

# ROLL-OUT PLAN FOR THE IMPLEMENTATION OF THE SMALL-SCALE FISHERIES POLICY

PRESENTATION TO THE PORTFOLIO COMMITTEE OF  
AGRICULTURE, FORESTRY AND FISHERIES

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agriculture,  
forestry & fisheries

Department:  
Agriculture, Forestry and Fisheries  
REPUBLIC OF SOUTH AFRICA



# PRESENTATION OUTLINE

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- **Background to the Roll-Out Plan**
- **Overview of the Roll-Out Plan**
- **Roll-Out Plan per Phase**
- **Status of Implementation**





## BACKGROUND TO THE ROLL-OUT PLAN

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- The Small-Scale Fisheries Policy (SSFP) was adopted in 2012.
  - The Implementation Plan was adopted in 2013, which outlined a five-year implementation process.
  - Various high-level road maps were communicated by the Department of Agriculture, Forestry and Fisheries (DAFF) to stakeholders in 2013 on key milestone dates pertaining to the implementation of the SSFP.
  - One of the key milestone dates was the allocation of small-scale fishing rights in December 2013, and then it was subsequently revised to June 2014.
  - These dates were too ambitious and had little regard for the complexity, capacity and time requirements to conduct some of the processes leading up to the allocation of small-scale rights.
  - A Roll-out Plan had to be developed that would turn the Implementation Plan into the Department's operational plan.
  - The Roll-out Plan was developed in April 2014 and was presented at various structures within the Department. The Executive Committee of DAFF approved the Roll-out Plan in November 2014.
  - The Roll-out Plan has been circulated to stakeholders. Meetings are currently being convened to explain the implementation process to stakeholders.
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## OVERVIEW OF THE ROLL-OUT PLAN

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- The roll-out plan is based on the high-level Implementation Plan that was adopted in 2013 after an extensive consultative process.
- Like the Implementation Plan, the new roll-out plan aims to implement the Small-Scale Fisheries Policy in a stepwise manner over a period of 5 years.
- The roll-out plan not only provides details of the various activities, but also identifies roles and responsibilities and key dependencies required to implement the Small-Scale Fisheries Policy (SSFP).
- The process consists of 5 phases, namely:
  - Phase 1) A Preparatory Phase;
  - Phase 2) Development and Implementation of Support Plans;
  - Phase 3) Formalisation of Small-Scale Fishing Communities into Co-operatives;
  - Phase 4) Allocation of Fishing Rights to Small-Scale Fishing Co-operatives, and;
  - Phase 5) Management and Support of Small-Scale Fishing Co-operatives.
- The high point of the roll-out plan is the allocation of small-scale fishing rights in March 2016.





# PHASE 1: PREPARATORY PHASE

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- This phase is required to lay a firm foundation in order to embark on the process of implementing the Small-Scale Fisheries Policy (SSFP). The activities in this phase include:
  - Approval of a new roll-out plan for the implementation of SSFP;
  - Budget and business planning;
  - Establishment of a Steering Committee;
  - Dissemination of the new roll-out plan;
  - Establishment of Small-Scale Fisheries Forum;
  - Amendments to the Regulations and promulgation of Marine Living Resources Act (Act 18 of 1998) Amendment Act and Small-Scale Fishing Regulations;
  - Conduct a tender process to appoint service providers to assist with the implementation process.



## PHASE 2: DEVELOPMENT OF SUPPORT PLANS

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- This phase requires that a number of support plans be developed and implemented that would enhance the implementation process of the Small-Scale Fisheries Policy. Key plans include:
  - Sector management measures
  - Co-operative model
  - Co-operative Constitution template
  - Co-operative management plan template
  - Communication plan
  - Stakeholder engagement plan
  - Revenue plan
  - Catch monitoring plan
  - Monitoring Control and Surveillance plan.



## PHASE 3: FORMALIZATION OF SMALL-SCALE FISHING COMMUNITIES INTO CO-OPERATIVES

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- This phase is the most critical phase for the successful allocation of small-scale fishing rights because it is in this phase where all *bona fide* small-scale fishers have to be identified and verified and registered into small-scale fishing communities. This phase will include the following activities:
  - Registration of expression of interest per community
  - Verification of fishers and identification of small-scale fishing communities
  - Conduct socio-economic baseline study of the entire sector
  - Conduct alternative livelihoods study per area
  - The registration of small-scale fishing communities as co-operatives with Companies and Intellectual Properties Commission (CIPC)
  - Development of management plans per co-operative.





# PHASE 4: ALLOCATION OF FISHING RIGHTS TO SMALL-SCALE FISHERIES CO-OPERATIVES

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- This phase is the pinnacle of the implementation of the small-scale fisheries policy as this would be the official start of the small-scale fisheries sector when the fishing rights are allocated to small-scale fishing co-operatives in March 2016. This phase includes the following activities:
  - Approval of registered CIPC co-operatives as small-scale fisheries co-operatives by the Minister
  - Business training of all co-operative board members
  - Allocation of fishing rights
  - Issuing of permits
  - Finalize appeals
  - Establishment of co-management structures;
  - Implementation of the Monitoring Control & Surveillance and catch monitoring plans.





