

SOCIO-ECONOMIC IMPACT ASSESSMENT SYSTEM (SEIAS)

REVISED (2020): FINAL IMPACT ASSESSMENT TEMPLATE -PHASE 2

NAME OF THE PROPOSAL: ELECTRICITY REGULATION AMENDMENT BILL (ERA)

- 1. Please DO NOT ALTER the template and questionnaire
- 2. Date must be clearly indicated
- 3. Draft SEIAS report should have a watermark word DRAFT indicating the version and should be accompanied by the supporting documents (draft proposal, M&E plan, and pieces of research work)
- 4. FINAL report will be in PDF format and will be inclusive of the sign-off
- 5. FINAL report will have the approval stamp of the Presidency on the front cover and will include the signoff
- 6. Sign off forms are only valid for a period of six months.
- 7. Bills and Regulations that introduce permitting, licensing and registration system must be accompanied by a streamlined process map and indicate the proposed turnaround time for processing of such.

PART ONE: ANALYSIS FOR FINAL SEIAS REPORT

Please keep your answers as short as possible. Do not copy directly from any other document.

1. Conceptual Framework, Problem Statement, Aims and Theory of Change

The Electricity Regulation Amendment Bill, 2021 ("the Bill") seeks to amend the Electricity Regulation Act, 2006 (Act 4 of 2006) ("the Act"). The Act came into effect on 1 August 2006 and established a national regulatory framework for the electricity supply industry and made the National Energy Regulator of South Africa (NERSA) the custodian and enforcer of the national electricity regulatory framework, among other things.

1.1. What socio-economic problem does the proposal aim to resolve?

Since the promulgation of the Act the electricity supply industry still functions as a vertically integrated monopoly dominated by state-owned utility Eskom. In terms of section 7 of the Act, NERSA regulates the electricity sector market by issuing licences for the operation of generation, transmission and distribution facilities, electricity imports, exports, and trading.

It has become apparent that there have been many changes in the industry and there has been much call for review from the regulator (NERSA); Eskom; SALGA and the industry. The current market and regulatory design stems from a legacy of techno-economic paradigm. It assumed that the cheapest power could be obtained through ever greater economies of scale in the form of large and centralised coal-fired power stations. The regulatory framework is designed to protect the monopoly of the centralised utility on the assumption that this would reduce financing costs for the uptake of megaprojects and lower the cost of power. The new era of renewable energy technologies has fundamentally disrupted this paradigm. The regulatory framework is not nimble enough to enable adequate numbers of investors to develop least-cost renewable capacity to support security of supply.

The Bill, therefore, seeks to guide future energy infrastructure investments and shape the future energy landscape for South Africa. Energy is the lifeblood of the economy which impacts on all sectors as well as individual livelihoods and therefore integrated energy planning is undertaken to determine the best way to meet current and future energy service needs in the most efficient and socially beneficial manner, while:

• Maintaining control over economic costs.

- Serving national imperatives such as job creation and poverty alleviation; and
- Minimising the adverse impacts of the energy sector on the environment.

The development in the electricity industry, and attempts to respond thereto, have revealed that there are several deficiencies such as limited generation capacity, limited access to the transmission, infrastructure, and lack of fair treatment of all licensees, in the current regulatory framework for the electricity sector. The introduction of Independent Power Producers has shown that an independent market operator is needed to facilitate competition in the electricity industry. Transformation in the industry is much needed. The regulatory framework needs to be amended and improved to facilitate the development of the electricity industry in the Republic and other matters.

The proposal therefore aims to develop infrastructure investments in the electricity industry, to increase generation capacity, provide access to the transmission network and provide fair treatment of all licensees and registrants in the regulatory framework for the electricity sector. Further, the proposal introduces a competitive market in the electricity sector which is intended to facilitate competition in the electricity industry.

1.2. What are the main root causes of the problem identified above?

What socio-economic problem does the	What are the main roots or causes of the problem
proposal aim to resolve	
The supply of energy in the country is inefficient	Monopolistic electricity sector structure that has long been acknowledged as an
and expensive to support growing demands	inefficient and expensive way of supplying power. South Africa's own 1998 Energy
such as that of economy and social sectors.	Policy White Paper recommended the introduction of competition in electricity
	generation. The recent and highly disruptive change brought on by the dramatic cost
	decline in renewables and battery storage, coupled with innovations in smart grid
	technologies, has further rendered the megaproject monopoly paradigm that
	dominates South Africa's electricity supply sector out-of-date.
	With disruptive changes in the technoeconomic paradigm for power generation, the
	economic rationale for market accessing licensing has fallen away. Regulatory reforms

What socio-economic problem does the	What are the main roots or causes of the problem
proposal aim to resolve	
	to enable market access of decentralised power projects have become common
	across the world.
	Energy is an integral part of the economy, and the energy sector also acts as a key
	enabler for economic growth and the attainment of key national imperatives. As a fast-
	emerging economy, South Africa needs to grow its energy supply to support economic
	expansion and in so doing alleviate supply bottlenecks to reduce supply-demand
	deficits. In addition to this, providing all citizens with clean and modern forms of
	energy at affordable prices is essential. Today's choices about how energy is sourced,
	produced, and used will determine the sustainability of the future energy system and,
	thereby, of socio-economic progress.
	The limited generation capacity in the country that is exceeded by the growing
	demand. Lack of competition in the electricity supply industry especially in generation.

1.3. Summarise the aims of the proposal and how it will address the problem in no more than five sentences.

The proposed move from a monopolistic electricity sector structure design to an open electricity sector structure reforms and associated interventions will reduce load shedding and power shortages. This will increase market sentiment and investor confidence in the economy, resulting in new investments that increase demand for power, in turn boosting Eskom and municipal revenues (irrespective of whether they sell the new power or not – wheeling tariffs still apply). An integrated approach where private generation augments Eskom's supply will reduce grid defection, maintain revenue contributions to common grid and system costs, and thus slow or reverse the "utility death spiral" threatening Eskom.

