
- Disclaimed and adverse opinions included four repeats, while 12 departments that were qualified in the previous year were again qualified. Six departments regressed to qualified from having been financially unqualified in the previous financial year.
- The audit outcomes of the provincial legislatures were as follows:
 - Only one provincial legislature (Western Cape) received a financially unqualified auditor's report with no findings on either predetermined objectives or compliance with laws and regulations.
 - Seven provincial legislatures were financially unqualified with findings on predetermined objectives and/ or compliance with laws and regulations.
 - The financial statements of the North West Legislature were qualified.
- The first sets of financial statements of the five newly formed departments were qualified.
- Seventeen departments were qualified (disclaimed, adverse or qualified) for the third consecutive year. The audit outcomes history of these departments is presented in table 5.

Table 5: Departments qualified (disclaimed, adverse or qualified) for the third consecutive year

D	Name of Jacobson		Audit opinions						
Province	Name of department	2009-10	2008-09	2007-08					
	Economic Affairs, Environment and Tourism	Qualified	Qualified	Qualified					
Eastern Cape	Education	Disclaimer	Adverse	Adverse					
	Health	Disclaimer	Adverse	Adverse					
Free State	Health	Disclaimer	Qualified	Qualified					
Free Sidle	Public Works and Rural Development	Qualified	Qualified	Qualified					
Gauteng	Health	Disclaimer	Disclaimer	Qualified					
V 7 I N . I	Public Works	Qualified	Qualified	Qualified					
KwaZulu-Natal	Social Development	Qualified	Qualified	Qualified					
	Education	Disclaimer	Qualified	Qualified					
Limpopo	Health	Qualified	Qualified	Qualified					
	Public Works	Qualified	Qualified	Qualified					
M	Education	Qualified	Qualified	Qualified					
Mpumalanga	Health	Qualified	Qualified	Qualified					
	Education	Qualified	Disclaimer	Disclaimer					
Northern Cape	Health	Disclaimer	Disclaimer	Disclaimer					
	Roads and Public Works	Disclaimer	Qualified	Qualified					
North West	Social Development	Qualified	Qualified	Qualified					



Departments' financial statement areas qualified

Only nine departments were able to address some of the previous year's qualification areas. Education in the Northern Cape showed the greatest improvement by addressing four of the previous year's qualification areas. However, the said department was again qualified on other disclosure items and was also qualified on unauthorised expenditure in the 2009-10 financial year.

The table below depicts the 2009-10 movements in the financial statement qualification areas of departments.

Table 6:	Provincial analysis of movements in financial statement qualification areas -
	Departments

Province	Capital	Assests	Current	Assets	Liabi	lities		isclosure ms	Rev	enve	Exper	ıditure	irregu fruitle was	horised lar,and ss and teful iditure
	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09
Eastern Cape	2	4	2	2	2	2	3	2	1	2	2	3	2	2
Free State	5	7	3	4	3	2	3	2	1	1	3	3	5	5
Gauteng	1	3	1	0	1	1	1	3	1	0	1	2	1	1
KwaZulu-Natal	4	4	0	0	0	0	0	0	0	0	0	0	1	0
Limpopo	4	5	2	1	1	0	2	0	0	0	1	2	0	0
Mpumalanga	2	3	1	1	1	1	1	2	0	1	1	1	0	0
Northern Cape	3	5	1	2	1	3	3	3	0	0	2	2	3	4
North West	6	2	4	1	3	1	7	1	0	0	2	1	6	2
Western Cape	0	0	0	1	0	0	0	0	0	0	0	0	0	0
Total number of audits reported on	27	33	14	12	12	10	20	13	3	4	12	14	18	14

Details of the more common financial statement qualification areas are as follows:

Capital assets (movement from 2008-09: 18 repeats, nine newly qualified and two no longer qualified)

Capital assets refer mainly to property, infrastructure and plant and equipment as well as qualifications that arose from the inability to confirm the ownership, existence and value of these assets. Departments did not maintain complete asset registers supported by relevant supporting documentation.

Movements in the number of departments attracting capital asset qualifications

- Overall, there was a reduction of six (22%) (2008-09: 11 (44%)) in the number of auditees that were qualified on capital assets.
- North West had the highest increase in qualifications on capital assets (five departments).
- The education departments in the Eastern Cape and the Northern Cape were able to address their previous qualifications on capital assets.



Current assets (movement from 2008-09: eight repeats, six newly qualified and two no longer qualified)

Current asset qualification audit findings refer mainly to receivables with 14 departments attracting qualifications (2008-09: 12). Qualifications arose from the inability to confirm the valuation and existence of debtor balances.

Movements in the number of departments attracting current asset qualifications

- There was an increase of 14% in the number of auditees with qualifications on current assets by two (2008-09: four (30%)).
- North West had the highest increase in qualifications on current assets with four newly qualified departments.
- The education departments in Mpumalanga and the Northern Cape were able to address their previous qualifications on current assets.

Other disclosure items (movement from 2008-09: 10 repeats, 10 newly qualified and one no longer qualified)

Qualifications on other disclosure items stemmed from, amongst others, the lack of supporting documentation for commitments, contingent liabilities, employee benefits and related-party disclosures.

Movements in the number of departments attracting other disclosure item qualifications

- Overall, there was a 35% increase in the number of auditees (seven) with other disclosure item qualifications.
- Four provinces (Eastern Cape, Free State, Limpopo and North West) attracted new qualifications in this area. North West again had the highest increase in qualifications in this area with six newly qualified departments.
- The education department in Mpumalanga was the only department that was no longer qualified in this area.

Unauthorised, irregular as well as and fruitless and wasteful expenditure (movement from 2008-09: seven repeats, 11 newly qualified and four no longer qualified)

Qualifications stemmed from overspending on the vote (unauthorised expenditure), expenditure incurred without compliance with laws and regulations, especially SCM regulations (irregular expenditure), and interest incurred on the late payment of invoices (fruitless and wasteful expenditure).

Movements in the number of departments with unauthorised, irregular as well as fruitless and wasteful expenditure

An overall increase in audit findings relating to unauthorised, irregular as well as fruitless and wasteful expenditure by four (22%) departments was noted during the 2009-10 financial year.

Highlights of the audit outcomes of public entities are as follows:

- The outcomes of public entities improved by 58% (increasing from 19 to 30) on the number of auditees that were financially unqualified with no findings on either predetermined objectives or compliance with laws and regulations.
- Overall, 37 (34%) of the public entities improved on their 2008-09 audit outcomes, with Gauteng recording



the highest number of improved audit outcomes.

- The number of public entities obtaining disclaimers and adverse opinions declined from 14 to six. Two public entities with disclaimers had remained so since the 2008-09 financial year, while one had regressed from previously having been qualified. Eight public entities remained qualified from the 2008-09 financial year.
- Qualified audit opinions received by public entities declined by 25 (57%) during the year under review. The finalisation of the 22 audits still outstanding as at 31 August 2010 could affect the total decline in qualified opinions for the year.
- Table 7 provides the names of those public entities that failed to obtain financially unqualified financial statements for three or more successive years, together with the names of their controlling departments.

Table 7: Public entities qualified (disclaimed, adverse or qualified) for the thirdconsecutive year

Densities	Name of autility sustain	Name of controlling descents of		Audit opinions	
Province	Name of public entity	Name of controlling department	2009-10	2008-09	2007-08
	Eastern Cape Appropriate Technology Unit	Office of the Premier	Qualified	Qualified	Disclaimer
Eastern Cape Eastern Cape Provincial Arts and Culture Council		Sports, Recreation, Arts and Culture	Qualified	Disclaimer	Qualified
Cautona	Blue IQ Investment Holdings (Pty) Ltd	Economic Development	Qualified	Disclaimer	Disclaimer
Gauteng	Gauteng Housing Fund	Housing	Qualified	Qualified	Qualified
	Amafa aKwazulu-Natali	Office of the Premier	Qualified	Qualified	Qualified
	KwaZulu-Natal Nature Conservation Board	Agriculture, Environmental Affairs and Rural Development	Qualified	Qualified	Adverse
Kwa7ulu-Natal	KZN Housing Fund	Human Settlements	Qualified	Qualified	Qualified
	Traditional Levies and Trust Account	Cooperative Governance and Traditional Affairs	Qualified	Adverse	Adverse
	uMsekeli Municipal Support Services	Cooperative Governance and Traditional Affairs	Qualified	Qualified	Qualified
	McGregor Museum	Sports, Arts and Culture	Qualified	Qualified	Qualified
Northern Cape	Northern Cape Premier Education Trust Fund	Office of the Premier	Qualified	Qualified	Disclaimer
	Roads Capital Account	Roads and Public Works	Adverse	Qualified	Qualified
North West	Mafikeng Industrial Development Zone (Pty) Ltd	Economic Development and Tourism	Disclaimer	Disclaimer	Qualified

Public entities' financial statement areas qualified

The table below depicts the 2009-10 movements in the financial statement qualification areas of public entities.



Province	Capital	Assests	Current	Assets	Liabi	lities		isclosure ms	Rev	enue	Expen	diture	irreg and fr and w	iorised jular, uitless asteful diture
	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09
Eastern Cape	1	1	0	2	0	2	2	1	1	1	0	1	0	1
Free State	0	1	0	1	0	0	1	1	0	0	0	1	1	0
Gauteng	2	6	3	3	2	2	3	0	3	4	1	3	1	0
KwaZulu-Natal	5	7	2	5	2	3	0	1	4	4	0	2	0	0
Limpopo	0	2	0	0	0	1	0	1	0	0	0	0	0	1
Mpumalanga	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Northern Cape	2	3	1	0	1	1	1	3	2	1	1	1	1	1
North West	1	7	1	3	2	3	2	6	2	3	2	4	2	3
Western Cape	0	3	0	3	0	0	0	0	0	0	0	3	0	0
Total number of public entries disclaimed, adverse or qualified	11	30	7	17	7	12	9	13	12	13	4	15	5	6

Table 8: Provincial analysis of movements in financial statement qualification areas –Public entities

Details of the more common financial statement qualification areas are as follows:

Capital assets (movement from 2008-09: eight repeats, three newly qualified and four no longer qualified)

Public entities that were newly qualified on capital assets were in the Eastern Cape, Gauteng and Northern Cape (one public entity each). Public entities did not maintain complete asset registers supported by relevant supporting documentation.

Other disclosure items (movement from 2008-09: four repeats, five newly qualified and one no longer qualified)

Qualifications on other disclosure items primarily stemmed from a lack of supporting documentation for commitments, contingent liabilities, employee benefits and related-party disclosures.

Overall, there was a 23% decrease in the number of auditees (three) with other disclosure item qualifications. Four provinces (Eastern Cape, Free State, Gauteng and North West) attracted new qualifications in this area. Gauteng had the highest increase in qualifications in this area with two newly qualified public entities.

Revenue (movement from 2008-09: five repeats, seven newly qualified and two no longer qualified) Revenue refers to the revenue generated from the sale of goods and provision of services. Qualifications arose from the inability to confirm the completeness and occurrence of revenue.



There was an overall decrease in revenue audit findings by 8%. Of the seven newly qualified public entities, Gauteng recorded the highest increase of three public entities. The Eastern Cape, KwaZulu-Natal, North West and the Northern Cape each had one newly qualified entity.

Funding of operations, financial sustainability and going concern

The table below lists the 22 public entities where concerns regarding the funding of operations, financial sustainability or going concern matters were raised.

Table 9: Auditees with concerns related to the funding of operations, financialsustainability or going concern

Province	Auditee	Controlling department	Reason(s)		
Eastern Cape	Eastern Cape Youth Commission (ECYC)	Office of the Premier	Dissolved by way of the enactment of the Promotion of Youth Development Act, 2009 (Act No. 2 of 2009), following the formation of the National Youth Development Agency (NYDA) and the dissolving of the National Youth Commission. The ECYC ceased to exist with effect from 1 April 2010. The functions of the ECYC have been absorbed into the newly formed NYDA while all assets and liabilities as at year-end 2009-10 have been taken over by the Office of the Premier, which served as the controlling department during the period of operation of the ECYC.		
	Free State Investment Promotion Agency	Economic Development, Tourism and Environmental Affairs	Continued operating losses, current liabilities exceeded its current assets, and pending incorporation of agency into the Free State Development Corporation.		
Free State	Free State Gambling and Racing Board	Economic Development, Tourism and Environmental Affairs	Liabilities exceeded assets and pending incorporation of the board into the Free State Gambling and Liquor Authority.		
	The Phakisa Major Sport Events and Development Corporation	Economic Development, Tourism and Environmental Affairs	Financial loss of R6,5 million and uncertainty regarding future funding.		
	Blue Catalyst Investment Company	Economic Development	The board resolved in April 2009 to liquidate the company.		
	Constitution Hill Development Company	Economic Development	Accumulated loss of R122 640 000 at 31 March 2010.		
	Gauteng Motorsport Company	Economic Development	The board resolved in December 2009 to liquidate the company.		
	Greater Newtown Development Company	Economic Development	Shareholders resolved to liquidate the company.		
	Emoyeni Trading Entity	Infrastructure Development	Office of the Premier Office of the Premier		
Gauteng	Gauteng Kopanong Precinct	Infrastructure Development	Executive decision taken to incorporate the trading entity and the operations in the Gauteng Department of Infrastructure Development.		
	Impophoma Infrastructure Support Entity	Infrastructure Development and Roads and Transport	Executive decision taken to incorporate the trading entity and the respective operations in the Gauteng Departments of Infrastructure Development and Roads and Transport.		
	Urban Transport Fund	Roads and Transport	Executive decision taken to incorporate the trading entity and the operations in the Gauteng Department of Roads and Transport.		
	Ithala Limited	Economic Development and Tourism	A net loss of R46,7 million.		
KwaZulu - Natal	KwaZulu-Natal Nature Conservation Board	Agriculture, Environmental Affairs and Rural Development	A net loss of R29,9 million and the entity's current liabilities exceeded its current assets by R17 million.		
	uMsekeli Municipal Support Services	Cooperative Governance and Traditional Affairs	A net loss of R2 million during the year ended 31 March 2010 and the entity's current liabilities exceeded its total assets by R79,5 million.		



Province	Auditee	Controlling department	Reason(s)
Mpumalanga	Mpumalanga Agricultural Development Corporation	Agriculture	In June 2009, the premier of the province announced the merger of the Mpumalanga Agricultural Development Corporation and the
	Mpumalanga Housing Finance Company	Human Settlements	Mpumalanga Housing Finance Company with the Mpumalanga Economic Growth Agency into one public entity from 1 April 2010.
	Mafikeng Industrial Development Zone (Pty) Ltd	Economic Development and Tourism	The entity has not obtained an operating licence from the Department of Trade and Industry, current liabilities exceeded current assets, and significant losses for the past financial years.
North West	North West Development Corporation (Pty) Ltd	Economic Development and Tourism	Current liabilities exceeded total assets by R190 million.
	North West Provincial Council on Aids	Office of the Premier	The entity's liabilities exceeded its assets by R2,2 million.
	Directorate of Entrepreneurial Development in Natural Resources Utilisation (DED)	Agriculture, Conservation Environment and Rural Development	The DED will cease its operations and be dissolved within the next year. The annual financial statements were compiled on the liquidation basis.
Western Cape	Western Cape Provincial Development Council	Office of the Premier	A proposal has been approved by the premier and the Cabinet for the repealing of the Western Cape Provincial Development Council Act and the establishment of a non-statutory forum for social dialogue in the province. The Western Cape Provincial Development Council will continue to operate until the end of the financial year ending 31 March 2011.

Unauthorised, irregular as well as fruitless and wasteful expenditure incurred during the year

Auditees continued to incur unauthorised, irregular as well as fruitless and wasteful expenditure, details of which are summarised in the tables below. In these tables 'No.' indicates the number of departments and % indicates the percentage of departments/entities in the province.

Unauthorised expenditure

Unauthorised expenditure resulted from overspending a vote or a main division within a vote and expenditure that was not in accordance with the purpose of a vote or main division.

The table below depicts the amount of unauthorised expenditure incurred by departments for the financial year ended 31 March 2010.

Table 10: Provincial analysis of unauthorised expenditure incurred by departments

		Nature and extent of unauthorised expenditure										
Province	Overspendi	ng of vote/main d	ivision of vote	Spending not in accordance with purpose of vote								
	No.	%	R′000	No.	%	R′000						
Eastern Cape	4	29%	1,626,711									
Free State	1	9%	277	1	9%	46,489						
Gauteng	5	33%	2,495,933	1	7%	2,351						
KwaZulu-Natal	3	19%	2,539,495	1	6%	102,258						
Limpopo	5	38%	833,697									
Mpumalanga	4	31%	376,343									
Northern Cape	4	29%	40,306									



	Nature and extent of unauthorised expenditure										
Province	Overspendin	ig of vote/main div	vision of vote	Spending not in accordance with purpose of vote							
	No.	%	R′000	No.	%	R′000					
North West	2	15%	16,494	3	23%	264,821					
Western Cape	1	8%	70,473								
Total	29	24%	7,999,729	6	5%	415,919					

- Thirty-one departments (25%) across all nine provinces incurred unauthorised expenditure during the financial year through overspending either on their votes or main divisions within their votes. Additionally, departments within four provinces expended funds for purposes that were not in accordance with their votes.
- Departments disclosed an amount of R7,8 billion in their financial statements presented for auditing, while a further R616 million was identified during the audit process.
- Individual amounts ranged from R1,5 million to a high of R267 million, incurred by departments in the North West Province.
- Significant amounts of unauthorised expenditure had still not been approved. This could result in serious cashflow constraints for the departments and/or the provincial revenue funds, depending on whether the amounts are condoned with or without funding and on the ability to provide the services for which the funds were intended.
- Unauthorised expenditure incurred by the departments would possibly have increased further had the accruals at year-end been paid in time.

Irregular expenditure

Irregular expenditure is expenditure, other than unauthorised expenditure, incurred in contravention of or that is not in accordance with a requirement of any applicable legislation, including the PFMA, the State Tender Board Act, 1968 (Act No. 86 of 1968) and any provincial legislation providing for procurement procedures in that provincial department. Table 11 provides an analysis of irregular expenditure incurred by departments and public entities.

Table 11: Provincial analysis of irregular expenditure incurred by departments and public entities

	Nature and extent of irregular expenditure											
Province	Supply ch	ain manageme	nt-related	Compensa	tion of employe	es -related	Other					
	No.	%	R′000	No.	%	R′000	No.	%	R′000			
Eastern Cape												
Departments	13	93%	2,119,994	4	29%	307,420	9	64%	310,640			
Public entities	5	42%	162,100				3	25%	9,449			
Free State		` 										
Departments	11	85%	657,018	7	54%	15,041	7	54%	78,758			
Public entities	3	21%	12,740									



				Nature and e	xtent of irregul	ar expenditure			
Province	Supply cl	hain managem	ent-related	Compensa	tion of employe	es -related		Other	
-	No.	%	R′000	No.	%	R′000	No.	%	R′000
Gauteng									
Departments	7	47%	1,492,186	1	7%	1,424			
Public entities	9	35%	464,433						
KwaZulu-Natal			· · · · ·					·	
Departments	9	56%	862,879						
Public entities	5	28%	26,392						
Limpopo		•	· · ·		1			-	
Departments	4	31%	4,828	2	15%	187			
Public entities	2	50%	1,537						
Mpumalanga		-	· · ·		1			-	
Departments	2	15%	8,000	2	15%	137,599			
Public entities									
Northern Cape			- <u> </u>						
Departments	11	85%	203,787	4	31%	11,936			
Public entities									
North West		1	· · ·		1				
Departments	11	85%	1,080,822	1	8%	86	4	31%	8,528
Public entities	4	33%	38,092	1	8%	91			
Western Cape			· · · · ·						
Departments	9	69%	11,654	1	8%	7	5	38%	31,786
Public entities	2	17%	2,195						
Total Departments	77	63%	6,441,168	22	18%	473,700	25	20%	429,712
Total Public entities	30	28%	707,489	1	1%	91	3	3%	9,449

The departments disclosed an amount of R2,9 billion in the financial statements submitted for auditing, while a further R5,2 billion was identified during the audit process.

Fruitless and wasteful expenditure

Fruitless and wasteful expenditure is expenditure that was made in vain and would have been avoided had reasonable care been exercised.

Table 12: Provincial analysis of fruitless and wasteful expenditure incurred

Province		Departments		Public entities				
rrovince	No.	%	R′000	No.	%	R′000		
Eastern Cape	7	50%	42,023	4	33%	2,135		
Free State	10	77%	51,495	4	29%	275		
Gauteng	6	40%	36,625	12	46%	37,005		
KwaZulu-Natal	3	19%	1,500	1	6%	19		



Decolory		Departments		Public entities				
Province	No.	%	R′000	No.	%	R′000		
Limpopo	6	46%	5,952					
Mpumalanga	3	23%	5,000	3	50%	6,500		
Northern Cape	2	15%	10,600					
North West	5	38%	3,799	6	50%	844		
Western Cape	7	54%	3,300	2	17%	100		
Total	49	40	160,293	32	30	46,877		

Fruitless and wasteful expenditure incurred related to the following:

- Late cancellation of conferences
- Interest and penalties arising from the late payment of supplier invoices and on taxes due to the South African Revenue Service
- Non-utilisation of rental properties
- Payments made to defaulting contractors
- Interest paid on capital projects not fully utilised
- Expired medical stock
- VAT payments to vendors that are not registered for VAT

Material losses, impairments and underspending of votes or conditional grants

Material losses, impairments and underspending by departments and entities are summarised in table 13 below.

Table 13: Provincial analysis of material losses, impairments and underspending of votes

				Exter	nt of materi	ial losses, im	pairments	and unders	pending				
Type of auditee	N	Material losses			Material impairment of assets			Material underspending of vote			Material underspending of conditional grant		
	No.	%	R′000	No.	%	R′000	No.	%	R′000	No.	%	R′000	
Eastern Cape													
Departments										4	29%	105,600	
Public entities	1	8%	6,600	3	25%	75,300							
Free State			·										
Departments	2	15%	124,429				4	31%	336,910				
Public entities													
Gauteng			·										
Departments	1	7%	575,377				5	33%	858,190				
Public entities	2	8%	6,834										
KwaZulu-Natal													
Departments	1	6%	6,088				4	25%	137,231	1	6%	224,045	
Public entities	2	11%	351,600										



				Exte	nt of materi	ial losses, im	pairments	and unders	pending				
Type of auditee	Λ	Material losses			Material impairment of assets			Material underspending of vote			Material underspending of conditional grant		
	No.	%	R′000	No.	%	R′000	No.	%	R′000	No.	%	R′000	
Limpopo													
Departments							5	38%	632,058	1	8%	13,000	
Public entities													
Mpumalanga													
Departments	1	8%	1,382				4	31%	129,615				
Public entities	1	17%	871	2	33%	150,000							
Northern Cape													
Departments	4	31%	40,923	1	8%	500	5	38%	79,886	3	23%	86,228	
Public entities													
North West													
Departments							3	23%	61,730				
Public entities													
Western Cape													
Departments	4	31%	9,981	1	8%	7,347	2	15%	177,570	1	8%	83,988	
Public entities	1	8%	14,379										
Total departments	13	11%	758,180	2	2%	7,847	32	26%	2,413,190	10	8%	512,861	
Total public entities	7	6%	380,284	5	5%	225,300	0	0%	0	0	0%	0	

Significant instances of material losses, impairments and underspending during the year under review included the following:

Material losses

- Material losses to the amount of R575,3 million were reported by the Gauteng Department of Health as a result of writing off irrecoverable patient fees.
- Loans and advances amounting to R332 million were written off by the Ithala Development Finance Corporation Limited group, while loans and advances to the amount of R19,6 million were written off by Ithala Limited.

Material impairment of assets

- The Free State Department of Police, Roads and Transport had receivables for vehicle licences totalling R123,5 million at 31 March 2010, which had been outstanding for more than 12 months. The recoverability of these amounts is doubtful.
- The Free State Department of Sport, Arts, Culture and Recreation had staff debtors of R941 000, which are potentially irrecoverable due to poor collection practices in the department.
- The Mpumalanga Agricultural Development Corporation and the Mpumalanga Economic Growth Agency impaired their loan receivables to the amount of R150 million.



Material underspending of the vote or conditional grant

• Provincial health departments materially underspent on their votes as follows:

Free State (R304,5 million), Gauteng (R706,4 million), KwaZulu-Natal (R224 million), Limpopo (R190,4 million), Mpumalanga (R195 million) and Western Cape (R92,7 million)

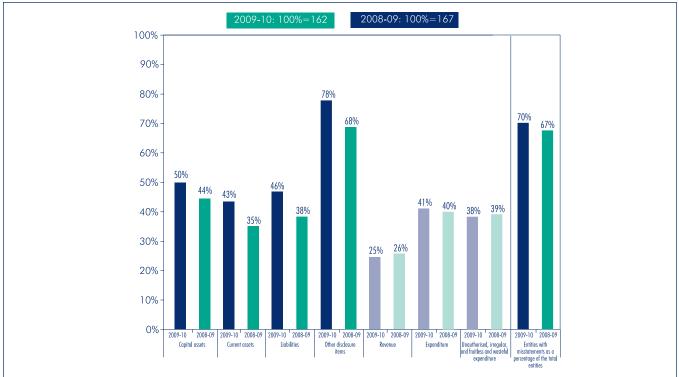
As a consequence, these departments did not achieve their objectives in respect of certain of their programmes.

• The Limpopo Department of Roads and Transport underspent its budget by R387,2 million.

Transversal material misstatements corrected during the audit

Ninety-two (75%) (2008-09: 94 (74%)) of the financial statements submitted by departments and 70 (65%) (2008-09: 73 (60%)) submitted by public entities for audit purposes were subject to material corrections during the audits. The figure below provides an analysis of the areas that required material adjustments.





Such material misstatements could have been detected by the entities had the financial statements been properly prepared in accordance with the applicable financial reporting frameworks and had they been subject to review by those charged with governance and management.

A provincial analysis of material misstatements for the current and the previous financial year is provided in table 14 below.



Table 14: Provincial analysis of material misstatements in financial statements submitted for audit

		Transv	ersal material	misstatement	s in financial	statements co	rrected by ma	inagement dur	ing the			
Analysis	Eastern Cape	Free State	Gauteng	KwaZulu- Natal	Limpopo	Mpumalanga	Northern Cape	North West	Western Cape	Overall		
Departments (Including legislatures)												
Corrected: 2009-10 14 12 12 10 11 11 10 9 3 92												
Corrected: 2008-09	14	11	14	12	9	11	13	7	3	94		
% of dept. in the province	100%	92%	80%	63%	85%	85%	77%	69%	23%	75%		
Increase/reduction over previous year	0	1	-2	-2	2	0	-3	2	0			
Public entities (In	cluding trading	, and other ty	pes of entities	5)								
Corrected: 2009-10	12	8	19	13	3	5	3	6	1	70		
Corrected: 2008-09	9	9	19	14	4	5	3	7	3	73		
% of dept. in the province	100%	57%	73%	72%	75%	83%	75%	50%	8%	65%		
Increase/reduction over previous year	3	-1	0	-1	-1	0	0	-1	-2			

The reasons for the misstatements were largely the same as for the previous year and were again due to the following:

- Monthly financial statements were not prepared throughout the year.
- Financial statements were often submitted simply to meet the legislated deadline.
- There was a lack of skills to interpret and prepare annual financial statements in terms of the required framework, coupled with a lack of ongoing monitoring and supervision.
- Information was not captured in a form and time frame to support financial reporting and disclosure notes were not system-generated and only produced once a year.
- Those charged with governance and management did not adequately review the annual financial statements.

Material misstatements could have been detected by the entities' financial management processes had adequate reviews of the financial statements been undertaken prior to submission for audit purposes. The following measures should be considered:

- Training and recruiting skilled permanent staff to manage the financial process and prepare the financial statements.
- Those charged with governance should ensure that adequate support and capacity are made available to undertake the roles and responsibilities in financial reporting.
- Detailed monthly management accounts and interim financial statements should be prepared.

3.2 Findings on reporting on predetermined objectives

Background to the AGSA's audits of departments' and public entities' reports on their performance against predetermined objectives

The aim of an audit of information on performance against predetermined objectives is to enable the auditor to



conclude whether the reported performance against predetermined objectives is reliable, accurate and complete, in all material respects, based on predetermined criteria.

Scope and results of audits of predetermined objectives

The audits of performance information focused on the following three aspects:

- Compliance with regulatory requirements in the PFMA and Treasury Regulations pertaining to the planning, management, monitoring, review and reporting of performance information.
- The consistency, relevance and measurability of planned and reported achievements against predetermined objectives.
- Whether the reported information on performance against predetermined objectives could be traced back to the source data or documentation and whether the reported information was accurate, complete and valid in relation to the source data, evidence or documentation.

The regulatory requirements for performance information can be summarised as follows:

Non-compliance with regulatory requirements

Non-compliance with regulatory requirements refers to the preparation of the strategic or corporate or annual performance plans, submission to those delegated for approval (depending on the type of institution), the evaluation of the contents for achieving objectives and indicators, and the subsequent reporting.

Performance information not useful

The usefulness of reported information on performance against predetermined objectives refers to the reported performance information being consistent with the planned objectives and targets and whether the targets are clearly linked to the mandate and objective of the institution. It further includes an evaluation of the measurability of targets with reference to specific and clearly identifying the nature and required level of performance, and the indication of specific timelines for delivering on targets.

Reported performance information not reliable

Reported information is not reliable if insufficient appropriate evidence is available in relation to reported performance against predetermined objectives, inappropriate systems exist to generate the performance information, the evidence provided does not support the actual reported performance against predetermined objectives, and the actual reported performance is not accurate and complete.

Summary of findings on reporting on predetermined objectives

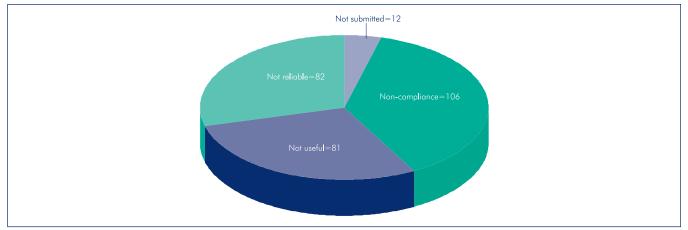
Eighty-eight departments (72%) (2008-09: 66%) and 65 public entities (60%) (2008-09: 61%) had findings on their reporting against predetermined objectives.



Table 15: Summary of findings on reporting on predetermined objectives

Category of finding		tments vincial legislature)	Public entities (including trading and other types of entities			
	2009-10	2008-09	2009-10	2008-09		
Non-compliance with regulatory requirements	69%	64%	69%	59%		
Reported information not useful	55%	46%	51%	30%		
Reported information not reliable	67%	57%	35%	14%		
Information not submitted for auditing by 31 May 2010	2%	2%	15%	5%		
Total number of audits with findings	88	84	65	74		

Figure 37: Analysis of findings on reporting on predetermined objectives



A provincial analysis of findings is presented in table 16 below.

Table 16: Provincial analysis of findings on reporting on predetermined objectives

		Non- compliance with regulatory requirements			Reported information is not useful			Reported information is not reliable				Total				
Province	Depaa	rtments	Public entities		Depaartments		Public entities		Depaartments		Public entities		Depaartments		Public entities	
	09-10	08-09	09-10	08-09	09-10	08-09	09-10	08-09	09-10	08-09	09-10	08-09	09-10	8-09	09-10	8-09
Eastern Cape	14	9	8	2	8	6	5	1	7	9	4	2	29	24	17	5
Free State	7	5	4	6	4	4	1	3	8	6	1	0	19	15	6	9
Gauteng	5	9	5	12	7	5	12	8	6	6	8	5	18	20	25	25
KwaZulu-Natal	3	2	12	8	3	1	6	3	4	1	2	0	10	4	20	11
Limpopo	5	7	1	2	4	6	2	1	10	6	0	0	19	19	3	3
Mpumalanga	8	3	3	3	6	3	3	3	8	4	3	1	22	10	9	7
Northern Cape	6	6	0	2	8	6	0	0	6	5	0	0	20	17	0	2
North West	10	8	11	8	7	5	3	2	6	6	3	2	23	19	17	12
Western Cape	3	5	1	1	1	3	1	1	4	5	2	0	8	13	4	2



3.3 Findings on compliance with laws and regulations

As in previous years, numerous instances occurred where departments and public entities did not comply with the applicable laws and regulations. Some of the compliance matters identified during the audits of financial statements of departments and public entities related to entering into transactions prohibited by legislation, while others involved failure by accounting officers, CFOs and other officials to meet their legislated responsibilities.

