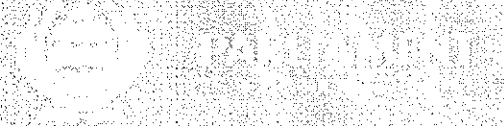


SAPS Service Delivery and Financial Performance during the 2012/13 Financial Year

08 October 2013



Introduction

2012/13 FY

It is important that the hearings on the Annual Report ensure the following:

- That the SAPS provides high quality services, economical in nature, efficiently and effectively;
- Services are rendered are in line with the SAPS' constitutional mandate, strategic plans and budgets;
- That services contribute meaningfully to the realization of government's overall objectives; and
- That the Portfolio Committee assesses how the Department might improve on its performance.

Overview

Performance during 2012/13 FY

Financial performance

- Voted Funds:
 - Main Appropriation= R63,485 billion which was Adjusted upwards with R903,330 million to an Adjusted Appropriation of R63, 388 billion
 - Spent R63,156 billion of total budget (99.6% or R232,096 million)

Service delivery performance

- Administration: 5/7 targets achieved (71.42%)
- Visible Policing: 13/19 targets achieved (68.42%)
- Detective Services: 19/24 targets achieved (79.16%)
- Crime Intelligence: 3/3 targets achieved (100%)
- Protection and Security Services: 2/4 targets achieved (50%)

Legislative changes during the 2012/13 FY:

SAPS Amendment Act, 2012 (Act No. 10 of 2012) established the Directorate for Priority Crime Investigation (DPCI) commonly known as the Hawks. Sets out clear reporting requirements for the Directorate and stipulates that the DPCI should form a separate and distinct Programme of the Department.

Programme 1: Administration

Predetermined targets for 2012/13 FY

- 97.7% Expenditure

Targets

- Achieved 71.42% of its predetermined targets (5 out of 7).
 - Building environment
 - Information Systems and Information Communication Technology (IS/ICT) environment.

Building environment

- The 2010-2014 Strategic Plan lists a total of 36 projects to be in some stage of the project process flow.
- Annual Report only list eight projects of which one was completed during the 2012/13 period.
- This is the *Amalia* police station, which was initiated in 2007 and finally completed in 2013.
- The way of reporting on building projects is also misleading. Report does not clearly state in which phase of the project process flow the target is set, i.e. several projects are listed as completed in 2012/13, but that construction will only be completed in 2015/16.
 - R300 million saved & R250 million shifted (R550 million)

Programme 1: Administration (cont.)

Predetermined targets for 2012/13 FY

Special Investigative Unit (SIU)

Alleged unlawful and/or irregular conduct within Expert and facility management

Various irregularities have been identified and are currently under investigation.

- No tender procedures followed for threshold amounts as per PFMA requirements;
- Potential conflict about of the three-quote procedure;
- Potential conflict of interest between suppliers and officials;
- Potential splitting of orders; and
- Potential cover quoting and inflated billing.

Appointment of Head: Expert Services listed as remedy for the underperformance in buildings environment, yet SIU investigating irregularities into Expert Services.

Information Systems/Information Communication technology (IS/ICT)

- Key area of concern – spending & delivery
- IJS: 6 out of 10 not achieved
- CJS: 4 out of 8 not achieved (actually none achieved as the other 4 projects had no targets set for 2012/13)
- SAPS: 3 out of 5 not achieved as the other had no target set for 2012/13
- A total of R305.4 million, (14.8 per cent) of the earmarked amount was spent on the *CJS revamp and modernisation programme by end of June 2013*. The spending is lower than the previous year spending at the end of June 2012 (18.5 per cent).

Programme 1: Administration (cont.)

Asset Management during 2012/13 FY

Asset Management

- **Vehicles**
 - 2011/12 : 50 360
 - 2012/13: 51 713
- **Personnel per vehicle ratio**
 - 2011/12 - 3.96:1
 - 2012/13 - 3.83:1 (7 000 ordered & 7 887 distributed – 887 extra from SAPS Buffer Stock)
- **Active bullet resistant vest**
 - 2011/12 – 205 748
 - 2012/13 – 210 554 (11 593 ordered & 13 147 distributed - 1554 from SAPS Buffer Stock)
- **Active firearms**
 - 2011/12 – 268 649
 - 2012/13 – 261 272

Capacity projects

2011/12 APP had extensive list. Removed from 2012/13 APP. Status?

