
 arts & culture
Department:
Arts and Culture
REPUBLIC OF SOUTH AFRICA

INFRASTRUCTURE PROGRAMME

State of legacy projects and infrastructure maintenance

Presented by: Act Director-General
Date: 17 March 2015


LAYING THE FOUNDATION FOR GREATNESS



OUTLINE OF THE PRESENTATION

- PURPOSE OF THE PRESENTATION
- CONTEXT AND BACKGROUND
- REVIEW OF CURRENT INFRASTRUCTURE PROJECTS
- EXPENNDITURE AS AT 28 FEBRUARY 2015
- MITIGATION OF CURRENT STATE OF AFFAIRS
- NEW APPROACH TO INFRASTRUCTURE MANAGEMENT

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PURPOSE

To brief the Portfolio Committee for Arts and Culture on the state of legacy projects and infrastructure maintenance programme



National English Literary Museum
Grahamstown

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CONTEXT AND BACKGROUND

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INTRODUCTION

- Arts and culture can be defined as all forms of creative practice and artistic and cultural expression and activity.
 - Includes visual art, music, dance, writing, craft, theatre, events, festivals, exhibitions, community cultural development and preservation of knowledge, stories, heritage and collections.
- Dedicated arts and cultural facilities such as theatres, libraries and museums, as well as natural environments and public spaces are key enablers to support the full expression of creative and/or cultural practice
- In line with the NDP infrastructure provision 2030 VISION of *an efficient, competitive and responsive economic infrastructure network*, government has invested close to R1.6 billion towards the provision of arts and culture infrastructure as follows:
 - Library conditional grant (R1.1 billion)
 - Capital works programme (R500 million)

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THE CAPITAL WORKS PROGRAMME

- Makes provision for Immovable property i.e. an item of property that is fixed and cannot be moved without destroying or altering it.
- The programme is governed by the Government Immovable Asset Management Act (GIAMA) of 2007
 - which provides a uniform framework for the management of an immovable asset that is held or used by a national or provincial department
- The Act places legal responsibilities on government departments regarding property under their custodianship. These include:
 - The development of user asset management plans (UAMPs) that are aligned with the departments' strategic objectives.
 - The creation of a verifiable asset register to provide accurate information about all immovable assets
 - Documented assessment of the condition of each property and the costs associated with maintenance or repair

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THE CAPITAL WORKS PROGRAMME

The UAMP makes provision for a comprehensive immovable asset preservation programme and budgets for:

- Planned maintenance
- Unplanned maintenance
- Minor and major repairs
- Asset rehabilitation and replacement



National Film and Video Foundation
Johannesburg



National Museum
Bloemfontein



National English Literary Museum
Grahamstown

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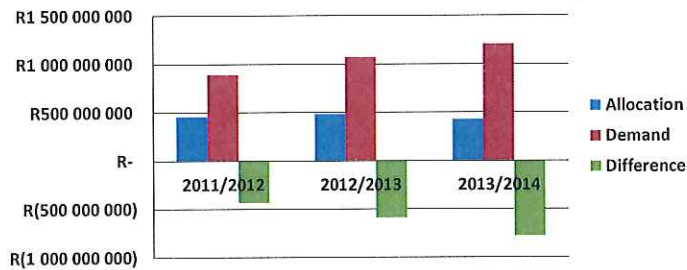


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DEMAND FOR CAPITAL WORKS FUNDS

	2011/2012	2012/2013	2013/2014	Totals
Allocation	R 455 610 000	R 482 950 000	R 426 492 000	R 1 365 052 000
Demand	R 889 000 000	R 1 070 746 000	R 1 207 000 556	R 3 166 746 556
Difference	R -433 390 000	R -587 796 000	R -780 508 556	R -1 801 694 556

Demand versus Supply of Infrastructure budget



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DEMAND FOR CAPITAL WORKS FUNDS

