

RTIA NEW GROWTH STRATEGY 2020-2025 ANNUAL PERFORMANCE PLAN 2022-2023

31 January 2022

Annual Performance Plan: 2022/2023

### **Executive Authority Statement**

The Sixth Administration is firmly grounded in its drive to achieve the ideals contained in the National Development Plan, in particular the current Medium Term Strategic Framework 2019/2024 specifically endeavours to reduce fatalities by 25% year on year in order to achieve a 50% reduction for the 2011 baseline fatalities by 2030. In this attempt, the Department of Transport aims to contribute to priority 3 & 4 on Education, Skill and Heath as well as Social Cohesion and Safer Communities respectively.

This endeavour, is further buttressed by our commitment to the accelerated implementation of Pillar 4 on Safer Road Users in the National Road Safety Strategy, of holding those who violate road traffic legislation accountable through the introduction of Points Demerit System, suspension of driving licenses as well as cancellation thereof.

The recent Gauteng North High Court Judgement declaring the AARTO Legislation unconstitutional and invalid continues to stifle our noble intention to roll out AARTO Nationally. As initially pronounced, we are firmly resolved on our plans towards the National AARTO Rollout while we challenge the aforesaid judgement in the Constitutional Court. Based on the Best legal advice, we are of the view that judgement will be overturned by a Higher Court.

Top on our annual agenda for the year under review is heightening education and awareness of road users on the benefits of AARTO, rights and obligations as well as imparting information on the role of AARTO in road safety. Research is cardinal to our annual plans for the year under review, this is precisely with the view to enhance AARTO services and value to the road user. Given the enhanced levels for clean governance, emphasis will be placed on improving internal control environment and pursue a clean audit.

To this end, while we await the Constitutional Court Ruling, we continue to amplify the AARTO adjudication processes as well as improve on the infringement notification printing and postage value chain in collaboration with South African Post Office and the Road Traffic Infringement Agency. I pledge my full Executive support in the RTIA undertaking of all the interventions outlined in the Annual Performance Plan to ready the Agency for a successful national Rollout pending the Constitutional Court Judgement.

Mr FA Mbalula,

MP, Minister of Transport

**Executive Authority** 

### **Accounting Officer Statement**

South Africa remains in the forefront on Continental innovation and development in regards to traffic management and road safety. In our endeavour to achieve improved levels of safer communities within our roads, the Agency has registered significant progress in preparing the Agency and Issuing Authorities for the AARTO national Rollout.

During the 2021/2022, the RTIA planned to effect the national AARTO Rollout. The Agency commenced with the phased approach in AARTO Roll out by establishing the identified AARTO Service Outlets with the view to improve the Agency's reach in service delivery. We improved the Agency's national footprint by ensuring that we have deployees in every province, supported by AARTO Ambassadors and Service Outlet Operators.

Significant strides have been made towards the development of AARTO Electronic Service for modernised AARTO postage services. The development of the IT Strategy to improve on the AARTO business enablement is at an advanced stage. Critical interventions to the internal control environment were introduced and significant positive audit outcomes have been registered. An AARTO Readiness assessment has been finalised in 213 Metropolitan/Municipal jurisdictions with the view to establish readiness gaps and provide requisite support.

The Agency's focus in the short term has prioritised the implementation of AARTO nationally, succeeded by the implementation of Points Demerit System to enhance driver accountability. The Agency has its plans firmly underway to ensure stabilization of AARTO in the Entire Republic before the end of the current Medium Term Strategic Framework.

I want to extend sincere gratitude to the Ministry of Transport and the Department of Transport for the unwavering support and the appropriation of the AARTO National Rollout. The RTIA Board has been instrumental in the review of the Annual Performance Plan and for that I am thankful to serve with colleagues this experienced. Further appreciation is extended to the RTIA winning staff team, am confident that they will be able to deliver on the Agency mandate as outlined in the 5 year Strategic Plan and the 2022/2023 Annual Performance Plan.

Ms MM Mabula

Acting Registrar: RTIA

### **Acronyms**

Асгопут	Description
4IR	4 <sup>th</sup> Industrial Revolution
APP	Annual Performance Plan
AU	African Union
DMA	Disaster Management Act
DoT	Department of Transport
DPME	Department of Monitoring and Evaluation
IA	Issuing Authority
ICT	Information Communication Technology
MTSF	Medium Term Strategic Framework
NCR	National Contravention Register
NDP	National Development Plan
NRSS	National Road Safety Strategy
PCoT	Portfolio Committee on Transport
PDS	Points Demerit System
PESTEL	Political, Economic, Social, Technological, Environmental, and Legal
RTIA	Road Traffic Infringement Agency
SADC	Southern African Development Community
SALGA	South African Local Government Association
SCM	Supply Chain Management
SDG	Sustainable Development Goals
SoE	State Owned Entity
SWOT	Strengths, Weaknesses, Opportunities and Threats
ΓID	Technical Indicator Descriptor
IN	United Nations
/FMNS	Vehicle Fleet Management Notification System

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### A. Official Sign-Off

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Mr. Caiphus Matjie	acting Chief Financial Officer	May to	2022.01.31
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Ms. Bongekile Zulu	Chairperson: RTIA Board	BZulu	31 January 2022
Mr FA Mbalula, MP	Minister of Transport	Mhalule .	

### 1. INTRODUCTION & BACKGROUND

The Road Traffic Infringement Agency (RTIA) is listed as a Schedule 3A Public Entity under the Public Finance Management Act, 1999 (Act No.1 of 1999) and complies with Treasury Regulations as well as with all other legislation such as the Protection of Personal Information Act, 2013 (Act 4 of 2013), Promotion of Access to Information Act, 2000 (Act No.2 of 2000) and the Promotion of Administrative Justice Act, 2000 (Act No. 3 of 2000). The RTIA reports to the National Department of Transport.