Programme 1: Administration (cont.)

Human Resource Management during 2012/13 FY

- Vacancy rate
 - Admin. Programme: Funded establishment of 34 471 and employed 36 703 (6.5% more)
 - Crime Intelligence: 16.8%
- One (1) Major General was given a Section 35 Termination
- Eleven (11) Regulation 45 Appointments were made: 1 Lt. Gen, 1 Brigadier, 5 Lt Colonels, 2 Lieutenants & 2 W/O
- 5 786 Disciplinary Actions. Majority concluded in not guilty verdict (1 625)
- Only 179 (22.8%) of SMS members had signed performance agreement by May 2012.
- Only 0.01% (25 out of 197 946) received performance rewards in 2012/13.

Programme 2: Visible Policing

2012/13 FY

- The Visible Policing Programme successfully achieved 68.42% of its predetermined targets (13 out of a total of 19).
- Most notably, the targets to reduce serious crime, contact crime and trio-crimes were not achieved.
- It also failed to reduce the high number of escapes from police custody and also did not establish the 980 police stations with Victim Friendly Services.
- The Auditor-General (AGSA) also made serious material findings regarding the lack of reliability of information on targets in the Visible Policing Programme, which casts doubt on the reliability of the achievements reported for the Programme in the 2012/13 FY.
 - Reaction times to Alpha, Bravo and Charlie complaints could not be verified
 - 24% of illicit drug seizure successes and 34% confiscated liquor successes could not be verified
 - 44% of firearms applications could not be confirmed (application forms could not be made available)
 - 14% of reported incidents relating to medium to high risk events due to incomplete information could not be verified
 - SAHRC Report (Oct. 2012) on death of Andries Tatane
 - Marikana

Programme 3: Detective Services

2012/13 FY

- 101.1% expenditure
- The Detective Services Programme successfully achieved 79.16% of its predetermined targets (19 from a total of 24 targets).
- Detection and Conviction rates for serious crimes not achieved.
- Of great concern is the poor performance and failure to meet the target to increase the detection rates for crimes against women (18 years and older) as well as that for children (18 years and younger).
- The Department should explain the measures taken to improve performance of these two critical areas in the future.
- The target for the processing of case exhibits by the Forensic Science Laboratories was not successfully achieved and is particularly worrying in light of the approval of the Criminal Law (Forensic Procedures) Amendment Bill, 2013 by Parliament in the current FY (2013/14).
- Targets set for Court-ready case dockets in all categories were well exceeded. The Department should explain the reason for the high over achievement, i.e. the target for court-ready case dockets for trio crimes was set at 43,74% and SAPS achieved 67,06%

Programme 4: Crime Intelligence

2012/13 FY

- 99.2% expenditure
- The Crime Intelligence Programme successfully achieved 100% of its predetermined targets (3 from a total of 3).
- However, the lack of measurable targets in this environment has been a concern of the Committee in the last couple of years.
- The Programme also exceeded targets, which although commendable, should be questioned in the light of a 16% vacancy rate in the environment.
 - 9 043 additional network operations (target was 28 145 and 37 188 were done)
 - Target for operational analysis reports was 256 181 and 311 807 reports were completed (55 626)

Programme 5: Protection and Security Services

2012/13 FY

- 99.4% expenditure
- The Protection and Security Services Programme achieved half of its predetermined targets (2 from a total of 4).
- Percentage of security provided in relation to security breaches – six security breaches occurred
- The target to evaluate 50% of NKPs were not achieved (175 from a total of 182).

Financial Performance: 2012/13 FY

2012/13 FY

- In terms of financial performance, the Department recorded a material under-expenditure of 0.4%, or R232, 096 million which is mostly related to an under-spending in the Criminal Justice System (CJS) revamp relating to the technology and forensic science environments.
- The bulk of the Department's total budget goes to the compensation of employees (74.1%). A total amount of R1.791 billion was shifted to cover a short-fall in this area during the Adjustments period, which sheds doubt on whether the Department plans sufficiently for these payments, especially in the light of the fact that the actual establishment is larger than the funded establishment.
- Significant under-spending was recorded in terms of the Goods and Services account (94.7%) and in terms of Payments for Capital Assets, where only 87% of its allocated budget was spent on Buildings and other fixed structures.
- This is a problem, especially if it is taken into account that an amount of R550 million was shifted away from this item during the Adjustments period.