- Demand for capital works funds far outweighs the supply, so we prioritise the most important projects
- Projects which are not funded due to limited funds – are placed/reserved in our infrastructure project pipeline
- If the approved/prioritised project are not performing well - the funds are redirected to fund projects in the pipeline



Nelson Mandela Museum
Mthatha



Msunduzi Museum
Pietermaritzburg

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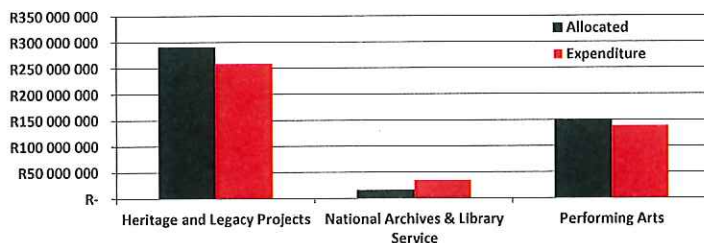


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ALLOCATIONS AND EXPENDITURE TRENDS

2011/2012

Programmes	Heritage and Legacy Projects	National Archives & Library Service	Performing Arts	TOTALS
Allocated	R 290 610 000	R 15 000 000	R 150 000 000	R 455 610 000
Expenditure	R 258 679 088	R 34 682 359	R 138 565 275	R 431 926 722
Percentage	89%	231%	92%	95%



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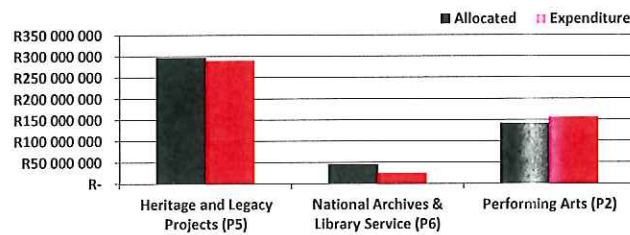


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ALLOCATIONS AND EXPENDITURE TRENDS

2012/2013

Programmes	Heritage and Legacy Projects (P5)	National Archives & Library Service (P6)	Performing Arts (P2)	TOTALS
Allocated	R 296 350 000	R 45 000 000	R 141 600 000	R 482 950 000
Expenditure	R 290 813 770	R 25 734 735	R 157 121 885	R 473 670 390
Percentage	98%	57%	111%	98%



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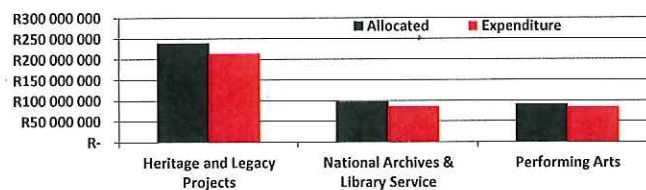


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ALLOCATIONS AND EXPENDITURE TRENDS