Identified instances of non-compliance with SCM prescripts and HR management legislation and directives are analysed under section 5 (specific focus areas of the AGSA) of this report.

Material misstatements in financial statements also constitute non-compliance with the PFMA, as internal controls should have been implemented to ensure that the financial statements presented for auditing fairly presented the financial results.

Table 17 lists the sectors where the highest incidences on non-compliance were identified. Table 18 summarises the findings on non-compliance that were identified at departments, while table 19 indicates the non-compliance findings at public entities for the 2009-10 financial year.

		Prohibited actio	n/non-adheren	ce	lents	ts	dings
Name of department	Responsibilities	Audit Committies	Internal Audit	Payments not made within 30 days	Number of departments within findings	% of departments	2008-09 PFMA findings
Agriculture	2	2	3	6	9	100%	7
Cooperative Governance and Tradition Affairs	2	2	2	4	9	100%	5
Economic Development	2	2	3	5	9	100%	3
Education	5	1	1	7	9	100%	7
Health	6	1	3	5	9	100%	8
Human Settlements	1	1	1	5	9	100%	3
Provincial Legislature	2	2	2	3	5	56%	0
Provincial Treasury	2	1	2	2	6	67%	5
Public Works	1	0	0	5	6	67%	6
Roads and Transport	2	2	2	3	4	44%	5
Safety and Liason	1	1	1	1	2	22%	7
Social Development	1	1	1	2	3	33%	7
Sport, Arts and Culture	1	3	3	2	4	44%	6
Other	9	10	11	17	17		16
Total	37	29	35	67	101	54%	85
% of fepartments audited	30%	24%	28%	54%	81%	54%	67%

Table 17: Departmental analysis of findings on compliance with laws and regulations



Province		Responsibilities		Audit committee	-	Internal Audit	Pavments not made	withn 30 days		HK Management	SCM issues that resulted	in irregular expenditure
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
Eastern Cape	3	21%	13	93%	13	93%	13	93%	5	36%	13	93%
Free State	3	23%	3	23%	5	38%	9	69%	5	38%	11	85%
Gauteng	2	13%					12	80%	1	7%	5	33%
KwaZulu-Natal	3	19%			1	6%	5	31%	3	19%	9	56%
Limpopo	9	69%			1	8%	3	23%			4	31%
Mpumalanga	3	23%					6	46%	2	15%	1	8%
Northern Cape	12	92%	13	100%	13	100%	11	85%	11	85%	11	85%
North West					2	15%	8	62%	4	31%	11	85%
Western Cape	2	15%										
Total	37	30%	29	24%	35	28%	67	54%	31	25%	65	53%

Table 18: Provincial analysis of findings on compliance with laws and regulations – departments

A higher number of the departments (101 out of 123 (82%)) than the previous year had findings on compliance with laws and regulations, which represents an increase of 19% during 2009-10. All the Eastern Cape, Northern Cape and North West departments had findings on compliance with laws and regulations.

Table 19: Provincial analysis of findings on compliance with laws and regulations –
public entities

Province	:	Audir committee	-	Internal audit	Payments not	maae within 30 days	Procurement	(SCM)	Entity specific	legislation	SCM issues that resulted	in irregular expenditure
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
Eastern Cape	2	17%	2	17%	3	25%					7	58%
Free State	1	7%	5	36%	3	21%	3	21%	2	14%	3	21%
Gauteng					5	19%					9	35%
KwaZulu-Natal	4	22%	3	17%			5	28%	4	22%	5	28%
Limpopo					1	25%			1	25%	2	50%
Mpumalanga			1	17%	2	33%						
Northern Cape	4	100%	4	100%	1	25%	3	75%	1	25%		
North West	3	25%	3	25%	2	17%	4	33%	1	8%	4	33%



Province	:	AUGII COMMITEE	-		/ments n	maae wirnin 30 days	Procurement	(SCM)	Entity specific	. <u></u>	SCM issues that resulted	Ĕ ē
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
Western Cape												
Total	14	13%	18	17%	17	16%	15	14%	9	8%	30	28%

The following are the most prevalent areas of non-compliance by departments and public entities during the year under review:

- Audit committees and internal audit units not fulfilling their responsibilities as prescribed by the PFMA and Treasury Regulations, which included the following areas:
 - Audit committees' composition was not compliant.
 - Audit committees not operating according to the approved terms of reference.
 - No audit committee-approved internal audit coverage plans.
 - Internal audit units not in operation throughout the year.
- Payments not made to suppliers or creditors within 30 days of receipt of invoices for goods delivered or services rendered.
- Accounting officers or authorities not executing specific duties imposed on them by legislation, including, but not limited to, the maintenance of internal control and the prevention of unauthorised, irregular as well as fruitless and wasteful expenditure.
- SCM, which included SCM officials not being employed by the entity or recognising and disclosing their conflicts of interest (refer to section 5.2 for further detail).
- HR management legislation requirements, which included matters such as not having updated and approved HR plans for the medium-term expenditure framework period, no approved organisational structure, and senior management service (SMS) performance agreements not signed for the 2009-10 financial year by the required date (refer to section 5.1 for further detail).
- Irregular expenditure relating to SCM management issues amounting to R7,2 billion and R695 million was incurred by 65 departments and 28 public entities, respectively.

3.4 Information system matters

Computer general controls are those controls relating to the IT infrastructure and that are imbedded in information system management processes. The objective of audits of general controls is the evaluation of the effectiveness of IT controls to ensure that:

- financial and sensitive computer systems are only accessed by authorised officials
- systems are developed, enhanced, configured and implemented so that they are effective, functional and secure
- critical information is recoverable and usable in the event of disasters and disruptions
- financial information processes as stored in the computer systems are reliable for financial reporting purposes.



Departments rely heavily on computerised information systems (e.g. BAS, Persal and Logis) to perform their statutory financial management, reporting and administrative functions. These transversal systems are centrally supported by the National Treasury. SITA provides important computer networking infrastructure, data storage and retrieval services in this regard; however, there are certain controls that are mainly the responsibility of the departments, namely user access management, security management and IT service continuity.

IT management was evaluated at 112 departments and 38 public entities. The following table indicates the number of common focus area findings raised during those audits:

Table 20: Audit findings raised on common IT focus areas

	Provincial						
General control	Depar	tments	Public	entities			
	No	%	No	%			
Lack of IT governance framework to direct the positioning of IT, resource requirements, risk and internal control management	98	88%	24	63%			
Inadequate security management controls to prevent unauthorised access to the operating systems (e.g. Windows, Linux, etc.) that grant access to the application systems	93	83%	23	61%			
Inadequate user access controls to detect and prevent unauthorised access, caputuring and approval of transactins on the application systems that are used to prepare the financial statements (BAS, PERSAL, LOGIS)	106	86%	25	66%			
Lack of business continuity and disaster recovery plans that would ensure the availability of financial and preformance information in instances of data loss or disaster	100	89%	23	61%			

Internal control deficiencies to be addressed include the following:

- CFOs have to develop, monitor and enforce user access controls, such as user creation procedures and periodic reviews of the activities of system controllers and users on the applications that generate the financial statements.
- Government information technology officers (GITOs), in consultation with SITA, and chief information officers (CIOs) have to clearly define security roles and responsibilities and implement network and operating system security controls that would detect and prevent unauthorised access to the application systems that generate financial information.
- Departments should have business continuity plans that would enable SITA, GITOs and CIOs to develop disaster recovery plans that are aligned to business requirements.

Accounting officers have to be involved in the oversight of IT governance processes and capacitate IT departments with resources that will ensure the adequate implementation of an IT plan.

3.5 Investigations and performance audits conducted

3.5.1 Investigations

The investigations in table 21 were either in progress or had been completed at the time of finalising the auditor's reports on the individual auditees.



Some of these investigations were not necessarily performed by the AGSA but were assessed as material for purposes of inclusion in the auditor's report. These investigations are indicators of risks that internal controls are either not functioning or are overridden. It is important that those charged with governance pay attention to addressing the internal control deficiencies that are indicated by the results of the investigations.

Nature of investigation Province Total **SCM** issues Financial misconduct Fraud Other Eastern Cape Free State Gauteng KwaZulu-Natal Limpopo Mpumalanga Northern Cape North West Western Cape Total

Table 21: Provincial analysis of investigations completed and in progress

3.5.2 Performance audits and special audits in progress

Table 22 below depicts the performance and special audits that were conducted during the 2009-10 financial year. These audits were in the reporting phase at the time of this report and the findings will be reported in separate reports.

Table 22: Performance and special audits

Province	Department	Scope of audit		
Fasters Care	Agriculture	Use of consultants		
Eastern Cape	Roads and Transport	Use of consultants		
Limpopo	Health	Ambulances and vehicles allegedly missing		
Northern Cape	Health	Use of consultants		



SECTION 4: DRIVERS OF AUDIT OUTCOMES

This section of the report deals with the following matters that are pertinent to current year and future audit outcomes:

Section 4.1 gives an overview of the drivers of audit outcomes, including an outline of good practices that constitute key controls and how departments and public entities measured up against these good practices.

Section 4.2 summarises action taken or to be taken to address matters previously reported and progress on undertakings given by the oversight bodies to address matters reported.

Section 4.3 outlines initiatives taken by the AGSA to encourage clean administration.

4.1 Analysis of drivers of audit outcomes

The drivers of audit outcomes are analysed under the three fundamentals of internal controls, which are (i) leadership, (ii) financial and performance management and (iii) governance.

The reported internal control deficiencies can be directly linked to the basis for the qualified, adverse or disclaimer of opinions on the financial statements, the findings on predetermined objectives and compliance with applicable laws and regulations as well as material misstatements corrected during the audit process. Departments and public entities that showed improvements in the audit outcomes can attribute these improvements to the implementation and effective monitoring of the three fundamentals of internal controls.

Refer to annexure 2 for a detailed list of drivers of audit outcomes as described below per fundamental of internal control category.

An outline of drivers of audit outcomes is presented below the analysis of the presence or absence of the key controls.

Table 23: Drivers of audit outcomes - Leadership

	Driver no. 1: Leadership		mproved/maintained od practices	Auditees where improvements are required		
		Departments	Public entities	Departments	Public entities	
1	Commitments by those charged with governance at departments and entities to improve on the audit outcomes by creating an environment conducive to sound financial management and improved service delivery:					
	Financial statements	38	48	85	58	
	Predetermined objectives	42	36	81	70	



	Driver no. 1: Leadership	Auditees who have i previous go	mproved/maintained ood practices	Auditees where improvements are required		
	· · · ·	Departments	Public entities	Departments	Public entities	
2	Establish an effective organisational structure that places people with appropriate skills in appropriate positions, especially in SCM, to ensure compliance with applicable laws and regulations	33	68	77	26	
3	Review and monitor action plans to address all significant internal control deficiencies	38	57	85	49	
4	Ensure that all vacancies in finance and other significant components are filled within a reasonable time period	43	63	80	14	
5	Leadership's implementation of action plans to address user access control deficiencies (information systems)	13	60	110	42	

Table 24: Drivers of audit outcomes – Financial and performance management

Di	iver no. 2: Financial and performance management		mproved/maintained od practices	Auditees where improvements are required		
		Departments	Public entities	Departments	Public entities	
	Proper record keeping and record management ensuring that supporting documents are properly filed and easily retrievable:					
	Financial statements	57	60	66	48	
	Predetermined objectives	33	44	90	46	
2	Ensuring that the asset register reflects the assets owned and that this is agreed to the financial records and financial statements as well as reconciling and clearing suspense accounts on a monthly basis	57	75	66	33	
3	Producing accurate financial statements and performance information and continuously monitoring the quality thereof as well as ensuring that performance information is supported by relevant and reliable information:					
	Financial statements	38	40	85	68	
	Predetermined objectives	33	41	90	67	
	Application systems susceptible to compromised data integrity (information systems):					
4	User access control	4	60	119	44	
	Security management	13	62	110	42	
	Business continuity	8	57	115	47	

Table 25: Drivers of audit outcomes - Governance

Driver no. 3: Governance			mproved/maintained od practices	Auditees where improvements are required		
		Departments	Public entities	Departments	Public entities	
	Greater involvement by internal audit and audit committee in monitoring processes:					
1	Financial statements	38	60	85	48	
	Predetermined objectives	28	33	95	75	



Driver no. 3: Governance			mproved/maintained od practices	Auditees where improvements are required		
		Departments	Public entities	Departments	Public entities	
2	Maintaining effective risk management strategies, including fraud prevention plans	60	54	63	28	
3	An IT governance framework that directs the positioning of IT, resource requirements, risk and internal control management	8	62	115	46	

Below is an outline of good practices that constitute key controls and how departments and public entities measured up against these good practices during the year under review.

4.1.1 Leadership

Effective oversight should be exercised at all levels of those charged with governance and management by:

• providing effective leadership based on a culture of honesty, ethical business practices and good governance, protecting and enhancing the best interests of the entity exercising oversight responsibility regarding financial and performance reporting and compliance with applicable laws and regulations and the related internal controls implementing effective HR management to ensure that adequate and sufficiently skilled resources are in place and that performance is monitored establishing and communicating policies and procedures to enable and support the understanding and execution of internal control objectives, processes and responsibilities.

The need for competent and skilled staff to support the CFO was not identified at all departments as a priority to improve on the prior year's audit outcomes and to produce regular and quality financial information. The appointment of competent and skilled staff, together with training interventions, has led to improved audit processes at some departments and entities.

Future improvement in audit outcomes will depend on the stability at CFO level and continued direction provided by the executive authority and accounting officer or authority.

4.1.2 Financial and performance management

The basic controls needed to improve financial and performance management include the following:

Regular preparation of complete and accurate financial and performance reports that are supported by reliable information.
 Review and monitoring of compliance with laws and regulations as well as financial and performance reporting by those charged with governance and management.
 Implementing proper record keeping to ensure that complete, relevant and accurate information is accessible and available in a timely manner to support financial and performance reporting.
 Implementing controls over daily and monthly processing and reconciling of transactions.

Designing and implementing formal controls over IT systems to ensure the reliability of

the systems and the availability, accuracy and protection of information.



Pertinent information was not identified and captured in a form and time frame to support effective financial and performance reporting, which would reduce instances of material amendments resulting from the audit.

The management of very few departments and public entities reviewed financial statements and other information for completeness and accuracy prior to submission for audit purposes.

Adherence to basic financial controls throughout the financial year, i.e. the daily processing of transactions, the monthly reconciliation of accounts and the continuous review thereof, still needs to be actively monitored by management in order to improve audit outcomes.

Some departments and public entities were not able to supply documentation that supported the information in the financial statements or the report on predetermined objectives.

Some departments and public entities did not have adequate systems to facilitate the preparation of financial statements and performance reports. Furthermore, manual or automated controls were not always adequately designed to ensure that the transactions did occur, were authorised and were completely and accurately processed to ensure compliance with all applicable laws and regulations.

4.1.3 Governance

Good governance practices include the following:

• Implementing appropriate risk management activities to ensure that regular risk assessments, including consideration of IT risks and fraud prevention, are conducted and that a strategy to address the risks is developed and monitored.

Ensuring that there is an adequately resourced and effectively functioning internal audit unit that identifies internal control deficiencies and recommends corrective action.

Ensuring that the audit committee promotes accountability and service delivery through evaluating and monitoring responses to risks and providing oversight over the effectiveness of the internal control environment, including financial and performance reporting and compliance with laws and regulations.

The awareness created by the prior year's auditor's reports and management reports had a positive impact on the realisation of those charged with governance and management regarding the requirement for effective risk assessments.

In most departments and entities audit committees should play a more active role in monitoring corrective measures on previous modifications to auditor's reports throughout the financial year.



4.2 Action taken or to be taken to address matters reported

Commitments and initiatives in response to the 2008-09 audit outcomes

In many provinces those charged with oversight and governance became more active in fulfilling their monitoring roles and responsibilities, by following up on areas of concern identified by the AGSA and initiating action to address them.

Some MECs participated in the public hearings of the provincial public accounts committees (PPACs) of their departments, during which they pledged support to resolve negative audit findings. MECs also undertook to follow up the commitments made by their management members to remove qualified opinions and the other matters raised in auditor's reports.

Generally, MECs who attended AGSA briefings on the 2008-09 audit outcomes accepted responsibility for their audit opinions and committed to:

- improve any negative audit opinions
- facilitate discussions with departments on repetitive audit findings
- monitor the implementation of action plans to eliminate qualified audit opinions
- oversee the process of filling key vacant positions with suitably skilled persons
- establish teams to address qualifying matters regarding capital assets.

Not all MECs and premiers monitored the implementation of action plans and key controls during the year under review, resulting in a lack of improvement in the overall audit outcomes in some provinces. HoDs and senior officials did not all report to their executive leadership on the progress made on the implementation of action plans.

In some provinces effective communication was evident between the CFO, the HoD and the MEC. The MEC supported the HoDs and CFOs in their commitment to instil discipline in the department, which is required to improve on the audit outcome.

The lack of monitoring of action plans by management, internal audit and the leadership, together with inadequate identification of risks relating to the achievement of financial and performance reporting objectives, has resulted in matters previously reported not being addressed by departments and public entities in the 2009-10 financial year. A number of departments and public entities did not implement adequate action plans to address the prior year's audit findings.

Undertakings given by oversight bodies to address matters previously reported and the extent to which such undertakings were honoured varied among the provinces. Examples of successful interventions and instances where undertakings given were not honoured are given below.

Examples of successful interventions included the following:

The collective leadership under the direction of the provincial cabinet, in conjunction with the provincial treasury, committing to monitoring action plans drawn up by departments, giving technical support, compiling manuals



on financial functions and providing training, as well as regular reporting to the MEC for Finance on financial management in departments.

Examples of undertakings given but not followed through included the following:

Following the presentation by the AGSA on the 2008-09 audits outcomes in each province, the provincial leadership committed to a drive for positive change within departments that received disclaimed, adverse or qualified audit opinions. This included them ensuring that adequate and credible action plans will be designed, implemented and monitored to address all significant findings.

Further specific undertakings that were not executed included the following:

- Addressing the lack of discipline within departments where evident, as well as the issue regarding the unavailability of senior officials during the audits.
- Reconsidering the structure of the shared internal audit units and audit committees to effectively service the large departments.
- CFOs preparing regular financial statements.

Key commitments made by the provincial leadership during the 2009-10 briefings on audit outcomes

Commitments and undertakings given by the provincial leadership at the AGSA's October/November 2010 provincial roadshows included the following:

Leadership

- Enhance accountability and strengthen proactive oversight through a revision of the oversight functions and processes within the legislature.
- Drafting turnaround strategies for key departments and the formal monitoring of action against these plans. This commitment will be included as a standing point on the provincial cabinet agenda.
- SCOPA will enhance its effectiveness by requesting departments to submit action plans for addressing audit findings and scheduling 'in-year hearings' where departments will be required to report on the status of their action plans.
- SCOPA resolutions, action plans and key controls will be monitored and aligned.
- Interactions around audit outcomes will be extended to the various portfolio committees which will be apprised of the key controls to sustain and improve audit outcomes.
- The political leadership will ensure that monthly meetings are held to review the key control matrix and to simplify the process for better understanding by the executive authorities in order to fulfil their political oversight.
- MECs will monitor progress with the development and implementation of action plans each quarter.
- CFOs and HoDs will be required to report on the progress of implementation of key controls to the MECs.
- The provincial cabinet will monitor the financial management implementation plan and the key issues identified by the provincial treasury's red flag team. This includes the key risks that will be reported in the dashboard report, while actions to mitigate those risks will be monitored by the cabinet on a monthly basis.



- Addressing the findings on predetermined objectives will be an area of focus for the premier and MECs.
- MECs will oversee the SCM delegations and policies to prevent officials from committing government to contracts while not following the SCM process.
- Provincial treasuries will play a greater role in assisting departments and public entities in implementing and monitoring action plans to address audit findings.
- The IT risk areas will be a focal point and an IT modernisation process will be put in place to address weaknesses in the IT systems.
- Consultants will be engaged to develop organisational structures based on the available budget to reduce high vacancy rates.

Financial and performance management

- The filing of vacant HoD and CFO positions will be prioritised.
- Six-monthly interim financial statements will be prepared commencing September 2010. Quarterly financial statements will be prepared from December 2010 onwards.
- Quarterly reports on asset management will be produced.
- Intensive training on SCM processes will be rolled out to all departments and entities.

Governance

- The practice of shared internal audit services will be discontinued. This will allow for individualised capacity per institution.
- Internal audit will be directed to monitor SCM processes on a regular basis.
- Audit committee structures will be reviewed for effectiveness

Status of implementation of SCOPA resolutions

The commitment by departments and public entities to address audit outcomes can also be seen by their response to addressing SCOPA resolutions. The status of implementation of SCOPA resolutions in the provinces (where known) is reflected in the table below.

Table 26: Status of implementation of SCOPA oversight resolutions

Province	Total number of resolutions	Number of resolutions resolved	Number of resolutions in progress	Number of resolutions not implemented
Free State	99	83	16	
KwaZulu-Natal	68	44	24	
Mpumalanga	131	43	76	13
Northern Cape	165	69	65	31
North West	28	18	8	2
Western Cape	102	58	27	19
Total known SCOPA resolutions	593	315	216	65

Even though the resolutions have been significantly resolved, some departments and public entities are still qualified, which is an indication that the resolutions do not always address the root cause of the qualifications.



Furthermore, transversal resolutions requiring responses from many departments on the following matters were still in progress:

- Actions taken to clear audit findings relating to reporting on performance objectives
- Actions taken to address key governance responsibilities

Initiatives taken by provincial treasuries in improving financial management practices

Provincial treasuries have continued to play a central role in assisting departments and public entities to improve their audit outcomes through the initiatives that had been established in the previous year as well as the year under review. In some provinces these initiatives, which had a direct impact on the improvement in audit outcomes evidenced by clean administrations in some departments and public entities, included the following:

- Issuing guidance in the areas of SCM as well as accounting for and managing assets, including an audit working paper file to accompany the financial statements submitted for audit purposes.
- Encouraging the preparation of interim (six-monthly) financial statements for departments and public entities. Provincial treasuries will continue to review these statements with the assistance of internal audit in order to identify discrepancies before the final audit process at year-end.

Provincial treasuries continued rolling out the government governance framework, which seeks to establish processes based on strategic and operational risks and sound control principles.

Specific initiatives to improve financial management practices included the following:

- Compiling manuals on financial functions and the use of the financial systems and providing the necessary training.
- Reporting regularly to the MEC for Finance on financial management of departments and public entities, as part of Operation Red Flag.

Remedial action plans were developed for some provinces during March 2010 and most activities only started during April 2010, which consequently would not yet have had an impact on the 2009-10 financial year. These action plans included:

- Facilitating the training of SCM officials and asset management practitioners of departments, public entities and municipalities by the University of Pretoria.
- Issuing guidelines on supporting documents for the audit process for implementation.
- Developing an action plan and strategy to address non-compliance issues and monitoring remedial actions taken.
- Establishing provincial CFO forums where, amongst others, good practices and solutions to common problems experienced were discussed.
- Using the results of a financial management capability maturity model survey to determine the level of support to be offered to various departments. This exercise is intended to bring about support tailor-made to the needs of each department.
- Interacting with the AGSA during the PFMA audit cycle on audit matters that could potentially be of a transversal nature.



Through the above, platforms were created where best practices were shared and implementation was encouraged. The responsibility for implementation resides with each HoD or CFO. The latter initiatives did not bear the expected fruits as not all HoDs or CFOs implemented all the recommended best practices.

Matters that require attention to prevent an impact on audit outcomes in the coming year

The following matters require additional guidance or monitoring by the OAG to prevent a possible negative impact on the audit outcomes of 2010-11.

Accounting matters

All entities should take particular note of any changes to the applicable financial reporting framework and take timely action to put processes in place to ensure compliance with these. It is important that public entities prepare a risk analysis before the new standards become effective.

The following SA Standards of GRAP have been issued by the Accounting Standards Board (ASB), but are not yet effective:

- GRAP 21 Impairment of Non-cash-generating Units
- GRAP 23 Revenue from Non-exchange Transactions
- GRAP 24 Presentation of Budget Information in Financial Statements
 In terms of GRAP 24, an entity shall present a comparison of the budget amounts for which it is held publicly accountable and actual amounts, either as a separate additional financial statement or as additional budget columns in the financial statements currently presented in accordance with SA Standards of GRAP. The standard goes further in prescribing the nature and extent of this disclosure. As this disclosure will form part of the financial statements it will be subject to auditing.
- GRAP 25 Employee Benefits
- GRAP 26 Impairment of Cash-generating Units
- GRAP 103 Heritage Assets
- GRAP 104 Financial Instruments

Trading entities and schedule 2, 3B and 3D public entities should take note of the following amendments to the SA Standards of GAAP, resulting from the April 2009 annual improvements to the IFRS that may have an impact on the auditor's report in the coming year:

- IAS 1 Presentation of Financial Statements
- IAS 7 Statement of Cash Flows
- IAS 17 Leases
- IAS 36 Impairment of Assets
- IAS 39 Financial Instruments: Recognition and Measurement

Controls implemented by service organisations on behalf of departments and public entities

Departments and public entities should be alert to the fact that certain internal controls and financial transactions in one department or public entity might be influenced by the controls implemented at another entity where



that entity carries out certain transversal or specific functions on its behalf. Typical instances of this are the procurement processes related to IT by SITA in terms of the State Information Technology Act, 1998 (Act No. 88 of 1998), transversal contracts entered into by the National Treasury in terms of the Treasury Regulations, and the accommodation and maintenance contracts undertaken by the Property Management Trading Entity and the Department of Public Works.

Susceptibility and subjectivity of complex accounting estimates and fair values

Certain of the accounting standards require complex accounting estimates to be made. These typically concern the following:

- Calculations for investment property, properties in possession and investment in subsidiary in terms of the SA Statement of GAAP, International Accounting Standard 36 Impairment of Assets.
- Determining the provision amount for loans and advances in terms of the SA Statement of GAAP, International Accounting Standard 37 Provisions, Contingent Liabilities and Contingent Assets.
- Assumptions in determining the fair values, residual values and useful lives of assets in terms of the SA Statement of GAAP, International Accounting Standard 16 Property, Plant and Equipment.

Auditees are cautioned that these matters should be supported by clear and available information to avoid qualifications in these areas.

Transfer of functions

One of the very first decisions that followed the inauguration of our current President was the creation of a new set of departments to deal with the day-to-day service delivery challenges. Certain of the premiers made similar changes.

This involved the splitting of existing departments and the creation of new departments. The transfer of all functions resulting in new separately accountable entities was due to become effective on 1 April 2010, unless specifically indicated otherwise. The affected departments should ensure that proper controls and reviews are put in place during the process of splitting, such as implementing a memorandum of agreement between the newly formed departments, which addresses matters such as asset management, accounting for costs and liabilities due to the transfer of functions, and compliance with laws and regulations (section 42 of the PF/NA).

4.3 Initiatives taken by the AGSA to encourage clean administrartion

In support of an ultimate audit outcome of unqualified audit opinions with no reported findings on predetermined objectives or compliance with laws and regulations, the AGSA leadership has embarked on an intensified programme to enhance its visibility in order to improve the effectiveness of the audit process and to engage with all role players that can influence clean administration.

To this end, senior staff from the AGSA regularly visited the audit teams. Audit steering committee meetings were attended by senior members of the auditee and the AGSA, while meetings were held with those charged with governance, not only at the end of the audit cycle, but also during the planning and pre-finalisation stages of the



audit. The engagements focused on simple, clear and relevant information to facilitate an understanding of the audit process, secure buy-in and seek commitment from the auditees to improve identified weaknesses in internal control that will influence clean administration.

Specific matters that the AGSA introduced over the last two years that will have an impact on the success of achieving clean administration comprise the following:

- A clear and specific articulation of the root causes of audit qualifications and findings on predetermined objectives and compliance with laws and regulations so that these can be addressed effectively and timeously.
- Specific focus on HR management and SCM and key national initiatives for five of the major sectors, namely health, education, human settlements, social development and public works (refer to section 5.4 of this report).



SECTION 5: FINDINGS FROM SPECIFIC FOCUS AREAS OF THE AGSA

This section of the general report presents an analysis of findings from the following AGSA focus areas:

Section 5.1 presents an analysis of findings from the audit of HR management and compensation of employees at departments.

Section 5.2 analyses findings related to audits of SCM.

Section 5.3 analyses findings from transversal performance audits on infrastructure.

Section 5.4 summarises the results of audits of selected sectors.

5.1 Significant findings from audits of human resource management and compensation of employees (departments only)

Of the 123 departments audited, 111 departments (90%) did not have all the requirements in place for an effective HR management and compensation of employees system. These weaknesses had an impact on the departments' financial management as well as their ability to deliver services in accordance with their mandates.

Significant weaknesses were identified in the following key areas:

HR management

- No updated and approved HR plan
- No improvement in overall vacancy rate
- No improvement in senior management vacancy rate
- Non-compliance with recruitment time frames
- Verification checks not performed/not complete
- Acting by officials in higher posts
- Senior management performance agreements

Compensation of employees

- Inaccurate leave credits
- Negative capped leave
- Service terminations: overpayments made
- Service terminations: overpayments not recovered/reclassified
- Payroll reports not certified
- Certified payroll reports not returned within 10 days to finance department as required

The detailed findings on HR management and compensation of employees are presented below.



5.1.1 Human resource management

The highest incidences of non-compliance with HR-related legislation, directives or determinations disclosed by the audits were in KwaZulu-Natal (94% of departments in the province), the Eastern Cape (93% of departments in the province) and Gauteng (93% of departments in the province).

The figure below depicts the incidence of findings in the different areas of HR management audited.

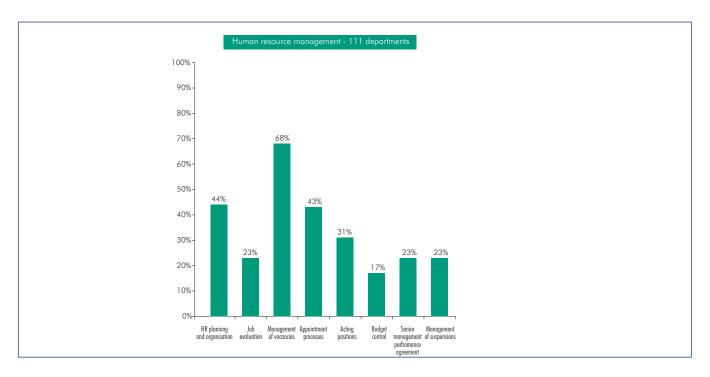


Figure 38: Findings on human resource management

The specific regulatory requirements in respect of which findings were raised are summarised in the table below.

Table 27: Provincial analysis of significant findings from audits of human resourcemanagement

		Findings from the audits of human resource management (Percentage of departments in the province)											
Province	HR planning and organisation		Management of vacancies		Appointment processes		Acting by officials in higher posts		Senior management performance agreements				
	No.	%	No.	%	No.	%	No.	%	No.	%			
Eastern Cape	9	64%	9	64%	9	64%	3	21%	4	29%			
Free State	7	54%	8	62%	9	69%	4	31%	3	23%			
Gauteng	6	40%	10	67%	5	33%	3	20%	6	40%			
KwaZulu-Natal	5	31%	11	69%	4	25%	4	25%	2	13%			
Limpopo	4	31%	11	85%	3	23%	3	23%	1	8%			



		Findings from the audits of human resource management (Percentage of departments in the province)											
Province	HR planning and organisation		Management of vacancies		Appointment processes		Acting by officials in higher posts		Senior management performance agreements				
	No.	%	No.	%	No.	%	No.	%	No.	%			
Mpumalanga	3	23%	10	77%	4	31%	4	31%	2	15%			
Northern Cape	5	38%	7	54%	5	38%	6	46%	3	23%			
North West	8	62%	5	38%	5	38%	5	38%	5	38%			
Western Cape	2	15%	5	38%	4	31%	2	15%	0	0%			
Total	49	40%	76	62%	48	39%	34	28%	26	21%			

HR planning and organisation

HR planning is required in terms of PSR 1/III/B2(d) and PSR 1/III/D to ensure that departments obtain the correct number of skilled and experienced staff required to meet their strategic objectives.

Management of vacancies

HoDs are required to address any gaps between the numbers and competencies required to perform the department's functions and the existing staff by means of recruitment and retention strategies.

Appointment processes

Recruitment and selection processes should ensure that candidates with the appropriate qualifications and experience to meet the requirements of the specific post are appointed.