Economic Classification

Expenditure at the end of the 4th Quarter of the 2012/13 FY

- Compensation of employees: 100%
 - End of March 2013: R46.8 billion. Marginally lower than the planned expenditure occurred on Programmes: Administration, Crime Intelligence and Protection and Security Services (99.7 per cent, 99.2 per cent and 99.3 per cent against the adjusted appropriation, respectively).
- Goods and Services: 94.7%
 - Advertising: 55.7%; Bursaries for employees: 162.2%; Catering: 135.2%; Consultants: 140.8%; Venues and facilities: 167.4%
- Buildings and other fixed structures: 87.0%
 - Main appropriation was R1.344 billion, R550 million was shifted away to leave a total adjusted appropriation of R794.557 million. (If virement and saving not made, the Department would have only spent 51.4% of budget)
 - Visible Policing and Detective Services Programmes expense against no budgetary allocation.
- Machinery and equipment: 123.3%
 - Administration: 99.7%; VISPOL: 75.4%; Detective Services: 218.7%; Crime Intelligence: 70.3%; and PSS: 66.4%

Financial Performance: 2012/13 FY

Revenue and liabilities during 2012/13 FY

- The Departmental revenue received increased during the 2012/13 FY compared to the previous FY, but donor funds/aid assistance decreased significantly.
 - R342, 023 million compared to R288,760 million in 2011/12
 - Decrease in *Sales of Capital Assets* from R5,087 million in 2011/12 to R2,750 million in 2012/13
 - R9,686 million received in Donor funds (R23,165 million in 2011/12)
- A worrying trend is the continuous increase in the contingent liabilities of the Department.
 - R24,373 billion in 2012/13 compared to R30,5 billion in 2011/12
 - Sanlam Middestad Building still listed as a contingent liability (R611,692 million)
- The amount paid out for civil claims increased from R105.9 million in 2011/12 to R187.132 million in the 2012/13 FY.
 - The Department should explain the criteria on which claims against the Department is selected for litigation. Does the Department take on cases it has no chance of winning?
- Most payments made in terms of:
 - Police Action: R128, 017 million;
 - Shooting incidents: R23, 988 million; and
 - Vehicle Accidents: R17, 874 million.

Financial Performance: 2012/13 FY

Irregular and wasteful expenditure during 2012/13 FY

- The Department managed to significantly reduce its irregular and wasteful expenditure during the 2012/13 FY.
 - R984 thousand irregular expenditure in 2012/13 compared to R1,183 million in 2011/12.
 - Contracts identified as possible irregular expenditure: Weymark (Firearm Registration System) & TETRA
 - Nyala contract was cleared
- But in light of the Special Investigative Unit (SIU) investigation into irregularities in the building environment and the possible lack of authority for devolved functions to construct police stations, this decrease in irregular expenditure might change drastically when the investigation is completed.
- Fruitless expenditure: R18 thousand in 2012/13 compared to R494 thousand in 2011/12.
 - This was incurred mostly due to erroneous payments

Conclusion

Key areas of concern in terms of service delivery performance during the 2012/13 FY

Overall, the Department performed reasonably well in the 2012/13 FY in terms of both service delivery and financial performance.

The key areas where the Department underperformed in the 2012/13 FY is:

- 1) The percentage of police facility projects completed as per predetermined targets/plan;
- 2) The percentage of planned annual funded IS/ICT projects completed;
- 3) The recovery of stolen and robbed vehicles;
- 4) Reduction in the number of escapes from police custody;
- 5) The rendering of a victim-friendly service at police stations and service points;
- 6) Detection rate for serious crimes;
- 7) Conviction rate for serious crimes;
- 8) Detection rate for crimes against women (18 years and above) in respect of murder, attempted murder, all sexual offences, common assault and assault GBH;
- 9) Detection rate for crimes against children (under 18 years) in respect of murder, attempted murder, all sexual offences, common assault and assault GBH;
- 10) Lack of measurable targets for the Crime Intelligence environment;
- 11) Percentage of security provided in relation to security breaches (Static Security); and
- 12) Percentage of national key points evaluated.

Thank you

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Questions

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