2013/2014

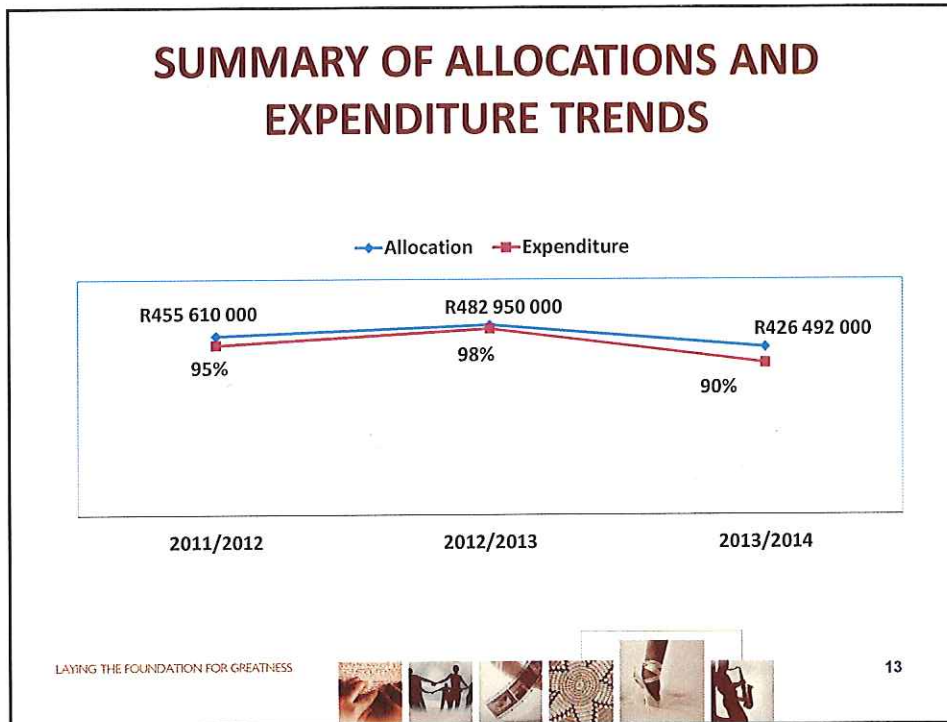
Programmes	Heritage and Legacy Projects	National Archives & Library Service	Performing Arts	TOTALS
Allocated	R 239 309 000	R 96 621 000	R 90 562 000	R 426 492 000
Expenditure	R 214 442 327	R 86 772 024	R 84 758 456	R 385 972 807
Percentage	90%	90%	94%	90%



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OUR IMPLEMENTING AGENTS

The infrastructure programme is implemented through the following implementing agents:

- DAC – procure services and pay service providers.
- DAC institutions – funds are transferred to the institutions.
- National Department of Public Works (NDPW) through its regional offices and Head Office – pay on recovery basis.
- Independent Development Trust (IDT) through its regional offices – funds are transferred to IDT.



Market Theatre Foundation
Johannesburg

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A REVIEW OF THE LEGACY PROJECTS

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THE NATIONAL LEGACY PROJECTS

- Cabinet approved the National Legacy Projects in 1998.
- The aim of the National Legacy Projects is:
 - the development and construction of new commemorative structures on the South African landscape to reflect a more inclusive South African Heritage Landscape
 - preservation and promotion of our collective heritage, and
 - contribution to job creation.
- The National Legacy Projects takes its mandate from the White Paper on Arts and Culture, and the TRC Recommendations referring to Symbolic Reparations.
- In 2014, 254 jobs were created on construction projects related to the National Legacy Projects.
- Heritage promotion currently manages the implementation of 15 multi-year legacy projects through the DPW and IDT as implementation agencies.

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STATUS OF LEGACY PROJECTS

	GP	KZN	FS	LP	NW	EC	WC	NC	MP	TOTAL
COMPLETED PROJECTS										
2009/10	3	0	0	0	0	0	0	0	0	3
2010/11	0	0	0	0	0	0	0	0	0	0
2011/12	0	1	0	0	0	0	0	0	0	1
2012/13	0	0	0	0	0	1	0	0	0	1
2013/14	4	1	1	0	0	0	0	0	0	6
TOTAL	7	2	1	0	0	1	0	0	0	11
NO OF PROJECTS STILL IN THE PIPELINE										
CURRENT	5	5	5	1	3	5	3	1	1	29
TOTAL	12	7	6	1	3	6	3	1	1	40

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LIST OF LEGACY PROJECTS COMPLETED

2009/10	2011/12	2012/13	2013/14
Graves upgrades of: <ul style="list-style-type: none"> Lillian Ngoyi Hellen Joseph Charlotte Maxeke 	<ul style="list-style-type: none"> Upgrade of JL Dube grave site and launch of master plan 	<ul style="list-style-type: none"> Steve Biko Centre 	<ul style="list-style-type: none"> Ncome Phase 2 Graves upgrade for Beyers Naude, Rahima Moosa, Nokutela Dube Freedom Park Exhibition Matola Monument and Interpretation Center War Museum Wall of Remembrance Nelson Mandela statue Inkosi Bhambatha Statue

- Women's Memorial, 2000
- Chief Albert Luthuli Project, 2005
- Samora Machel Monument, Mbuzini, 1999

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CURRENT LEGACY PROJECTS

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SARAH BARTMANN CENTRE OF REMEMBRANCE

The Sarah Bartmann Centre of Remembrance is being built in honour of this Khoi woman who was brutalised in Europe. The South African Government facilitated the return of her remains from France and reburial in Hankey, Eastern Cape.