1.4. How is this proposal contributing to the following national priorities?

Na	tional Priority	Impact
1.	Economic transformation and job creation	Energy Infrastructure - energy supply should be enabling, and not a constraint, of economic growth and development. This can be achieved by balancing our reliance on coal and growing reliance on renewable energy, especially solar and wind which are the least-cost technology, and where South Africa has significant comparative advantage.
		Off grid innovations such as micro grid solutions will increasingly contribute to electrification, while at the same time providing opportunities for industrialisation and empowerment. The removal of licensing threshold for embedded generation is another recent show of government's commitment to market reform and to ensuring electricity is available. Clear, consistent, and complementary energy policies and regulatory frameworks should incentivise investment and optimises local content and private sector opportunities in the transformation of South Africa's energy sector asset base.
		New technologies and multi-year capital programmes should enable new local industries and local business to empower youth, create new-age skills and digital capabilities. Market structure facilitates more responsive and sustainable supply. This will require stabilisation and separation of Eskom and the introduction of greater private participation.
2.	Education, skills and health	This proposal will open doors for learning and job opportunities. Capacity in the state and its entities be strengthened to effectively regulate, plan, and oversee energy delivery.
3.	Consolidating the social wage through reliable and quality basic services	Social equity through expanded access to energy at affordable tariffs and through targeted sustainable subsidies for needy households. Reduction in cost of electricity will reduce the cost of livelihood

Na	tional Priority	Impact
4.	Spatial integration, human settlements and local government	Provision of electricity is one of the services that will ensure spatial equality where previously marginalised communities and new settlements have access to basic services similarly to developed areas. Electricity to be delivered in a financially sustainable way. Provision of this service is also key to support of economic activities in townships and rural areas.
5.	Social cohesion and safe communities	
6.	Building a capable, ethical and developmental state	Drastically lifting the licensing requirement for generation projects will immediately unleash the pent-up supply of many hundreds of projects and thousands of MW of capacity.
7.	A better Africa and world.	The reforms envisaged in this amendment are common globally. Sector reform, that introduces competition and alternative funding models, will be essential going forward: this is for energy security, as well as financial sustainability in energy, for the fiscal stability and for the economy. In 2003 India delicensed generation projects completely (except for nuclear and hydropower projects over a certain size), provided projects comply with technical standards related to connectivity to the grid. There are no restrictions on sale to different types of customers (India Ministry of Law and Justice, 2003). Neither Australia nor Spain has market access restrictions, only strict technical compliance standards. In Australia, the rooftop solar PV industry is booming. This has
		meant evolving and strengthening technical standards enforced by the grid operator. Most generators are subject to a "dispatch-cap" (an agreement that the grid operator may curtail power from the project in the event of a power surplus) to ensure power

National Priority	Impact
	system stability. This is a technical requirement that South Africa may need to consider
	in future once power shortages have eased.
	The transition away from fossil fuels progresses in a convincing and just manner. New installed capacity consists primarily of wind and solar where South Africa has comparative advantage. Stakeholders, whether business, workers, or communities) involved in fossil fuels are supported through this transition.

1.5. Please describe how the problem identified could be addressed if this proposal is not adopted. At least one of the options should involve no legal or policy changes, but rather rely on changes in existing programmes or resource allocation.

Option 1.	The problem of introduction to the competitive market will not be addressed.
	Engaging with the public and industry stakeholders through meetings, workshops,
	public hearings and consultations on how to comply with the existing legislation to
	accommodate embedded generators (Education Stakeholder workshop).
Option 2.	By developing the Guidance Note or rules to guide registrants and licensees on how
	to implement/comply with the existing legislation.

PART TWO: IMPACT ASSESSMENT

2. Policy/Legislative alignment with other departments, behaviours, consultations with stakeholders, social/economic groups affected, assessment of costs and benefits and monitoring and evaluation.

2.1. Are other government laws or regulations linked to this proposal? If so, who are the custodian departments? Add more rows if required.

Government legislative	Custodian	Areas of Linkages	Areas of contradiction and
prescripts	Department		how will the contradictions be
			resolved
National Energy Regulator	Department	The act provides for the establishment and	None
Act 40 Of 2004	of Mineral	functioning of the National Energy Regulator	
	Resources	of South Africa, which exercises the	
	and Energy	functions under the Electricity Regulation	
		Act, 2006(Act 4 of 2006).	
White Paper on the Energy		In 1998, the Department of Energy (the	
Policy of 1998		Department) published a White Paper on	
		Energy Policy in South Africa that sought to	
		liberalise energy markets including	
		competition in generation electricity.	
		Through unbundling of the entity into	
		separate Generation, Transmission and	
		Distribution divisions, the Transmission	
		Division is on track for separation and the	
		National Transmission Company of South	
		Africa has been registered.	

- 2.2. Proposals inevitably seek to change behaviour to achieve a desired outcome. Describe (a) the behaviour that must be changed, and (b) the main mechanisms to bring about those changes. These mechanisms may include modifications in decision-making systems; changes in procedures; educational work; sanctions; and/or incentives.
 - a) What and whose behaviour do the proposal seek to change? How does the behaviour contribute to the socio-economic problem addressed?

The vertically integrated electricity supply industry structure and the monopolistic nature and behaviour of a single dominant player is sought to be changed.

The monopolistic structure results in the lack of investment in electricity infrastructure and lack of competitive market. This led to electricity shortages that were experiences in the past. The monopolistic nature of the electricity supply industry limits other industry players and does not allow all access to the whole electricity market.

Some Self-generators/ embedded generators not complying with provisions of the Act. Most of these generators are not registered or licensed. NERSA is unable to ensure compliance as there are no enabling provisions in the Act for NERSA to handle this.

b) How does the proposal aim to bring about the desired behavioural change?

The Bill provides for a Transmission System Operator that will facilitate a transition into a competitive market in the electricity industry.

NERSA will be empowered to effectively regulate and monitor the electricity supply industry by ensuring compliance within the industry. The Bill will address all the regulatory gaps identified.

2.3. Consultations

a) Who has been consulted inside of government and outside of it? Please identify major functional groups (e.g. business; labour; specific government departments or provinces; etc.); you can provide a list of individual entities and individuals as an annexure if you want.

Consulted Government Departments, Agencies and Other Organs of State

	Department's	What do they see as main	Do they	What <u>amendments</u> do they	Have these amendments been
r	name	benefits,	support or	propose?	incorporated in your proposal? If yes,
		Implementation/	<u>oppose</u>		under which section?
		Compliance costs and	the		
		<u>risks?</u>	proposal?		
		Main benefits			

Department's	What do they see as main	Do they	What <u>amendments</u> do they	Have these amendments been
name	benefits,	support or	propose?	incorporated in your proposal? If yes,
	Implementation/	<u>oppose</u>		under which section?
	Compliance costs and	the		
	<u>risks?</u>	proposal?		
DFFE	The activities being	Support	Should any regulations to set	The recommendation was not for the bill
	enabled in this		standards be made relating to the	but for the secondary legislation that may
	Amendment Bill (and Act)		environment (rehabilitation of the	follow when needed.
	may have environmental		land) it would be important to	
	impacts (as well as		consult the with relevant	
	impacts on health and		Ministers, including the Minister	
	safety, etc) and		of Forestry, Fisheries, and the	
	attempting to address		Environment.	
	this proactively, is			
	supported.			
				Yes.
	Transitional			Section 34(4)(d)
	arrangements that			
	enable an orderly			
	transition to a			
	competitive market with	Support		
NERSA,	no restrictions on market		TSO should be empowered to	
Operation	participants		develop a market code that will	
Vulindlela,			provide guidance to the	
Eskom	Implementation/		participants.	
	Compliance costs and			
	risks?			