Acting by officials in higher posts

Departments have the option to temporarily direct an employee to act in a higher vacant position for which the employee is then paid an acting allowance. PSR 1/VII/B5.3, however, restricts the acting period to 12 months to ensure that the permanent appointment of a suitably qualified and experienced person is not delayed.

The DPSA's determination on acting allowances for the SMS further restricts the period for acting in an SMS position to six months, unless prior approval is obtained from the minister or MEC.

Performance agreements with senior managers

In terms of PSR 4/III/B1 and chapter 4 of the SMS handbook, senior management should enter into performance agreements.

5.1.2 Compensation of employees

In general, compensation of employees is not an area of high risk, as remuneration and conditions of service are determined and managed centrally by the DPSA. Furthermore, compensation is implemented and controlled by the National Treasury via Persal, which is used by all departments.

However, it is of concern that the weaknesses identified were in respect of those controls prescribed by legislation for implementation by the departments themselves. The figure below indicates the number of departments where weaknesses were identified in control over compensation of employees.



Ninety-four departments (76%) did not comply with all the requirements for control over compensation of employees prescribed by legislation. These weaknesses could result in employees receiving compensation and benefits they are not entitled to.

The specific regulatory requirements in respect of which findings were raised are summarised in the table that follows.

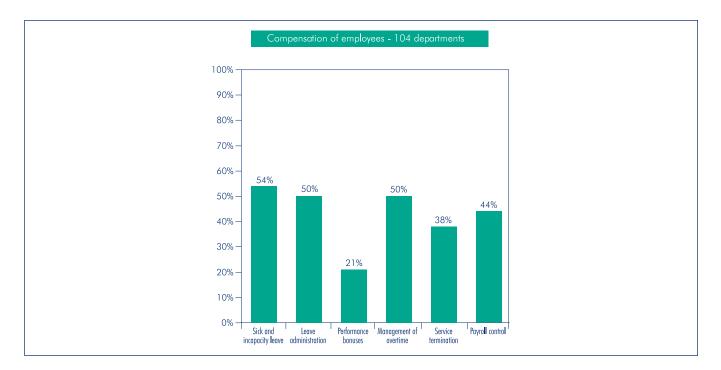


Figure 39: Weaknesses in control over compensation of employees

Table 28: Provincial analysis of most significant findings from audits of compensationof employees

				Fin	dings from	audits of co	mpensatio	n of employ	/ees					
		(Percentage of departments in the province)												
Province	_	Sick and incapacity leave		Leave administration		Performance bonuses		ement of rtime	Service terminations		Payroll control			
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%		
Eastern Cape	9	64%	10	71%	6	43%	9	64%	8	57%	10	71%		
Free State	8	62%	7	54%	3	23%	9	69%	7	54%	7	54%		
Gauteng	6	40%	6	40%	6	40%	6	40%	6	40%	5	33%		
KwaZulu-Natal	6	38%	3	19%	0	0%	4	25%	3	19%	5	31%		
Limpopo	6	46%	6	46%	0	0%	4	31%	5	38%	3	23%		
Mpumalanga	4	31%	4	31%	2	15%	4	31%	3	23%	3	23%		
Northern Cape	2	15%	5	38%	3	23%	6	46%	1	8%	3	23%		
North West	8	62%	7	54%	2	15%	7	54%	5	38%	5	38%		
Western Cape	7	54%	4	31%	0	0%	3	23%	1	8%	5	38%		
Total	56	46%	52	42%	22	18%	52	42%	39	32%	46	37%		



Leave administration

Inaccurate leave credits

In terms of PSR 1/V/F(b), the HoD should record all leave taken by an employee accurately and in full.

Negative capped leave

In terms of the leave determination, an employee may not be granted annual leave with full pay in excess of the annual leave that the employee is entitled to, plus capped leave in respect of persons who had been in service prior to 1 July 2000. If, due to a bona fide error, an employee had been granted annual leave with full pay in excess of the days to his/her credit at that time, such excess should be deducted from the subsequent leave cycle.

Service terminations

In terms of section 38 of the PSA, overpayments should be recovered from an employee by way of a deduction from moneys owing to him/her, except if the amount is written off.

Payroll control

In terms of Treasury Regulation 8.3.4, the person in charge of a pay point should certify that all persons listed on the payroll report are entitled to payment. Treasury Regulation 8.3.5 requires that the payroll report should be returned to the CFO within 10 days of being certified, and that the accounting officer should ensure that all pay-point certificates are received on a monthly basis.

Conclusion on human resource management and compensation of employees

The leadership in government must address deficiencies in HR management and compensation of employees. Directives, regulations and rules are in place but are still not adhered to. The management of vacancies needs to be addressed, as vacant leadership positions also lead to a breakdown of controls within all areas of the departments. These weaknesses impact on departments' leadership oversight and financial management, which in turn impacts on their ability to deliver services in accordance with their mandate.

5.2 Significant findings from audits of supply chain management

The regularity audits included an assessment of the procurement processes and contract management of the auditees as well as the related controls to ensure a fair, equitable, transparent, competitive and cost-effective SCM system that prevents and detects fraud, non-performance by suppliers, and non-compliance with SCM legislation.

The detailed findings of the audits are presented below under the following headings:

- Officials' interest in suppliers
- Irregular expenditure resulting from non-compliance with SCM legislation
- Contract management amendments, extensions or renewals without approval or that resulted in circumvention of competitive bidding
- Summary of key weaknesses identified in SCM controls



5.2.1 Officials' interest in suppliers

Background, objectives and scope of audits

Performance audit reports on entities that are connected with government employees and doing business with provincial departments were issued during the course of the 2009-10 year. These reports disclosed that employees and spouses of employees in the provinces were doing business with their own departments through companies and close corporations in which they were directors or members.

Legislation does not prohibit such practices, but there is legislation that endeavours to ensure that conflicts of interest do not result in the unfair awarding of contracts or acceptance of unfavourable price quotations, and requires employees to obtain approval for performing remunerative work outside their employment. The reports also disclosed non-compliance with this legislation and a number of other irregularities in the SCM process at departments.

The AGSA's 2009-10 regularity audits included a similar assessment of the interests of employees and their close family members in entities that are suppliers to the auditee. Where interests in suppliers were identified, a sample was tested to determine whether legislation applicable to departments, trading entities, constitutional institutions and schedule 3A and 3C public entities was complied with.

Key findings on officials' interest in contracts

The table below presents the findings at departments and public entities in provinces where employees or their close family members were found to have an interest in suppliers.

		Findings from	n audits of procurem	ent and contract m	anagement — intere	st in suppliers	
Province	Employees of department/ public entity	Close family members of employees	Supplier did not declare the interest	Person with interest was involved in awarding contract to supplier	Person with interest did not declare interest	Employee did not have approval for performing other remunerative work (departments only)	Interest was not included in annual declarations (senior managers at departments only)
Eastern Cape	6	2	5	0	1	3	5
Free State	6	0	2	1	2	2	3
Gauteng	2	0	1	0	1	1	0
KwaZulu-Natal	6	6	2	0	2	2	0
Limpopo	5	0	4	1	2	3	0
Mpumalanga	4	0	4	0	1	3	0
Northern Cape	2	0	2	1	1	0	0
North West	9	0	6	2	9	7	3
Western Cape	4	0	1	0	1	2	1
Total	44	8	27	5	20	23	12

Table 29: Provincial analysis of officials' interest in suppliers



The Departments of Education and Health accounted for 32% of the non-compliance with, or deviation from, SCM prescripts.

5.2.2 Irregular expenditure resulting from non-compliance with SCM legislation

The table below indicates the significant incidence of irregular expenditure at departments and public entities as a result of non-compliance with SCM legislation.

Table 30: Provincial analysis of irregular expenditure – significant findings

					Findi			f procuremen t e of departments			ement				
Province	not inv	e price quoto vited - reaso led and app	ons not		mpetitive bio ns not record approved		Competi	tive bidding o not justified		exte resulter	act amendm nsions/rene d in circumve mpetitive bio	wals ntion of		to suppliers ave highest	
	No.	Amount (R'000)	%	No.	Amount (R'000)	%	No.	Amount (R'000)	%	No.	Amount (R'000)	%	No.	Amount (R'000)	%
Departments	(including	legislature	s)												
Eastern Cape	9	161,974	64%	5	637,700	36%	4	57,000	29%	3	10,553	21%	0	0	0%
Free State	9	17,998	62%	3	26,479	23%	4	111,584	31%	0	0	0%	0	0	0%
Gauteng	2	19,497	13%	2	502,430	13%	5	669,839	33%	2	251,083	20%	2	42,825	13%
KwaZulu-Natal	3	142,145	19%	4	181,000	24%	4	103,700	24%	4	117,200	24%	0	0	0%
Limpopo	2	2,631	15%	0	0	0%	1	1,402	8%	0	0	0%	1	772	8%
Northern Cape	2	6,852	15%	1	57,900	8%	2	478,800	15%	2	43,800	15%	1	4,781	8%
North West	10	8,131	77%	3	25,491	23%	0	0	0%	4	7,313	31%	3	246,533	23%
Western Cape	3	1,058	23%	1	571	8%	2	2,435	8%	2	1,135	15%	0	0	0%
Total	41	360,675	33%	21	1,431,572	17%	22	1,424,760	18%	17	431,085	14%	7	294,912	6%

An analysis of the findings is provided under the following headings:

- Three price quotations not invited
- No competitive bidding reasons not recorded and approved
- Deviation from competitive bidding not justified
- Awarding of contracts to suppliers that did not have the highest scores of the bidders

A summary of key weaknesses in SCM controls identified by the audits is presented in section 5.2.4.

Three price quotations not invited

In terms of Practice Note (PN) 8 of 2007-08, accounting officers or authorities should invite and accept written price quotations for requirements up to an estimated value of R500 000 from as many suppliers as possible. If it is not possible to obtain at least three written price quotations, the reasons should be recorded and approved by the accounting officer or authority or his/her delegate.

The Eastern Cape accounted for 45% and KwaZulu-Natal for 39% of the total irregular expenditure recorded for departments where three price quotations were not invited and the reasons were not recorded and/or approved.



A significant number of instances where three price quotations were not invited and the reasons were not recorded and/or approved were identified at public entities in the following provinces:

- Eastern Cape (three entities) R143,2 million (27% of the total incurred across all provinces)
- Gauteng (one entity) R373,8 million (72% of the total incurred across all provinces)

No competitive bidding - reasons not recorded and approved

Treasury Regulation 16A6.4 states that if in a specific case it is impractical to invite competitive bids, the accounting officer or authority may procure the required goods or services by other means, provided that the reasons for deviating from inviting competitive bids are recorded and approved by the accounting officer or authority.

The Eastern Cape (45%), Gauteng (35%) and KwaZulu-Natal (13%) accounted for the major share of the irregular expenditure incurred at departments as a result of reasons not being recorded and approved when competitive bidding did not take place.

Gauteng incurred a further R99,1 million at two public entities through non-competitive bidding processes.

Deviation from competitive bidding not justified

PN 6 of 2007-08 states that the provision in Treasury Regulation 16A6.4 should be utilised strictly to procure goods and services of critical importance and only in specific cases where it is impractical to invite competitive bids and in cases of emergency where immediate action is necessary or if the goods and services required are produced by, or available from, sole service providers.

The PN further states that an effective SCM system requires an accounting officer or authority to ensure that the resources required to support the strategic and operational commitments of an institution are properly budgeted for and procured at the correct time. Planning for the procurement of such resources should take into account the period required for competitive bidding processes. A lack of proper planning does not constitute a reason for dispensing with prescribed bidding processes.

Accounting officers or authorities should also put in place their own control measures to deal with foreseeable cases of emergency that occur within their area of functionality. These measures may include the arrangement of strategic or specific-term contracts with suitable service providers with a view to ensuring that the required goods or services are available immediately in cases of emergency.

The majority of the irregular expenditure incurred at departments as a result of no justification for deviation from competitive bidding was in Gauteng (47%) and the Northern Cape (34%).



Awarding of contracts to suppliers that did not have the highest scores of the bidders

In terms of section 2(f) of the Preferential Procurement Policy Framework Act, 2000 (Act No. 5 of 2000) (PPPFA), the contract must be awarded to the tenderer who scores the highest points based on the price, functionality (if applicable) and preference points, unless objective criteria justify the awarding to another tenderer.

Significant occurrences were identified in the following provinces:

- Gauteng (two departments) R42,8 million (15% of the total incurred across all provinces)
- North West (three departments) R246,5 million (84% of the total incurred across all provinces)

5.2.3 Contract management amendments, extensions or renewals without approval or that resulted in circumvention of competitive bidding

In terms of Treasury Regulation 8.2.1, an official of an institution may not spend or commit public money except with the approval of the accounting officer or a properly delegated or authorised official.

In terms of sections 38(1)(a)(iii) and 51(a)(iii) of the PFMA, an SCM system should be fair, equitable, transparent, competitive and cost-effective. When a contract expires, it is expected that a competitive bidding process should be followed to appoint a supplier to provide goods and services.

Significant occurrences were identified in the following provinces:

- Gauteng (two departments) R251,1 million (58% of the total incurred across all provinces)
- KwaZulu-Natal (four departments) R117,2 million (27% of the total incurred across all provinces)

The table below presents the number of departments with significant findings in sectors across all provinces.

Table 31: Departments with high incidence of procurement or contact management findings

	Findi	ngs from audits of proc	urement and contract r	nanagement (high incid	ence)
Name of department	Interest in suppliers	Three price quotations not invited - reasons not recorded and approved	No competitive bidding - reasons not recorded and approved	Competitive bidding deviation not justified	Contract amendments/ extensions/ renewals resulted in circumvention of competitive bids
Agriculture	4	3	2	2	4
Community Safety	1	3			1
Cooperative Governance and Traditional Affairs	1	2	3	1	1
Economic Development	1	3	4	1	1
Education	5	3	3	2	5
Health	7	8	4	4	7
Human Settlements		2	1	5	



	Findi	ngs from audits of pro	curement and contract i	management (high incid	ence)
Name of department	Interest in suppliers	Three price quotations not invited - reasons not recorded and approved	No competitive bidding - reasons not recorded and approved	Competitive bidding deviation not justified	Contract amendments/ extensions/ renewals resulted in circumvention of competitive bids
Office of the Premier	4	2	1		4
Provincial Treasury		1		1	
Public Works	3	4	3	1	3
Social Development	5	2	3	1	5
Sport, Recreation, Arts and Culture	2	2	1		2
Transport	2	3		1	2
Total	35	38	25	19	35

5.2.4 Summary of key weaknesses identified in SCM controls

The audit disclosed a number of weaknesses in controls related to procurement and SCM. Details of the precise Treasury Regulation requirements, with the provinces recording the most significant weaknesses, are provided below.

Summary of specific Treasury Regulation requirements not met by departments and public entities

Prohibited supplier database not always checked

In terms of Treasury Regulation 16A9.1(c), the National Treasury's database should be checked prior to awarding any contract to ensure that no recommended bidder or any of its directors are listed as companies or persons with whom the public sector is prohibited from doing business.

The most significant incidences were identified in Gauteng at four departments and public entities and in the Northern Cape at two departments and public entities.

SCM officials not adequately trained

In terms of Treasury Regulation 16A5.1, the officials implementing the institution's SCM system should be trained and deployed in accordance with the requirements of the framework for minimum training and deployment issued by the National Treasury.

The most significant incidences were identified in the Western Cape at five departments and public entities and in Gauteng at three departments and public entities.



National Treasury's code of conduct not adopted for SCM

In terms of Treasury Regulation 16A8.2, the National Treasury's code of conduct for SCM practitioners must be adhered to by all officials and other role players involved in SCM.

The most significant incidences were identified in Mpumalanga at five departments and public entities and in Gauteng at three departments and public entities.

Risk assessment did not address procurement and contract management risks

In terms of sections 38(1)(a) and 51(1)(a) of the PFMA, the accounting officer or authority should have and maintain effective, efficient and transparent systems of financial and risk management. Furthermore, Treasury Regulation 16A3.2(d)(v) requires an SCM system to provide for risk management.

At some departments and public entities the risks relating to procurement and contract management were not assessed, although risks were evident.

The most significant incidences were identified in Gauteng at five departments and public entities and in the Northern Cape and the Western Cape at four departments and public entities each.

Fraud prevention plan did not include specific measures for procurement

In terms of Treasury Regulations 3.2.1 and 27.2.1, a risk management strategy, which includes a fraud prevention plan, should be used to direct internal audit effort and priority as well as to determine the skills required of managers and staff to improve controls and to manage these risks. Furthermore, Treasury Regulation 16A9.1(a) requires the accounting officer or authority to take all reasonable steps to prevent abuse of the SCM system.

Even though procurement was a major fraud risk area, the fraud prevention plans of some departments and public entities did not include specific measures for preventing and detecting fraud in the procurement process.

The most significant incidences were identified in Gauteng at six departments and public entities and in the Western Cape at four departments and public entities.

No internal audit evaluation of SCM compliance

In terms of Treasury Regulations 3.2.11 and 27.2.10, the internal audit function should assist the accounting officer or authority in maintaining efficient and effective controls by evaluating controls to determine their effectiveness and efficiency and by developing recommendations for enhancement or improvement. The controls subject to evaluation should encompass the safeguarding of assets and compliance with laws and regulations.

At some departments and public entities where a high volume of goods and services were procured, the AGSA identified non-compliance and yet internal audit did not evaluate the controls, processes and compliance with laws and regulations with regard to SCM.



The most significant incidences were identified in the Northern Cape at seven departments and public entities and in the Western Cape at five departments and public entities.

Conclusion on procurement and contract management

Non-compliance with SCM legislation was largely responsible for the irregular expenditure incurred by both the departments and the public entities.

Due to the fact that the irregular expenditure was disclosed as required by the PFMA this did not, in most instances, result in the audit outcomes being modified. However, this does not detract from the severity of the transgressions in this regard. It is also important to note that 65% of the amounts disclosed were identified by the external auditors, indicating that the internal controls of departments and public entities failed to detect these deviations.

The accounting officers or authorities need to focus more on the implementation of controls to prevent irregular expenditure.

For employees or their close family members with an interest in suppliers, the applicable legislation was not always complied with. There was little improvement in respect of the findings of the AGSA's performance audit reports dated August 2008.

Non-compliance with SCM legislation in procurement processes was more prevalent at departments than at public entities due to stricter procurement regulations at departments.

Contract management weaknesses were more prevalent at departments than at public entities, especially regarding the extension, renewal and amendment of contracts and the adequacy of performance management. The internal control deficiency underlying the above findings and weaknesses is the inadequate implementation of internal controls which would prevent and detect non-compliance with SCM legislation.

5.3 Transversal performance audits - infrastructure audit

Background of infrastructure audit

The AGSA conducted performance audits of the infrastructure delivery process at the Departments of Health and Education as part of a transversal performance audit on infrastructure delivery at all the provinces, except the Northern Cape.

Scope of the infrastructure delivery process audited

- Demand management (needs determination, budgeting, planning)
- Acquisition management (tender process, appointment of contractors)
- Project management and information
- Commissioning and utilisation of buildings



					Province				
Deficiency identified	Eastern Cape	Free State	Gauteng	Kwa-Zulu Natal	Limpopo	Mpuma- langa	Northern Cape	North West	Western Cape
Demand management									
Needs are not correctly identified and prioritized	•	•	•	•	•	•	*	•	•
Budgeting is not always done accuratelty	•	•	•	•	•	•	•	•	•
Acquisition management									
Procurement legislation and regulations not consistently applied	•	•	•	•	•	•	*	•	•
Capability of the contractors to undertake projects not sufficiently verified	•	•	•	•	•	•	*	•	•
Project management		-							•
Projects are not effectively monitored and corrective actions not instituted in time to	•	•	•	•	•	•	•	•	•
Quality of the construction work is unsatisfactory	•	•	•	•	•	•	•	•	•
Expenditure not effectively monitored and budgets are exceeded	•	•	•	•	•	•	•	•	•
Commissioning and utilisation		-				•			•
Lack of effective coordination within and between departments which resulted in facilities not being fully operational	•	•	•	•	•	•	*	•	•
Incomplete and/or substandard work identified after commissioning and not corrected by the contractors	•	•	•	•	•	•	*	•	•

Table 32: Summary of findings from transversal performance audits

* Limited progress with audit at year-end

Overview of key risks

- Risks are any undesirable events, factors or problems that have a negative impact on the achievement of the objectives of the public sector.
- Lost opportunities can also be regarded as risks. These included opportunities to improve operational performance and policy effectiveness. Risk analysis seeks to determine the probability of negative impacts and their effect.

Key risks and the infrastructure delivery process

- Various insufficient management processes (policy making, planning, organising, coordination and monitoring) were identified during the performance audits of the infrastructure delivery process.
- There is a need in the public sector for management to respond to key risks in a timelier manner.

Key risks - Demand management

• Needs for schools and hospitals were not always correctly identified and prioritised, as the process followed for needs determination was not always well understood and/or inadequate information was used for identifying the needs for facilities. For example, a sewerage treatment plant at a school was only rated to



treat the flow of 300 learners and not the 450 learners enrolled at the school in 2005. The plant has not been operational after the completion thereof in May 2006 as it cannot handle the number of users.

• Budgeting for infrastructure projects was not always done accurately taking all factors impacting on the projects into account. For example, the tender estimate for the construction of a youth centre was 33% below the contract amount. The estimate pricing was done excessively conservative and future cost increases and locality costs were not taken into account.

Key risks - Acquisition management

- The applicable legislation and regulations were not consistently applied by the bid evaluation and adjudication committees during the tender evaluation process. For example, contracts were awarded to contractors that did not qualify in terms of the prescribed legislation, such as the Construction Industry Development Board (CIDB) Act, 2000 (Act No. 38 of 2000).
- All the irregular expenditure due to deviations from the SCM process was not identified and reported by the auditees. For example, tenders for the appointment of contractors were not advertised in at least the Government Tender Bulletin, which contravened Treasury Regulation 16A6.3(c).
- The financial capability of contractors to undertake projects was not sufficiently verified during the bid evaluation process, which contributed to the appointment of contractors that could not complete the projects in time as they experienced financial difficulties. For example, the start of projects was delayed as surety could not be provided on time. Furthermore, contractors experienced financial difficulties during the projects as they did not have the funds available to meet their obligations and pay wages to workers on time.
- Multiple concurrent contracts were awarded to contractors without taking their capacity into account, which contributed to slow progress on projects. For example, the total value of concurrent contracts awarded to one contractor amounted to R305 million. One of the contracts with the contractor to the value of R61 million for the upgrading of a hospital was cancelled owing to, amongst other reasons, slow progress.

Key risks - Project management and information

- Projects were not effectively monitored by staff from the relevant departments and the implementing agents. Corrective actions were not instituted timeously against the contractors concerned. Delays were experienced in the completion of the projects and penalties were not always charged for the late completion of projects. For example, although the construction contracts provided for penalties for the late completion of projects, they were not enforced or sometimes waived and/or applied in an inconsistent manner, while proof could not be provided that steps had been taken against contractors to recover all losses.
- The quality of the construction work was unsatisfactory, additional costs were incurred to complete the projects, and the completion of facilities was delayed. For example, partially completed buildings had to be rebuilt by other contractors due to the poor quality of work done by the first contractor. Replacement contractors were not appointed in time to ensure that projects were completed.

Key risks - Commissioning and utilisation

• Service delivery was delayed due to late payments by departments, which contributed to the cash-flow problems of contractors. For example, late payments hampered contractors' cash flow and also resulted in interest of R801 526 being charged by one contractor for late payments. It is estimated that interest



amounting to R2,2 million in respect of late payments was claimed from the Department of Health during the 2008-09 financial year.

 There was a lack of effective coordination within and between departments, which resulted in facilities not being fully operational as they were not properly equipped and staffed to support effective service delivery. For example, as projects were not completed timeously, equipment was stored in unsecured areas and guarantees on equipment lapsed. Furthermore, staff were not trained in the use of some of the equipment, which resulted in the equipment not being utilised.

5.4 Significant audit findings relevant to sectors

Since the 2007-08 audit cycle, the regularity audits have included a specific assessment of service delivery aspects relevant to the health, education and human settlements sectors. The sectors of social development and public works were added and reported on in the AGSA's 2008-09 general report.

The object of this analysis is to provide a complete picture of the different selected sectors (health, education, human settlements, social development and public works) from a national perspective to concurrent provincial functions that are responsible for service delivery. This part of the report highlights the main areas of concern in service delivery and further provides an overall summary of the financial audit outcomes and findings arising from audits of predetermined objectives and compliance with laws and regulations.

The table below summarises the budget and total expenditure of the sectors (including the nine provincial and one national department) for the 2009-10 financial year compared to the total actual expenditure for the 2008-09 financial year. At provincial level the total budgets for the five sectors represent approximately 88% of the total budget for provincial departments.

	Budget	Actual	Actual
Sector	2009-10	2009-10	2008-09
	R′000	R′000	R′000
Education	146,810,772	147,707,960	127,254,008
Health	87,914,656	90,237,621	76,497,543
Human settlements	15,272,797	14,765,021	11,854,093
Public works	17,667,576	16,719,073	14,195,173
Social development	94,432,234	93,065,391	83,329,724
Total	362,098,035	362,495,066	313,130,541

Table 33: Budget and actual expenditure per sector



Financial audit outcomes for the sectors

Sector	Disclaimer		Adverse		Qualified		Financially unqualified with findings		Financially unqualified with no findings	
	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09	2009-10	2008-09
Education	3	1	0	1	3	3	4	5	0	0
Health	4	2	0	1	3	6	3	1	0	0
Human settlements	0	1	0	0	3	3	7	6	0	0
Public works	2	0	0	0	5	7	3	3	0	0
Social development	0	0	0	0	4	4	6	5	0	1

Table 34: Summary of financial audit outcomes

Note 1: The total for all categories is 10, being the nine provincial departments and one national department

Note 2: 'With findings' means financially unqualified with findings on predetermined objectives and/or compliance with laws and regulations

Highlights of the audit outcomes for the year under review are as follows:

- Education sector: The financial audit outcomes of four provincial departments and the national department did not change from the previous year, while Gauteng and the Northern Cape improved from qualified to financially unqualified with findings on predetermined objectives and/or compliance with laws and regulations and from a disclaimer to a qualified opinion, respectively. The financial audit outcomes for the Free State, Limpopo and North West regressed to a disclaimer in the case of Limpopo and North West and to a qualified opinion for the Free State.
- **Health sector:** The audit opinions of seven provincial departments remained unchanged while North West improved to a financially unqualified opinion with findings on predetermined objectives and/or compliance with laws and regulations. The audit opinion for the Free State regressed from qualified to a disclaimer.
- **Human settlements:** The audit opinions of five provincial departments and the national department remained unchanged. The audit opinions of the Gauteng and Northern Cape departments improved to financially unqualified with findings on predetermined objectives and/or compliance with laws and regulations. The audit opinion of the North West department improved from disclaimer to a qualified audit opinion. The audit opinion of the Eastern Cape department regressed to a qualified opinion.
- **Public works:** The audit opinions of four provincial departments and the national department remained unchanged. Both the Eastern and Western Cape departments improved to financially unqualified with findings on predetermined objectives and/or compliance with laws and regulations. Both the North West and Northern Cape departments regressed to disclaimers while the Gauteng department regressed to a qualified audit opinion.
- **Social development:** The audit opinions of six provincial departments remained unchanged, while the Free State and Mpumalanga departments showed an improvement to financially unqualified with findings on predetermined objectives and/or compliance with laws and regulations. The opinion of Limpopo and the national department regressed to a qualified audit opinion.



Unauthorised expenditure

Table 35: Summary of unauthorised expenditure

	Nature and extent of u	nauthorised expenditure
Sector	Overspending of vote/main division of vote	Spending not in accordance with purpose of vote
	R′000	R′000
Education	2,198,785	
Health	5,501,529	
Human settlements	54,897	259,494
Public works	113,447	
Social development	30,209	
Total	7,898,867	259,494

For all sectors, unauthorised expenditure resulted from overspending the vote or main division of the vote, which was mainly caused by inadequate budgetary processes and inadequate control over spending against budgets. Only in the case of the human settlements sector in the North West, did spending not in accordance with the purpose of the vote result in unauthorised expenditure.

Irregular expenditure

Table 36: Summary of irregular expenditure

	Na	ture and extent of irregular expenditu	re
Sector	Related to SCM	Related to compensation of employees	Other
	R′000	R′000	R′000
Education	1,569,979	1,114	
Health	2,232,182		63,202
Human settlements	29,176	9,148	744
Public works	1,305,754	61	88,686
Social development	92,679	1,129	8,793
Total	5,229,770	11,452	161,425

In total, 36 (72%) sector departments incurred irregular expenditure to the amount of R5,2 billion as a result of non-adherence to SCM processes.

Fruitless and wasteful expenditure

Thirty (60%) of the sector departments incurred fruitless and wasteful expenditure to the amount of R146,8 million. The education sector incurred 72% (R105,8 million) of the total amount for fruitless and wasteful expenditure.

The main causes of the fruitless and wasteful expenditure relevant to the education sector were as follows:



- Payments for employees, goods and services and capital goods not in terms of the policies and procedures of the department (R58 million Eastern Cape Department of Education)
- Lease payments for unoccupied premises (R20,2 million Gauteng Department of Education)
- Oversupply of food at schools as part of the national school nutrition programme and costs incurred on capital infrastructure projects where the quality of the work did not comply with the required standards (R18,9 million – Free State Department of Education)

Non-financial information systems

As part of audits of predetermined objectives, an assessment of the non-financial information systems used in the education, health and human settlements sectors was conducted to evaluate the general and application controls within the relevant information systems. The following is a summary of the findings raised:

- The education management information system (EMIS) is implemented in the provinces and used for the collection and analysis of statistical education data at local level. The evaluation of the IT general control environment revealed a lack of a robust IT governance structure to ensure the alignment of IT and business objectives, proper management of user access, IT service continuity, and change management to contain risks at acceptable levels. In terms of the application controls, no automated controls had been built into the application to ensure the accuracy, validity and completeness of the captured data. However, a series of manual controls at provincial and national level were designed to satisfy the control objectives.
- The **district health information system (DHIS)** was identified as the primary system used at provincial and national level for the collection and analysis of routine data at local level to record and report on health performance indicators and targets. It was not possible to rely on the general controls (i.e. environmental controls outside the system as such) due to, amongst others, inadequate IT strategic management processes and inadequate information system management practices such as regular backups. A review of the application controls (i.e. the controls built into the system) within DHIS revealed, amongst others, the following significant control weaknesses:
 - Absence of system-enforced segregation of duties
 - Absence of standard naming convention for performance indicators
 - Inadequate data transmission controls
 - Data within the respective provinces not timeously submitted and verification processes in respect of captured data inadequate
 - Performance reporting to the national department not properly aligned and/or coordinated from provincial level
- The **housing subsidy system (HSS)** is implemented as both a centralised and a decentralised system. It is housed at SITA for five provinces and distributed within the other four provinces. The evaluation of the IT general control environment revealed that reliance could not be placed on the general controls. The transaction processing controls embedded within the HSS were inadequate to provide reasonable assurance that the performance data recorded and processed by the system was complete, accurate and valid. This weakness could largely be attributed to inadequate input validation and the override capability granted to the provincial departments. Furthermore, the system had not been set up to enforce segregation of duties, which exposed the data stored therein to the possibility of being compromised by the actions of one individual.



Education - Service delivery findings

For the current year, the focus was on the following service delivery aspects within the education sector:

- Division of Revenue Act HIV/Aids life skills education grant
- Division of Revenue Act national school nutrition programme
- Dinaledi schools initiative
- Learner transport scheme

Division of Revenue Act - HIV/Aids life skills education grant

Service delivery objective: This programme was introduced in 2000-01 with the overall purpose of coordinating and supporting the structured integration of life skills and HIV/Aids programmes across all learning areas in the school curriculum and integrating life skills into the school curriculum to achieve a significant change in the learners' behaviour. Furthermore, the grant aims to provide care and support to learners infected and affected by HIV and Aids. The total grant allocation for 2009-10 amounted to R180,8 million. The highest allocations were made to KwaZulu-Natal, the Eastern Cape and Gauteng, with these provinces receiving 52,6% of the total grant.

Conclusion: Despite the fact that this grant programme has been running for 10 years, the expected outputs of the grant have not been met to the extent intended in the majority of the provincial departments. Based on the findings tabulated below, it is evident that limited improvements, if any, were achieved because life skills orientation regarding HIV/Aids was not taking place at schools to the extent planned. This can mainly be ascribed to a lack of implementation of the HIV/Aids life skills education programmes at school level and an overall lack of monitoring by the provincial and district offices in the relevant provinces.