The Sarah Bartmann Centre of Remembrance is at 14% completion as at end of February 2015. Completion date for the Centre is October 2016.

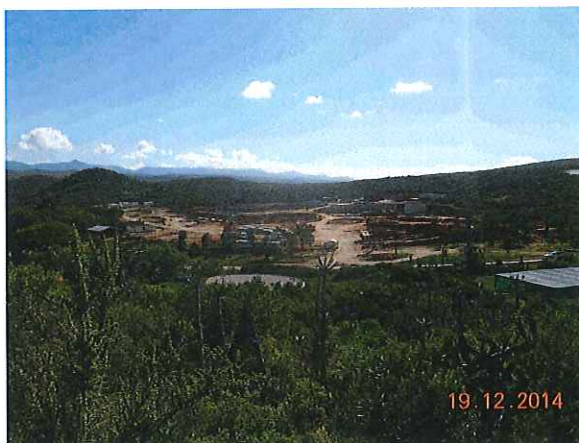
- The Department of Public Works has trained 8 youth from the local community as part of their EPWP/NYS programme. The youth will undergo in-service training on site.
- 91 workers from Hankey have been employed on the construction of the Centre.
- The Northern Complex, currently under construction, consists of
 - Classrooms and dormitories
 - An amphitheater
 - Administrative buildings.
- The Southern Complex, due to begin in May 2015, will comprise:
 - The Sarah Bartmann Museum
 - The Khoi-San Museums.

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SARAH BARTMANN CENTRE OF REMEMBRANCE: NORTHERN COMPLEX BUILDINGS



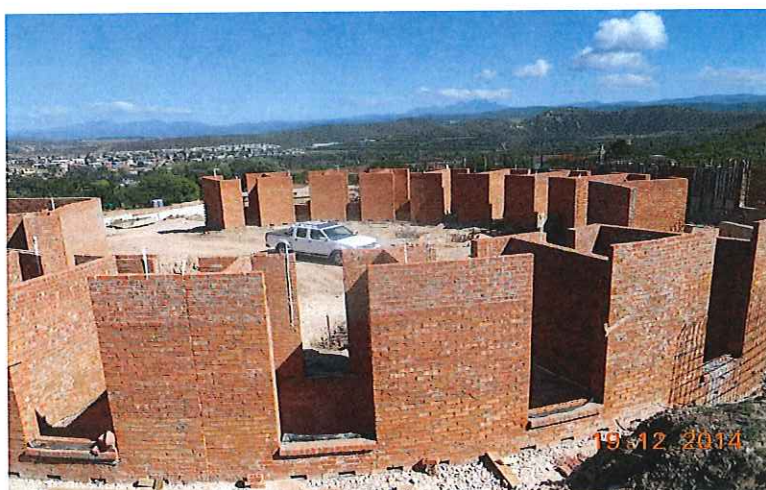
Allocated budget - R164 013 920.90
Expenditure to date - R24 497 714.48 (14%)

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SARAH BARTMANN CENTRE OF REMEMBRANCE: CONSTRUCTION OF THE DORMITORIES



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SARAH BARTMANN CENTRE OF REMEMBRANCE: ADMINISTRATION BLOCK



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BRAM FISCHER HOUSE PROJECT

Bram Fischer, an anti-apartheid activist, is being honoured through the restoration of his home. The house is being purchased and an exhibition will be installed and unveiled in 2015.



- The purchase and registration of Bram Fischer's house is being done through the Department of Public Works (DPW).
- Approved budget - R6 951 178.41 Expenditure to date – R0

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DR J.S. MOROKA HOUSE PROJECT

The DAC is restoring the home of DR JS Moroka to memorialise his legacy as one of the leading figures in the struggle for liberation.