# PHASE 5: MANAGEMENT AND SUPPORT OF SMALL-SCALE FISHERIES CO-OPERATIVES

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- This is the last phase of the implementation and also the longest phase which requires three years of providing developmental support to the small-scale fishing co-operatives. This phase is required to ensure the economic development and long-term success of the co-operatives. This phase includes the following key activities:
  - Facilitate developmental programmes per co-operative in partnership with other organisations;
  - Meetings of co-management structures
  - Routine management of the sector (issuing of permits, annual reassessment of resources and management measures, and the convening of co-management meetings)
  - Implementation and refinement of Monitoring Control & Surveillance and catch monitoring plans.
  - Review success of implementation by conducting another socio-economic study and comparing to base-line study.



# STATUS OF IMPLEMENTATION: PHASE 1

Activity	Status
1. Roll-Out Plan	<ul style="list-style-type: none"> <li>• Developed in April 2014</li> <li>• Presented to Senior Management Service, Fisheries Executive Management and the Executive Committee (EXCO) of DAFF</li> <li>• EXCO approved plan in November 2014</li> </ul>
2. Budget and Business Planning	<ul style="list-style-type: none"> <li>• Implementation of the Small-Scale Fisheries Policy included as a strategic goal for DAFF over the medium term (2014/15-2018/19)</li> <li>• Funds from the Marine Living Resources Fund was made available for the start of the implementation process 2014/15</li> </ul>





## STATUS OF IMPLEMENTATION: PHASE 1 *continued*

Activity	Status
3. Small-Scale Fisheries Steering Committee	<ul style="list-style-type: none"><li>•Established in July 2014</li><li>•Regular meetings of the Committee convened on a monthly basis</li></ul>
4. Dissemination of Roll-Out Plan	<ul style="list-style-type: none"><li>•Final version of the Roll-Out Plan disseminated to stakeholders in February 2015</li></ul>
5. Small-Scale Fisheries Forum	The forum was officially launched on 27 February 2015





## STATUS OF IMPLEMENTATION: PHASE 1 *continued*

Activity	Status
6. Amendments to the Regulations	<ul style="list-style-type: none"><li>•Workshops convened between July-September 2014 to develop draft Regulations</li><li>•Vetted by the Department's Legal Services and by the Office of the Chief State Law Advisor (December 2014)</li><li>•Inputs incorporated in draft (January 2015)</li><li>•Minister approved publishing of draft Regulations for public comment (gazetted on 27 February 2015)</li><li>•30 day comment period in process</li><li>•Departmental road shows to be conducted</li><li>•All comments to be considered</li><li>•Final Regulations and Marine Living Resources Act Amendment Act to be promulgated on 4 May 2015</li></ul>



## STATUS OF IMPLEMENTATION: PHASE 1 *continued*

Activity	Status
7. Tender process to appoint service providers	<ul style="list-style-type: none"><li>•The Director General approved the bid process, Bid Specification Committee, and Bid Evaluation committee (June 2014)</li><li>•Terms of reference finalized in September 2014</li><li>•Tender process closed in October 2014</li><li>•Bid Evaluation Committee evaluated all bids received and provided a recommendation to the Bid Adjudicating Committee (BAC) in December 2014</li><li>•The BAC approved the recommendation to appoint two service providers (February 2015)</li><li>•Award letters to be sent to successful bidders (February 2015)</li><li>•Service Level Agreement to be signed by March 2015</li></ul>



## STATUS OF IMPLEMENTATION: PHASE 2

Activity	Status
1. Sector Management Measures	<ul style="list-style-type: none"> <li>• Sector management measures have been drafted.</li> <li>• Will be consulted as part of the draft Regulations</li> </ul>
2. Co-operative Model	<ul style="list-style-type: none"> <li>• Co-operative models investigated with input from selected communities.</li> <li>• Will be consulted as part of the draft Regulations</li> </ul>
3. Co-operative Constitution Template	<ul style="list-style-type: none"> <li>• Developed with assistance from the Department of Trade and Industry (DTI), Co-operatives and Rural Economic Development (DAFF), and CIPC</li> <li>• Will be consulted as part of the draft Regulation</li> </ul>





## STATUS OF IMPLEMENTATION: PHASE 2 *continued*

Activity	Status
4. Communication Plan	<ul style="list-style-type: none"><li>• Discussed at Steering Committee meetings.</li><li>• Draft action plan developed</li><li>• More detailed plan to be finalized</li></ul>
5. Stakeholder Engagement Plan	<ul style="list-style-type: none"><li>• Discussed at Steering Committee meetings.</li><li>• Draft action plan developed</li><li>• More detailed plan to be finalized</li></ul>
6. Revenue Management Plan	<ul style="list-style-type: none"><li>• Developed with assistance from DTI, Co-operatives and Rural Economic Development (DAFF), and CIPC</li><li>• Will be consulted as part of the draft Regulation</li></ul>



## STATUS OF IMPLEMENTATION:

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- The implementation of the Small-Scale Fisheries Policy commenced with the launch of the Small-scale Fisheries Forum, the gazetting of the draft Regulations for Public Comment and the call for Expressions of Interest – all of which took place on 27 February 2015.