	Findings	Number of provincial reports affected		
		2009-10	2008-09	2007-08
1	Schools have not developed and adopted an HIV/Aids plan/policy which reflects the needs, ethos and values of the school and its community within the framework of the national/provincial policy	7	9	5
2	Schools have not implemented the HIV/Aids life skills education programme	5	6	5
3	The HIV/Aids management unit in the province was not functional	5	4	Not audited
4	HIV/Aids learner support material was not:			
	• available	6	7	5
	distributed	6	8	5
	• utilised	4	7	5

Table 37: HIV/Aids life service delivery



Division of Revenue Act – National school nutrition programme

Service delivery objective: The overall purpose of this grant is to contribute to enhanced learning capacity through school feeding. Through this grant it is envisaged that school attendance will improve and learner enrolment will increase at schools. The total grant allocation for 2009-10 amounted to R2,4 billion and the highest allocations were made to KwaZulu-Natal, the Eastern Cape and Limpopo, with these provinces receiving 61,2% of the total grant.

Conclusion: The objective of ensuring that nutritional, balanced meals are made available to identified learners to assist in promoting active participation by learners in classroom activities has not been fully met. The key challenges faced in delivering on this objective were similar to those experienced in previous years and mainly related to the lack of monitoring by departmental officials, a lack of adequate facilities to prepare the meals required, and a lack of progress in establishing sustainable vegetable gardens at schools, as illustrated in the table below.

Table 38: National school nutrition programme service delivery

	Findings		Number of provincial reports affected		
			2008-09	2007-08	
1	DoRA quarterly monitoring reports were not reviewed and explanations were not provided for variances between actual and desired results	4	3	4	
2	Non-compliance with outputs and conditions of the grant:				
	Meals were not served before 10:00	4	7	Not audited	
	• Meals were not prepared as per the recommended menu, nutrition quality and quantities, and food safety standards	4	5	Not audited	
	A vegetable garden was not established at the school	9	8	Not audited	

Dinaledi schools initiative

Service delivery objective: The overall purpose of this initiative is to enhance performance and participation in mathematics, science and technology in grades 10 to 12. The Dinaledi schools initiative forms part of the national curriculum statement: mathematics, science and technology project.

Conclusion: Overall, the major challenge with the Dinaledi schools initiative remains the non-delivery of textbooks and relevant support material to teachers and learners participating in the Dinaledi schools initiative. In this regard the relevant officials at the national Department of Education did not continuously monitor the delivery of textbooks requested by schools participating in this important initiative, as tabled below.

Table 39: Dinaledi schools initiative service delivery

	Findings		Number of provincial reports affected		
			2009-10	2008-09	2007-08
	1	Textbooks and relevant support material requested through the Dinaledi schools initiative were not delivered to teachers and learners	5	4	Not audited



Learner transport scheme

Service delivery objective: The overall purpose of this initiative is to make education accessible to all learners by providing scholar transport to needy learners. The total budgeted funds for this initiative for 2009-10 amounted to R924 million.

Conclusion: Overall, the major challenge with the scheme remains the lack of an approved policy and operating procedures governing the scheme. Another challenge is the uncertainty regarding accountability for the scheme. Recent developments in some provinces resulted in the provincial departments of transport taking over this responsibility. Although the learner transport scheme was implemented a few years ago, it is evident from the findings tabulated below that the scheme still faces challenges relating to the practical implementation thereof.

Table 40: Learner transport scheme service delivery

	Findings		Number of provincial reports affected		
			2008-09	2007-08	
1	The provincial department has no written policies and objectives, indicators and targets to manage the scheme in the province	6	5	Not audited	
2	Tenders were awarded to contractors despite non-compliance with tender requirements and processes	4	7	Not audited	
3	Bus drivers did not have driver's licences and valid public driver permits	4	4	Not audited	

Health - Service delivery findings

For the current year, the focus was on the following service delivery aspects within the health sector:

- Division of Revenue Act comprehensive HIV and Aids grant
- Division of Revenue Act hospital revitalisation grant
- Division of Revenue Act health professions training and development grant
- Provision of emergency medical services
- Medical waste management

Division of Revenue Act - Comprehensive HIV and Aids grant

Service delivery objective: The overall purpose of this grant is to enable the health sector to develop an effective response to HIV/Aids and support the implementation of the national operational plan for comprehensive HIV and Aids treatment and care. The total grant allocation for 2009-10 amounted to R4,3 million and the highest allocations were made to KwaZulu-Natal, Gauteng and the Eastern Cape, with these provinces receiving 57,2% of the total grant.

Conclusion: Although 99% of the actual amount transferred had been spent by the provinces, the health sector only achieved 53% of its targets relating to the HIV/Aids grant for the 2009-10 financial year. As the responsibility for the development of an appropriate monitoring and control framework for the grant rests with the national department, this department must take the lead in developing policies and procedures, designing appropriate internal controls and assisting provincial departments to implement these controls to ensure achievement of the grant outputs and outcomes.



Table 41: Comprehensive HIN	^r and Aids grant	service delivery
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	Findings		Number of provincial reports affected		
			2008-09	2007-08	
1	Weaknesses existed in the design and implementation of the information systems that facilitate accurate quarterly reporting on planned targets and outputs	7	6	7	
2	Data used for reporting on anti-retroviral therapy (ART) and voluntary counselling and testing (VCT) interventions was not supported by appropriate source documentation with the result that the accuracy, validity and completeness of the data could not be verified	8	6	7	
3	Material instances were identified of non-compliance with the DoRA requirements for the grant	7	5	7	

Division of Revenue Act - Hospital revitalisation grant

Service delivery objective: The purpose of this grant is to provide funding to enable provinces to plan, modernise, rationalise and transform the infrastructure, health, technology, monitoring and evaluation of hospital management and improve quality of care in line with national policy objectives. The total grant allocation for 2009-10 amounted to R3,3 million and the actual amount spent was R2,5 million, representing a 24% underspending of the total grant. The highest allocations were made to Gauteng, the Western Cape, KwaZulu-Natal and Mpumalanga, with these provinces receiving 61,7% of the total grant.

Conclusion: Due to the material underspending of the grant as well as the weaknesses identified during the audits, the sector did not achieve its objectives in terms of this grant. Furthermore, poor performance of contractors delayed the completion of projects in the Free State, Gauteng, KwaZulu-Natal and the Northern Cape, which will have a negative impact on service delivery as the relevant hospitals will not be completed on time.

Table 42: Hospital revitalisation grant service delivery

	Findings		Number of provincial reports affected		
			2008-09	2007-08	
1	Weaknesses existed in the quality, approval and timely submission of the relevant project implementation plans	7	4	Not audited	
2	Poor performance of contractors resulting in delays in the completion of projects and additional costs for the appointment of new contractors	4	7	Not audited	
3	Changes in technical specifications resulted in additional cost to the department as contractors had to make alterations to the structures that were not originally planned	4	6	Not audited	
4	Data used to prepare monthly and quarterly reports was not always supported by sufficient appropriate documentation to verify the accuracy, validity and completeness of the information	8	5	Not audited	
5	Material instances of non-compliance with the DoRA requirements for the grant, e.g. the late submission of project implementation plans	6	5	Not audited	

Division of Revenue Act - Health professions training and development grant

Service delivery objective: The purpose of this grant is to support provinces with the funding of costs associated with training health professionals, development and recruitment of medical specialists in under-served provinces, and support and strengthen undergraduate and post-graduate teaching and training processes in health facilities. The total grant allocation for 2009-10 amounted to R1,7 million and the highest allocations were made to Gauteng, the Western Cape and KwaZulu-Natal, with these provinces receiving 68% of the total grant.



Conclusion: Consistent with the audit findings of the previous year, it was generally found during the audits that expenditure on the grant was not separately identifiable on BAS, and as a result it was possible that the grant allocation might have been spent on non-grant-related expenses. Thus, the achievement of objectives and outcomes could not easily be determined and monitored.

 Table 43: Health professions training and development grant service delivery

	Findings		Number of provincial reports affected		
			2008-09	2007-08	
1	Poor quality business plans prepared by provincial departments, resulting in an inappropriate basis on which decisions were made	4	4	Not audited	
2	Expenditure incurred in respect of the grant was not allocated in BAS in accordance with the grant objectives and therefore could not accurately be monitored and might have been spent in contravention of grant conditions	3	5	Not audited	
3	Material instances of non-compliance with the DoRA requirements for the grant	5	4	Not audited	

Provision of emergency medical services

Service delivery objective: The aim of this programme is to render pre-hospital emergency medical services, including inter-hospital transfers, medical rescue and planned patient transport.

Conclusion: Similar to the findings of the previous year, it is clear that the achievement of one of the predetermined targets of this programme, namely to provide emergency medical services within a response time of 15 minutes in urban areas and 45 minutes in rural areas, was not met in six of the nine provinces. In the case of the other three provinces, information was not submitted for audit purposes to determine whether this target had been achieved. The response time is defined as the length of time between receiving a call in the communication centre and the arrival of the ambulance staff at the emergency scene.

Table 44: Emergency medical service delivery

	Finition	Number of provincial reports affected			
	Findings —		2008-09	2007-08	
1	Response time for EMS not within the norms	6	8	5	
2	Ambulances and rescue vehicles not available	7	7	3	
3	Communication centre, ambulance and rescue staff not available	6	8	4	
4	Ambulance staff not appropriately trained and qualified	3	9	4	

Medical waste management

Service delivery objective: The audit of medical waste focused on the handling, storage and disposal of medical waste. The audit procedures concentrated on systems and processes in each province to establish whether reasonable measures have been put in place for the appropriate management of medical waste.

Conclusion: In general, the audit findings indicated non-compliance with the National Environmental Management Act, 1998 (Act No. 107 of 1998) and with the minimum requirements as prescribed by the Department of



Water Affairs and Forestry, which has the legislative mandate to set a framework for compliance for waste disposal sites. It is clear that compliance with the relevant legislation is not monitored at hospital and clinic level.

	Findings	Number of provincial reports affected
1	Medical waste service providers did not adhere to service level agreements with departments	5
2	Medical waste and normal waste were not stored in separate bins	6
3	Access to the collection areas of medical waste was not properly controlled	6
4	Access control to the medical waste storage site was not adequate	6
5	Warning signs were not displayed on or around the medical waste site to warn of the dangers of handling and disposing of medical waste	6
6	Medical waste was dumped in locations other than the designated sites	4
7	Expired pharmaceuticals were not stored adequately and there was no adequate access control to the expired stock	5

Note: Although the management of medical waste was audited in previous years, findings included in this report are only for the 2009-10 financial year

Human settlements - Service delivery findings

For the current year, the focus was on the following service delivery aspect within the human settlements sector:

• Management of individual and project-linked housing subsidies in terms of the conditions of the integrated housing and human settlement grant as well as the requirements of the Housing Act, 1997 (Act No. 107 of 1997) and housing code

Management of individual and project-linked housing subsidies

Service delivery objective: The overall purpose of the integrated housing and human settlement development grant is to facilitate a sustainable housing development process within all spheres of government. The total grant allocation for 2009-10 amounted to R12 435 million and the highest allocations were made to Gauteng, KwaZulu-Natal, the Western Cape and the Eastern Cape, with these provinces receiving 66% of the total grant. One of the objectives of the grant is to provide assistance to qualifying households that wish to acquire an existing house or a vacant residential stand including a house construction contract.

Conclusion: The audit findings generally indicated deficiencies within the internal control environment at the relevant sector departments. To improve internal controls in the human settlements sector, including adherence to controls within the HSS, management and those charged with governance should identify key controls to be monitored on a regular basis. Of great concern is the opportunity to override the system controls by officials of the provincial departments and the fact that the HSS did not enforce the segregation of duties within the system.



Table 46: Management of individual and project-linked housing subsidies

	Findings	Number of provincial reports affected
1	Material instances of non-compliance with the requirements of the Housing Act, e.g. instances where provincial departments did not coordinate housing developments in the province	4
2	The provincial department did not ensure that houses were built in accordance with the approved standards, e.g. toilets were not built or were not connected to the sewerage system, large cracks in the walls, loose window frames and poor water drainage next to houses	5
3	The provincial departments did not ensure that contractors, developers and professionals appointed were registered with professional bodies	4

Social development - Service delivery findings

For the current year, the focus was on the following service delivery aspects within the social development sector:

- Management of transfers to NPOs
- Monitoring of service delivery programmes

Management of transfers to non-profit organisations

Service delivery objective: Provincial departments provide social welfare services directly to communities or through subsidising NPOs to deliver services on their behalf. The total amount transferred to NPOs for 2009-10 was R3,3 million, with the highest transfers in the Eastern Cape, Gauteng and the Western Cape. Total provincial transfers to NPOs represented 42,5% of the total budgeted expenditure for provincial social development departments.

Conclusion: The overall monitoring of compliance with service contracts with NPOs did not receive the necessary attention, with the result that at the majority of the departments the achievement of social service delivery could not be ascertained and verified by the sector departments.

Table 47: Management of transfers to NPOs

	Findings	Number of provincial reports affected
1	The department made payments to NPOs before contracts were signed between the parties; consequently, NPOs were not legally bound to deliver services as agreed with the departments	4
2	Registered NPOs did not submit financial statements in all instances as required by the NPO Act, to enable the department to ensure that the entity had implemented effective, efficient and transparent financial management as required by section 38(1)(j) of the PFMA	5
3	Departments transferred funds to NPOs outside the agreed intervals per the contracts, which negatively affected the cash-flow position of the NPOs and their ability to plan and deliver the expected social services	4
4	Departments did not monitor compliance with the service contract nor the expenditure incurred and progress made by the NPOs in delivering services to ensure the delivery of the desired and agreed-upon social service outcomes	6



Monitoring of service delivery programmes

Service delivery objective: More than 65% of the total budgeted expenditure for the social development sector departments is allocated to social welfare service programmes. It is therefore crucial for the sector departments to monitor and track the actual delivery of social welfare services against predetermined sector objectives and targets.

Conclusion: The audits focused on the actual delivery against a total of nine predetermined targets for the childcare and protection services as well as the home- and community-based care for HIV and Aids. In the case of KwaZulu-Natal, Limpopo and the Free State, supporting documentation to verify the accuracy, validity and completeness of the reported service delivery could not be provided for audit purposes, while in the instance of Gauteng and Mpumalanga the reliability of the supporting documentation could not be verified.

Public works - Service delivery findings

For the current year, the focus was on the following service delivery aspects within the public works sector:

- Management of accommodation for client departments
- Project management of infrastructure projects

Management of accommodation for client departments

Service delivery objective: The mandate of the Department of Public Works is articulated in the Government Immovable Asset Management Act, 2007 (Act No. 19 of 2007) (GIAMA). The objective of the act is to ensure efficient and effective immovable asset management within government in order to improve service delivery overall. One of the objectives of the sector departments is to provide and manage the accommodation, housing, land and infrastructure needs of user departments.

Conclusion: The management of accommodation for client departments remains a great concern. The fruitless and wasteful expenditure disclosed in the financial statements of individual provinces is evidence of the fact that the sector did not have sufficient procedures to identify vacant buildings; consequently, the department paid rent for buildings that were not occupied.

Table 48: Management of accommodation for client departments

	Management of accommodation for client departments	Number of provincial reports affected	
1	Departments did not have a process to identify owned and leased vacant buildings	7	
2	Utilisation inspections during the term of the lease were not carried out by the department to verify that the accommodation was still occupied by the client department and to assess the condition of the building, ultimately enabling effective and efficient use of office accommodation	7	
3	The process used by the department to plan for maintenance was not adequate, e.g. the department did not conduct an assessment to determine the condition of the buildings on which the maintenance budget was based	6	
4	The approved budget for maintenance did not cover all maintenance needs, with the result that the backlog in maintenance increased	3	



Project management of infrastructure projects

The table below lists the most prevalent shortcomings revealed by the audits.

Table 49: Project management findings

	Project management of infrastructure projects	Number of provincial reports affected
1	Project managers appointed by the department were not registered with the Project and Construction Management Council, resulting in project managers without the appropriate qualifications	4
2	Projects were not completed within the approved time frames due to a shortage of project managers or project managers managing too many projects	4

Overall conclusion for the sectors

This sector report highlights many areas of concern and for improvement in the areas of leadership, financial and performance management, governance, compliance with legislation and SCM, amongst others.

When these findings are considered against the important consideration of adequate, improved and excellent service delivery, it raises questions on whether there is enough coordination and cooperation between the national and provincial sector departments. It is important to keep in mind that both the national and provincial spheres of government exist to complement one another in ensuring effective service delivery to one customer, the South African citizen.



SECTION 6: CONSOLIDATED FINANCIAL STATEMENTS

In terms of section 19 of the PFMA, the provincial treasuries are required to prepare consolidated financial statements for each financial year in accordance with GAAP in respect of the departments and public entities under the ownership control of the provincial executive of the provinces and the provincial legislatures in the provinces.

The AGSA issues separate auditor's reports for consolidated departments and public entities and agreed-upon procedures are performed on the provincial consolidated financial statements.

The status of the agreed-upon procedures engagement for the consolidated financial statements as at 31 March 2010 is depicted in the table below.

Table 50: Status of consolidated audits

Province	Depar (audit co	Departments (audit completed)		Public entities (audit completed)	
Ī	2009-10	2008-09	2009-10	2008-09	
Eastern Cape	No	No	No	No	
Free State	No	Yes	No	Yes	
Gauteng	No	Yes	No	Yes	
KwaZulu-Natal	No	Yes	No	Yes	
Limpopo	No	No	No	No	
Mpumalanga	Yes	Yes	Yes	Yes	
Northern Cape	Yes	Yes	Yes	Yes	
North West	No	No	No	No	
Western Cape	No	Yes	No	Yes	

The fact that the 2008-09 financial year's annual financial statements of the provincial revenue funds of three provinces have not been finalised is a cause for concern and should be escalated to the various premiers, cabinets and relevant MECs in the three provinces.

The 2007-08 financial year's consolidated financial statements for departments in Limpopo are also still outstanding.



SECTION 7: STATUS OF TABLING OF ANNUAL REPORTS

7.1 Summary of annual reports tabled

In accordance with section 65 of the PFMA, the executive authority responsible for a department or public entity must table in the provincial legislature the annual report, annual financial statements and auditor's report on those statements.

The table below depicts the percentage of annual reports tabled per province.

Table 51: Annual reports tabled by departments and public entities

Province	Turn of multice	Percentage of annual reports tabled at 30 September 2010		
Province	Type of auditee	2009-10	2008-09	
Factory Const	Departments	100%	100%	
Eastern Cape	Public entities	100%	100%	
First Chata	Departments	0%	100%	
Free State	Public entities	0%	100%	
Contant	Departments	100%	100%	
Gauteng	Public entities	96%	100%	
Kun 7. de Matal	Departments	94%	100%	
KwaZulu-Natal	Public entities	65%	100%	
1:	Departments	100%	100%	
Limpopo	Public entities	43%	100%	
Moumalanaa	Departments	100%	100%	
Mpumalanga	Public entities	100%	100%	
North and Cana	Departments	92%	100%	
Northern Cape	Public entities	33%	100%	
North West	Departments	100%	100%	
NOTITI West	Public entities	55%	100%	
Western Cane	Departments	100%	100%	
Western Cape	Public entities	100%	100%	
Total departments		88%	100%	
Total public entities		67%	100%	
Total		77%	100%	

A further 12% of departments and 15% of public entities have subsequently tabled their annual reports. All the departments and 82% of the public entities had thus tabled their annual reports at the date of this report.



7.2 Public entities whose annual reports were not tabled

The annual reports of the following public entities had not been tabled by 30 September 2010:

Table 52: Annual reports not tabled by public entities

Province	Auditee	Reason for annual report not yet tabled	Anticipated date for tabling of annual report
Free State	Free State Development Corporation	No financial statements submitted for auditing	Unknown
	Free State Political Parties Fund	No financial statements submitted for auditing	Unknown
KwaZulu-Natal	Kwanaloga	Financial statements received late	Unknown
	KwaZulu-Natal Agricultural Development Trust Dormant KwaZulu-Natal Growth Fund Managers (Pty) Ltd Delays in presenting the annual report to legislature KwaZulu-Natal Planning and Development Commission Delays in presenting the annual report to legislature uMsekeli Municipal Support Services Dormant Limpopo Housing Board Financial statements for four years received late Limpopo Tourism and Parks Board Financial statements received late Tribal and Trust Account No financial statements submitted for auditing McGreaor Museum Capacity constraints at auditee	Closing down	
	KwaZulu-Natal Growth Fund Managers (Pty) Ltd	Delays in presenting the annual report to legislature	Unknown
	KwaZulu-Natal Planning and Development Commission	Delays in presenting the annual report to legislature	Unknown
	uMsekeli Municipal Support Services	Dormant	Closing down
Limpopo	Limpopo Housing Board	Financial statements for four years received late	28-Feb-11
	Limpopo Tourism and Parks Board	Financial statements received late	31-Mar-11
	Tribal and Trust Account	No financial statements submitted for auditing	Unknown
Northern Cape	McGregor Museum	Capacity constraints at auditee	31-Jan-11
	Tribal and Trust Account No financial statements submitted for auditing McGregor Museum Capacity constraints at auditee Northern Cape Arts and Culture Council Capacity constraints at auditee Northern Cape Housing Fund No financial statements submitted for auditing Northern Cape Premier Education Trust Fund Financial statements received late	31-Jan-11	
	Northern Cape Housing Fund	No financial statements submitted for auditing	Unknown
	Northern Cape Premier Education Trust Fund	Financial statements received late	31-Jan-11
lorth West	Kgama Wildlife Operations (Pty) Ltd	Delays in presenting the annual report to legislature	31-Aug-11
	Mafikeng Industrial Development Zone (Pty) Ltd	Delays in presenting the annual report to legislature	28-Feb-11
	North West Provincial Council on Aids	Delays in presenting the annual report to legislature	28-Feb-11
	North West Agricultural Bank	Auditor's report signed off on 22 November 2010	Unknown
	North West Directorate of Entrepreneurial Development in Natural Resources	Delays in presenting the annual report to legislature	28-Feb-11
	North West Housing Corporation	No financial statements submitted for auditing	Unknown
	North West Tribal and Trust Fund	No financial statements submitted for auditing	Unknown
	North West Youth Development Trust	Audit finalised late	28-Feb-11
	Signal Developments (Pty) Ltd	No financial statements submitted for auditing	Unknown



PART B - AUDITS NOT CONDUCTED BY THE AGSA



SECTION 8: OVERVIEW OF AUDIT OUTCOMES FOR 2009-10

Introduction

This section includes a summary of the audit outcomes of public entities that were not audited by the AGSA. The inclusion of these entities in the general report is intended to promote transparency and accountability with regard to their audit outcomes. The extent of the information reported pertaining to these entities will be improved in the years to come. This will be brought about through improved monitoring, as required by the PAA, and improved interaction with all the relevant stakeholders.

Background

The Auditor-General performs his audit functions in terms of the PAA. Section 4(3) of the PAA gives the Auditor-General the authority to audit any public entity listed and other institutions referred to in the PFMA, but in terms of section 25(1)(a) of the PAA the Auditor-General may opt not to perform certain of these audits.

As indicated in paragraph 19 of General Notice 1570 of 2009 issued in Government Gazette 32758 of 27 November 2009, issued in terms of section 13(1)(b) of the PAA, these entities may proceed to appoint their own auditors in terms of section 25(1)(b) read with section 25(4) of the PAA, if not advised before the start of the financial year that the AGSA will perform the audit.

Although the Auditor-General has opted not to perform the audits of certain public entities, certain oversight processes have been put in place by the AGSA with regard to these entities. In General Notice 1570 of 2009 issued in Government Gazette 32758 of 27 November 2009, the Auditor-General prescribed certain requirements concerning:

- appointment and discharge of the auditors
- duties and powers of the auditors
- requirements regarding auditor's reports
- actions to be taken where the said requirements are not met.

In addition, the AGSA has implemented the following:

- Conducting information sessions with the responsible audit firms on reporting and other requirements
- Attendance at audit committee meetings of the public entities
- Assistance with SCOPA briefings
- Implementation of a monitoring checklist on compliance with the mentioned general notice



8.1 Summary of audit outcomes

The audits of 18 of the schedule 3 entities were completed by the legislated due date of 31 August 2010.

Table 53: Summary of outcomes of audits not conducted by the AGSA

Audit outcomes	Schedule 3 and other entities			
Dpinion on financial statements				
Qualified	1			
Financially unqualified with findings on predetermined objectives and/or compliance with laws and regulations	15			
Financially unqualified with no findings on predetermined objectives or compliance with laws and regulations	2			
Total number of audits reported on	18			
Number of audits not finalised at legislated date for submission to the executive authority – 31 August 2010	15			
Total number of audits	33			
Entities with findings arising from the AGSA's other legal reporting responsibilities				
Predetermined objectives	15			
Compliance with laws and regulations	13			

None of these entities received a disclaimer or an adverse audit opinion.

Only one entity within Gauteng, Genesis Fitness (Pty) Ltd, was qualified. No audit was performed on predetermined objectives and compliance with laws and regulations as the entity is being liquidated.

The audits of 15 (45%) of the entities had not been finalised at the date of this report, mainly due to the financial statements not yet having been submitted for audit purposes.

8.2 Funding of operations, financial sustainability and going concern

Only one entity, Richards Bay IDZ (Pty) Ltd, reported on their ability to continue as a going concern in the future. The reasons reported were liabilities that exceeded the total assets by R2,9 million and a net loss of R7,6 million recorded during the 2009-10 financial year.

8.3 Findings on reporting on predetermined objectives

Only four of the entities submitted a report on their predetermined objectives. Findings related to the reliability of the information of one entity and the usefulness of the information of the other three entities. Eleven of the entities in KwaZulu-Natal did not submit information on their predetermined objectives.

8.4 Findings on compliance with laws and regulations

In total, 13 out of 18 audits (72%) reported findings on compliance with laws and regulations. The areas of noncompliance related to the PFMA, Treasury Regulations, Companies Act, and entity-specific laws and regulations.



The table below depicts the highest instances of non-compliance disclosed during the audits of the entities' annual financial statements for the 2009-10 financial year.

Table 54: Summary of findings arising from compliance with laws and regulations

Outline of legislative provisions not adhered to	Number of entities	Percentage
Public Finance Management Act		
No information on reporting on predetermined objectives	11	100%
Companies Act		
Annual general meeting not held	3	27%
Failure to lodge annual returns with CIPRO	2	18%
Special resolutions and minutes not kept	1	9%



CONCLUSION

The AGSA has embarked on a drive to positively influence the audit outcomes of departments and public entities by promoting the practice of institutionalising, on a daily basis, decisive leadership, quality financial and performance management, and strong governance.

The matters highlighted throughout this report relate to the three fundamentals, which should be addressed to achieve sustained clean administration.

Leadership

Departments and public entities should focus on addressing shortcomings regarding controls over capital assets, both movable and immovable, compliance with legislation, and increasing trends in the incurrence of irregular expenditure.

A number of departments and public entities need to take committed steps towards improving their financial administration to avoid qualified opinions. The immediate focus should be on addressing shortcomings concerning the accuracy of current assets, liabilities and expenditure; the completeness of capital assets and revenue; and other general issues. In addition, a concerted effort should be made to ensure that matters concerning the measurement of, and reporting on, predetermined objectives and compliance with laws and regulations are given attention to prevent recurring findings in this regard.

The executive should also specifically focus on their fiduciary responsibilities concerning public entities where certain entities have not prepared financial statements or reports on predetermined objectives.

Financial and performance management

The quality and completeness of financial information depend on well-designed and secure computerised systems. Matters relating to the transversal systems require specific attention with focus on user access controls, security management and other IT governance matters.

The financial management systems should be enhanced to enable management to produce regular financial statements to ensure that possible material misstatements are detected before the audit commences. Monthly reconciliations should become an embedded discipline for all account balances and this should be monitored at the appropriate level.

It is also important that departments and public entities ensure that the necessary systems and controls are in place that will result in accurate reporting, continuous monitoring of achievements of the measurable objectives and overall compliance with the reporting requirements in respect of predetermined objectives.

Governance

Regular risk assessments should be conducted and strategies put in place to address the risks identified. A



fully operational internal audit function is crucial in assisting management to establish a sound internal control environment and to perform ongoing evaluation and monitoring of management's compliance with predefined controls and progress in implementing the action plans. These governance structures should be critically questioned and monitored by the audit committee to ensure their objectivity.

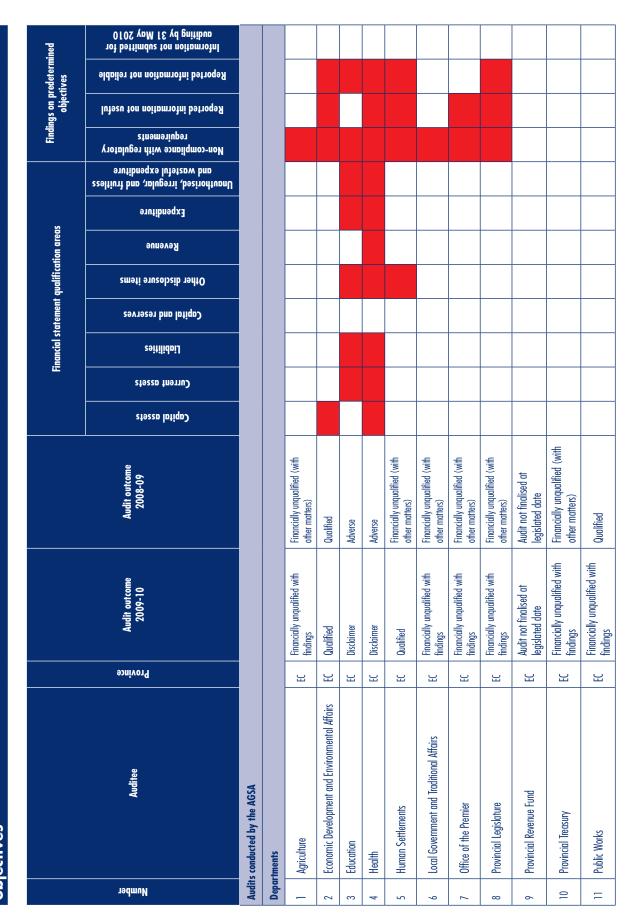
In conclusion

To reiterate the underlying message of this report to oversight bodies, those charged with governance and management: it is possible to obtain an unqualified auditor's report and achieve clean administration if the fundamentals of internal control are institutionalised and constantly monitored by the leadership. The challenges are not insurmountable and the AGSA's staff remain committed to assisting in the process of identifying and communicating good practices to improve governance and accountability, so as to build public confidence in the government's ability to account for public resources in a transparent manner.