Department's	What do they see as main	Do they	What <u>amendments</u> do they	Have these amendments been
name	benefits,	support or	propose?	incorporated in your proposal? If yes,
	Implementation/	<u>oppose</u>		under which section?
	Compliance costs and	the		
	risks?	proposal?		
	(1) The inclusion of			
	construction in the			
	operation licence as the			YES: Section (4), (7), (14)
	Regulator does not have			
	the expertise to issue			
	construction licences.			
	(2) The new registrants	Oppose		
	have proven to be a			
	challenge because of the		The removal of construction	Section (9)
	multiplicity that they are		attached to the operation licence.	
	bringing on board.			
	(0) 7			
	(3) The withdrawal of			
	trading from outright			
	licensing and mandating	Oppose		
	the Regulator to evaluate			\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \
	compliance is not		The Regulator is still entrusted to	Yes. Section (7).
	properly positioned.		ensure orderly development of	The proposal has been deleted.
			the industry and it should be	
	(4) The Bill's proposal for		permitted to set conditions of	
	(Network Service		operations which are not	
	Provider, System		regressive to the intent.	

Department's	What do they see as main	Do they	What <u>amendments</u> do they	Have these amendments been
name	benefits,	support or	propose?	incorporated in your proposal? If yes,
	Implementation/	<u>oppose</u>		under which section?
	Compliance costs and	the		
	risks?	proposal?		
	Operator, Market			
	Operator and Central	Oppose		
	Purchasing Agent to be			
	undertaken by the TSO is		The trading activity should be	
	opposed.		retained as licensable from the	No. The Bill is aligned to the DPE's Eskom's
	The whole subsidiary		onset and be subjected to the	roadmap. During consultation the
	cannot be equated to just		provisions of section 8	stakeholders accepted that the National
	one business unit, so			Transmission Company of South Africa will
	activities of each unit			undertake the activities of the TSO.
	cannot all be lumped			
	under the SO.			
	(5) The notion in section	Oppose		
	14A of pre-determined			
	pricing linked to a		The proposal is that the TSO must	
	particular generation		be an independent entity from	
	technology is not		Eskom.	Yes. Section 14 A was deleted.
	compatible with a			
NERSA,	competitive electricity			
Operation	market.			
Vulindlela				

Department's	What do they see as main	Do they	What amendments do they	Have these amendments been
name	benefits,	support or	propose?	incorporated in your proposal? If yes,
	Implementation/	<u>oppose</u>		under which section?
	Compliance costs and	the		
	risks?	proposal?		
	(6) The Regulator will be			
	responsible for setting or			
	approving all tariffs			
				Yes. Section 15(4)
		Onnoco		
		Oppose		
			It is proposed that these clauses	
			be removed from the ERA, as it is	
			being finalised.	
		Oppose		

Department's	What do they see as main	Do they	What <u>amendments</u> do they	Have these amendments been
name	benefits,	support or	propose?	incorporated in your proposal? If yes,
	Implementation/	<u>oppose</u>		under which section?
	Compliance costs and	the		
	<u>risks?</u>	proposal?		
			The competitive process set the	
			price. The Regulator should not	
			set or approve tariffs in bilateral	
			agreements.	

Consulted stakeholders outside government

Name of	What do they see as	Do they	What	Have these amendments been
Stakeholder	main <u>benefits,</u>	support or	amendments do	incorporated in your proposal?
	Implementation/	oppose the	they propose?	
	Compliance costs	proposal?		
	and risks?			
Business	(1) The Bill granted	Oppose	The Bill must	Yes. Section 34(1). Safeguards
(BUSA,	far-reaching		only provide	have been introduced to trigger
MINERAL	discretion to the		clarity on the	the Minister to exercise the
COUNCIL,	Minister which		level of approval	powers under section 34.
PAMSA, EUIG,	serves to contradict		required, the	
	the objectives of a		process, and	

Name of	What do they see as	Do they	What	Have these amendments been
Stakeholder	main <u>benefits</u> ,	support or	amendments do	incorporated in your proposal?
	Implementation/	oppose the	they propose?	
	Compliance costs	proposal?		
	and risks?			
EN POWER	liberalised electricity		conditions to	
Trading)	market creates		support a fair	
	uncertainty.		and open	
			process towards	
			a reformed	
			sector.	
	(2) The powers of the	Oppose	There was a	Yes. Clarity and balance have
	Minister as per the		need for a	been struck under Section 3(2),
	Bill were extended to		balance that	Section 34(1)
	encroach on the		needs to be	
	functions of the		struck in	
	Regulator.		creating an	
	Additionally, the		enabling	
	powers of the		environment for	
	Regulator have been		the creation and	
	extended		participation in	
	significantly to create		a competitive	
	overregulation in		electricity	
	certain aspects.		market.	
		Supported		

Name of	What do they see as	Do they	What	Have these amendments been
Stakeholder	main <u>benefits,</u>	support or	amendments do	incorporated in your proposal?
	Implementation/	oppose the	they propose?	
	Compliance costs	proposal?		
	and risks?			
	(3) The proposed		There should be	No. The Department reverted
	expropriation		a broadening of	to the original text as the
	provisions in the Bill a		provisions of	recommendation on the
	promotes the		the Bill to	expropriation clause was
	expansion of South		account for the	outside the scope of the
	Africa's transmission		construction of	Minister's mandate.
	grid by limiting		substations and	
	unnecessary delays.		other ancillary	
			transmission	
			infrastructure,	
			as required or	
			determined by	
			the transmitter.	
		Support		
	(4) The proposed		The roles and	Yes. Section 34(A)
	multi-market		responsibilities	
	structure in the Bill		of the CPA	
	was significant as it		should be	
	illustrates how the		clarified in the	
	shift from the long-		Bill as this was	
	standing vertically		important in	
	integrated electricity		ensuring an	