- The contractor abandoned the site claiming disagreement with the family impeded work.
- Escalating temporary accommodation and furniture storage expenses
- Approved budget - R5 000 000 Expenditure to date - R528 895,25 (10.5%)

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DR J L DUBE PROJECT

To commemorate the legacy of J.L Dube, the first president of the ANC, a heritage site master plan was developed for implementation at his home in Inanda, KwaZulu Natal;

- Priority elements of the master plan approved for construction in the current financial year are: Perimeter fence (100% completion), An amphitheatre (80% completion) and Access driveway and parking (80% completion)
- Practical completion date of 31 June 2015.
- Approved budget - R31 584 738.20 Expenditure to date - R10 373 124.90 (33%)



Amphitheatre

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WINNIE MANDELA HOUSE PROJECT

The house where Winnie Mandela was held under house arrest in Brandfort, Free State is being renovated; it will become a museum and house an exhibition.



Approved budget (Winnie Mandela House & Wesleyan Church) – R 6 000 000; Expenditure to date at Winnie Mandela House R593 622, 29 (9.8%)

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WESLEYAN CHURCH

Wesleyan Church in Waaihoek, the site attributed with being the birthplace of the African National Congress, in Bloemfontein, is being renovated. An exhibition is pending ANC approval before installation and official opening in 2015.



Expenditure to date at Wesleyan Church - R851 246, 55 (14%)

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INGQUZA HILL MUSEUM

Ingquza Hill Museum construction started in 2014, in the Eastern Cape, commemorating the death of 11 people and injuring of 58 and arresting others who were later sentenced to death by hanging. These citizens were in revolt against oppressive laws that would result in the seizure of their land and complicity with the then Regime.



- Construction of Ingquza Hill Museum phase 1 started in March 2014.
- Priority elements approved of the master plan for construction was at 47% by end of November 2014.
- Ingquza Hill Museum project first phase is scheduled for completion in March 2015.
- Approved budget - R15 000 000.00; expenditure to date - R12 800 434.00 (75%)

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OR TAMBO

This development is to create a fitting tribute and a memorial site with different facilities such as an interpretative centre in commemoration of ANC President OR Tambo.

- **Work at the OR Tambo homestead, at 95% completion, comprises:**
 - Rehabilitation of family graves; Construction of new perimeter fence
 - Refurbishment of existing rondavels, refurbishment of house built by the municipality
 - Construction of new family house, 2 new additional rondavels
 - Refurbishment of existing cattle kraal and vegetable garden
 - Construction of new welcome centre; Refurbishment of existing two roomed dwelling, pending SAHRA approval.
 - Next - Landscaping and setting up of brick making machine.
- **Khananda Grave Site**
 - The budget for Khananda was for upgrading of the gravesite and the construction of an interpretative centre.
 - Work at Khananda is 78% complete.



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OR TAMBO (CONT)



- **Garden of Remembrance, 57% complete, stopped due to an arson attack and service delivery protest.** Priority elements - Family Graves, Legacy pathways, Landscaping and Statue of OR Tambo.
- Approved budget – R 27 819 093.01 Expenditure to date – R 6 471 631 (30.3%)

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MATOLA INTERPRETIVE CENTRE

The Matola Memorial and Interpretive Centre were developed to memorialise the cadres of the African National Congress who perished in a raid carried out by the then South African Defence Force, in 1981.

1. Text and video are being finalised; anticipated opening is 2015;
2. Cooperation with Mozambican Government is underway to create a Flagship Institution made up of Matola Monument and Samora Machel Memorial



Interpretive Centre

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MATOLA MEMORIAL



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NATIONAL HERITAGE MONUMENT

The purpose of the NHM heritage/tourism site is to memorialise the anti-Apartheid struggle, by recognising individuals who fought for a democratic South Africa, and to recognise the mass struggle of the South African people.