ANNEXURE 1: Listing of audit outcomes, financial statement areas qualified and findings on predetermined objectives



AN ob	ANNEXURE 1: Listing of audit outcom objectives	e ≓	utcomes, finan	es, financial statement areas qualified and findings on predetermined	areas	dua dua	lified	d and	findi	o sĝu	n pre	dete	rmine	g	
						Fine	ancial sta	Financial statement qualification areas	lification e	ireas		Eine	Findings on predetermined objectives	redetermi tives	ned
Иитрег	Auditee	Province	Audit outcome 2009-10	Audit outcome 2008-09	capital assets	current assets	səitilidbiJ	Capital and reserves	Other disclosure items Revenue	Expenditure	Unauthorised, irregular, and fruitless and wasteful expenditure	Non-compliance with regulatory requirements	Reported information not useful	Reported information not reliable	Information not submitted for auditing by 31 May 2010
12	Roads and Transport	EC	Financially unqualified with findings	Qualified											
13	Safety and Liaison	E	Financially unqualified with findings	Financially unqualified (with other matters)											
14	Social Development	E	Financially unqualified with findings	Financially unqualified (with other matters)											
15	Sport, Recreation, Arts and Culture	EC	Financially unqualified with findings	Financially unqualified (with other matters)											
16	Agriculture	FS	Financially unqualified with findings	Qualified											
11	Cooperative Governance and Traditional Affairs	£	Qualified	Qualified											
18	Economic Development, Tourism and Environmental Affairs	FS	Financially unqualified with findings	Financially unqualified (with other matters)											
19	Education	FS	Qualified	Financially unqualified (with other matters)											
20	Free State Legislature	FS	Financially unqualified with findings	Financially unqualified (with other matters)	<u> </u>										
21	Free State Provincial Treasury	FS	Financially unqualified with no findings	Financially unqualified (with other matters)											
22	Health	FS	Disclaimer	Qualified											
23	Human Settlements	FS	Qualified	New department											



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						Ē	nancial st	Financial statement qualification areas	qualificat	ion areas			Findin	Findings on predetermined objectives	edetermi ves	ned
Number	Auditee	Province	Audit outcome 2009-10	Audit outcome 2008-09	stessa laita	current assets	29itilidaiJ	Capital and reserves	Other disclosure items	euneveЯ	Expenditure	Unauthorised, irregular, and fruitless and wasteful expenditure	Non-compliance with regulatory requirements	Reported information not useful	Reported information not reliable	Information not submitted for auditing by 31 May 2010
24	Police, Roads and Transport	£	Disclaimer	Qualified												
25	Premier	FS	Financially unqualified with findings	Financially unqualified (with other matters)												
26	Provincial Revenue Fund	£	Audit not finalised at legislated date	Financially unqualified (with no other matters)												
27	Public Works and Rural Development	FS	Qualified	Qualified												
28	Social Development	FS	Financially unqualified with findings	Qualified												
29	Sport, Arts, Culture and Recreation	FS	Financially unqualified with findings	Qualified												
30	Agriculture and Rural Development	GP	Financially unqualified with findings	Financially unqualified (with other matters)												
31	Community Safety	GP	Financially unqualified with findings	Financially unqualified (with other matters)												
32	Economic Development	GP	Financially unqualified with findings	Qualified												
33	Education	GP	Financially unqualified with findings	Qualified												
34	Gauteng Provincial Treasury	GP	Financially unqualified with no findings	Financially unqualified (with other matters)												

ANob	ANNEXURE 1: Listing of audit outcom objectives	o ŧ	utcomes, finan	es, financial statement areas qualified and findings on predetermined	areas	duc	lified	and	l fine	lings	uo :	orede	etern	nine	-0	
						Ë	Financial statement qualification areas	tement q	valificatio	n areas			Findinç	Findings on predetermined objectives	determin ves	led
Иитрег	Auditee	Province	Audit outcome 2009-10	Audit outcome 2008-09	stesea asteital	Current assets	29itilidaiJ	Capital and reserves	Other disclosure items	Revenue	Expenditure Unauthorised, irregular, and fruitless	and wasteful expenditure	Von-compliance with regulatory requirements	Reported information not useful	Reported information not reliable	Intormation noitmated for autiting by 31 May 2010
35	Gauteng Shared Service Centre	G	Financially unqualified with findings	Financially unqualified (with other matters)												
36	Health	æ	Disclaimer	Disclaimer												
37	Housing	99	Financially unqualified with findings	Qualified												
38	Infrastructure Development	GP	Qualified	New department												
39	Local Government	GP	Financially unqualified with findings	Financially unqualified (with other matters)												
40	Office of the Premier	GP	Financially unqualified with no findings	Financially unqualified (with other matters)												
41	Provincial Legislature	GP	Financially unqualified with findings	Financially unqualified (with other matters)												
42	Provincial Revenue Fund	GP	Audit not finalised at legislated date	Unqualified												
43	Roads and Transport	GP	Financially unqualified with findings	Financially unqualified (with other matters)												
44	Social Development	GP	Financially unqualified with findings	Financially unqualified (with other matters)												
45	Sports, Arts, Culture and Recreation	GP	Financially unqualified with findings	Financially unqualified (with other matters)												



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						ij	ncial sta	Financial statement qualification areas	valificatic	on areas			Finding	Findings on predetermined objectives	determir ves	led
	Auditee	Province	Audit outcome 2009-10	Audit outcome 2008-09	stesea astiqa)	Current assets	29ifilidbi.l	Capital and reserves	Other disclosure items	Kevenue	Expenditure Strengthered Streng	Unauthorised, irregular, and fruitless and wasteful expenditure	Von-compliance with regulatory requirements	Reported information not useful	Reported information not reliable	Information not submitted for auditing by 31 May 2010
Agriculture, Em Development	Agriculture, Environmental Affairs and Rural Development	KZN	Qualified	Financially unqualified (with other marters)												
Arts and	Arts and Culture	KZN	Financially unqualified with no findings	Financially unqualified (with other matters)												
Commu	Community Safety and Liaison	KZN	Financially unqualified with no findings	Financially unqualified (with other matters)												
Cooperc	Cooperative Governance and Traditional Affairs	ΚΖΝ	Financially unqualified with findings	Financially unqualified (with other matters)												
Econom	Economic Development and Tourism	KZN	Financially unqualified with findings	Financially unqualified (with other matters)												
Education	6	ΚΖΝ	Financially unqualified with findings	Financially unqualified (with other matters)												
Health		KZN	Qualified	Qualified												
Humar	Human Settlements	KZN	Financially unqualified with findings	Financially unqualified (with other matters)												
KZN Pr	KZN Provincial Legislature	KZN	Financially unqualified with findings	Financially unqualified (with other matters)												
KZN Pr	KZN Provincial Treasury	KZN	Financially unqualified with no findings	Financially unqualified (with other matters)												
Office	Office of the Premier	KZN	Financially unqualified with findings	Financially unqualified (with other matters)												

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APop	ANNEXURE 1: Listing of audit outcom objectives	o .≓	utcomes, finan	es, financial statement areas qualified and findings on predetermined	areas	ane :	lifie	d an	d fine	ding	l uo s	pred	eteri	mine	σ	
						Ē	ancial sto	Financial statement qualification areas	valificati	on areas			Findin	Findings on predetermined objectives	etermi ves	led
Иитрег	Auditee	Province	Audit outcome 2009-10	Audit outcome 2008-09	stessa latiqa)	Current assets	29itilidbiJ	Capital and reserves	Other disclosure items	eunevea	Expenditure	Unauthorised, irregular, and fruitless and wasteful expenditure	Non-compliance with regulatory requirements	Reported information not useful	Reported information not reliable	ntormation noitmated for autiting by 31 May 2010
57	Provincial Revenue Fund	KZN	Audit not finalised at legislated date	Financially unqualified (with other matters)												
58	Public Works	KZN	Qualified	Qualified												
59	Social Development	KZN	Qualified	Qualified												
09	Sport and Recreation	ΝΖΝ	Financially unqualified with findings	Financially unqualified (with no other matters)												
61	The Royal Household	ΚΖΝ	Financially unqualified with findings	Qualified												
62	Transport	ΚΖΝ	Financially unqualified with findings	Financially unqualified (with other matters)												
63	Agriculture	4	Financially unqualified with findings	Qualified												
64	Economic Development, Environment and Tourism	IJ	Financially unqualified with findings	Financially unqualified (with other matters)												
65	Education	4	Disclaimer	Qualified												
99	Health	ĽP	Qualified	Qualified												
67	Local Government and Housing	IJ	Financially unqualified with findings	Financially unqualified (with other matters)												
89	Office of the Premier	IJ	Financially unqualified with findings	Financially unqualified (with other matters)												



Findings on predetermined objectives	Unauthorised, irregular, and fruitless and wasteful expenditure Non-compliance with regulatory requirements Reported information not reliable Information not submitted for											
on areas	Revenue Expenditure											
Financial statement qualification areas	Other disclosure items											
statement	Capital and reserves											
Financial	səitilidəi l											
	Current assets											
	stessa latiqa)											
	Audit outcome 2008-09	Qualified	Audit not finalised at legislated date	Financially unqualified (with other matters)	Qualified	Financially unqualified (with other matters)	Financially unqualified (with other matters)	Financially unqualified (with				
	Audii outcome 2009-10	Financially unqualified with findings	Audit not finalised at legislated date	Financially unqualified with findings	Qualified	Financially unqualified with findings	Financially unqualified with findings	Qualified	Financially unqualified with findings	Financially unqualified with findings	Financially unqualified with findings	Financially unqualified with
	Province		<u>م</u>	4	4	4	<u>م</u>	4	<u>e</u>	MP	MP	AM
	Auditee	Provincial Legislature	Provincial Revenue Fund	Provincial Treasury	Public Works	Roads and Transport	Safety, Security and Liaison	Social Development	Sport, Arts and Culture	Agriculture, Rural Development and Land Administration	Community Safety, Security and Liaison	Cooperative Governance and Traditional Affairs
	Number	69	70 F	1 17	72 F	73 F	74 5	75	76 9	1 11	78 (79

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ao	objectives															
						Ē	ancial sta	itement qu	Financial statement qualification areas	areas			Findings	Findings on predetermined objectives	termined	7
Number	Auditee	Province	Audit outcome 2009-10	Audit outcome 2008-09	capital assets	Current assets	səitilidaiJ	Capital and reserves	Other disclosure items	Kevenue	Expenditure Unauthorised, irregular, and fruitless	and wasteful expenditure Non-compliance with regulatory	requirements Difference i not not in the second	Reported information not and information of the second sec	Reported information not reliable Information not submitted for	arian and the second se
80	Culture, Sports and Recreation	MP	Financially unqualified with findings	Financially unqualified (with other matters)												
81	Economic Development, Environment and Tourism	MP	Financially unqualified with findings	Financially unqualified (with other matters)												
82	Education	MP	Qualified	Qualified												
83	Finance	MP	Financially unqualified with no findings	Financially unqualified (with no other matters)		<u> </u>										
84	Health	MP	Qualified	Qualified												
85	Human Settlements	MP	Financially unqualified with findings	Financially unqualified (with other matters)												
86	Office of the Premier	MP	Financially unqualified with findings	Financially unqualified (with other matters)												
87	Provincial Legislature	MP	Financially unqualified with findings	Financially unqualified (with other matters)												
88	Provincial Revenue Fund	MP	Audit not finalised at legislated date	Financially unqualified (with other matters)												
89	Public Works, Roads and Transport	MP	Financially unqualified with findings	Financially unqualified (with other matters)												
90	Social Development	MP	Financially unqualified with findings	Qualified												



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Financial statement qualification areas objectives	Capital assetsCurrent assetsCurrent assetsCurrent assetsCurrent assetsCapital and reservesCapital and reservesOther disclosure itemsRevenueMon-compliance with regulatoryand wasteful expenditureReported information not usefulReported information not reliableInformation not submitted forInformation not submitted for												
	Audit outcome 2008-09	Financially unqualified (with other matters)	Qualified	Financially unqualified (with other matters)	Disclaimer	Financially unqualified (with other matters)	Disclaimer	Financially unqualified (with other matters)	Qualified	Financially unqualified (with			
	Audit outcome 2009-10	Financially unqualified with findings	Financially unqualified with findings	Financially unqualified with findings	Qualified	Financially unqualified with findings	Disclaimer	Financially unqualified with findings	Financially unqualified with findings	Audit not finalised at legislated date	Financially unqualified with findings	Disclaimer	Financially unqualified with
	Province	У	У	RC	R	УС	R	УС	RC	RC	NC	R	J.
	Auditee	Agriculture and Land Reform	Cooperative Governance, Human Settlement and Traditional Affairs	Economic Development and Tourism	Education	Environmental Affairs and Nature Conservation	Health	Office of the Premier	Provincial Legislature	Provincial Revenue Fund	Provincial Treasury	Roads and Public Works	
	Number	16	92	93	94	95	96	67	98	66	100	101	
				1						I			L

Addite Addit Addit Addit <th></th> <th>objectives</th> <th></th>		objectives															
Auditee Auditee Moditee Sport, Arts and Culture MC Iransport, Safety and Liaison MC Agriculture, Conservation, Environment and Rural MC Bevelopment MV Economic Development and Rural MV Health MV Houran Settlements MV Office of the Premier MV Provincial Legislature MV Provincial Tecsury MV Provincial Tecsury MV							Ë	Financial statement qualification areas	itement q	valificatio	on areas			Findinę	Findings on predetermined objectives	idetermii ves	ned
Sport, Arts and Culture NC Transport, Safety and Liaison NC Agriculture, Conservation, Environment and Rural NN Development NN Economic Development and Tourism NN Health NN Local Government and Rural NN Local Government and Tourism NN Uccal Government and Tourism NN Provincial Legislature NN Provincial Revenue Fund NN Provincial Teasury NN		Auditee	Province	Audit outcome 2009-10	Audit outcome 2008-09	Capital assets	Current assets	29itilidni 1	Capital and reserves	Other disclosure items	Revenue	Expenditure Expenditure	Unauthorised, irregular, and fruitless and wasteful expenditure	Non-compliance with regulatory requirements	Reported information not useful	Reported information not reliable	Information not submitted for 0102 May 31 May 2010
Transport, Safety and Liaison NC Agriculture, Conservation, Environment and Rural NW Development NW Economic Development and Tourism NW Health NW Health NW Docretion NW Provincial Legislature NW Provincial Revenue Fund NW Provincial Treasury NW	Spor	rt, Arts and Culture	NC	Qualified	Qualified												
Agriculture, Conservation, Environment and Rural NW Development NW Economic Development and Tourism NW Education NW Health NW Health NW Uccel Government and Traditional Affairs NW Development NW Houran Settlements NW Local Government and Traditional Affairs NW Provincial Legislature NW Provincial Revenue Fund NW Provincial Tradity NW	Trans	sport, Safety and Liaison	RC	Financially unqualified with findings	Financially unqualified (with other matters)												
Economic Development and Tourism NW Education NW Health NW Human Settlements NW Local Government and Traditional Affairs NW Office of the Premier NW Provincial Legislature NW Provincial Revenue Fund NW Provincial Tradity NW	Agric Deve	culture, Conservation, Environment and Rural slopment	MN	Financially unqualified with findings	Financially unqualified (with other matters)												
Education NW Health NW Human Settlements NW Local Government and Traditional Affairs NW Office of the Premier NW Provincial Legislature NW Provincial Revenue Fund NW Provincial Tradity NW	Econ	iomic Development and Tourism	MN	Financially unqualified with findings	Financially unqualified (with other matters)			<u> </u>									
Health NW Human Settlements NW Local Government and Traditional Affairs NW Office of the Premier NW Provincial Legislature NW Provincial Revenue Fund NW Provincial Treasury NW	Educ	cation	MN	Disclaimer	Financially unqualified (with other matters)												
Human Settlements NW Local Government and Traditional Affairs NW Office of the Premier NW Provincial Legislature NW Provincial Revenue Fund NW Provincial Treasury NW	Heal	£	MN	Financially unqualified with findings	Qualified												
Local Government and Traditional Affairs NW Office of the Premier NW Provincial Legislature NW Provincial Revenue Fund NW	Hum	an Settlements	MN	Qualified	New department												
Office of the Premier NW Provincial Legislature NW Provincial Revenue Fund NW Provincial Teasury NW	Loca	I Government and Traditional Affairs	MN	Qualified	New department												
Provincial Legislature NW Provincial Revenue Fund NW Provincial Teasury NW	Offic	e of the Premier	MN	Qualified	Financially unqualified (with other matters)												
Provincial Revenue Fund NW NV Provincial Teasury NW	Prov	incial Legislature	MN	Qualified	Financially unqualified (with other matters)												
Provincial Treasury NW	Prov	incial Revenue Fund		Audit not finalised at legislated date	Audit not finalised at legislated date												
chunuu	Prov	incial Treasury	MN	Financially unqualified with findings	Financially unqualified (with no other matters)												



						E	nancial s	tatement	Financial statement qualification areas	ion areas			Findin	ıgs on pr object	Findings on predetermined objectives	ned
Иитрег	Auditee	Province	Audit outcome 2009-10	Audit outcome 2008-09	Capital assets	Current assets	29ifilidaiJ	Capital and reserves	Other disclosure items	Revenue	Expenditure	Unauthorised, irregular, and fruitless and wasteful expenditure	Non-compliance with regulatory requirements	Reported information not useful	Reported information not reliable	Information not submitted for 0102 May 2010
115	Public Safety	MN	Qualified	New department												
116	Public Works, Roads and Transport	MN	Disclaimer	Financially unqualified (with other matters)												
117	Social Development	MN	Qualified	Qualified												
118	Sport, Arts and Culture	MN	Financially unqualified with findings	Financially unqualified (with other matters)												
119	Agriculture	MC	Financially unqualified with no findings	Financially unqualified (with other matters)												
120	Community Safety	WC	Financially unqualified with no findings	Financially unqualified (with other matters)												
121	Cultural Affairs and Sport	WC	Financially unqualified with no findings	Financially unqualified (with other matters)												
122	Economic Development and Tourism	MC	Financially unqualified with no findings	Financially unqualified (with other matters)												
123	Education	MC	Financially unqualified with findings	Financially unqualified (with other matters)												
124	Environmental Affairs and Development Planning	MC	Financially unqualified with no findings	Financially unqualified (with other matters)												
125	Health	WC	Financially unqualified with findings	Financially unqualified (with other matters)												

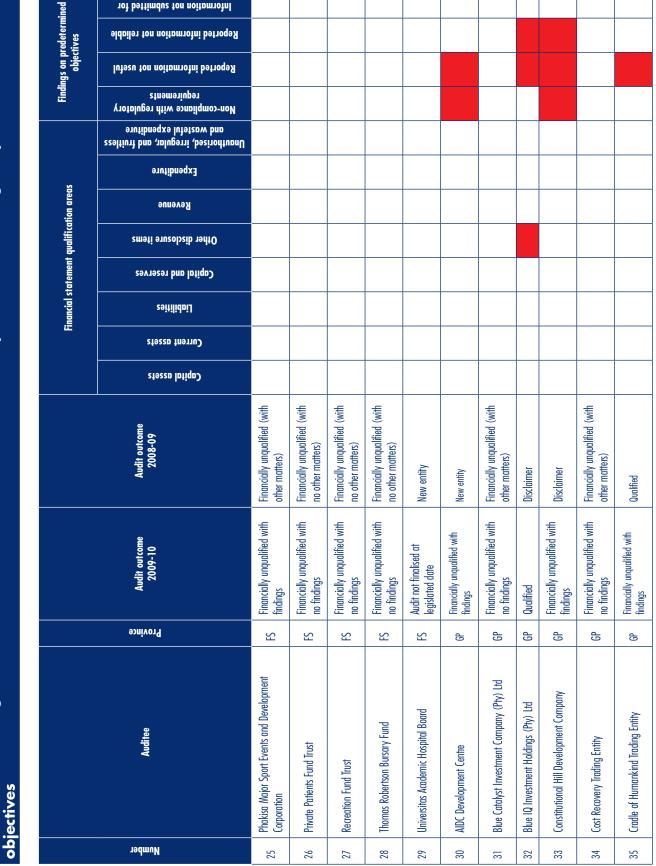
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Provincial ParliamentWCFinancially unqualified with no findingsProvincial PremierWCFinancially unqualified with findingsProvincial Revenue FundWCRudit not finalised at begislated dateProvincial Revenue FundWCFinancially unqualified with findingsProvincial Revenue FundWCFinancially unqualified with findingsProvincial TeasuryWCFinancially unqualified with findingsProvincial TeasuryWCFinancially unqualified with findingsItansport and Public WorksWCFinancially unqualified with findingsItansport and Public WorksWCFinancially unqualified with findingsAccelerated Shared Growth Initiative of South AfricaECProvincially unqualified with 	126		MC	Financially unqualified with findings	Financially unqualified (with other marters)							 				
Provincial PremierWCFinancially unqualified with findingsProvincial Revenue FundWCAudit not finalised at legislated dateProvincial Revenue FundWCFinancially unqualified with no finalingsProvincial TeasuryWCFinancially unqualified with financially unqualified with financially unqualified withSocial DevelopmentWCFinancially unqualified with financially unqualified with 	127	Provincial Parliament	MC	Financially unqualified with no findings	Financially unqualified (with other matters)											
Provincial Revenue Fund WC Audit not finalised at legislated date Provincial Teasury WC Financially unqualified with Social Development WC Financially unqualified with Iransport and Public Works E Financially unqualified with Iransport and Public Works E Financially unqualified with	128		MC	Financially unqualified with findings	Financially unqualified (with other matters)											
Provincial Teasury WC Financially unqualified with no findings Social Development WC Financially unqualified with findings Transport and Public Works WC Financially unqualified with findings Itansport and Public Works WC Financially unqualified with findings Accelerated Shared Growth Initiative of South Africa EC Financially unqualified with findings Accelerated Shared Growth Initiative of South Africa EC Financially unqualified with findings Eastern Cape Appropriate Technology Unit EC Pancially unqualified with findings	129		MC	Audit not finalised at legislated date	Unqualified											
Social Development WC Financially unqualified with Transport and Public Works WC Financially unqualified with Iterational E Financially unqualified with Iterational EC Pinancially unqualified with Eastern Cape Appropriate Technology Unit EC Pundified with Eastern Cape Development Corporation EC Financially unqualified with	130		MC	Financially unqualified with no findings	Financially unqualified (with other matters)											
Transport and Public Works wc Financially unqualified with findings Ic Entities Eco Endings Accelerated Shared Growth Initiative of South Africa EC Pinancially unqualified with findings Eastern Cape Appropriate Technology Unit EC Qualified with findings Eastern Cape Development Corporation EC Financially unqualified with findings	131	Social Development	MC	Financially unqualified with findings	Financially unqualified (with other matters)											
ublic Entities Accelerated Shared Growth Initiative of South Africa EC Financially unqualified with no findings Eastern Cape Appropriate Technology Unit EC Qualified Eastern Cape Development Corporation EC Financially unqualified with findings	132		MC	Financially unqualified with findings	Qualified											
Accelerated Shared Growth Initiative of South Africa EC Financially unqualified with no findings Eastern Cape Appropriate Technology Unit EC Qualified Eastern Cape Development Corporation EC Financially unqualified with findings	Pub	lic Entities														
Eastern Cape Appropriate Technology Unit EC Qualified Eastern Cape Development Corporation EC Financially unqualified with findings	-	Accelerated Shared Growth Initiative of South Africa	EC	Financially unqualified with no findings	Financially unqualified (with other matters)											
Eastern Cape Development Corporation EC Financially unqualified with findings	2	Eastern Cape Appropriate Technology Unit	Ы	Qualified	Qualified											
	с	Eastern Cape Development Corporation	Ш	Financially unqualified with findings	Financially unqualified (with other matters)											



Findings on predetermined objectives	Reported information not useful Reported information not reliable Information not submitted for 2010											
Finding	Von-compliance with regulatory requirements											
	Unauthorised, irregular, and fruitless and wasteful expenditure											
S	Expenditure											
ution area	euneveß											
ıt qualifica	Other disclosure items											
Financial statement qualification areas	Capital and reserves											
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	stesselatida)											
	Audit outcome 2008-09	Qualified	Financially unqualified (with other matters)	Financially unqualified (with other matters)	Disclaimer	Financially unqualified (with other matters)	Financially unqualified (with other matters)	Financially unqualified (with other matters)	Financially unqualified (with other matters)	Financially unqualified (with other matters)	Financially unqualified (with other matters)	Adverse
	Audii outcome 2009-10	Financially unqualified with findings	Financially unqualified with findings	Financially unqualified with no findings	Qualified	Financially unqualified with findings	Financially unqualified with no findings	Financially unqualified with findings	Financially unqualified with findings	Qualified	Financially unqualified with findings	Audit not finalised at legislated date
	Province	E	Э	EC	Э	EC	Э	E	E	EC	S	ß
	Auditee	Eastern Cape Gambling and Betting Board	Eastern Cape Liquor Board	Eastern Cape Parks Board	Eastern Cape Provincial Arts and Culture Council	Eastern Cape Rural Finance Corporation (Uvimba)	Eastern Cape Socio-Economic Consultative Council	Eastern Cope Tourism Board	Eastern Cape Youth Commission	Mayibuye Transport Corporation	Central Medical Trading Account	Free State Development Corporation
	Number							10	=	12 1	13	14

						Finar	ncial state	Financial statement qualification areas	ication are	SB		Findi	Findings on predetermined objectives	edetermiı ives	ned
Иитрег	Auditee	Province	Audit outcome 2009-10	Audit outcome 2008-09	stesea aste	current assets	səitilidi	Capital and reserves Other disclosure items	Kevenue	Expenditure	Unauthorised, irregular, and fruitless and wasteful expenditure	Non-compliance with regulatory requirements	Reported information not useful	sldbiler ton notromation betroqes	ntormation noitemtoful autiting by 31 May 2010
15	Free State Fleet Management Trading Entity	FS	Financially unqualified with no findings	Financially unqualified (with no other matters)											
16	Free State Gambling and Racing Board	FS	Financially unqualified with findings	Financially unqualified (with other matters)											
17	Free State Housing Fund	FS	Financially unqualified with no findings	Financially unqualified (with other matters)											
18	Free State Investment Promotion Agency	FS	Financially unqualified with findings	Financially unqualified (with other matters)											
19	Free State Liquor Authority	FS	Financially unqualified with findings	Financially unqualified (with other matters)											
20	Free State Political Parties Fund	FS	Audit not finalised at legislated date	Audit not finalised at legislated date											
21	Free State Tourism Authority	FS	Qualified	Financially unqualified (with other matters)											
22	Free State Youth Commission	FS	Financially unqualified with findings	Financially unqualified (with other matters)											
23	James Robertson Bursary Fund	FS	Financially unqualified with no findings	Financially unqualified (with no other matters)											
24	Nature Conservation Trust Fund	FS	Financially unqualified with no findings	Financially unqualified (with no other matters)											





Information not submitted for auditing by 31 May 2010



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2009-10 PFMA audit outcomes - Provincial consolidated

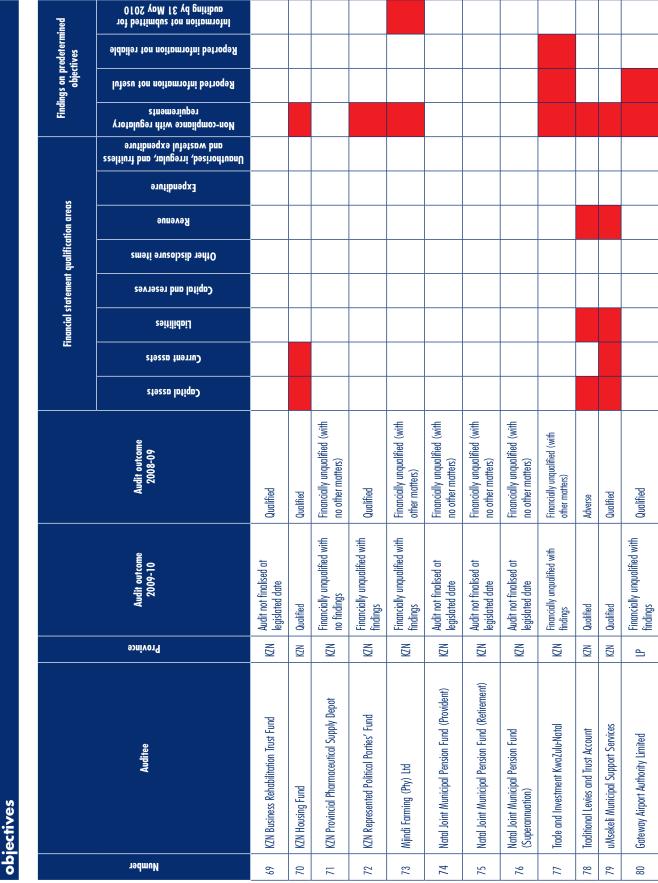
						Fina	ncial stat	Financial statement qualification areas	lification (Ireas		Findi	Findings on predetermined objectives	ed et er mi ives	ned
Number	Auditee	Province	Audir outcome 2009-10	Audir outcome 2008-09	stəsza latiqa)	Current assets	29itilidbiJ	Capital and reserves	Other disclosure items Revenue	Expenditure	Unauthorised, irregular, and fruitless and wasteful expenditure	Non-compliance with regulatory requirements	Reported information not useful	Reported information not reliable	Information noi ton noithed for autiting by 31 May 2010
36	Dinokeng World Heritage Trading Entity	6	Financially unqualified with findings	Qualified											
37	Emoyeni Conference Trading Entity	Ъ	Financially unqualified with findings	Qualified											
38	Gauteng Economic Development Agency	ß	Financially unqualified with no findings	Financially unqualified (with no other matters)											
39	Gouteng Enterprise Propeller	GP	Financially unqualified with no findings	Qualified											
40	Gauteng Film Commission	GP	Financially unqualified with no findings	Financially unqualified (with no other matters)											
41	Gauteng Fund Project Office	сь	Financially unqualified with findings	Qualified											
42	Gauteng Gambling Board	GP	Financially unqualified with no findings	Financially unqualified (with no other matters)											
43	Gauteng Housing Fund	GP	Qualified	Qualified											
44	Gauteng Liquor Board	GP	Audit not finalised at legislated date	Qualified											
45	Gauteng Medical Supplies Depot	GP	Disclaimer	Financially unqualified (with other matters)											
46	Gauteng Motorsport Company (Pty) Ltd	GP	Financially unqualified with findings	Financially unqualified (with other matters)											



						Ē	ancial st	Financial statement qualification areas	qualificati	on areas			Findin	igs on pr object	Findings on predetermined objectives	ined
Иитрес	Auditee	Province	Audit outcome 2009-10	Audit outcome 2008-09	capital assets	Current assets	səitilidni l	Capital and reserves	Other disclosure items	Sunsy	Expenditure	Unauthorised, irregular, and fruitless and wasteful expenditure	Non-compliance with regulatory requirements	Reported information not useful	Reported information not reliable	lnformation not submitted for 0102 May 2010
47	Gauteng Partnership Fund	GP	Financially unqualified with no findings	Financially unqualified (with no other matters)												
48	Gauteng Tourism Authority	GP	Financially unqualified with no findings	Financially unqualified (with other matters)												
49	Gautrain Management Agency	GP	Financially unqualified with no findings	New entity												
50	g-FleeT Management	GP	Disclaimer	Financially unqualified (with other matters)												
51	Greater Newtown Development Company	GP	Financially unqualified with findings	Disclaimer												
52	Impophoma Infrastructure Support Entity	GP	Disclaimer	Financially unqualified (with other matters)												
53	Kopanong Precinct	GP	Financially unqualified with findings	Financially unqualified (with other matters)												
54	Supplier Park Development Co	GP	Financially unqualified with findings	New entity												
55	The Innovation Hub	GP	Financially unqualified with findings	New entity												
56	Urban Transport Fund	GP	Financially unqualified with findings	Financially unqualified (with other matters)												
57	Amafa aKwaZulu-Natali	KZN	Qualified	Qualified												

90	objectives															
						Ē	ancial sto	Financial statement qualification areas	ualificatio	n areas			Finding	js on predet objectives	Findings on predetermined objectives	ed
Number	Auditee	Province	Audit outcome 2009-10	Audit outcome 2008-09	Capital assets	Current assets	29itilidaiJ	Capital and reserves	Other disclosure items	evenee	Expenditure Linouthorised, irrequint fruitless	Unauthorised, irregular, and fruitless and wasteful expenditure Monscompliance with completery	Non-compliance with regulatory requirements	Reported information not useful	Reported information not reliable	Information not submitted for auditing by 31 May 2010
58	Dube TradePort	KZN	Financially unqualified with findings	Financially unqualified (with other matters)												
59	Ithala Development Finance Corporation Limited	KZN	Financially unqualified with findings	Qualified												
09	Ithala Limited	KZN	Financially unqualified with findings	Qualified												
19	Kwanaloga	KZN	Audit not finalised at legislated date	New entity												
62	KwaZulu-Natal Agricultural Development Trust	KZN	Financially unqualified with findings	Financially unqualified (with other matters)												
63	KwaZulu-Natal Gambling Board	KZN	Financially unqualified with findings	Financially unqualified (with other matters)												
64	KwaZulu-Natal Growth Fund Managers (Pty) Ltd	KZN	Financially unqualified with findings	Financially unqualified (with other matters)												
65	KwaZulu-Natal Nature Conservation Board	KZN	Qualified	Qualified												
99	KwaZulu-Natal Planning and Development Commission	ΝZΝ	Financially unqualified with no findings	Financially unqualified (with other matters)												
67	KwaZulu-Natal Sharks Board	KZN	Financially unqualified with findings	Financially unqualified (with other matters)												
68	KwaZulu-Natal Tourism Authority	KZN	Financially unqualified with no findings	Financially unqualified (with other matters)												