Name of	What do they see as	Do they	What	Have these amendments been
Stakeholder	main <u>benefits,</u>	support or	amendments do	incorporated in your proposal?
	Implementation/	oppose the	they propose?	
	Compliance costs	proposal?		
	and risks?			
	model will be		efficient power	
	structured.	Oppose	market.	
				Yes. It was reverted to the
	(5) the deletion of			original provision.
	section 10(2)(g) on			
	the basis that it			
	removes from the			
	principal legislation			
	the power of the			
	Minister to grant			
	deviations from the			
	IRP.			
		Oppose		
Labour				No. The concerns raised by
	The Bill has		Concerns were	Labour were outside the scope
	provisions that		raised regarding	of the Bill and hence an
	unbundle Eskom		operational	agreement could not be
			issues of TSO	reached between the
			and Eskom that	Department and Labour.
			are outside the	
			scope of the Bill	

b) Summarise and evaluate the main disagreements about the proposal arising out of discussions with stakeholders and experts inside and outside of government. Do not give details on each input, but rather group them into key points, indicating the main areas of contestation and the strength of support or opposition for each position

Ministerial powers on making Section 34 determinations

With regards to the powers of the Minister, there was a strong view that the Minister was being given too much discretionary power in relation to the making of determinations. Even though this view was not shared by the Department, common ground was achieved by the insertion of pre-conditions that would enable the Minister to exercise the discretion.

Tariff regulation and the competitive market

On this aspect there was a strong opposition to the Regulator having the powers to set tariffs on the competitive market structure. The view was premised on the ground that a competitive market determines the price, and the Regulator should not intervene. The Department was of the view that during the transition the industry would contain aspects of a regulated as well as competitive areas. A balance was reached by the inclusion of an exception that would permit the competitive market to set the price and regulated aspects to remain regulated.

Establishment of the Transmission System Operator (TSO)

The view was that the TSO should be an entity independent from Eskom. This view is, however, not supported by the Government's Eskom Roadmap published by the DPE addressing transitional measures towards a competitive market. The final view is that the National Transmission Company of South Africa registered under Eskom Holdings will, in the transitional phase carry out the functions of the TSO.

Powers, functions, and duties of the TSO

A strong view was that the TSO should be an entity independent from Eskom and carry out its power, duties, and functions independent of Eskom. This view is, however, not supported by the Government's Eskom Roadmap which provides that this powers, duties, and functions must be carried out by the National Transmission Company. This view is supported by benchmarking and best practices which provides that, during transition to a competitive market, a TSO can undertake these activities.

Business and Labour believes that regardless of whether the IRP is flexible or rigid, one is unable to accurately estimate demand requirements to the last MW. Therefore, one needs flexibility and believes that is unclear how the Minister will satisfy himself on case-by-case basis.

Business and labour believe that all rehabilitation of land including provisions of financial security is covered under Waste Act. The Department cannot give themselves this power.

They are of the belief that setting of standards relating to healthy, safety and environment, and their incorporation into licenses or national norms and standard; sentence above must be amended by the inclusion "with the concurrence of the Minister of Labour and Minister of Environment, Forestry and Fisheries, respectively.

2.4. Describe the groups that will benefit from the proposal, and the groups that will face a cost. These groups could be described by their role in the economy or in society. Note: NO law or regulation will benefit everyone equally so do not claim that it will. Rather indicate which groups will be expected to bear some cost as well as which will benefit. Please be as precise as possible in identifying who will win and who will lose from your proposal. Think of the vulnerable groups (disabled, youth women, SMME), but not limited to other groups.

List of beneficiaries	How will they benefit?
(groups that will	
benefit)	
Emerging and	New entrants and existing participants in the electricity sector will be enabled to
established	participate in the electricity generation for own use and commercial reasons. Own
enterprises	use generation will contribute to cost savings while those for commercial reasons,
	will generate revenue. Power producers will expand their market base.
Electricity	A competitive market will open the electricity industry and provide consumers
consumers	with a choice whether to purchase electricity from utility or private generator.
	Consumers can now be able to reduce their electricity bills. Competition in the
	electricity sector might reduce and stop the hiking of the electricity tariffs.
Local communities	During construction of private generation facilities, local communities will benefit
	from job opportunities created. This will benefit vulnerable groups.
Economy	The current difficulties experienced through load shedding is estimated to cost the
	economy between R60 – R120 billion annually and is expected to increase as the

List of beneficiaries	How will they benefit?
(groups that will	
benefit)	
	duration and average level of load shedding. This will have serious negative
	implications for economic sentiment investment and job creation. The proposal
	will ensure a stable security of supply which will contribute to investment and job
	creation. These will indirectly contribute towards poverty alleviation measures.
Distribution	They will have an opportunity to generate new revenue stream from generators,
licensees	who seek access to the distribution network, through system use charges.

List of cost bearers (groups	How will they incur / bear the cost
that will bear the cost)	
Eskom and municipalities	As from April 2020 municipal electricity revenue collection rate were
	seating at 30,2% compared to the previous year where it was seating at
	93%, partly contributed by non-payment of electricity bills by residential
	and business. In the 2021/22 financial year south African municipalities
	have spent R95.1 billion to purchase electricity from Eskom. Municipalities
	sold electricity to their own customers generating R118 billion in revenues.
	The gap between these two represents a surplus of R23 billion which is
	much needed funding that is often used to financing other municipal
	activities. For every rand of revenue generated by a municipality 57c was
	from electricity sales. The revenue/ income (intensive users) will be
	negatively impacted by the entrance of new market players who will have a
	market share in the Eskom/Municipality space.
NERSA	According to the NERSA 2020/21 annual report the licence fees for the
	electricity industry were invoiced based on actual volumes of 206 516 GWh
	against total budgeted volumes of 232 989 GWh. The difference in

	volumes is 26 473 GWh, which translates to under-recovery of levies by R23 623 325 (11.4%). The impact of the exemption requirement of holding a generation licence will result in NERSA losing the revenue derived from fees charged for generation licences. Such loses cannot be determined upfront.
General public	Electricity regulated tariffs are generally passed through to the public.

2.5. Describe the costs and benefits of implementing the proposal to each of the groups identified above, using the following chart. Please do not leave out any of the groups mentioned, but you may add more groups if desirable. Quantify the costs and benefits as far as possible and appropriate. Add more lines to the chart if required.

Note: "Implementation costs" refer to the burden of setting up new systems or other actions to comply with new legal requirements, for instance new registration or reporting requirements or by initiating changed behaviour. "Compliance costs" refers to on-going costs that may arise thereafter, for instance providing annual reports or other administrative actions. The costs and benefits from achieving the desired outcomes relate to whether the group is expected to gain or lose from the solution of the problem.