- The National Heritage Monument (NHM) will be developed on a portion of land within the Groenkloof Nature Reserve in Pretoria
- The Heroes Acre is the main component of the NHM
- The City of Tshwane will donate the land.
- The Department of Arts and Culture leads the development of the project, and has established a Steering Committee comprising local, provincial and national Government spheres.

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COMPONENTS OF THE NHM

COMPONENTS: National Heroes Acre (NHA); Statues which will form a “Long Walk to Freedom” procession; Vignette Gardens; Main Visitor Centre, restaurants, school facilities, commercial and craft centre; Amphitheatre

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NATIONAL HEROES ACRE (NHA)

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FUTURE NATIONAL LEGACY PROJECTS

Pipeline Project	Anticipated /requested budget over MTEF
Liberation Heritage Route	R240 million
National Heritage Monument including Heroes Acre	R195 million
Nelson Mandela House, Houghton	R 5 million
Nelson Mandla House at Drakenstein Prison	R11 million
Isandlwana	R20 million
Vlakplaas	R24 million
Khoe & San Heritage Route	R28 million
Archie Gumede Statue Project	R8 million

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A REVIEW OF MAINTENANCE INFRASTRUCTURE PROJECTS

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CURRENT INFRASTRUCTURE PROJECTS

Project Name	PROJECT ID	Project Stage	Budget
Afrikaanse Taal Museum en-monument			2 000 000
Upgrading of Workers Change Room	WCS 050036	Design	1 000 000
Refurbishment of museum floors and replacement of museum veranda	HPP TPE1403	Identified	500 000
Refurbishment of Restaurant and Monument	HPP TPE1404	Identified	500 000
Ditsong Museums of South Africa			10 248 569
Reconstruction of the Entire Facility (Tswaing)	WCS 050579	Design	0
Installation of Perimeter Fence (Tswaing)	WCS 052436	Design	0
Renovation, upgrading of museum and Replacement of the Entire Roof (Willem Prinsloo)	WCS 050242	Design	2 000 000
Renovation and upgrading of various existing buildings (Site Clearance) (Sammy Marks)	WCS 052395	Planning	200 000
Renovation and upgrading of various existing buildings (Sammy Marks)	WCS 050241	Planning	3 297 810
Renovations of Educational Facilities (Pioneer)	WCS 050626	Design	733 970
Repair and Maintenance Programme: Mechanical and Electrical (Natural History)	WCS 043422	Construction	1 230 000
Repair and Maintenance Programme: Mechanical and Electrical (Cultural History)	WCS 043904	Construction	1 800 000
Repair and Maintenance Programme: Civil and Structural (Cultural History)	WCS 043905	Construction	986 789

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CURRENT INFRASTRUCTURE PROJECTS

Project Name	PROJECT ID	Project Stage	Budget
KwaZulu Natal Museum			935 600
Refurbishment of the water piping and installation of a booster pump and Water Tank for Backup Water Supply	HPP TPE1405	Identified	935 600
Luthuli Museum			883 000
Acquisition of land and upgrading of parking area	HPP TPE1406	Identified	0
Upgrading of the Museum Buildings (Asbestos Roof, Historical House & Storage Facility)	HPP TPE1407	Identified	883 000
Msunduzi Museum			10 000 000
Restoration of all buildings at the complex and the security upgrade	WCS 049590	Design	10 000 000
Completion of the huts	HPP TPE1408	Identified	0
National Museum			1 623 700
Dust extraction system - Palaeontology fossil preparation laboratory	HPP TPE1409	Identified	1 123 700
Emergency generator - back up power	HPP TPE1410	Identified	500 000
National English Literary Museum			45 372 000
Construction of New National English Literary Museum	WCS 048851	Construction	45 372 000

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CURRENT INFRASTRUCTURE PROJECTS