						Ē	Financial statement qualification areas	itement q	valificati	on areas			Findir	Findings on predetermined objectives	ed et er mi ives	ined
Number	Auditee	Province	Audit outcome 2009-10	Audit outcome 2008-09	capital assets	Current assets	29ifilidi Liabili	Capital and reserves	Other disclosure items	Kevenue	Expenditure Expenditure	Unauthorised, irregular, and fruitless and wasteful expenditure	Non-compliance with regulatory requirements	Reported information not useful	9ldailər ton noitamrotni bətroqəA	lation noitmais ton noitmatoin Που του ματά του 100 μαι του 2010
81	Limpopo Gambling Board	4	Financially unqualified with findings	Financially unqualified (with other matters)												
82	Limpopo Housing Board	4	Audit not finalised at legislated date	Audit not finalised at legislated date												
83	Limpopo Tourism and Parks Board	4	Audit not finalised at legislated date	Disclaimer												
84	Roads Agency Limpopo (Pty) Ltd	4	Financially unqualified with findings	Financially unqualified (with other matters)												
85	Tribal and Trust Account	4	Audit not finalised at legislated date	Audit not finalised at legislated date												
86	Urban Transport Fund	4	Financially unqualified with no findings	Financially unqualified (with no other matters)												
87	Mpumalanga Agricultural Development Corporation	MP	Financially unqualified with findings	Financially unqualified (with other matters)	<u> </u>	<u> </u>	<u> </u>									
88	Mpumalanga Economic Growth Agency	MP	Financially unqualified with no findings	Financially unqualified (with other matters)												
89	Mpumalanga Gambling Board	MP	Financially unqualified with no findings	Financially unqualified (with other matters)												
60	Mpumalanga Housing Finance Company	MP	Financially unqualified with findings	Financially unqualified (with other matters)	<u> </u>	<u> </u>	<u> </u>									
16	Mpumalanga Regional Training Trust	MP	Financially unqualified with findings	Financially unqualified (with other matters)												

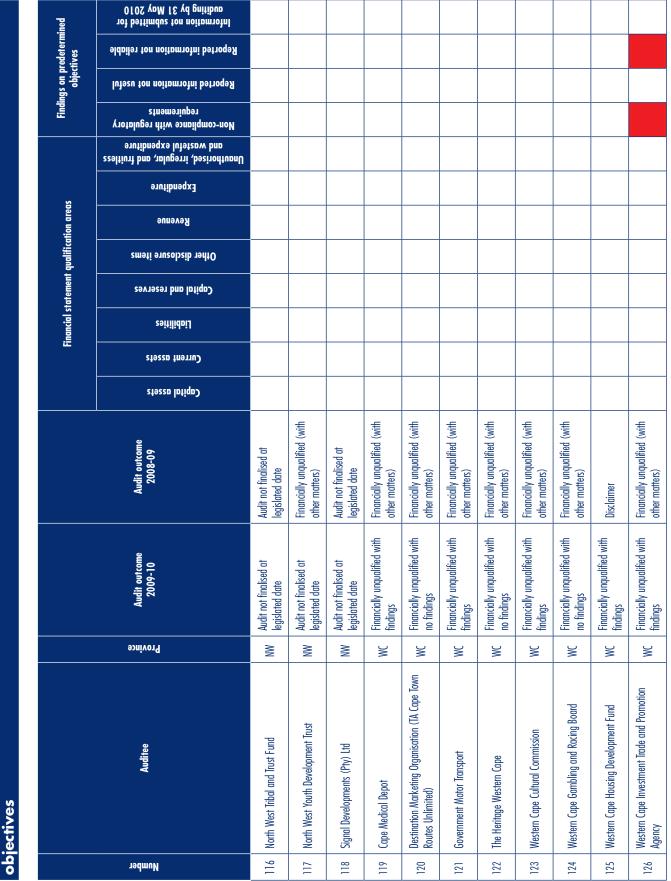


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Audite Audite Audit outcome Audite Audit outcome 2009-10 Mpumulanga Tourism and Parks Agency MP Financially unqualified with Mpumulanga Tourism and Parks Agency MP Financially unqualified with Mortena Cape Arts and Culture Council MC Outlified Northern Cape Housing Fund MC Audit not finalised at Northern Cape Housing Fund MC Audit not finalised at Northern Cape Florism Authority MC Oudified Northern Cape Florism Authority MC Audit not finalised at Morthern Cape Florism Authority MC Audit not finalised at Morthern Cape Florism Authority MC Audit not finalised at Morthern Cape Florism Authority MC Audit not finalised at Morthern Cape Florism Authority MC Audit not finalised at Morthern Cape Florism Authority MC Audit not finalised at Morthern Cape Florism Authority MC Audit not finalised at Morthern Cape Iourism Authority MC Audit not finalised at Morthern Cape Iourism Authority		Capital assets												
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Auditee Auditee Mpumulanga Tourism and Parks Agency N Mpumulanga Tourism and Parks Agency N McGregor Museum N Northern Cape Arts and Culture Council N Northern Cape Housing Fund N Northern Cape Premier Education Trust Fund N Northern Cape Settlement Trust N Agribank Creditors Settlement Trust N Invest North West Dirapeng (Pty) Ltd N Invest North West North West N		Audit outcome 2009-10	Financially unqualified with findings	Qualified	Audit not finalised at legislated date	Audit not finalised at legislated date	Qualified	Financially unqualified with findings	Adverse	Audit not finalised at legislated date	Financially unqualified with findings	Audit not finalised at legislated date	Audit not finalised at legislated date	Financially unqualified with findings
		Province	WP	Я	RC	NC	R	RC	R	MN	MN	MN	MN	MN
101 100 94 93 92 103 10 10 10 10 10		Auditee	Mpumalanga Tourism and Parks Agency	McGregor Museum	Northern Cape Arts and Culture Council	Northern Cape Housing Fund	Northern Cape Premier Education Trust Fund	Northern Cape Tourism Authority	Roads Capital Account	Agribank Creditors Settlement Trust	Atteridgeville Bus Services (Pty) Ltd	Dirapeng (Pry) Ltd	Golden Leopard Resorts (Pty) Ltd	Invest North West
		Number												

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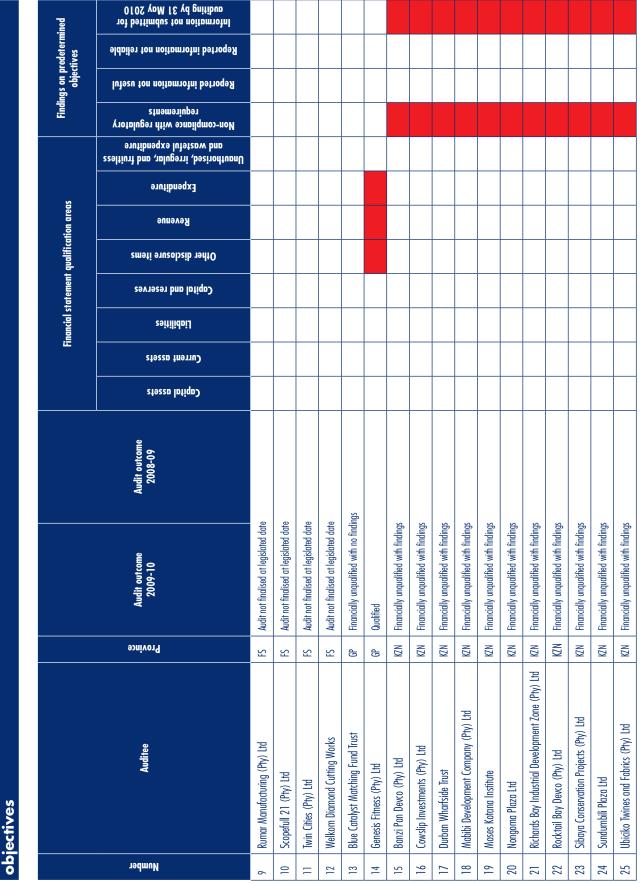
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						Ē	ancial sta	Financial statement qualification areas	valificatio	n areas			Findings	Findings on predetermined objectives	letermin. es	ę
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104	Kgama Wildlife Operations (Pty) Ltd	MN	Financially unqualified with findings	Qualified												
105	Mafikeng Industrial Development Zone (Pty) Ltd	M	Disclaimer	Disclaimer												
106	North West Parks and Tourism Board	MN	Financially unqualified with findings	Financially unqualified (with other matters)												
107	North West Provincial Council on Aids	MN	Financially unqualified with findings	Qualified												
108	North West Agricultural Bank	MN	Audit not finalised at legislated date	Financially unqualified (with other matters)												
109	North West Development Corporation (Pty) Ltd	MN	Financially unqualified with findings	Qualified		<u> </u>	<u> </u>									
110	North West Directorate of Entrepreneurial Development in Natural Resources	MN	Financially unqualified with findings	Qualified												
Ξ	North West Gambling Board	MN	Financially unqualified with findings	Financially unqualified (with other matters)												
112	North West Housing Corporation	MN	Audit not finalised at legislated date	Audit not finalised at legislated date												
113	North West Provincial Arts and Cultural Council	MN	Disclaimer	Disclaimer												
114	North West Star (Pty) Ltd	MN	Financially unqualified with findings	Financially unqualified (with no other matters)												
115	North West Transport Investments (Pty) Ltd	MN	Financially unqualified with findings	Financially unqualified (with no other matters)												





Mutitue Mutitue 127 Western Cape Language Committee 128 Western Cape Liquor Board 129 Western Cape Nature Conservation Board 129 Western Cape Nature Conservation Board 130 Western Cape Nature Conservation Board 130 Western Cape Nature Conservation Board 131 Mestern Cape Nature Conservation Board 132 Mestern Cape Nature Conservation Board 133 Mestern Cape Nature Conservation Board 130 Mestern Cape Nature Conservation Board 131 Mestern Cape Nature Conservation Board 132 Mestern Cape Nature Conservation Board 133 Mestern Cape Nature Conservation Board 134 Mestern Cape Nature Conservation Board 135 Mestern Cape Nature Conservation Board 136 Mestern Cape Nature Conservation Board 137 East London Industrial Development Zone 138 Conton Trading 23 (Pty) Ltd Lfa Longon Health 139 Consor Point Trading 23 (Pty) Ltd Lfa Longon Health 14 Highlands Furniture Factory (Pty) Ltd																
Auditee 127 Western Cape Language Committee 128 Western Cape Language Committee 129 Western Cape Liquor Board 129 Western Cape Liquor Board 130 Western Cape Nature Conservation Boa 130 Mestern Cape Nature Conservation Boa 131 Conton Industrial Development Zo 1 Conton Industrial Development Zo 2 Canton Industrial Development Zo 3 Cross Point Induig 23 (Phy) Ltd L/a Jom 3 Cross Point Induig 23 (Phy) Ltd 4 Highlands Furniture Factory (Phy) Ltd		ĺ														
Auditee 127 Western Cape Language Committee 128 Western Cape Liquor Board 128 Western Cape Nature Conservation Boa 129 Western Cape Nature Conservation Boa 130 Western Cape Provincial Development (East London Industrial Development Zo 130 Schedule 3 and other entities 1 Contron Trading 123 (Pry) Lid t/a Jom 2 Canton Trading 123 (Pry) Lid t/a Jom 3 Cross Point Trading 23 (Pry) Lid 4 Highlands Furniture Factory (Pry) Lid						Ē	ancial ste	atement q	Financial statement qualification areas	1 areas			Finding	Findings on predetermined objectives	letermin 'es	ed
127 Western Cape Language Committee 128 Western Cape Liquor Board 128 Western Cape Nature Conservation Boa 129 Western Cape Provincial Development (130 Western Cape Provincial Development Zab 130 Western Cape Provincial Development Zab 130 Western Cape Provincial Development Zab 2 East London Industrial Development Zab 2 Conton Trading 123 (Pty) Ltd L/a Jam 3 Cross Point Trading 23 (Pty) Ltd 4 Highlands Furniture Factory (Pty) Ltd		Province	Audit outcome 2009-10	Audit outcome 2008-09	stəseta assets	Current assets	29itilidbiJ	Capital and reserves	other disclosure items	Kevenue	Expenditure Unauthorised, irregular, and fruitless	and wasteful expenditure Non-compliance with regulatory	requirements	Reported information noi	Reported information not reliable	Information not submitted for auditing by 31 May 2010
128 Western Cape Liquor Board 129 Western Cape Nature Conservation Boa 130 Western Cape Provincial Development (130 Western Cape Provincial Development (Audits not conducted by the AGSA Schedule 3 and other entities 1 East London Industrial Development Zo 1 Corporation 2 Canton Trading 123 (Pty) Ltd t/a Jom 3 Cross Point Trading 23 (Pty) Ltd 4 Highlands Furniture Factory (Pty) Ltd	5	MC	Financially unqualified with findings	Financially unqualified (with other matters)												
129 Western Cape Nature Conservation Boa 130 Western Cape Provincial Development (130 Western Cape Provincial Development Za Audits not conducted by the AGSA Schedule 3 and other entities 1 East London Industrial Development Zo 2 Contron Trading 123 (Pty) Ltd t/a Jom 3 Cross Point Trading 23 (Pty) Ltd 4 Highlands Furniture Factory (Pty) Ltd	~	MC	Financially unqualified with findings	Qualified												
I30 Western Cape Provincial Development Audits not conducted by the AGSA Schedule 3 and other entities I East London Industrial Development Zo I Contron Industrial Development Zo I Conton Industrial Development Zo I Conton Industrial Development Zo I Conton Industrial Development Zo I Highlands Furniture Factory (Pty) Ltd		MC	Financially unqualified with no findings	Financially unqualified (with other matters)												
Audits not conducted by the AGSASchedule 3 and other entities1East London Industrial Development Zo2Corporation3Cross Point Trading 123 (Pty) Ltd t/a Jom4Highlands Furniture Factory (Pty) Ltd		MC	Financially unqualified with no findings	Financially unqualified (with other matters)												
chedu																
		EC	Financially unqualified with no findings	sbu												
		FS	Audit not finalised at legislated date													
		FS	Audit not finalised at legislated date													
		FS	Audit not finalised at legislated date													
5 Mafube Risk Insurance Consultants (Pty) Ltd		FS	Audit not finalised at legislated date													
6 Drofino Africa Jewelry Manufacturers (Pty) Ltd		FS	Audit not finalised at legislated date													
7 Phiritona Plastics (Pty) Ltd	<u> </u>	FS	Audit not finalised at legislated date													
8 Qwa-Qwa Datnis (Pty) Ltd		£	Audit not finalised at legislated date								_					





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Limpopo Agribusiness Development Corporation LP (LADC) Limpopo Business Support Agency LP Limpopo Development Corporation (LimDev) LP Trade and Investment Limpopo (TIL) LP Mmabana Arts, Culture and Sport Foundation NW North West Eastern Region Entrepreneurial Centre NW North West Provincial Heritage Resources Authority WW Cassidra (Pty) Ltd WC	Илтрег	Auditee	Province	Audit outcome 2009-10	Audit outcome 2008-09	ctostal assets	Current assets	səitilidəi	Capital and reserves	Other disclosure items	Sunsya	and wasteful expenditure Non-compliance with regulatory		Reported information not reliable	lnformation not submitted for 0102 May 2010
Limpopo Business Support Agency LP Limpopo Development Corporation (LimDev) LP Trade and Investment Limpopo (TIL) LP Mmabana Arts, Culture and Sport Foundation NW North West Eastern Region Entrepreneurial Centre NW North West Provincial Heritage Resources Authority WW Cassidra (Pty) Ltd WC	26	Limpopo Agribusiness Development Corporation (LADC)	4	Financially unqualified with findings											
Limpopo Development Corporation (LimDev) LP Trade and Investment Limpopo (TIL) LP Mmabana Arts, Culture and Sport Foundation NW North West Eastern Region Entrepreneurial Centre NW North West Provincial Heritage Resources Authority NW Cassidra (Pty) Ltd WC	27	Limpopo Business Support Agency	4	Audit not finalised at legislated date											
Trade and Investment Limpopo (TIL) LP Mmabana Arts, Culture and Sport Foundation NW North West Eastern Region Entrepreneurial Centre NW North West Provincial Heritage Resources Authority NW Cassidra (Pty) Ltd WC	28	Limpopo Development Corporation (LimDev)	4	Financially unqualified with findings											
Mmabana Arts, Culture and Sport Foundation NW North West Eastern Region Entrepreneurial Centre NW North West Provincial Heritage Resources Authority NW Cassidra (Pty) Ltd WC	29	Trade and Investment Limpopo (TIL)	4	Financially unqualified with findings											
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North West Provincial Heritage Resources Authority NW Cassidra (Pty) Ltd WC	31	North West Eastern Region Entrepreneurial Centre	MN	Audit not finalised at legislated date											
Cassidra (Pty) Ltd WC	32	North West Provincial Heritage Resources Authority	MN	Audit not finalised at legislated date											
	33	Cassidra (Pty) Ltd	MC	Audit not finalised at legislated date											

Financially unqualified with findings = Financially unqualified with findings on predetermined objectives and/or compliance with laws and regulations

Financially unqualified with no findings = Financially unqualified with no findings on predetermined objectives or compliance with laws and regulations



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	Auditee	Audits conducted by the AGSA	2	Agriculture	Economic Development and Environmental Affairs	Education	lth	Human Settlements	Local Government and Traditional Affairs	Office of the Premier	Provincial Legislature	Provincial Treasury	Public Works	Roads and Transport	Safety and Liaison	Social Development	Sport, Recreation, Arts and Culture	Agriculture	Cooperative Governance and Traditional Affairs	Economic Development, Tourism and Environmental Affairs	Education	Free State Legislature	Free State Provincial Treasury	14
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	Auditee	Human Settlements	Police, Roads and Transport	Premier	Public Works and Rural Development	Social Development	Sport, Arts, Culture and Recreation	Agriculture and Rural Development	Community Safety	Economic Development	Education	Gauteng Provincial Treasury	Gauteng Shared Service Centre	Health	Housing	Infrastructure Development	Local Government	Office of the Premier	Provincial Legislature	Roads and Transport	Social Development	Sports, Arts, Culture and Recreation	Agriculture, Environmental Affairs and Rural Development	Arts and Culture
	Иитрег	22	23	24	25	26	27	28	29	30	31	32	33	34	35	36	37	38	39	40	41	42	43	44





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	Auditee	Community Safety and Liaison	Cooperative Governance and Traditional Affairs	Economic Development and Tourism			Human Settlements	KZN Provincial Legislature	KZN Provincial Treasury	Office of the Premier	biks	Social Development	Sport and Recreation	The Royal Household		le	Economic Development, Environment and Tourism			Local Government and Housing	Office of the Premier	Provincial Legislature	Provincial Treasury	orks
		Commun	Cooperat	Economic	Education	Health	Human S	KZN Prov	KZN Prov	Office of	Public Works	Social De	Sport an	The Royc	Transport	Agriculture	Economi	Education	Health	Local Gov	Office of	Provincia	Provincia	Public Works
	Number	45	46	47	48	49	50	51	52	53	54	55	56	57	58	59	60	61	62	63	64	65	66	67

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ANNEXURE 2: Listing of findings related to compliance with laws and regulations		Auditee		iaison		Ð	Agriculture, Rural Development and Land Administration	ecurity and Liaison	Cooperative Governance and Traditional Affairs	ecreation	Economic Development, Environment and Tourism						
NEXURE			Roads and Transport	Safety, Security and Liaison	Social Development	Sport, Arts and Culture	Agriculture, Rural Deve	Community Safety, Security and Liaison	Cooperative Governan	Culture, Sports and Recreation	Economic Developmen	Education	Finance	Health	Human Settlements	Office of the Premier	
AN		Ичтрег	89	69	70	11	72	73	74	75	76	11	78	79	80	81	



Education

88 89

Environmental Affairs and Nature Conservation

Cooperative Governance, Human Settlement and Traditional Affairs

Agriculture and Land Reform

85 86

Social Development

83 84

Economic Development and Tourism

87

MP MP MP NC NC Я Я Я

Public Works, Roads and Transport

Provincial Legislature

82

expenditure SCM issue that resulted in irregular

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	9									ent and Rural Development					ffairs									
	Auditee	Health	Office of the Premier	Provincial Legislature	Provincial Treasury	Roads and Public Works	Social Development	Sport, Arts and Culture	Transport, Safety and Liaison	Agriculture, Conservation, Environment and Rural Development	Economic Development and Tourism	Education	Health	Human Settlements	Local Government and Traditional Affairs	Office of the Premier	Provincial Legislature	Provincial Treasury	Public Safety	Public Works, Roads and Transport	Social Development	Sport, Arts and Culture	Agriculture	Community Safety
	Ичтрег	90	16	92	93	94	95	96	67	98	66	100	101	102	103	104	105	106	107	108	109	110	111	112

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ANNEXURE 2: Listing of finding		Auditee	Cultural Affairs and Sport	Economic Development and Tourism	Education	Environmental Affairs and Development Planning	Health	Local Government and Housing	Provincial Parliament	Provincial Premier	Provincial Treasury	Social Development
AN		Number	113	114	115	116	117	118	119	120	121	122

SCM issue that resulted in irregular scenditure

Eastern Cape Tourism Board

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Transport and Public Works

123 Transport Public entities Ы

Accelerated Shared Growth Initiative of South Africa

Eastern Cape Appropriate Technology Unit

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Eastern Cape Development Corporation Eastern Cape Gambling and Betting Board

Eastern Cape Liquor Board Eastern Cape Parks Board

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Eastern Cape Rural Finance Corporation (Uvimba) Eastern Cape Socio-Economic Consultative Council

Eastern Cape Provincial Arts and Culture Council



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	Auditee	ssion	rtion	ount	ent Trading Entity	acing Board		notion Agency		λ	00	nud	-und	Phakisa Major Sport Events and Development Corporation			Fund		ompany (Pty) Ltd	js (Pry) Ltd	nent Company	Å	ng Entity
		Eastern Cape Youth Commission	Mayibuye Transport Corporation	Central Medical Trading Account	Free State Fleet Management Trading Entity	Free State Gambling and Racing Board	Free State Housing Fund	Free State Investment Promotion Agency	Free State Liquor Authority	Free State Tourism Authority	Free State Youth Commission	James Robertson Bursary Fund	Nature Conservation Trust Fund	Phakisa Major Sport Events	Private Patients Fund Trust	Recreation Fund Trust	Thomas Robertson Bursary Fund	AIDC Development Centre	Blue Catalyst Investment Company (Pty) Ltd	Blue IQ Investment Holdings (Pty) Ltd	Constitutional Hill Development Company	Cost Recovery Trading Entity	Cradle of Humankind Trading Entity
	Number	=	12	13	14	15	16	17	18	19	20	21	22	23	24	25	26	27	28	29	30	31	32

		HR management				
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gs rei		Province	GP	GP	GP	
ANNEAUKE Z: LISTING OF TINGIN		Auditee	Dinokeng World Heritage Trading Entity	Emoyeni Conference Trading Entity	Gauteng Economic Development Agency	
A		Илтрег	33	34	35	_

ANNEXLIPE 2.11

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				cy							p					huc	ity							on Limited
	Auditee	Dinokeng World Heritage Trading Entity	Emoyeni Conference Trading Entity	Gauteng Economic Development Agency	Gauteng Enterprise Propeller	Gauteng Film Commission	Gauteng Fund Project Office	Gauteng Gambling Board	Gauteng Housing Fund	Gauteng Medical Supplies Depot	Gauteng Motorsport Company (Pty) Ltd	Gauteng Partnership Fund	Gauteng Tourism Authority	Gautrain Management Agency	g-FleeT Management	Greater Newtown Development Company	Impophoma Infrastructure Support Entity	Kopanong Precinct	Supplier Park Development Co	The Innovation Hub	Urban Transport Fund	Amafa aKwaZulu-Natali	Dube TradePort	Ithala Development Finance Corporation Limited
	Ичтрег	33	34	35	36	37	38	39	40	41	42	43	44	45	46	47	48	49	50	51	52	53	54	55





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			ust		/) Ltd		Commission				ot										poration			
	Auditee	Ithala Limited	KwaZulu-Natal Agricultural Development Trust	KwaZulu-Natal Gambling Board	KwaZulu-Natal Growth Fund Managers (Pty) Ltd	KwaZulu-Natal Nature Conservation Board	KwaZulu-Natal Planning and Development Commission	KwaZulu-Natal Sharks Board	KwaZulu-Natal Tourism Authority	KZN Housing Fund	KZN Provincial Pharmaceutical Supply Depot	KZN Represented Political Parties' Fund	Mjindi Farming (Pty) Ltd	Trade and Investment KwaZulu-Natal	Traditional Levies and Trust Account	uMsekeli Municipal Support Services	Gateway Airport Authority Limited	Limpopo Gambling Board	Roads Agency Limpopo (Pty) Ltd	Urban Transport Fund	Mpumalanga Agricultural Development Corporation	Mpumalanga Economic Growth Agency	Mpumalanga Gambling Board	Mpumalanga Housing Finance Company
	Number	56	57	58	59	09	61	62	63	64	65	99	67	68	69	70	11	72	73	74	75	76	17	78

Image: Sector of the sector										Prohibit	Prohibited action/non-adherence 	/non-adh	erence						
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	Mpumalanga Regional Training Trust MP	MP																	
	Mpumalanga Tourism and Parks Agency MP	MP																	
	McGregor Museum NC	NC																	
I I	Northern Cape Premier Education Trust Fund	NC																	
	Northern Cape Tourism Authority NC	NC																	
	Roads Capital Account NC	NC																	
	Atteridgeville Bus Services (Pty) Ltd	MN																	
	Invest North West	MN																	
	Kgama Wildlife Operations (Pty) Ltd NW	MN																	
III	Mafikeng Industrial Development Zone (Pty) Ltd	NW																	
	North West Parks and Tourism Board North West Parks and Tourism Board	NW																	
	North West Provincial Council on Aids	NW																	
	North West Development Corporation (Pty) Ltd	NW																	
	North West Directorate of Entrepreneurial Development in Natural NW Resources																		
	North West Gambling Board NW	NN																	
	North West Provincial Arts and Cultural Council NW	NW				<u> </u>		<u> </u>											
	North West Star (Pry) Ltd	MM																	
Image:	North West Transport Investments (Pty) Ltd	MN																	
	Cape Medical Depot WC	MC																	
	Destination Marketing Organisation (TA Cape Town Routes WC Unlimited)	MC																	
	Government Motor Transport WC WC	MC																	



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	a			Board	Fund	Promotion Agency			toard	nt Council			Zone Corporation					Ltd			Zone (Pty) Ltd		td
	Auditee	The Heritage Western Cape	Western Cape Cultural Commission	Western Cape Gambling and Racing Board	Western Cape Housing Development Fund	Western Cape Investment Trade and Promotion Agency	Western Cape Language Committee	Western Cape Liquor Board	Western Cape Nature Conservation Board	Western Cape Provincial Development Council	Audits not conducted by the AGSA	Schedule 3 and other entities	East London Industrial Development Zone Corporation	Genesis Fitness (Pty) Ltd	Banzi Pan Devco (Pty) Ltd	Cowslip Investments (Pty) Ltd	Durban Wharfside Trust	Mabibi Development Company (Pty) Ltd	Moses Kotana Institute	Nongoma Plaza Ltd	Richards Bay Industrial Development Zone (Pty) Ltd	Rocktail Bay Devco (Pty) Ltd	Sibaya Conservation Projects (Pty) Ltd
	Иитрег	100	101	102	103	104	105	106	107	108	Audits	Schedul	-	2	3	4	5	9	7	8	6	10	=

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Prohibited action/non-adherence	Plans (strategic/ corporate/ integrated development)							
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	Province	KZN	KZN	4	4	4	MN	MC
				tion (LADC)	(LimDev)		u	
	Auditee		PH7	Limpopo Agribusiness Development Corporation (LADC)	Limpopo Development Corporation Limited (LimDev)		Mmabana Arts, Culture and Sport Foundation	
	Aug		brics (Pty)	Developm	. Corporati	Limpopo	e and Spoi	
		'laza Ltd	es and Fa	business	elopment	/estment	ts, Culture	r) Ltd
		Sundumbili Plaza Ltd	Ubiciko Twines and Fabrics (Pty) Ltd	mpopo Agr	mpopo Dev	Trade and Investment Limpopo	mabana Ai	Cassidra (Pty) Ltd
		S.	1 ^m		E:	Ĕ	≤	3



ANNEXURE 2: Listing of findings related to compliance with laws and regulations

Focus areas Information technology service Security management User access control IT governance Province Number continuity Auditee Audits conducted by the AGSA Departments 1 Agriculture EC 2 Economic Development and Environmental Affairs EC 3 Education EC 4 Health EC 5 Human Settlements EC 6 Local Government and Traditional Affairs EC Office of the Premier EC 7 8 Provincial Legislature EC 9 Provincial Treasury EC 10 Public Works EC 11 Roads and Transport EC EC 12 Safety and Liaison 13 Social Development EC 14 Sport, Recreation, Arts and Culture EC 15 Agriculture FS 16 Cooperative Governance and Traditional Affairs FS 17 Economic Development, Tourism and Environmental Affairs FS 18 Education FS 19 Free State Legislature FS FS 20 Free State Provincial Treasury Health FS 21 Human Settlements FS 22 23 Police, Roads and Transport FS 24 FS Premier 25 FS Public Works and Rural Development 26 Social Development FS 27 FS Sport, Arts, Culture and Recreation 28 Agriculture and Rural Development GP 29 **Community Safety** GP 30 Economic Development GP 31 Education GP 32 Gauteng Provincial Treasury GP

GP

ANNEXURE 3: Listing of findings raised on common information system focus areas



33

Gauteng Shared Service Centre

				Focus	areas	
Number	Auditee	Province	IT governance	Security management	User access control	Information technology service continuity
34	Health	GP				
35	Housing	GP				
36	Infrastructure Development	GP				
37	Local Government	GP				
38	Office of the Premier	GP				
39	Provincial Legislature	GP				
40	Roads and Transport	GP				
41	Social Development	GP				
42	Sports, Arts, Culture and Recreation	GP				
43	Agriculture, Environmental Affairs and Rural Development	KZN				
44	Arts and Culture	KZN				
45	Community Safety and Liaison	KZN				
	Cooperative Governance and Traditional Affairs	KZN				
47	Economic Development and Tourism	KZN				
48	Education	KZN				
49	Health	KZN				
50	Human Settlements	KZN				
51	KZN Provincial Legislature	KZN				
	KZN Provincial Treasury	KZN				
53	Office of the Premier	KZN				
54	Public Works	KZN				
55	Social Development	KZN				
56	Sport and Recreation	KZN				
	Transport	KZN				
58	Agriculture	LP				
	Economic Development, Environment and Tourism	LP				
60	Education	LP				
61	Health	LP				
62	Local Government and Housing	LP				
	Office of the Premier	LP				
64	Provincial Legislature	LP				
	Provincial Treasury	LP				
	Public Works	LP				
67	Roads and Transport	LP				
	Safety, Security and Liaison	LP				
	Social Development	LP				