For instance, when the UIF was extended to domestic workers:

- The implementation costs were that employers and the UIF had to set up new systems to register domestic workers.
- The compliance costs were that employers had to pay regularly through the defined systems, and the UIF had to register the payments.
- To understand the inherent costs requires understanding the problem being resolved. In the case of UIF for domestic workers, the main problem is that retrenchment by employers imposes costs on domestic workers and their families and on the state. The costs and benefits from the desired outcome are therefore: (a) domestic workers benefit from payments if they are retrenched but pay part of the cost through levies; (b) employers pay for levies but benefit from greater social cohesion and reduced resistance to retrenchment since workers have a cushion; and (c) the state benefits because it does not have to pay itself for a safety net for retrenched workers and their families.

Group	Implementation costs	Compliance costs	Costs/benefits from achieving desired outcome	Comments
		Lianas andiantian face and		Nisas
Emerging and established	None	License application fees and	Equal access to the market and national grid	None
enterprises		non-compliance with license	for new entrants in the electricity market.	
		conditions.	Fair treatment to all participants in the	
			industry. Revenue generation through trading	
			in electricity.	
			Job creation and skills development.	
			Participation in the economic development of	
			the country	
Electricity Consumers	None	Fees associated with	A competitive market will open the electricity	None
		changing the supplier to	industry and provide consumers with a choice	
		another.	whether to purchase electricity from utility or	
			private generator. Consumers can now be able	
			to reduce their electricity bills. Competition in	
			the electricity sector might reduce and stop	
			the hiking of the electricity tariffs.	
Distribution licensees	None	License application fees and	They will have an opportunity to generate new	None
		non-compliance with license	revenue stream from generators, who seek	
		conditions.	access to the distribution network, through	
			system use charges.	
Eskom and municipalities	None	License application fees and	The revenue/ income (intensive users) will be	None
		for non-compliance with	negatively impacted by the entrance of new	
		license conditions.	market players.	

Group	Implementation	Compliance costs	Costs/benefits from achieving desired	Comments
	costs		outcome	
NERSA	Cost for setting	None	The impact of the exemption requirement of	None
	up systems to		holding a generation licence will result in	
	issue licenses and		NERSA losing the revenue derived from fees	
	warning for non-		charged for generation licences.	
	compliance. Cost			
	related to the			
	undertaking of			
	Compliance			
	monitoring and			
	enforcement			
DMRE	Cost related to	None	Electricity regulated tariffs are generally	
	the gazetting		passed through to the general public.	
	process once the			
	Bill is an Act. E.g.,			
	translation cost of			
	the Act to other			
	official languages			
	of the Republic			

2.6 Cost to government: Describe changes that the proposal will require and identify where the affected agencies will need additional resources.

Note: You MUST provide some estimate of the immediate fiscal and personnel implications of the proposal, although you can note where it might be offset by reduced costs in other areas or absorbed by existing budgets. It is assumed that existing staff are fully employed and cannot simply absorb extra work without relinquishing other tasks.

2.7 Describe how the proposal minimises implementation and compliance costs for the affected groups both inside and outside of government.

For groups outside of government (add more lines if required)

Group	Nature of cost (from	What has been done to minimise the cost?
	question 2.6)	
Licensees, new entrant,	Investment in the industry,	The Bill promotes public and private partnership, which requires both financing
and existing	license application fees	of projects by allowing the Minister to make a Determination for the
participants	and compliance costs	development of additional new generation capacity.
		The Bill allows an applicant to have a prior discussion with the Energy Regulator
		before an application is lodged.
		This will ensure that proper documents are submitted while processing an
		application to avoid repetition of tasks. This will limit implementation cost. The
		Regulator has developed a manual setting out Rules to comply with the Act.
Consumers	Costs related to the high	The Act provides NERSA with the mandate to regulate prices and tariffs. To
	electricity prices.	ensure that prices and tariff are not applied with undue discrimination.

For government agencies and institutions:

Agency/institution	Nature of cost (from question	What has been done to minimise the cost?
	2.6)	
NERSA	Cost related to the	Holding of stakeholder/customer workshop on compliance and monitoring.
	undertaking of Compliance	Effective compliance programs to identify problems and taking corrective
	monitoring and enforcement	measures
DMRE	Cost related to the gazetting	Review of actual implementation and compliance costs in line with available
	process once the Bill is an Act.	budget funds.
	E.g., translation cost of the	
	Act to other official languages	
	of the Republic.	

2.8 Managing Risk and Potential Dispute

a) Describe the main risks to the achievement of the desired outcomes of the proposal and/or to national aims that could arise from implementation of the proposal. Add more lines if required.

Dispute could arise where the Minister rejects an application for a Determination because the capacity needed is already committed.

Dispute could arise where NERSA fails to grant a licence to the applicant after failing to comply with requirements for licence application.

Dispute may arise where licensees and registrants fail to comply with conditions of licence and registration.

Dispute could arise relating to electricity trading due to unreasonable or excessive prices or tariff.

Dispute can arise between market participants and TSO that is perceived to be not independent.

Potential disputes between TSO / Market Participants and the Regulator in terms of approval or non-approval of the market rules.

Note: It is inevitable that change will always come with risks. Risks may arise from (a) unanticipated costs; (b) opposition from stakeholders; and/or (c) ineffective implementation co-ordination between state agencies. Please consider each area of risk to identify potential challenges.

b) Describe measures taken to manage the identified risks. Add more rows if necessary.

Mitigation measures means interventions designed to reduce the likelihood that the risk takes place.

Identified risk	Mitigation measures
Dispute could arise where the Minister rejects an application for a Determination because the capacity needed is already committed.	The Bill provides for prior consultation with the Regulator. Must have regard to the content of the integrated resource plan or transmission development plan.
Dispute may arise where licensees and registrants fail to comply with conditions of licence and registration	The Bill provides for the Regulator to sit as a tribunal or act as a mediator to decide on the disputes arising where licensees and registrants

Identified risk	Mitigation measures
	are failing to comply with conditions of licence and registration.
Dispute could arise where NERSA fails to grant a licence to the applicant after failing to comply with requirements for licence application	The Bill provides for prior consultation with Energy Regulator before the lodging of an application.
Dispute can arise between market participants and TSO that is perceived to be not independent.	The Bill provides for the Regulator to sit as a tribunal or act as a mediator to decide on the disputes arising between market participants and TSO.
Potential disputes between TSO / Market Participants and the Regulator in terms of approval or non-approval of the market rules.	The Bill provides for the Regulator to appoint a suitable person to act as a mediator.

c) What kinds of dispute might arise while implementing the proposal, whether (a) between government departments and government agencies/parastatals, (b) between government agencies/parastatals and non-state actors, or (c) between non-state actors? Please provide as complete a list as possible. What dispute-resolution mechanisms are expected to resolve the disputes? Please include all the possible areas of dispute identified above. Add more lines if required.