Project Name	PROJECT ID	Project Stage	Budget
Nelson Mandela Museum			8 669 399
Upgrading of Bhunga Building	WCS 046573	Construction	6 414 000
Facilities management and maintenance of the buildings	WCS 046503	Planning	1 000 000
Installation of burglar bars	HPP TPE1437	Identified	1 255 399
War Museum of the Boer Republics			1 692 020
Replacement of present climate control system	WCS 049502	Final Completion	101 773
Upgrading of Museum public parking area	WCS 049504	Practical Completion	628 783
Expansion of the fire protection system	WCS 049503	Practical Completion	209 941
Accessibility to disabled persons	WCS 047895	Practical Completion	250 523
Upgrading of 3-phase cable to children's museum and restaurant	HPP TPE1415	Identified	236 000
Upgrading of restaurant kitchen	HPP TPE1416	Identified	265 000
William Humphrey Art gallery			1 200 000
Construction of Library	HPP TPE1402	Identified	1 200 000

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CURRENT INFRASTRUCTURE PROJECTS

Project Name	PROJECT ID	Project Stage	Budget
Iziko Museums of South Africa			52 346 830
Construction of New Storage Space (Courtyard Project)	WCS 042528	Construction	44 000 000
Rusten Vrege Installation of fire suppression system	WCS 048221	Planning	7 140
Replacement of the Halon Gas system with FM200 fire suppression system	HPP TPE1417	Identified	7 500 000
Audit of all Existing Signage and Design of new Concept Signage and Way Finding Systems	WCS 048227	Design	517 404
Installation of Integrated Security System: Phase 2	WCS 048502	Construction	22 232
Installation of Second Chillers	WCS 048228	Practical Completion	300 054
2010 Heritage Legacy Projects			2 000 000
Upgrading of the Northern Cape Theatre	HPP TPE1421	Construction	2 000 000
Adams College			5 049 956
Upgrading of the Library	HPP TOE1403	Final Completion	158 956
Upgrading of the Museum	HPP TOE1404	Identified	4 891 000

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CURRENT INFRASTRUCTURE PROJECTS

Project Name	PROJECT ID	Project Stage	Budget
Robben Island Museum			19 200 000
Restoration and Conservation of the built environment (high, low priority Village Precinct)	HPP TPE1418	Identified	1 500 000
Power Generation distribution Network Servicing and Genset overhaul	HPP TPE1419	Identified	2 500 000
Installation of sewerage and water Plant	HPP TPE1420	Identified	3 000 000
Maintenance and operation of Load Generators	HPP TPE1429	Identified	1 500 000
Water and Sewerage Services operational cost	HPP TPE1430	Identified	1 500 000
Waste Management	HPP TPE1431	Identified	500 000
Facilities management	HPP TPE1432	Identified	1 800 000
Power generation (diesel)	HPP TPE1433	Identified	4 000 000
Capacity Building - professional team	HPP TPE1434	Identified	950 000
Bulk Services Project Management	HPP TPE1435	Identified	1 000 000
Alternative Energy Research	HPP TPE1436	Identified	950 000
Restoration of the Blue Stone Quarry and Walkways	WCS 046856	Design	0
Voortrekker Monument	HPP TPE1439	Identified	500 000
South African Heritage Resource Agency (SAHRA)			5 000 000
Purchasing of the building for the head office	HPP TPE1438	Identified	5 000 000

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CURRENT INFRASTRUCTURE PROJECTS

Project Name	PROJECT ID	Project Stage	Budget
Freedom Park Trust			0
Upgrade of existing Parking and Reed Lights Maintenance Access Route	HPP TPE1422	Construction	0
Upgrading of Parking	HPP TPE1423	Construction	0
Library: South African Library - for the Blind			2 165 000
Procurement of Digital Audio Book Players	HPP TPE1424	Identified	2 045 000
Upgrade and Refurbishment of the Josie Wood Building and the Hemming Street House (Site Clearance)	WCS 052462	Planning	120 000
Library: Blind SA			1 524 700
Acquisition of Additional Braille Printer	HPP TPE1424	Planning	1 499 700
Reconfiguration of offices to accommodate 1 additional office	HPP TPE1425	Identified	25 000
Library: National Cape Town			8 000 000
Repairs and renovations to the National Library (Centre for the books building)	WCS 048327	Construction	1 000 000
Emergency repair to the damaged National Library Cape Town campus	HPP TPE1426	Identified	7 000 000