Image: Probability of the section o					Focus	nrens	
11 Applohue, And Deskyment and Look Aministration AMP Image: Selection of Marce	Number	Auditee	Рюйнсе	IT governance			Information technology service continuity
22Communication of Inditional AfricisAPP <td>70</td> <td>Sport, Arts and Culture</td> <td>LP</td> <td></td> <td></td> <td></td> <td></td>	70	Sport, Arts and Culture	LP				
13Cogenite Generation of Inditional AffaisIn PIn <th< td=""><td>71</td><td>Agriculture, Rural Development and Land Administration</td><td>МР</td><td></td><td></td><td></td><td></td></th<>	71	Agriculture, Rural Development and Land Administration	МР				
14Idua, Sorts and RecentionIdual<	72	Community Safety, Security and Liaison	МР				
75Knomic Benelgment, Anvironment and TaukingMP <th< td=""><td>73</td><td>Cooperative Governance and Traditional Affairs</td><td>МР</td><td></td><td></td><td></td><td></td></th<>	73	Cooperative Governance and Traditional Affairs	МР				
74 Excursion MP MP <td>74</td> <td>Culture, Sports and Recreation</td> <td>MP</td> <td></td> <td></td> <td></td> <td></td>	74	Culture, Sports and Recreation	MP				
71InuncImpI	75	Economic Development, Environment and Tourism	MP				
Pain Interfact MP MP MP MP Privation MP MP MP MP B0 Office of the Prenier MP MP MP B1 Proincial Legistance MP MP MP B2 Pablic Works, Roads and Tanapact MP MP MP MP B3 Scale Development MP MP MP MP B4 Macrobic Mathematic And Traditional Affairs MP MP MP MP B5 Coperative Governance, Human Settlement and Traditional Affairs MC MC MP MP B4 Machtone Conservation MC MC MC MC MC B7 Externation Role Reservation MC MC MC MC B7 Externation Role Reservation MC MC MC MC B8 Externation Role Reservation MC MC MC MC B9 Heider Reservation MC MC MC MC B1 Externation Role Reservation MC MC MC MC B2 Provincial Resistance MC MC MC MC MC B2 Provin	76	Education	MP				
74Huna SetfementsMPMPMPMM </td <td>77</td> <td>Finance</td> <td>MP</td> <td></td> <td></td> <td></td> <td></td>	77	Finance	MP				
80Office of the PremierIMP<	78	Health	MP				
81Povindi legistrueMPImage <td>79</td> <td>Human Settlements</td> <td>MP</td> <td></td> <td></td> <td></td> <td></td>	79	Human Settlements	MP				
82Public Works, Roods and TransportMP<	80	Office of the Premier	MP				
83Social DevelopmentMPMPMPMPMMM	81	Provincial Legislature	MP				
84Agriculture and Land ReformNCIM<	82	Public Works, Roads and Transport	MP				
85Coperative Governance, Human Settlement and Traditional AffairsINCIMC	83	Social Development	MP				
86Economic Development and TourismINC <t< td=""><td>84</td><td>Agriculture and Land Reform</td><td>NC</td><td></td><td></td><td></td><td></td></t<>	84	Agriculture and Land Reform	NC				
87EductionINCICICIC88Environmental Affairs and Nature ConservationNCNCICICIC89HealthNCNCICICICIC90Office of the PremierNCNCICICICIC91Provincial LegislatureNCNCICICICICIC92Provincial TressuryNCNCIC <td>85</td> <td>Cooperative Governance, Human Settlement and Traditional Affairs</td> <td>NC</td> <td></td> <td></td> <td></td> <td></td>	85	Cooperative Governance, Human Settlement and Traditional Affairs	NC				
88Environmental Affrits and Nature ConservationINC<	86	Economic Development and Tourism	NC				
89HedhNCIMIMIM90Office of the PremierNCIMIMIM91Provincial LegislotureNCIMIMIMIM92Provincial TeasuryNCIMIMIMIM93Roads and Public WorksNCIMIMIMIM94Social DevelopmentNCIMIMIMIM95Sport, Arts and CultureNCIMIMIMIM96Tonsport, Safety and LiaisonNKIMIMIMIM97Economic Development and TourismNWIMIMIMIM98Office of the PremierNWIMIMIMIMIM99Public SafetyImImImImImImImImIm100AgricutureNWCIMIm <td>87</td> <td>Education</td> <td>NC</td> <td></td> <td></td> <td></td> <td></td>	87	Education	NC				
90Office of the PremierNCIIII91Provincial LegislatureNCNCIII <td>88</td> <td>Environmental Affairs and Nature Conservation</td> <td>NC</td> <td></td> <td></td> <td></td> <td></td>	88	Environmental Affairs and Nature Conservation	NC				
91Provincial LegislatureNCImage: Section of the secti	89	Health	NC				
92Provincial TreasuryINC <th< td=""><td>90</td><td>Office of the Premier</td><td>NC</td><td></td><td></td><td></td><td></td></th<>	90	Office of the Premier	NC				
93Rods and Public WorksNCImage: Section of the sectio	91	Provincial Legislature	NC				
94Social DevelopmentNCImage: NCImage: NCI	92	Provincial Treasury	NC				
95Sport, Arts and CultureNCImage: Constraint of the second of the secon	93	Roads and Public Works	NC				
96Tansport, Safety and LiaisonNCImage: Complex Comp	94	Social Development	NC				
97Economic Development and TourismNWImage: NWImage: NWImage	95	Sport, Arts and Culture	NC				
98Office of the PremierNWImage: Marcel StateImage: Marcel Stat	96	Transport, Safety and Liaison	NC				
99Public SafetyNWImage: NWImage:	97	Economic Development and Tourism	NW				
100AgricultureWCImage: Marcel Stream101Community SafetyWCImage: Marcel StreamImage: Marcel Stream102Cultural Affairs and SportWCImage: Marcel StreamImage: Marcel Stream103Economic Development and TourismWCImage: Marcel StreamImage: Marcel Stream104EducationWCImage: Marcel StreamImage: Marcel Stream	98	Office of the Premier	NW				
100AgricultureWCImage: Constraint of the second se	99	Public Safety	NW				
102Cultural Affairs and SportWCWCImage: Color of the state103Economic Development and TourismWCImage: Color of the stateImage: Color of the state104EducationWCImage: Color of the stateImage: Color of the state	100		WC				
102Cultural Affairs and SportWCWCImage: Color of the state103Economic Development and TourismWCImage: Color of the stateImage: Color of the state104EducationWCImage: Color of the stateImage: Color of the state	101	Community Safety	WC				
103 Economic Development and Tourism WC MC MC 104 Education WC MC MC <td>102</td> <td></td> <td>WC</td> <td></td> <td></td> <td></td> <td></td>	102		WC				
104 Education WC Image: Control of the second s	103		WC				
105 Environmental Affairs and Development Planning	104	Education	WC				
	105	Environmental Affairs and Development Planning	WC				



					areas	
A Number	ditee	Province	IT governance	Security management	User access control	Information technology service continuity
106 Health		WC				
107 Local Government and Housing		WC				
108 Provincial Parliament		WC				
109 Provincial Premier		WC				
110 Provincial Treasury		WC				
111 Social Development		WC				
112 Transport and Public Works		WC				
Public entities						
1 Accelerated Shared Growth Initiative of South Africa		EC				
2 Eastern Cape Appropriate Technology Unit		EC				
3 Eastern Cape Development Corporation		EC				
4 Eastern Cape Gambling and Betting Board		EC				
5 Eastern Cape Liquor Board		EC				
6 Eastern Cape Parks Board		EC				
7 Eastern Cape Provincial Arts and Culture Council		EC				
8 Eastern Cape Rural Finance Corporation (Uvimba)		EC				
9 Eastern Cape Socio-Economic Consultative Council		EC				
10 Eastern Cape Tourism Board		EC				
11 Eastern Cape Youth Commission		EC				
12 Mayibuye Transport Corporation		EC				
13 Free State Gambling and Racing Board		FS				
14 Free State Liquor Authority		FS				
15 Free State Tourism Authority		FS				
16 Phakisa Major Sport Events and Development Corporation	1	FS				
17 Cost Recovery Trading Entity		GP				
18 Cradle of Humankind Trading Entity		GP				
19 Emoyeni Conference Trading Entity		GP				
20 Gauteng Film Commission		GP				
21 Gauteng Housing Fund		GP				
22 Gauteng Tourism Authority		GP				
23 g-FleeT Management		GP				
24 Greater Newtown Development Company		GP				
25 Impophoma Infrastructure Support Entity		GP				
26 Kopanong Precinct		GP				
27 KwaZulu-Natal Nature Conservation Board		KZN				
28 KwaZulu-Natal Tourism Authority		KZN				



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					Focus	areas	
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Numbe	Auditee	Provinc	IT governan	Security manag	User access co	Information technolo continuity
29	Gateway Airport Authority Limited	LP				
30	Limpopo Gambling Board	LP				
31	Roads Agency Limpopo (Pty) Ltd	LP				
32	Cape Medical Depot	WC				
33	Government Motor Transport	WC				
34	The Heritage Western Cape	WC				
35	Western Cape Cultural Commission	WC				
36	Western Cape Language Committee	WC				
37	Western Cape Liquor Board	WC				
38	Western Cape Nature Conservation Board	WC				



			M	aintained/	improved	previous g	jood practi	ices		lı	nproveme	nts require	d	
Number	Auditee	Province	for fii managei	onment nancial ment and delivery	ucture and skills	plans	acancies	cess control ncies	for fin manager		ucture and skills	plans	acancies	cess control ncies
Nu		Pro	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filing of vacancies	IT systems access control deficiencies	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies
Audits	conducted by the AGSA													
Depar	tments													
1	Agriculture	EC												
2	Economic Development and Environmental Affairs	EC												
3	Education	EC												
4	Health	EC												
5	Housing	EC												
6	Local Government and Traditional Affairs	EC												
7	Office of the Premier	EC												
8	Provincial Legislature	EC												
9	Provincial Treasury	EC												
10	Public Works	EC												
11	Roads and Transport	EC												
12	Safety and Liaison	EC												
13	Social Development	EC												
14	Sport, Arts, Culture and Recreation	EC				1								
15	Agriculture	FS												
16	Department of Cooperative Governance and Traditional Affairs	FS												
17	Economic Development, Tourism and Environmental Affairs	FS												
18	Education	FS												
19	Free State Legislature	FS												
20	Free State Provincial Treasury	FS												
21	Health	FS												
22	Human Settlements	FS												
23	Police, Roads and Transport	FS												
24	Premier	FS												
25	Public Works and Rural Development	FS												
26	Social Development	FS												
27	Sport, Arts Culture and Recreation	FS												
28	Agriculture and Rural Development	GP												
29	Community Safety	GP												
30	Economic Development	GP												
31	Education	GP												



			Ma	ıintained/i	improved	previous a	ood practi	ces		Ir	nproveme	nts require	d	
Number	Auditee	Province	Enviro for fir manager	nment iancial nent and delivery	-				Enviro for fir manager service	nment	-			ess control cies
Nur	Addited	Pro	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filing of vacancies	IT systems access control deficiencies
32	Gauteng Provincial Treasury	GP												
33	Gauteng Shared Service Centre	GP												
34	Health	GP												
35	Housing	GP												
36	Infrastructure Development	GP												
37	Local Government	GP												
38	Office of the Premier	GP												
39	Provincial Legislature	GP												
40	Roads and Transport	GP												
41	Social Development	GP												
42	Sports, Arts, Culture and Recreation	GP												
43	Agriculture, Environmental Affairs and Rural Development	KZN												
44	Arts and Culture	KZN												
45	Community Safety and Liaison	KZN												
46	Cooperative Governance and Traditional Affairs	KZN												
47	Economic Development and Tourism	KZN												
48	Education	KZN												
49	Health	KZN												
50	Human Settlements	KZN												
51	KZN Provincial Legislature	KZN												
52	KZN Provincial Treasury	KZN												
53	Office of the Premier	KZN												
54	Public Works	KZN												
55	Social Development	KZN												
56	Sport and Recreation	KZN												
57	The Royal Household	KZN												
58	Transport	KZN												
59	Agriculture	LP												
60	Economic Development, Environment and Tourism	LP												
61	Education	LP												
62	Health	LP												
63	Local Government and Housing	LP												
64	Office of the Premier	LP												



			Ma	aintained/i	improved	previous g	ood practi	ces		Ir	nproveme	nts require	d	
Number	Auditee	Province	Enviro for fin manager						for fir manager	nment nancial nent and delivery	1			ess control cies
Nu		Pro	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies
65	Provincial Legislature	LP												
66	Provincial Treasury	LP												
67	Public Works	LP												
68	Roads and Transport	LP												
69	Safety, Security and Liaison	LP												
70	Social Development	LP												
71	Sport, Arts and Culture	LP												
72	Agriculture, Rural Development and Land Administration	MP												
73	Community Safety, Security and Liaison	MP												
74	Cooperative Governance and Traditional Affairs	MP				1								
75	Culture, Sports and Recreation	MP]								
76	Education	MP												
77	Finance	MP												
78	Health	MP												
79	Human Settlements	MP												
80	Public Works, Roads and Transport	MP												
81	Social Development	MP												
82	Economic Development, Environment and Tourism	MP												
83	Office of the Premier	MP												
84	Provincial Legislature	MP												
85	Agriculture and Land Reform	NC												
86	Cooperative Governance, Human Settlement and Traditional Affairs	NC												
87	Economic Development and Tourism	NC												
88	Education	NC												
89	Environmental Affairs and Nature Conservation	NC												
90	Health	NC												
91	Office of the Premier	NC												
92	Provincial Legislature	NC												
93	Provincial Treasury	NC				1								
94	Roads and Public Works	NC												
95	Social Development	NC												
96	Sport, Arts and Culture	NC												



			Ma	aintained/i	improved	previous o	ood practi	ices		h	nproveme	nts require	ed	
Number	Auditee	Province	Environment for financial management and service delivery		-			access control iencies	Enviro for fir manager service	nment Iancial nent and				ss control ies
Nun	AUIIIee	Prov	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies
97	Transport, Safety and Liaison	NC												
98	Agriculture, Conservation, Environment and Rural Development	NW						Not performed						Not performed
99	Department of Human Settlements	NW						Not performed						Not performed
100	Department of Local Government and Traditional Affairs	NW						Not performed						Not performed
101	Department of Public Safety	NW						Not performed						Not performed
102	Economic Development and Tourism	NW						Not performed						Not performed
103	Education	NW						Not performed						Not performed
104	Health	NW						Not performed						Not performed
105	Office of the Premier	NW						Not performed						Not performed
106	Provincial Legislature	NW						Not performed						Not performed
107	Provincial Treasury	NW						Not performed						Not performed
108	Public Works, Roads & Transport	NW						Not performed						Not performed
109	Social Development	NW						Not performed						Not performed
110	Sport, Arts and Culture	NW						Not performed						Not performed
111	Agriculture	WC												
112	Community Safety	WC												
113	Cultural Affairs and Sport	WC												
114	Economic Development and Tourism	WC												
115	Education	WC												
116	Environmental Affairs and Development Planning	WC												
117	Health	WC												
118	Local Government and Housing	WC												
119	Provincial Parliament	WC												
120	Provincial Premier	WC												
121	Provincial Treasury	WC												
122	Social Development	WC												
123	Transport and Public Works	WC												

			Ma	intained/i	improved	previous a	ood practi	res		Ir	nproveme	nts require	d	
Number	Auditee	Province	Enviro for fir manager	nment nancial nent and delivery					for fir	nment Iancial nent and	-			ess control cies
Nun	Audiree	Prov	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies
Public	entities													
1	Accelerated Shared Growth Initiative of South Africa	EC												
2	Eastern Cape Appropriate Technology Unit	EC												
3	Eastern Cape Development Corporation	EC												
4	Eastern Cape Gambling and Betting Board	EC												
5	Eastern Cape Liquor Board	EC												
6	Eastern Cape Parks Board	EC												
7	Eastern Cape Provincial Arts and Culture Council	EC												
8	Eastern Cape Rural Finance Corporation (Uvimba)	EC												
9	Eastern Cape Socio-Economic Consultative Council	EC												
10	Eastern Cape Tourism Board	EC												
11	Eastern Cape Youth Commission	EC												
12	Mayibuye Transport Corporation	EC												
13	Central Medical Trading Account	FS												
14	Free State Fleet Management Trading Entity	FS												
15	Free State Gambling and Racing Board	FS												
16	Free State Housing Fund	FS												
17	Free State Investment Promotion Agency	FS												
18	Free State Liquor Authority	FS												
19	Free State Tourism Authority	FS												
20	Free State Youth Commission	FS						1						
21	James Robertson Bursary Fund	FS												
22	Nature Conservation Trust Fund	FS												
23	Phakisa Major Sport Events and Development Corporation	FS												
24	Private Patients Fund Trust	FS												
25	Recreation Fund Trust	FS												
26	Thomas Robertson Bursary Fund	FS												
27	AIDC Development Centre	GP												
28	Blue Catalyst Investment Company (Pty) Ltd	GP												
29	Blue IQ Investment Holdings (Pty) Ltd	GP												



			M	aintained/i	improved	previous g	ood practi	ces		Ir	nproveme	nts require	d	
Number	Auditee	Province	Envira for fir manager	onment nancial ment and delivery					Enviro for fir manager service	nment ancial nent and	ructure and skills plans			ess control cies
Nur		Pro	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies
30	Constitutional Hill Development Company	GP												
31	Cost Recovery Trading Entity	GP												
32	Cradle of Humankind Trading Entity	GP												
33	Dinokeng World Heritage Trading Entity	GP												
34	Emoyeni Conference Trading Entity	GP												
35	Gauteng Economic Development Agency	GP												
36	Gauteng Enterprise Propeller	GP												
37	Gauteng Film Commission	GP												
38	Gauteng Fund Project Office	GP												
39	Gauteng Gambling Board	GP												
40	Gauteng Housing Fund	GP												
41	Gauteng Medical Supplies Depot	GP												
42	Gauteng Motorsport Company (Pty) Ltd	GP												
43	Gauteng Partnership Fund	GP												
44	Gauteng Tourism Authority	GP												
45	Gautrain Management Agency	GP												
46	g-FleeT Management	GP												
47	Greater Newtown Development Company	GP												
48	Impophoma Infrastructure Support Entity	GP												
49	Kopanong Precinct	GP												
50	Supplier Park Development Co	GP												
51	The Innovation Hub	GP												
52	Urban Transport Fund	GP												
53	Amafa aKwaZulu-Natali	KZN												
54	Dube TradePort	KZN												
55	Ithala Development Finance Corporation Limited	KZN												
56	Ithala Limited	KZN												
57	KwaZulu-Natal Agricultural Development Trust	KZN												
58	KwaZulu-Natal Gambling Board	KZN												
59	KwaZulu-Natal Growth Fund Managers (Pty) Ltd	KZN												
60	KwaZulu-Natal Nature Conservation Board	KZN												
61	KwaZulu-Natal Planning and Development Commission	KZN												



			Ma	aintained/i	improved	previous g	ood practi	ices		Ir	nproveme	nts require	ed	
Number	Auditee	Province	Enviro for fin manager	nment					Enviro for fir manager service	nment iancial nent and				ess control cies
Nur		Pro	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies
62	KwaZulu-Natal Sharks Board	KZN												
63	KwaZulu-Natal Tourism Authority	KZN]						
64	KZN Housing Fund	KZN						1						
65	KZN Provincial Pharmaceutical Supply Depot	KZN]						
66	KZN Represented Political Parties' Fund	KZN						1						
67	Mjindi Farming (Pty) Ltd	KZN						1						
68	Trade and Investment KwaZulu-Natal	KZN]						
69	Traditional Levies and Trust Account	KZN						1						
70	uMsekeli Municipal Support Services	KZN						1						
71	Gateway Airport Authority Limited	LP												
72	Limpopo Gambling Board	LP												
73	Roads Agency Limpopo (Pty) Ltd	LP												
74	Urban Transport Fund	LP												
75	Mpumalanga Agricultural Development Corporation	MP												
76	Mpumalanga Economic Growth Agency	MP												
77	Mpumalanga Gambling Board	MP												
78	Mpumalanga Housing Finance Company	MP												
79	Mpumalanga Regional Training Trust	MP												
80	Mpumalanga Tourism and Parks Agency	MP												
81	McGregor Museum	NC												
82	Northern Cape Premier Education Trust Fund	NC												
83	Northern Cape Tourism Authority	NC												
84	Roads Capital Account	NC												
85	Atteridgeville Bus Services (Pty) Ltd	NW						Not performed						Not performed
86	Invest North West	NW						Not performed						Not performed
87	Kgama Wildlife Operations (Pty) Ltd	NW						Not performed						Not performed
88	Mafikeng Industrial Development Zone (Pty) Ltd	NW						Not performed						Not performed
89	North West Development Corporation (Pty) Ltd	NW						Not performed						Not performed
90	North West Directorate of Entrepreneurial Development in Natural Resources	NW						Not performed						Not performed



			Ma	iintained/i	improved	previous a	ood practi	ices		lı	nproveme	nts require	ed	
Number	Auditee	Province	Enviro for fir manager	nment ancial nent and delivery	-				Enviro for fin manager service	nment ancial nent and				ess control cies
Nun	Avuiet	Prov	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies
91	North West Gambling Board	NW						Not performed						Not performed
92	North West Parks and Tourism Board	NW						Not performed						Not performed
93	North West Provincial Arts and Cultural Council	NW						Not performed						Not performed
94	North West Provincial Council on Aids	NW						Not performed						Not performed
95	North West Star (Pty) Ltd	NW						Not performed						Not performed
96	North West Transport Investments (Pty) Ltd	NW						Not performed						Not performed
97	Cape Medical Depot	WC												
98	Destination Marketing Organisation (TA Cape Town Routes Unlimited)	WC	1	1										
99	Government Motor Transport	WC												
100	The Heritage Western Cape	WC]	1										
101	Western Cape Cultural Commission	WC												
102	Western Cape Gambling and Racing Board	WC												
103	Western Cape Housing Development Fund	WC												
104	Western Cape Investment Trade and Promotion Agency	WC												
105	Western Cape Language Committee	WC												
106	Western Cape Liquor Board	WC												
107	Western Cape Nature Conservation Board	WC												
108	Western Cape Provincial Development Council	WC												
	not conducted by the AGSA													
Schedu	le 3 and other entities													
1	East London Industrial Development Zone Corporation	EC												
2	Genesis Fitness (Pty) Ltd	GP												
3	Banzi Pan Devco (Pty) Ltd	KZN												
4	Cowslip Investments (Pty) Ltd	KZN												
5	Durban Wharfside Trust	KZN												
6	Mabibi Development Company (Pty) Ltd	KZN												
7	Moses Kotana Institute	KZN												
8	Nongoma Plaza Ltd	KZN												



			Ma	aintained/i	improved	previous g	ood practi	ices		In	nproveme	nts require	d	
Number	Auditee	Province	for fir manager	nment nancial nent and delivery	ture and skills:	ans	cancies	iss control ies	for fir manager	nment nancial nent and delivery	ture and skills:	ans	cancies	ss control ies
Nun	Auunee	Prov	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies	Financial statements	Predetermined objectives	Organisational structure and skills	Action plans	Filling of vacancies	IT systems access control deficiencies
9	Richards Bay Industrial Development Zone (Pty) Ltd	KZN												
10	Rocktail Bay Devco (Pty) Ltd	KZN												
11	Sibaya Conservation Projects (Pty) Ltd	KZN												
12	Sundumbili Plaza Ltd	KZN												
13	Ubiciko Twines and Fabrics (Pty) Ltd	KZN												
14	Limpopo Agribusiness Development Corporation (LADC)	LP												
15	Limpopo Development Corporation (LimDev)	LP												
16	Trade and Investment Limpopo (TIL)	LP												
17	Mmabana Arts, Culture and Sport Foundation	NW]								
18	Cassidra (Pty) Ltd	WC												



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Multiple					Ma	intained /	improved	previous	Maintained $/$ improved previous good practices	s			=	provemen	Improvements required	-9		
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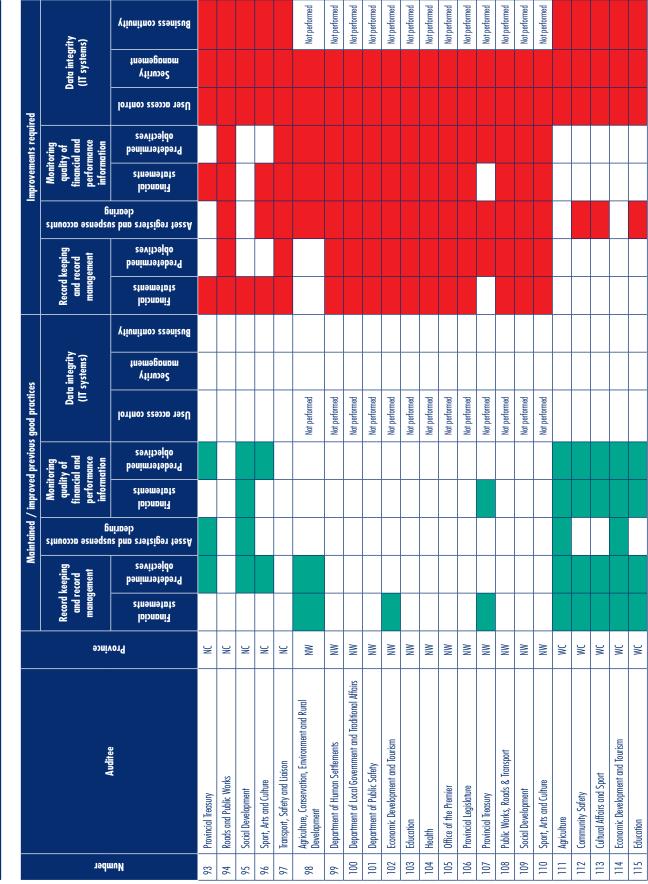


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58	Transport	KZN																
59	Agriculture	IJ																
09	Economic Development, Environment and Tourism	ď																
61	Education	ď																
62	Health	IJ																
63	Local Government and Housing	ď																
64	Office of the Premier	IJ																
65	Provincial Legislature	ď																
99	Provincial Treasury	ſЪ																
67	Public Works	IJ																
68	Roads and Transport	ſЪ																
69	Safety, Security and Liaison	ď																

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Provincial Legislature Agriculture and Land Reform Agriculture and Land Reform Cooperative Governance, Human Settlement and Traditional Affairs Economic Development and Tourism Education Environmental Affairs and Nature Conservation Health Office of the Premier Provincial Legislature	83	Office of the Premier	MP																
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Economic Development and Tourism Education Environmental Affairs and Nature Conservation Health Office of the Premier Provincial Legislature	86	Cooperative Governance, Human Settlement and Traditional Affairs	NC																
Education Environmental Affairs and Mature Conservation Health Office of the Premier Provincial Legislature	87	Economic Development and Tourism	NC																
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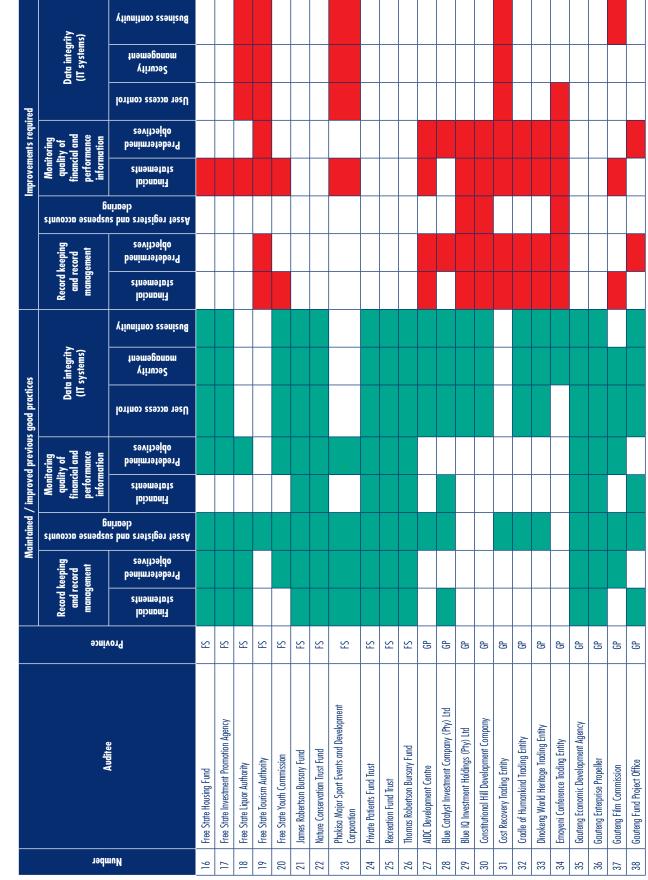






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ANNEXURE 4: Listing of drivers to im		Androo		Environmental Affairs and Development Planning	Health	Local Government and Housing	Provincial Parliament	Provincial Premier	Provincial Treasury	Social Development	Transport and Public Works	Public entities	Accelerated Shared Growth Initiative of South Africa	Eastern Cape Appropriate Technology Unit	Eastern Cape Development Corporation	Eastern Cape Gambling and Betting Board	Eastern Cape Liquor Board	Eastern Cape Parks Board	Eastern Cape Provincial Arts and Culture Council	Eastern Cape Rural Finance Corporation (Uvimba)	Eastern Cape Socio-Economic Consultative Council	Eastern Cape Tourism Board	Eastern Cape Youth Commission	Mayibuye Transport Corporation	Central Medical Trading Account	Free State Fleet Management Trading Entity	
A		nber	IUN	116	117	118	119	120	121	122	123	Publi	-	2	3	4	5	9	7	8	6	10	Ξ	12	13	14	

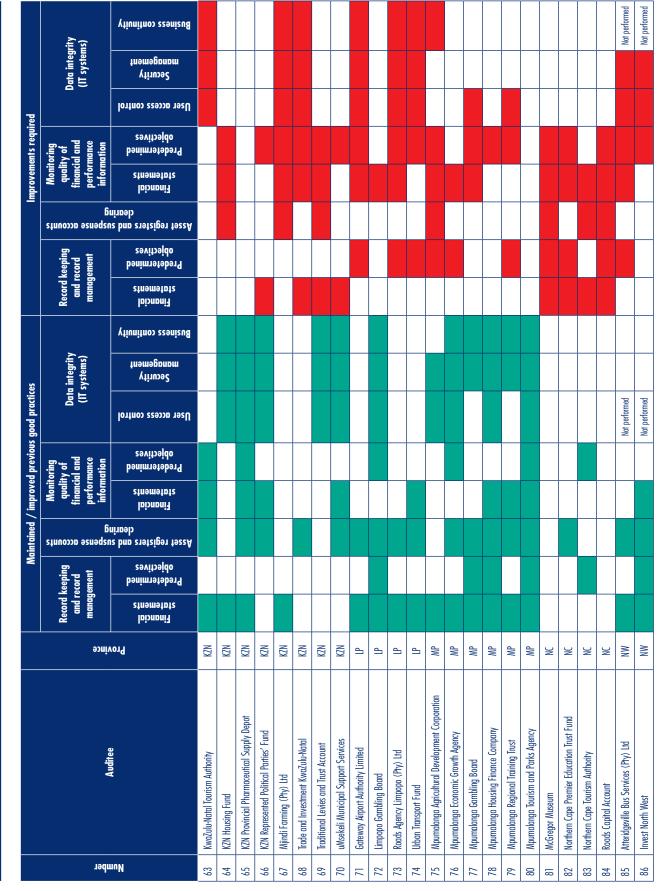
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ANNEXURE 4: Listing of drivers to improve audit outcomes – financial and performance management

				Main	tained / i	improved	previous g	Maintained / improved previous good practices	S				-	nproveme	Improvements required	ed		
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Gauteng Housing Fund		Ъ																
Gauteng Medical Supplies Depot	ies Depot	Ъ																
Gauteng Motorsport Company (Pty) Ltd	mpany (Pty) Ltd	GP																
Gauteng Partnership Fund	pu	GP																
Gauteng Tourism Authority	rity	GP																
Gautrain Management Agency	Agency	GP																
g-FleeT Management		GP																
Greater Newtown Development Company	lopment Company	GP																
Impophoma Infrastructure Support Entity	ure Support Entity	GP																
Kopanong Precinct		GP																
Supplier Park Development Co	nent Co	GP																
The Innovation Hub		GP																
Urban Transport Fund		сЪ																
Amafa aKwaZulu-Natali		KZN																
Dube TradePort		KZN																
la Development Fin	Ithala Development Finance Corporation Limited	KZN																
Ithala Limited		KZN																
ıZulu-Natal Agricultu	KwaZulu-Natal Agricultural Development Trust	KZN																
KwaZulu-Natal Gambling Board	g Board	KZN																
1Zulu-Natal Growth I	KwaZulu-Natal Growth Fund Managers (Pty) Ltd	KZN																
KwaZulu-Natal Nature Conservation Board	Conservation Board	KZN																
zZulu-Natal Planning	KwaZulu-Natal Planning and Development Commission	KZN																
KwaZulu-Natal Sharks Board	loard	K7N																





ANNEXURE 4: Listing of drivers to improve audit outcomes – financial and performance management

2009-10 PFMA audit outcomes - Provincial consolidated

				Mai	ntained /	improved	previous	Maintained / improved previous good practices	S				-	nproveme	Improvements required	þ		
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87	Kgama Wildlife Operations (Pty) Ltd	MN						Not performed										Not performed
88	Mafikeng Industrial Development Zone (Pty) Ltd	NN						Not performed										Not performed
89	North West Development Corporation (Pty) Ltd	NN						Not performed										Not performed
06	North West Directorate of Entrepreneurial Development in Natural Resources	MN						Not performed										Not performed
91	North West Gambling Board	NN						Not performed										Not performed
92	North West Parks and Tourism Board	NN						Not performed										Not performed
93	North West Provincial Arts and Cultural Council	NW						Not performed										Not performed
94	North West Provincial Council on Aids	NW						Not performed										Not performed
95	North West Star (Pty) Ltd	NW						Not performed										Not performed
96	North West Transport Investments (Pty) Ltd	MN						Not performed										Not performed
67	Cape Medical Depot	MC																
98	Destination Marketing Organisation (TA Cape Town Routes Unlimited)	MC																
66	Government Motor Transport	MC																
100	The Heritage Western Cape	WC																
101	Western Cape Cultural Commission	MC																
102	Western Cape Gambling and Racing Board	WC																
103	Western Cape Housing Development Fund	MC																
104	Western Cape Investment Trade and Promotion Agency	MC																
105	Western Cape Language Committee	MC																
106	Western Cape Liquor Board	MC																
107	Western Cape Nature Conservation Board	MC																
108	Western Cape Provincial Development Council	WC																