Note: Disputes arising from regulations and legislation represent a risk to both government and non-state actors in terms of delays, capacity requirements and expenses. It is therefore important to anticipate the nature of disputes and, where possible, identify fast and low-cost mechanisms to address them.

Nature of possible dispute (from sub-	Stakeholders	Proposed Dispute-resolution
section above)	involved	mechanism
Dispute could arise where the Minister	NERSA	The Bill provides for prior
rejects an application for a Determination	The Minister	consultation with the Regulator
because the capacity needed is already	Private Generators	
committed		
Dispute may arise where licensees and	Licensees and	The Bill provides for the
registrants fail to comply with conditions of	Registrants.	Regulator to sit as a tribunal or
licence and registration	NERSA	act as a mediator
Dispute could arise where NERSA fails to	NERSA	The Bill provides for the
grant a licence to the applicant after failing	Private Generators	Regulator to appoint a suitable
to comply with requirements for licence		person to act as a mediator
application		
Dispute can arise between market	NERSA	The Bill provides for the
participants and TSO that is perceived to be	Market participants /	Regulator to sit as a tribunal or
not independent.	TSO	act as a mediator
Potential disputes between TSO / Market	NERSA	The Bill provides for the
Participants and the Regulator in terms of	TSO / Market	Regulator to sit as a tribunal or
approval or non-approval of the market	participants	act as a mediator
rules		

2.9 Monitoring and Evaluation

Note: Sound implementation of policy and legislation is due to seamless monitoring and evaluation integration during the policy development phase. Policies and legislation that are proficiently written yet unable to report on implementation outcomes are often a result of the absence of an M&E framework at the policy and legislative planning phase. It is therefore imperative to state what guides your policy or legislation implementation monitoring.

- 2.9.1 Develop a detailed Monitoring and Evaluation Plan, in collaboration with your departmental M&E unit which should include among others the following:
 - 2.9.1.1 Provide clear and measurable policy or legislative objectives

The proposal aims to develop infrastructure investments in the electricity industry, to increase generation capacity, provide access to the transmission network and provide fair treatment of all licensees and registrants in the regulatory framework for the electricity sector. Further, the proposal introduces a competitive market in the electricity sector which is intended to facilitate competition in the electricity industry

- 2.9.1.2 Provide a Theory of Change clearly describing the following components:
 - Impact: the organisational, community, social and systemic changes that result from the policy or legislation.

 The Bill seeks to guide future energy infrastructure investments and shape the future energy landscape for South Africa by ensuring sustainability and affordable supply of electricity.
 - Outcomes: the specific changes in participants (i.e., beneficiaries) behaviour, knowledge, skills, status, and capacity.

 According to the 2019 Energy Sector Report, 6 422MW of electricity had been procured from 112 Renewable Energy Independent Power Producers (IPPs) in seven bid rounds. 3 976 MW of electricity generation capacity has been connected to the national grid from 64 IPP projects; 35 669 GWh of energy has been generated by renewable energy sources procured under the REIPPPP since the first project became operational. Renewable energy IPPs have proved to be very reliable. Of the 64 projects that have reached commercial operation date, 62 projects have been operational for longer than a year. The energy generated by 21 projects of 62 when the report was published in 2019 was 10 648 GWh, which is 96% of their annual energy contribution projections of 11 146 GWh. Twenty-eight (28) of the 62 projects (45%) have individually exceeded their projections. In terms of national targets for renewable energy capacity, as defined by the IRP and National Development Plan, this represents 22% towards the 2030 target and 57% towards the 2020 target. These shows that there is an increase of electricity supply to the national grid due to the increased number of other role players in the energy supply.

Outputs: the amount, type of degree of service(s) the policy or legislation provides to its beneficiaries.
 Efficient licensing and registration regime.
 Improved compliance to the licensing and registration requirements.

Activities: the identified actions to be implemented
 Regulate electricity prices and various processes.
 Strengthen the role of NERSA as the custodian and enforcer of the national electricity regulatory framework.
 Support the transition from vertically integrated electricity market to a multilateral and competitive electricity market.

Input: departmental resources used to achieve policy or legislative goals i.e., personnel, time, funds, etc.
 Budget allocation
 Human resources
 Inter-governmental coordination

Collaboration with the private sector

Provides for transitional measures towards a competitive market structure for the electricity industry.

- External conditions: the current environment in which there's an aspiration to achieve impact. This includes the factors beyond control of the policy or legislation (economic, political, social, cultural, etc.) that will influence results and outcomes.

 The inputs provided are done with a proposed view of what the structure of the Electricity Supply Industry will be in future and how a competitive energy market will function.
- Assumptions: the facts, state of affairs and situations that are assumed and will be necessary considerations in achieving success
- There is an urgent need for amending the current legislation due to the changes and challenges currently happening in the electricity sector. Furthermore, the participation of new independent power producers will increase additional electricity to the national grid.

- 2.9.1.3 Provide a comprehensive Logical Framework (Log Frame) aligned to the policy or legislative objectives and the Theory of Change. The Log Frame should contain the following components:
 - Results (Impact, Outcomes and Output)
 - Activities and Input
 - Indicators (A measure designed to assess the performance of an intervention. It is a quantitative or qualitative factor or variable that provides a simple and reliable means to measure achievement, to reflect the changes connected to an intervention, or to help assess the performance of a development actor)
 - Baseline (the situation before the policy or legislation is implemented)
 - Targets (a specified objective that indicates the number, timing, and location of that which is to be realised)

 See table below.

The objective is to provide for additional electricity, new generation capacity and electricity transmission infrastructure; to provide for the duties, powers and functions of the Transmission System Operator and transitional measures to provide for an open market platform that will allow for competitive electricity trading; to assign the duties, powers, and functions of the Transmission System Operator to the National Transmission Company of South Africa SOC Ltd.