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CURRENT INFRASTRUCTURE PROJECTS

Project Name	Project Stage	Status (% completion)	Issues or risks	Estimated completion	Budget	Expenditure to date
Mwamithwa Cultural Precinct	Final stage of completion	98%	None	February 2015	R 11 109 279	R 8 000 000
Gugulethu Cultural Precinct	Project put on hold due to allegations of fraud	Project put on hold due to allegations of fraud	Project put on hold due to allegations of fraud	Project put on hold due to allegations of fraud	R 13 052 269	R 7 749 784.71
Maropeng Virtual Lab	Construction phase	70%	Project delivery related financial reporting	April 2015	R 5 000 000	R 4 000 000

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CHALLENGES TO DATE

- Labour disputes leading to work stoppages
- Inclement weather resulting in construction delays
- Contractors abandoning site and slow remedial action
- Sometimes protracted stakeholder engagement e.g. Wesleyan Church as additional corroboration of information is required.
- Less than satisfactory rate of implementation by IDT
- Lack of internal expertise to determine value for money, especially when there are cost escalations.

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EXPENDITURE TO DATE (AS AT 28 FEB 2015)

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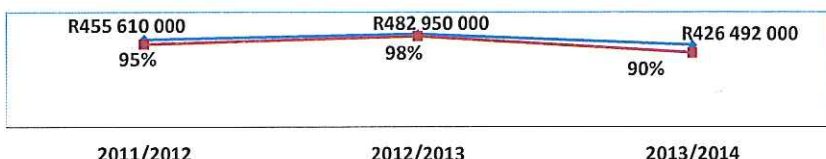
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EXPENDITURE AS AT 28 FEB 2015

Financial year	2014/15
Budget	R493 000 000
Spent by 28 February 2015	R42 000 000
unspent	R451 000 000
% spent	9%


Relative to the previous annual expenditure trends depicted in the graph below, the Department appears to be regressing

Allocation — Expenditure



Financial year	Allocation	Expenditure
2011/2012	R455 610 000	95%
2012/2013	R482 950 000	98%
2013/2014	R426 492 000	90%

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WHY 2014/15 HAS BEEN EXCEPTIONAL DIFFICULT

- Election year and change in leadership
 - Electioneering
 - Change in administration
 - New priorities
- Administrative delays
 - DG suspension
 - Delays in decision making
- Challenges with our implementing partners DPW and IDT
- Capacity challenges within the Department and its entities
 - Needs not properly articulated and substantiated in the UAMPS
 - Poor project management
 - No monitoring and verification of work done



SAHRA Site: The Lookout
Kirkwood

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MITIGATION OF THE CURRENT STATUS QUO

- Budget cuts during the adjustment period (September/October 2014)
 - Necessitated revision in the allocations to avoid over expenditure
- Proper contextualisation of the current needs and business plans
 - Sustainability thinking
 - Life cycle costing
- Confirmation of the work done
 - Progress made (% completion)
 - Is expenditure in line with the progress made
- Confirmation of the invoices received
- Make pre-payments
- Request roll-overs



Northern Cape Theatre
Kimberly

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RECOMMENDATIONS FOR A NEW APPROACH

- Develop infrastructure policy outlining the following:
 - Norms and standards
 - Definition of concepts
 - Scoping of the infrastructure programme
 - Criteria for prioritisation of funding/projects
- Centralize the infrastructure function within the Department (**implementation**)
 - Line programmes to be clients to the infrastructure unit
- Capacitate the Infrastructure Unit
 - Capacitating the infrastructure unit with requisite skills.
- Outsource technical work
 - Complement skills with omnibus contract - supplier database specifically for infrastructure.
 - Use other implementing agents in addition to DPW and IDT.

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THANK YOU

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