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				Mai	ntained /	improved	previous	Maintained / improved previous good practices	ces					nproveme	Improvements required	-9		
nber	Andros	e>niv	Record keeping and record management		ıa nebeuze acconuțe	Monitoring quality of financial and performance information	rring y of land ance rtion	ā E	Data integrity (IT systems)		Record keeping and record management	ceeping scord ement	ið nabeuze acconuts	Monitoring quality of financial and performance information	rring y of and ance ation	ē =	Data integrity (IT systems)	;) t
NUN			Financial stnəmətatz	Predetermined objectives	ıs bna zıstzigər təzzA niraələ	Financial statements	Predetermined objectives	User access control	Security Security	Ytiunitnos zzenizuð	Financial statements	Predetermined sevitves	ız bna zıstzigər təzzA niraslə	Financial statements	Predetermined objectives	User access control	management Security	Ytiunitnos szenizu8
Audit	Audits not conducted by the AGSA																	
Sched	Schedule 3 and other entities																	
_	East London Industrial Development Zone Corporation	EC																
2	Genesis Fitness (Pty) Ltd	GP																
3	Banzi Pan Devco (Phy) Ltd	KZN																
4	Cowslip Investments (Pty) Ltd	KZN																
5	Durban Wharfside Trust	KZN																
6	Mabibi Development Company (Pty) Ltd	KZN																
7	Moses Kotana Institute	KZN																
8	Nongoma Plaza Ltd	KZN																
6	Richards Bay Industrial Development Zone (Pty) Ltd	KZN																
10	Rocktail Bay Devco (Pty) Ltd	KZN																
Ξ	Sibaya Conservation Projects (Pty) Ltd	KZN																
12	Sundumbili Plaza Ltd	KZN																
13	Ubiciko Twines and Fabrics (Pty) Ltd	KZN																
14	Limpopo Agribusiness Development Corporation (LADC)	LP																
15	Limpopo Development Corporation (LimDev)	4																
16	Trade and Investment Limpopo (TIL)	ſЪ																
17	Mmabana Arts, Culture and Sport Foundation	NW																
18	Cassidra (Pty) Ltd	WC																

			Maintaine	ed/improved p	previous goo	d practices		Improvemer	1t required	
Number	Auditee	Province	audit a	phi internal Predetermined ittees objectives	Risk management	governance framework	Financial andit ar comm statements		Risk management	IT governance framework
			Fir	Prede obj		IT go	Etal	Prede		IT go
Audit	s conducted by the AGSA									
	rtments									
1	Agriculture	EC								
2	Economic Development and Environmental Affairs	EC								
3	Education	EC								
4	Health	EC					_			
5	Housing	EC								
6	Local Government and Traditional Affairs	EC								
7	Office of the Premier	EC								
8	Provincial Legislature	EC								
9	Provincial Treasury	EC								
10	Public Works	EC								
11	Roads and Transport	EC								
12	Safety and Liaison	EC								
13	Social Development	EC								
14	Sport, Arts, Culture and Recreation	EC								
15	Agriculture	FS					_			
16	Department of Cooperative Governance and Traditional Affairs	FS								
17	Economic Development, Tourism and Environmental Affairs	FS								
18	Education	FS								
19	Free State Legislature	FS								
20	Free State Provincial Treasury	FS								
21	Health	FS								
22	Human Settlements	FS								
23	Police, Roads and Transport	FS								
24	Premier	FS								
25	Public Works and Rural Development	FS								
26	Social Development	FS								
27	Sport, Arts Culture and Recreation	FS								
28	Agriculture and Rural Development	GP								
29	Community Safety	GP								
30	Economic Development	GP								
31	Education	GP								
32	Gauteng Provincial Treasury	GP								
33	Gauteng Shared Service Centre	GP								



			Maintaine	d/improved	previous good	practices		Improvemen	ıt required	
Number	Auditee	Province		by internal nd audit			Monitoring audit ar comm	by internal 1d audit		framework
Z		•	Financial statements	Predetermined objectives	Risk management	IT governance framework	Financial statements	Predetermined objectives	Risk management	IT governance framework
34	Health	GP								
35	Housing	GP								
36	Infrastructure Development	GP								
37	Local Government	GP								
38	Office of the Premier	GP								
39	Provincial Legislature	GP								
40	Roads and Transport	GP								
41	Social Development	GP								
42	Sports, Arts, Culture and Recreation	GP								
43	Agriculture, Environmental Affairs and Rural Development	KZN								
44	Arts and Culture	KZN								
45	Community Safety and Liaison	KZN								
46	Cooperative Governance and Traditional Affairs	KZN								
47	Economic Development and Tourism	KZN								
48	Education	KZN								
49	Health	KZN								
50	Human Settlements	KZN								
51	KZN Provincial Legislature	KZN								
52	KZN Provincial Treasury	KZN								
53	Office of the Premier	KZN								
54	Public Works	KZN								
55	Social Development	KZN								
56	Sport and Recreation	KZN								
57	The Royal Household	KZN								
58	Transport	KZN								
59	Agriculture	LP								
60	Economic Development, Environment and Tourism	LP								
61	Education	LP								
62	Health	LP								
63	Local Government and Housing	LP								
64	Office of the Premier	LP								
65	Provincial Legislature	LP								
66	Provincial Treasury	LP								
67	Public Works	LP								
68	Roads and Transport	LP								



			Maintaine	d/improved p	orevious goo	od practices		Improveme	nt required	
Number	Auditee	Province	audit aı	by internal nd audit ittees	ement	ramework	audit aı	by internal nd audit ittees	ement	ramework
Z		Ē	Financial statements	Predetermined objectives	Risk management	IT governance framework	Financial statements	Predetermined objectives	Risk management	IT governance framework
69	Safety, Security and Liaison	LP								
70	Social Development	LP								
71	Sport, Arts and Culture	LP								
72	Agriculture, Rural Development and Land Administration	MP								
73	Community Safety, Security and Liaison	MP								
74	Cooperative Governance and Traditional Affairs	MP								
75	Culture, Sports and Recreation	MP								
76	Education	MP								
77	Finance	MP								
78	Health	MP								
79	Human Settlements	MP								
80	Public Works, Roads and Transport	MP								
81	Social Development	MP								
82	Economic Development, Environment and Tourism	MP								
83	Office of the Premier	MP								
84	Provincial Legislature	MP								
85	Agriculture and Land Reform	NC								
86	Cooperative Governance, Human Settlement and Traditional Affairs	NC								
87	Economic Development and Tourism	NC								
88	Education	NC								
89	Environmental Affairs and Nature Conservation	NC								
90	Health	NC								
91	Office of the Premier	NC								
92	Provincial Legislature	NC								
93	Provincial Treasury	NC								
94	Roads and Public Works	NC								
95	Social Development	NC								
96	Sport, Arts and Culture	NC								
97	Transport, Safety and Liaison	NC								
98	Agriculture, Conservation, Environment and Rural Development	NW				Not performed				Not performed
99	Department of Human Settlements	NW				Not performed				Not performed
100	Department of Local Government and Traditional Affairs	NW				Not performed				Not performed
101	Department of Public Safety	NW				Not performed				Not performed
102	Economic Development and Tourism	NW				Not performed				Not performed



			Maintaine	d/improved	previous go	od practices		Improveme	nt required	
Number	Auditee	Province	audit a	by internal nd audit ittees	jement	framework	audit a	by internal nd audit ittees	jement	framework
2		•	Financial statements	Predetermined objectives	Risk management	IT governance framework	Financial statements	Predetermined objectives	Risk management	IT governance framework
103	Education	NW				Not performed				Not performed
104	Health	NW				Not performed				Not performed
105	Office of the Premier	NW				Not performed				Not performed
106	Provincial Legislature	NW				Not performed				Not performed
107	Provincial Treasury	NW				Not performed				Not performed
108	Public Works, Roads & Transport	NW				Not performed				Not performed
109	Social Development	NW				Not performed				Not performed
110	Sport, Arts and Culture	NW				Not performed				Not performed
111	Agriculture	WC								
112	Community Safety	WC								
113	Cultural Affairs and Sport	WC								
114	Economic Development and Tourism	WC								
115	Education	WC								
116	Environmental Affairs and Development Planning	WC								
117	Health	WC								
118	Local Government and Housing	WC								
119	Provincial Parliament	WC								
120	Provincial Premier	WC								
121	Provincial Treasury	WC								
122	Social Development	WC								
123	Transport and Public Works	WC								
Public	: entities									
1	Accelerated Shared Growth Initiative of South Africa	EC								
2	Eastern Cape Appropriate Technology Unit	EC								
3	Eastern Cape Development Corporation	EC								
4	Eastern Cape Gambling and Betting Board	EC								
5	Eastern Cape Liquor Board	EC								
6	Eastern Cape Parks Board	EC								
7	Eastern Cape Provincial Arts and Culture Council	EC								
8	Eastern Cape Rural Finance Corporation (Uvimba)	EC								
9	Eastern Cape Socio-Economic Consultative Council	EC								
10	Eastern Cape Tourism Board	EC								
11	Eastern Cape Youth Commission	EC								
12	Mayibuye Transport Corporation	EC								
13	Central Medical Trading Account	FS								



			Maintaine	d/improved	previous good	d practices		Improveme	nt required	
Number	Auditee	Province	Monitoring audit a comm		ement	ramework	Monitoring audit aı comm	by internal nd audit ittees	ement	ramework
Ž		Å	Financial statements	Predetermined objectives	Risk management	IT governance framework	Financial statements	Predetermined objectives	Risk management	IT governance framework
14	Free State Fleet Management Trading Entity	FS								
15	Free State Gambling and Racing Board	FS								
16	Free State Housing Fund	FS								
17	Free State Investment Promotion Agency	FS								
18	Free State Liquor Authority	FS								
19	Free State Tourism Authority	FS								
20	Free State Youth Commission	FS								
21	James Robertson Bursary Fund	FS								
22	Nature Conservation Trust Fund	FS								
23	Phakisa Major Sport Events and Development Corporation	FS								
24	Private Patients Fund Trust	FS								
25	Recreation Fund Trust	FS								
26	Thomas Robertson Bursary Fund	FS								
27	AIDC Development Centre	GP								
28	Blue Catalyst Investment Company (Pty) Ltd	GP								
29	Blue IQ Investment Holdings (Pty) Ltd	GP								
30	Constitutional Hill Development Company	GP								
31	Cost Recovery Trading Entity	GP								
32	Cradle of Humankind Trading Entity	GP								
33	Dinokeng World Heritage Trading Entity	GP								
34	Emoyeni Conference Trading Entity	GP								
35	Gauteng Economic Development Agency	GP								
36	Gauteng Enterprise Propeller	GP								
37	Gauteng Film Commission	GP								
38	Gauteng Fund Project Office	GP								
39	Gauteng Gambling Board	GP								
40	Gauteng Housing Fund	GP								
41	Gauteng Medical Supplies Depot	GP								
42	Gauteng Motorsport Company (Pty) Ltd	GP								
43	Gauteng Partnership Fund	GP								
44	Gauteng Tourism Authority	GP								
45	Gautrain Management Agency	GP								
46	g-FleeT Management	GP								
47	Greater Newtown Development Company	GP]				
48	Impophoma Infrastructure Support Entity	GP								



			Maintaine	d/improved	previous goo	od practices		Improveme	nt required	
Number	Auditee	Province	audit ar	by internal nd audit ittees	jement	framework	audit a	by internal nd audit ittees	jement	framework
Z		đ	Financial statements	Predetermined objectives	Risk management	IT governance framework	Financial statements	Predetermined objectives	Risk management	IT governance framework
49	Kopanong Precinct	GP								
50	Supplier Park Development Co	GP								
51	The Innovation Hub	GP								
52	Urban Transport Fund	GP								
53	Amafa aKwaZulu-Natali	KZN								
54	Dube TradePort	KZN								
55	Ithala Development Finance Corporation Limited	KZN								
56	Ithala Limited	KZN								
57	KwaZulu-Natal Agricultural Development Trust	KZN								
58	KwaZulu-Natal Gambling Board	KZN								
59	KwaZulu-Natal Growth Fund Managers (Pty) Ltd	KZN								
60	KwaZulu-Natal Nature Conservation Board	KZN								
61	KwaZulu-Natal Planning and Development Commission	KZN								
62	KwaZulu-Natal Sharks Board	KZN								
63	KwaZulu-Natal Tourism Authority	KZN								
64	KZN Housing Fund	KZN								
65	KZN Provincial Pharmaceutical Supply Depot	KZN								
66	KZN Represented Political Parties' Fund	KZN								
67	Mjindi Farming (Pty) Ltd	KZN								
68	Trade and Investment KwaZulu-Natal	KZN								
69	Traditional Levies and Trust Account	KZN								
70	uMsekeli Municipal Support Services	KZN								
71	Gateway Airport Authority Limited	LP								
72	Limpopo Gambling Board	LP								
73	Roads Agency Limpopo (Pty) Ltd	LP								
74	Urban Transport Fund	LP								
75	Mpumalanga Agricultural Development Corporation	MP								
76	Mpumalanga Economic Growth Agency	MP								
77	Mpumalanga Gambling Board	MP								
78	Mpumalanga Housing Finance Company	MP								
79	Mpumalanga Regional Training Trust	MP								
80	Mpumalanga Tourism and Parks Agency	MP								
81	McGregor Museum	NC				Not performed				Not performed
82	Northern Cape Premier Education Trust Fund	NC				Not performed				Not performed
83	Northern Cape Tourism Authority	NC				Not performed				Not performed



			Maintaine	ed/improved p	previous go	od practices		Improveme	nt required	
Number	Auditee	Province	audit a	by internal nd audit iittees	ement	ramework	audit ai	by internal nd audit ittees	ement	ramework
Z		Ē	Financial statements	Predetermined objectives	Risk management	IT governance framework	Financial statements	Predetermined objectives	Risk management	IT governance framework
84	Roads Capital Account	NC				Not performed				Not performed
85	Atteridgeville Bus Services (Pty) Ltd	NW				Not performed				Not performed
86	Invest North West	NW				Not performed				Not performed
87	Kgama Wildlife Operations (Pty) Ltd	NW				Not performed				Not performed
88	Mafikeng Industrial Development Zone (Pty) Ltd	NW				Not performed				Not performed
89	North West Development Corporation (Pty) Ltd	NW				Not performed				Not performed
90	North West Directorate of Entrepreneurial Development in Natural Resources	NW				Not performed				Not performed
91	North West Gambling Board	NW				Not performed				Not performed
92	North West Parks and Tourism Board	NW				Not performed				Not performed
93	North West Provincial Arts and Cultural Council	NW				Not performed				Not performed
94	North West Provincial Council on Aids	NW				Not performed				Not performed
95	North West Star (Pty) Ltd	NW				Not performed				Not performed
96	North West Transport Investments (Pty) Ltd	NW				Not performed				Not performed
97	Cape Medical Depot	WC								
98	Destination Marketing Organisation (TA Cape Town Routes Unlimited)	WC								
99	Government Motor Transport	WC								
100	The Heritage Western Cape	WC								
101	Western Cape Cultural Commission	WC								
102	Western Cape Gambling and Racing Board	WC								
103	Western Cape Housing Development Fund	WC								
104	Western Cape Investment Trade and Promotion Agency	WC								
105	Western Cape Language Committee	WC								
106	Western Cape Liquor Board	WC								
107	Western Cape Nature Conservation Board	WC								
108	Western Cape Provincial Development Council	WC								
Audit	s not conducted by the AGSA									
Schee	lule 3 and other entities	1				-				
1	East London Industrial Development Zone Corporation	EC								
2	Genesis Fitness (Pty) Ltd	GP								
3	Banzi Pan Devco (Pty) Ltd	KZN								
4	Cowslip Investments (Pty) Ltd	KZN								
5	Durban Wharfside Trust	KZN								
6	Mabibi Development Company (Pty) Ltd	KZN								
7	Moses Kotana Institute	KZN								



			Maintaine	d/improved p	revious good	d practices		Improveme	nt required	
Number	Auditee	Province		by internal nd audit ittees	ment	amework	audit a	by internal nd audit ittees	ment	amework
Ñ		E E	Financial statements	Predetermined objectives	Risk management	IT governance framework	Financial statements	Predetermined objectives	Risk management	IT governance framework
8	Nongoma Plaza Ltd	KZN								
9	Richards Bay Industrial Development Zone (Pty) Ltd	KZN								
10	Rocktail Bay Devco (Pty) Ltd	KZN								
11	Sibaya Conservation Projects (Pty) Ltd	KZN								
12	Sundumbili Plaza Ltd	KZN								
13	Ubiciko Twines and Fabrics (Pty) Ltd	KZN								
14	Limpopo Agribusiness Development Corporation (LADC)	LP								
15	Limpopo Development Corporation (LimDev)	LP								
16	Trade and Investment Limpopo (TIL)	LP								
17	Mmabana Arts, Culture and Sport Foundation	NW								
18	Cassidra (Pty) Ltd	WC								



Number	Auditee	Province	Date of tabling of annual report
Audit	s conducted by the AGSA		
	rtments		
1	Agriculture	EC	30-Sep-10
2	Economic Development and Environmental Affairs	EC	30-Sep-10
3	Education	EC	30-Sep-10
4	Health	EC	30-Sep-10
5	Human Settlements	EC	30-Sep-10
6	Local Government and Traditional Affairs	EC	30-Sep-10
7	Office of the Premier	EC	30-Sep-10
8	Provincial Legislature	EC	30-Sep-10
9	Provincial Treasury	EC	30-Sep-10
10	Public Works	EC	30-Sep-10
11	Roads and Transport	EC	
12	Safety and Liaison	EC	30-Sep-10
13	Social Development	EC	30-Sep-10
14	Sport, Recreation, Arts and Culture	EC	30-Sep-10
15	Agriculture	FS	8-0ct-10
16	Cooperative Governance and Traditional Affairs	FS	8-0ct-10
17	Economic Development, Tourism and Environmental Affairs	FS	8-0ct-10
18	Education	FS	8-0ct-10
19	Free State Legislature	FS	8-0ct-10
20	Free State Provincial Treasury	FS	8-0ct-10
21	Health	FS	8-0ct-10
22	Human Settlements	FS	8-0ct-10
23	Police, Roads and Transport	FS	8-0ct-10
24	Premier	FS	8-0ct-10
25	Public Works and Rural Development	FS	8-0ct-10
26	Social Development	FS	8-0ct-10
27	Sport, Arts, Culture and Recreation	FS	8-0ct-10
28	Agriculture and Rural Development	GP	30-Sep-10
29	Community Safety	GP	30-Sep-10
30	Economic Development	GP	30-Sep-10
31	Education	GP	30-Sep-10
32	Gauteng Provincial Treasury	GP	30-Sep-10
33	Gauteng Shared Service Centre	GP	30-Sep-10
34	Health	GP	30-Sep-10
35	Housing	GP	30-Sep-10
36	Infrastructure Development	GP	30-Sep-10
37	Local Government	GP	30-Sep-10
38	Office of the Premier	GP	30-Sep-10
39	Provincial Legislature	GP	30-Sep-10
40	Roads and Transport	GP	30-Sep-10

Number	Auditee	Province	Date of tabling of annual report
41	Social Development	GP	30-Sep-10
42	Sports, Arts, Culture and Recreation	GP	30-Sep-10
43	Agriculture, Environmental Affairs and Rural Development	KZN	3-Sep-10
44	Arts and Culture	KZN	1-Sep-10
45	Community Safety and Liaison	KZN	7-Sep-10
46	Cooperative Governance and Traditional Affairs	KZN	28-0ct-10
47	Economic Development and Tourism	KZN	2-Sep-10
48	Education	KZN	9-Sep-10
49	Health	KZN	31-Aug-10
50	Human Settlements	KZN	1-Sep-10
51	KZN Provincial Legislature	KZN	15-Sep-10
52	KZN Provincial Treasury	KZN	31-Aug-10
53	Office of the Premier	KZN	31-Aug-10
54	Public Works	KZN	15-Sep-10
55	Social Development	KZN	31-Aug-10
56	Sport and Recreation	KZN	1-Sep-10
57	The Royal Household	KZN	31-Aug-10
58	Transport	KZN	7-Sep-10
59	Agriculture	LP	28-Sep-10
60	Economic Development, Environment and Tourism	LP	28-Sep-10
61	Education	LP	28-Sep-10
62	Health	LP	28-Sep-10
63	Local Government and Housing	LP	28-Sep-10
64	Office of the Premier	LP	28-Sep-10
65	Provincial Legislature	LP	28-Sep-10
66	Provincial Treasury	LP	28-Sep-10
67	Public Works	LP	28-Sep-10
68	Roads and Transport	LP	28-Sep-10
69	Safety, Security and Liaison	LP	28-Sep-10
70	Social Development	LP	28-Sep-10
71	Sport, Arts and Culture	LP	28-Sep-10
72	Agriculture, Rural Development and Land Administration	MP	22-Sep-10
73	Community Safety, Security and Liaison	MP	30-Sep-10
74	Cooperative Governance and Traditional Affairs	MP	31-Aug-10
75	Culture, Sports and Recreation	MP	6-Sep-10
76	Economic Development, Environment and Tourism	MP	16-Sep-10
77	Education	MP	7-Sep-10
78	Finance	MP	31-Aug-10
79	Health	MP	31-Aug-10
80	Human Settlements	MP	31-Aug-10
81	Office of the Premier	MP	9-Sep-10
82	Provincial Legislature	MP	31-Aug-10



Number	Auditee	Province	Date of tabling of annual report
83	Public Works, Roads and Transport	MP	31-Aug-10
84	Social Development	MP	28-Sep-10
85	Agriculture and Land Reform	NC	13-Sep-10
86	Cooperative Governance, Human Settlement and Traditional Affairs	NC	30-Sep-10
87	Economic Development and Tourism	NC	29-Sep-10
88	Education	NC	30-Sep-10
89	Environmental Affairs and Nature Conservation	NC	28-Sep-10
90	Health	NC	30-Sep-10
91	Office of the Premier	NC	31-Aug-10
92	Provincial Legislature	NC	1-0ct-10
93	Provincial Treasury	NC	30-Sep-10
94	Roads and Public Works	NC	30-Sep-10
95	Social Development	NC	30-Sep-10
96	Sport, Arts and Culture	NC	30-Sep-10
97	Transport, Safety and Liaison	NC	31-Aug-10
98	Agriculture, Conservation, Environment and Rural Development	NW	21-Sep-10
99	Economic Development and Tourism	NW	21-Sep-10
100	Education	NW	21-Sep-10
101	Health	NW	21-Sep-10
102	Human Settlements	NW	21-Sep-10
103	Local Government and Traditional Affairs	NW	28-Sep-10
104	Office of the Premier	NW	28-Sep-10
105	Provincial Legislature	NW	28-Sep-10
106	Provincial Treasury	NW	28-Sep-10
107	Public Safety	NW	21-Sep-10
108	Public Works, Roads and Transport	NW	28-Sep-10
109	Social Development	NW	21-Sep-10
110	Sport, Arts and Culture	NW	28-Sep-10
111	Agriculture	WC	29-Sep-10
112	Community Safety	WC	22-Sep-10
113	Cultural Affairs and Sport	WC	29-Sep-10
114	Economic Development and Tourism	WC	29-Sep-10
115	Education	WC	22-Sep-10
116	Environmental Affairs and Development Planning	WC	29-Sep-10
117	Health	WC	28-Sep-10
118	Local Government and Housing	WC	30-Sep-10
119	Provincial Parliament	WC	29-Sep-10
120	Provincial Premier	WC	30-Sep-10
121	Provincial Treasury	WC	29-Sep-10
122	Social Development	WC	29-Sep-10
123	Transport and Public Works	WC	28-Sep-10



Number	Auditee	Province	Date of tabling of annual report
Public	c entities		
1	Accelerated Shared Growth Initiative of South Africa	EC	30-Sep-10
2	Eastern Cape Appropriate Technology Unit	EC	30-Sep-10
3	Eastern Cape Development Corporation	EC	30-Sep-10
4	Eastern Cape Gambling and Betting Board	EC	30-Sep-10
5	Eastern Cape Liquor Board	EC	30-Sep-10
6	Eastern Cape Parks Board	EC	30-Sep-10
7	Eastern Cape Provincial Arts and Culture Council	EC	30-Sep-10
8	Eastern Cape Rural Finance Corporation (Uvimba)	EC	30-Sep-10
9	Eastern Cape Socio-Economic Consultative Council	EC	30-Sep-10
10	Eastern Cape Tourism Board	EC	30-Sep-10
11	Eastern Cape Youth Commission	EC	30-Sep-10
12	Mayibuye Transport Corporation	EC	30-Sep-10
13	Central Medical Trading Account	FS	8-0ct-10
14	Free State Development Corporation	FS	Outstanding
15	Free State Fleet Management Trading Entity	FS	8-0ct-10
16	Free State Gambling and Racing Board	FS	8-0ct-10
17	Free State Housing Fund	FS	8-0ct-10
18	Free State Investment Promotion Agency	FS	8-0ct-10
19	Free State Liquor Authority	FS	8-0ct-10
20	Free State Political Parties Fund	FS	Outstanding
21	Free State Tourism Authority	FS	8-0ct-10
22	Free State Youth Commission	FS	8-0ct-10
23	James Robertson Bursary Fund	FS	8-0ct-10
24	Nature Conservation Trust Fund	FS	8-0ct-10
25	Phakisa Major Sport Events and Development Corporation	FS	8-0ct-10
26	Private Patients Fund Trust	FS	8-0ct-10
27	Recreation Fund Trust	FS	8-0ct-10
28	Thomas Robertson Bursary Fund	FS	8-0ct-10
29	Universitas Academic Hospital Board	FS	8-0ct-10
30	AIDC Development Centre	GP	30-Sep-10
31	Blue Catalyst Investment Company (Pty) Ltd	GP	30-Sep-10
32	Blue IQ Investment Holdings (Pty) Ltd	GP	30-Sep-10
33	Constitutional Hill Development Company	GP	30-Sep-10
34	Cost Recovery Trading Entity	GP	30-Sep-10
35	Cradle of Humankind Trading Entity	GP	30-Sep-10
36	Dinokeng World Heritage Trading Entity	GP	30-Sep-10
37	Emoyeni Conference Trading Entity	GP	30-Sep-10
38	Gauteng Economic Development Agency	GP	30-Sep-10
39	Gauteng Enterprise Propeller	GP	30-Sep-10
40	Gauteng Film Commission	GP	30-Sep-10



Number	Auditee	Province	Date of tabling of annual report
41	Gauteng Fund Project Office	GP	30-Sep-10
42	Gauteng Gambling Board	GP	30-Sep-10
43	Gauteng Housing Fund	GP	30-Sep-10
44	Gauteng Liquor Board	GP	30-Sep-10
45	Gauteng Medical Supplies Depot	GP	30-Sep-10
46	Gauteng Motorsport Company (Pty) Ltd	GP	30-Sep-10
47	Gauteng Partnership Fund	GP	30-Sep-10
48	Gauteng Tourism Authority	GP	30-Sep-10
49	Gautrain Management Agency	GP	21-0ct-10
50	g-FleeT Management	GP	30-Sep-10
51	Greater Newtown Development Company	GP	30-Sep-10
52	Impophoma Infrastructure Support Entity	GP	30-Sep-10
53	Kopanong Precinct	GP	30-Sep-10
54	Supplier Park Development Co	GP	30-Sep-10
55	The Innovation Hub	GP	30-Sep-10
56	Urban Transport Fund	GP	30-Sep-10
57	Amafa aKwaZulu-Natali	KZN	30-Aug-10
58	Dube TradePort	KZN	31-Aug-10
59	Ithala Development Finance Corporation Limited	KZN	31-Aug-10
60	Ithala Limited	KZN	31-Aug-10
61	Kwanaloga	KZN	Outstanding
62	KwaZulu-Natal Agricultural Development Trust	KZN	Dormant
63	KwaZulu-Natal Gambling Board	KZN	30-Aug-10
64	KwaZulu-Natal Growth Fund Managers (Pty) Ltd	KZN	Outstanding
65	KwaZulu-Natal Nature Conservation Board	KZN	2-Sep-10
66	KwaZulu-Natal Planning and Development Commission	KZN	Outstanding
67	KwaZulu-Natal Sharks Board	KZN	2-Sep-10
68	KwaZulu-Natal Tourism Authority	KZN	31-Aug-10
69	KZN Business Rehabilitation Trust Fund	KZN	31-Aug-10
70	KZN Housing Fund	KZN	1-Sep-10
71	KZN Provincial Pharmaceutical Supply Depot	KZN	31-Aug-10
72	KZN Represented Political Parties' Fund	KZN	28-0ct-10
73	Mjindi Farming (Pty) Ltd	KZN	3-Sep-10
74	Trade and Investment KwaZulu-Natal	KZN	31-Aug-10
75	Traditional Levies and Trust Account	KZN	28-0ct-10
76	uMsekeli Municipal Support Services	KZN	Dormant
77	Gateway Airport Authority Limited	LP	28-Sep-10
78	Limpopo Gambling Board	LP	2-Nov-10
79	Limpopo Housing Board	LP	Outstanding
80	Limpopo Tourism and Parks Board	LP	Outstanding
81	Roads Agency Limpopo (Pty) Ltd	LP	28-Sep-10



Number	Auditee	Province	Date of tabling of annual report
82	Tribal and Trust Account	LP	Outstanding
83	Urban Transport Fund	LP	28-Sep-10
84	Mpumalanga Agricultural Development Corporation	МР	22-Sep-10
85	Mpumalanga Economic Growth Agency	MP	16-Sep-10
86	Mpumalanga Gambling Board	MP	31-Aug-10
87	Mpumalanga Housing Finance Company	MP	31-Aug-10
88	Mpumalanga Regional Training Trust	MP	31-Aug-10
89	Mpumalanga Tourism and Parks Agency	MP	10-Sep-10
90	McGregor Museum	NC	Outstanding
91	Northern Cape Arts and Culture Council	NC	Outstanding
92	Northern Cape Housing Fund	NC	Outstanding
93	Northern Cape Premier Education Trust Fund	NC	Outstanding
94	Northern Cape Tourism Authority	NC	30-Sep-10
95	Roads Capital Account	NC	30-Sep-10
96	Agribank Creditors Settlement Trust	NW	21-Sep-10
97	Atteridgeville Bus Services (Pty) Ltd	NW	21-Sep-10
98	Dirapeng (Pty) Ltd	NW	21-Sep-10
99	Golden Leopard Resorts (Pty) Ltd	NW	21-Sep-10
100	Invest North West	NW	21-Sep-10
101	Kgama Wildlife Operations (Pty) Ltd	NW	Outstanding
102	Mafikeng Industrial Development Zone (Pty) Ltd	NW	Outstanding
103	North West Parks and Tourism Board	NW	28-Sep-10
104	North West Provincial Council on Aids	NW	Outstanding
105	North West Agricultural Bank	NW	Outstanding
106	North West Development Corporation (Pty) Ltd	NW	21-Sep-10
107	North West Directorate of Entrepreneurial Development in Natural Resources	NW	Outstanding
108	North West Gambling Board	NW	21-Sep-10
109	North West Housing Corporation	NW	Outstanding
110	North West Provincial Arts and Cultural Council	NW	21-Sep-10
111	North West Star (Pty) Ltd	NW	21-Sep-10
112	North West Transport Investments (Pty) Ltd	NW	21-Sep-10
113	North West Tribal and Trust Fund	NW	Outstanding
114	North West Youth Development Trust	NW	Outstanding
115	Signal Developments (Pty) Ltd	NW	Outstanding
116	Cape Medical Depot	WC	28-Sep-10
117	Destination Marketing Organisation (TA Cape Town Routes Unlimited)	WC	30-Sep-10
118	Government Motor Transport	WC	22-Sep-10
119	The Heritage Western Cape	WC	30-Sep-10
120	Western Cape Cultural Commission	WC	30-Sep-10
121	Western Cape Gambling and Racing Board	WC	22-Sep-10
122	Western Cape Housing Development Fund	WC	28-Sep-10



Number	Auditee	Province	Date of tabling of annual report
123	Western Cape Investment Trade and Promotion Agency	WC	30-Sep-10
124	Western Cape Language Committee	WC	30-Sep-10
125	Western Cape Liquor Board	WC	29-Sep-10
126	Western Cape Nature Conservation Board	WC	28-Sep-10
127	Western Cape Provincial Development Council	WC	30-Sep-10