What we aim to change?	What we wish to achieve?	Where are we?	What we produce or deliver?	What do we do?	What we use
Impact	Outcomes	Outputs Baseline	Outputs	Activities	Inputs
Sustainable and affordable supply of electricity	Reduced price of electricity (by how much and in percentage) Increased number of other players in the energy supply (Transformation) and thus increased competition Increased supply of electricity to the national grid (MW) and the change from baseline MW (it has increased by XXX and %)	 The current domestic and global conjunctures are the drivers for change in the energy sector and will shape the future of electricity delivery in South Africa, these drivers for change include: Current price of electricity Number of suppliers (licence holders and suppliers) Transformation: how many Blacks, Women, Persons with Disabilities are in the industry even rural vs urban Level of supply on electricity- MW Transition from the existing dependence on fossil fuels to the mix of electricity energy sources. The restructuring of Eskom into Eskom Holdings with three new subsidiaries; Generation, Transmission and Distribution. An intensive focus on radically improving the current operations and eliminating inefficiencies in generation. A greater requirement for transparency in the governance of both Eskom Holdings and the subsidiaries. A rigorous approach to cutting wasteful costs, optimising revenue, and resolving the debt burden; and A Just Transition involving all stakeholders to ensure sustainable livelihoods for workers and communities 	Efficient licencing and registration regime Improved compliance to the licencing and registration requirements	Regulate electricity prices and various processes Strengthen the role of NERSA as the custodian and enforcer of the national electricity regulatory framework Support the transition from vertically integrated electricity market to a multilateral and competitive electricity market	Budget allocation Human resources Intergovernmental coordination Collaboration with the private sector Provides for transitional measures towards a competitive market structure for the electricity industry

- 2.9.1.4 Provide an overview of the planned Evaluation, briefly describing the following:
 - Timeframe: when it the evaluation be conducted

 The evaluations will be done quarterly to align them with departmental quarterly reporting.
 - Type: What type of evaluation is planned (formative, implementation or summative) the selection of evaluation type is informed by the policy owners' objective (what it is you want to know about your policy or legislation.

 Implementation Evaluation is planned to understand if the legislation is working and how can it be strengthened.
- 2.9.1.5 Provide a straightforward Communication Plan (Note: a common assumption is that the target group will be aware of and understand how to comply with a policy or legislation come implementation. However, increases in the complexity and volume of new or amendment policy or legislation render this assumption false. Hence, the need for a communication plan to guide information and awareness campaigns to ensure that all stakeholders (including beneficiaries) are informed. **See table below.**

	COMMUNICATION PLAN		
PC	DLICY / LEGISLATION	/ PROGRAMME	
1.	Name of policy / legisla	ntion / Strategy:	Electricity Regulation Amendment Bill, 2022
2.	Objective:	To get the Bill passed through as an Act of Parliament. To amend the Electricity Regulation Act 4 of 2006, to improve and enhance the application and implementation of the Act. To address shortcomings identified in the implementation of the Act. To provide for the transitioning to an open market.	
3.	Key elements:	To provide for strengthening of the electricity regulatory framework. To provide for transitional national regulatory framework for the electricity industry supply, demand, and competitive market. To provide for the establishment of a Transmission System Operator to carry out the transitional activities towards an open market.	
CC	DMMUNICATION PLA	ANNING	
5.	Communication objective(s):		d is to be published in the Government Gazette and Departmental Website. National buth Africa will issue guideline documents to clarify the amendments.

CC	MMUNICATION ISS	UES AND KEY MESSAGES		
	Potential communication issues and response / mitigation:	The technical nature of amendments as contained in the Bill will be conveyed to electricity generators, distributors, traders, and end-users by NERSA. DMRE will attend and respond to enquiries regarding the Bill.		
7.	What is the key message; and supporting facts?	The Bill provides for transitional arrangements to introduce the open market. The Bill will enable the Regulator to licence the open market activities. The Bill seeks to give effect to provisions of Schedule 2 exempted generation facilities. The Bill will assist government in achieving its National Development Plan objectives for an energy sector that is reliable, efficient and competitive.		
	RGET AUDIENCES, N	MESSENGERS AND STAKEHOL		
	Target audiences:	Electricity generators, distributors, traders, and end-users. Local and international investors. Business, Labour, Academia, NGO's and NPO's. Parliament through portfolio and select committees. South Africa Public.	9.Primary messengers:	Minister of Mineral Resources and Energy. Deputy Minister of Mineral Resources and Energy. Director-General of Mineral Resources and Energy. Deputy Director General of Mining, Minerals and Energy Policy Development. CEO of National Energy Regulator of South Africa
	10. Key stakeholders: NERSA, Eskom, municipalities, Independent Power Producers, end-users, Department of Public Enterprises, Department of Finance, NEDLAC, organised business and organised labour.			
	FORMATION PRODU Information products	N/A		
CH	IANNELS			
		FREE C	HANNELS	
	Development / unmediated communication	N/A		
13.	Media liaison / PR	Use of Departmental Website Use of NERSA platforms Use of GCIS platforms		
14.	Digital / social media	Facebook and Twitter		
		11	CHANNELS	
15.	Television	Live coverage of events and news /current affairs programmes. Talk shows. Interviews. Participation in panel discussions on energy matters.		

16. Commercial print	Fact sheets and interviews.
17. Radio: (SABC, commercial)	All language stations
18. Community media: (radio, print & TV)	Live coverage of events and news /current affairs programmes. Talk shows. Interviews. Fact Sheets. Participation in panel discussions on energy matters.
19. Outdoor	N/A
20. Online / social media	N/A
FINANCIAL IMPLICATION	ONS CONTRACTOR OF THE PROPERTY
21. Budget	Priority will be given to unmediated, direct engagement with the target audience. The communication plan will be costed, and funds will be prioritised from the current departmental budget.

2.10 Please identify areas where additional research would improve understanding of then costs, benefit and/or of the legislation.

PART THREE: SUMMARY AND CONCLUSIONS

1. Briefly summarise the proposal in terms of (a) the problem being addressed and its main causes and (b) the measures proposed to resolve the problem. Since the promulgation of the Act the electricity supply industry still functions as a vertically integrated monopoly dominated by state-owned utility Eskom. In terms of section 7 of the Act, NERSA regulates the electricity sector market by issuing licences for the operation of generation, transmission and distribution facilities, electricity imports, exports, and trading.

It has become apparent that there have been many changes in the industry and there has been much call for review from the regulator (NERSA); Eskom; SALGA and the industry. The current market and regulatory design stems from a legacy of techno-economic paradigm. It assumed that the cheapest power could be obtained through ever greater economies of scale in the form of large and centralised coal-fired power stations. The regulatory framework is designed to protect the monopoly of the centralised utility on the assumption that this would reduce financing costs for the uptake of megaprojects and lower the cost of power. The new era of renewable energy technologies has fundamentally disrupted this paradigm. The regulatory framework is not nimble enough to enable adequate numbers of investors to develop least-cost renewable capacity to support security of supply.

The Bill, therefore, seeks to guide future energy infrastructure investments and shape the future energy landscape for South Africa. Energy is the lifeblood of the economy which impacts on all sectors as well as individual livelihoods and therefore integrated energy planning is undertaken to determine the best way to meet current and future energy service needs in the most efficient and socially beneficial manner.

2. Identify the social groups that would benefit and those that would bear a cost and describe how they would be affected. Add rows if required.

Groups	How they would be affected
Beneficiaries	
Emerging and	New entrants and existing participants in the electricity sector will be enabled to
established enterprises	participate in the electricity generation for own use and commercial reasons.
Electricity Consumers	Consumers will have an opportunity to choose who to purchase electricity from
Licetificity consumers	and this will reduce electricity bill.
Local communities	During construction of private generation facilities, local communities will benefit
Local communicies	from job opportunities created. This will benefit vulnerable groups.
Economy	Stable security of supply which contributes to investment and job creation. This
Leonomy	will indirectly contribute towards poverty alleviation measures.
Distribution licensees	They will have an opportunity to generate new revenue stream from generators,
Biotification meensees	who seek access to distribution network, through system use charges.
Cost bearers	
Eskom and	The Revenue/income (intensive users) will be negatively impacted by the
Municipalities	entrance of new market players.
NERSA	The impact of the exemption requirement of holding a generation licence will
TVERS/ (result in NERSA losing the revenue derived from fees charged for generation
	licences.
General public	Electricity regulator tariffs are generally passed through to the public.

3. What are the main risks from the proposal in terms of (a) undesired costs, (b) opposition by specified social groups, and (b) inadequate coordination between state agencies? Summarise the cost to government in terms of (a) budgetary outlays and (b) institutional capacity.

The risk might arise where NERSA fails to grant a licence to the applicant after failing to comply with requirements for licence application and where licensees and registrants fail to comply with conditions of licence and registration.

- 4. Given the assessment of the costs, benefits, and risks in the proposal, why should it be adopted?

 The proposal will facilitate the economic development of the electricity industry. It will also open doors for competitive electricity market.
- 5. Please provide two other options for resolving the problems identified if this proposal were not adopted.

Option 1.	The problem of introduction to the competitive market will not be addressed. Engaging	
	with the public and industry stakeholders through meetings, workshops, public hearings,	
	and consultations on how to comply with the existing legislation to accommodate	
	embedded generators (Education Stakeholder workshop).	
Option 2.	By developing the Guidance Note or rules to guide registrants and licensees on how to	
	implement/comply with the existing legislation.	

6. What measures are proposed to reduce the costs, maximise the benefits, and mitigate the risks associated with the legislation?

Reducing the costs:

- NERSA host educational workshops to new entrants, existing enterprises, and traders in the electricity sector.
- Allowing applicants before lodging applications for a licence to engage NERSA to discuss requirements of a licence application.

Maximising the benefits:

• Promote competition within the electricity market, thereby stimulating economic development.

Mitigating the risks:

- Promote Public Private Partnership (PPP)
- Request private sector to participate by Calling Request for Information (RFI) and Request for Proposal (RFP) to invest in electricity sector.
- The best proposal to manage the associated risk is to consult and engage the industry players during development and implementation process.

7. Is the proposal (mark one; answer all questions)

	Yes	No
a. Constitutional?	Yes	
b. Necessary to achieve the priorities of the state?	Yes	
c. As cost-effective as possible?	Yes	
d. Agreed and supported by the affected departments?	Yes	

8. What is the impact of the Proposal to the following National Priorities?

Nationa	al Priority	Impact
and	nomic nsformation l job ation	Energy Infrastructure - energy supply should be enabling, and not a constraint, of economic growth and development. This can be achieved by balancing our reliance on coal and growing reliance on renewable energy, especially solar and wind which are the least-cost technology, and where South Africa has significant comparative advantage. Off grid innovations such as micro grid solutions will increasingly contribute to
		electrification, while at the same time providing opportunities for industrialisation and empowerment. The removal of licensing threshold for embedded generation is another recent show of government's commitment to market reform and to ensuring electricity is available. Clear, consistent, and complementary energy policies and regulatory frameworks should incentivise investment and optimises local content and private sector opportunities in the transformation of South Africa's energy sector asset base.

National Priority		Impact
		New technologies and multi-year capital programmes should enable new local industries and local business to empower youth, create new-age skills and digital capabilities. Market structure facilitates more responsive and sustainable supply. This will require stabilisation and separation of Eskom and the introduction of greater private participation.
2.	Education, skills and health	This proposal will open doors for learning and job opportunities. Capacity in the state and its entities be strengthened to effectively regulate, plan and oversee energy delivery.
3.	Consolidating the social wage through reliable and quality basic services	Social equity through expanded access to energy at affordable tariffs and through targeted sustainable subsidies for needy households. Reduction in cost of electricity will reduce the cost of livelihood
4.	Spatial integration, human settlements, and local government	Provision of electricity is one of the services that will ensure spatial equality where previously marginalised communities and new settlements have access to basic services similarly to developed areas. Electricity to be delivered in a financially sustainable way. Provision of this service is also key to support of economic activities in townships and rural areas.
5.	Social cohesion and safe communities	Social equity through expanded access to energy at affordable tariffs and through targeted sustainable subsidies for needy households.

National Priority		Impact
6.	Building a capable, ethical and developmental state	Drastically lifting the licensing requirement for generation projects will immediately unleash the pent-up supply of many hundreds of projects and thousands of MW of capacity
7.	A better Africa and world.	The reforms envisaged in this amendment are common globally. Sector reform, that introduces competition and alternative funding models, will be essential going forward: this is for energy security, as well as financial sustainability in energy, for the fiscal stability and for the economy. In 2003 India delicensed generation projects completely (except for nuclear and hydro-power projects over a certain size), provided projects comply with technical standards related to connectivity to the grid. There are no restrictions on sale to different types of customers (India Ministry of Law and Justice, 2003).
		Neither Australia nor Spain has market access restrictions, only strict technical compliance standards. In Australia, the rooftop solar PV industry is booming. This has meant evolving and strengthening technical standards enforced by the grid operator. Most generators are subject to a "dispatch-cap" (an agreement that the grid operator may curtail power from the project in the event of a power surplus) to ensure power system stability. This is a technical requirement that South Africa may need to consider in future once power shortages have eased. The transition away from fossil fuels progresses in a convincing and just manner. New installed capacity consists primarily of wind and solar where South Africa has comparative advantage. Stakeholders, whether business, workers, or communities) involved in fossil fuels are supported through this transition

For the purpose of building a SEIAS body of knowledge please complete the following:

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