The RTIA was established through its founding legislation, the Administrative Adjudication of Road Traffic Offences (AARTO) Act, 1998 (Act No. 46 of 1998). This Agency was established to facilitate the adjudication process concerning the infringement notices dispensed by the various Issuing Authorities to the alleged infringers on South African roads.

The Administrative Adjudication of Road Traffic Offences (AARTO) is anchored on lessons learned from 21 countries within the European Union (EU) as well as Australia. The system has proven to have an impact on road safety and driver behaviour if complimented by point demerits, suspension, and cancellation of driving licenses.

While the AARTO intervention is a noble cause it has however been faced with numerous litigious challenges pushing back on its constitutional validity as well as its impact on the socio-economic state of society. Lessons learned from public consultations have given impetus to a further legislative amendment.

The Annual Performance Plan (APP) advances priorities outlined in the RTIA 5-year Strategy focusing on the amplification of community education, awareness programs, fair and lawful administrative adjudication, research and development as well as digitising the Agency's service offerings. The plan is further informed by views raised through extensive consultations with key stakeholders.

Historic lessons and impact of the COVID 19 pandemic has had an effect on the implementation of the AARTO Legislation and planned strategic outcomes in the 2020-2025 Strategic Plan, in that, key milestones had to be deferred and delivery of important projects restructured on numerous occasions. Initiatives in the plan are fused with projects that are not dependent on the manual and traditional way of doing things.

### 2. PART A: RTIA MANDATE

The Constitution of the Republic of South Africa, 1996, enjoins the Road Traffic Infringement Agency (RTIA) in fulfilment of its constitutional mandate to comply with the following provisions:

- The Bill of Rights, particularly s 9, 10 & 14. Emphasis is placed on the right to access information held by the state of another person required to exercise or protect one's rights.
- S 33. of the Constitution further enjoins the Agency to a fair and just administrative action to anyone whose rights have been adversely affected.
- S 34 & 35 of the Constitution further provides the right of access to courts for purposes of dispute adjudication in the application of the law.

### 2.1 Legislative and policy mandates

### The RTIA's legislative and policy mandate is derived from the following:

AARTO Act 46 of 1998, is the principal Act and the following is a summary of the objects & functions as outlined in s 4(1) of the Act, as amended:

to administer a procedure to discourage the contravention of road traffic laws and to support the adjudication of infringements as set out in subsection (2);

to enforce penalties imposed against persons contravening road traffic laws as set out in subsection (3);

to administer and manage a point demerit system for infringements and offences; Support and

to undertake community education and community awareness programmes in order to ensure that individuals understand their rights and options as set out in subsection (5).

AARTO Amendment Act 4 of 2019, the Act introduces the Appeals Tribunal and defers the right to access the courts only after the adjudication of the Tribunal. The Act further introduces electronic service as a new method of service and driver rehabilitation among major departures from the Principal Act.

Promotion of Administrative Justice Act, 2002 (Act 3 of 2002)

The National Road Traffic Act, 93 of 1996

National Land Transport Act, 5 of 2009

Cross Border Road Transport Act, 4 of 1998

Border Management Authority Act, 2 of 2020

Broad Based Black Economic Empowerment Act, 53 of 2003

Employment Equity Act, 55 of 1998

Preferential Procurement Policy Framework Act, 5 of 2000

Protection of Personal Information Act, 4 of 2013

Electronic Communications and Transactions Act, 25 of 2000

### 3. RTIA POLICIES AND STRATEGIES

- 2019- 2024 Medium Term Strategic Framework
- UN Decade of Action for Road Safety 2021- 2030
- SADC Protocol on Transport Communication and Meteorology 1996
- National Development Plan: Vision 2030
- National Road Safety Strategy 2017- 2030
- White Paper on Transport Policy 1996
- Green Transport Strategy 2018 2050

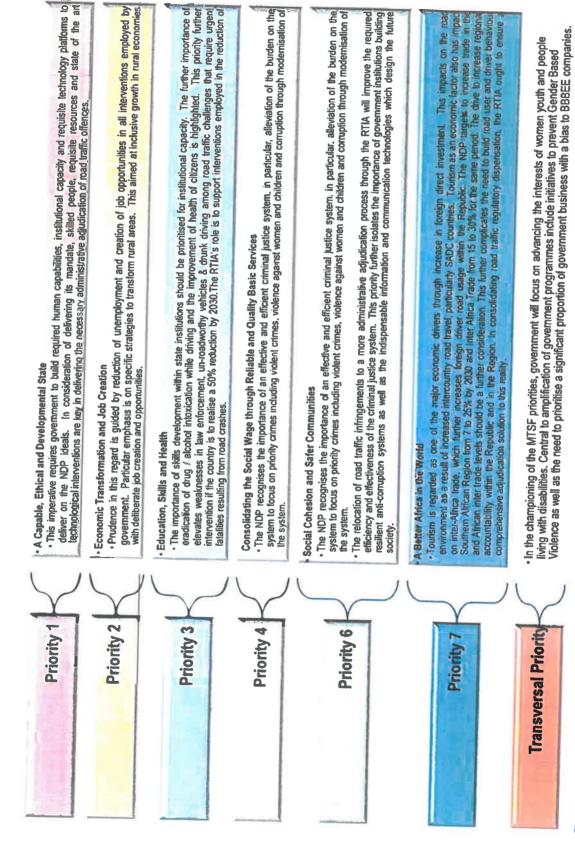


Figure 1: MTSF Priorities

### 3.1 Other Policies with a Bearing on the AARTO Value Chain

- AMIP Re-baselined Plan 2021
- AARTO Communication Strategy 2021-2024
- Adjudications Framework
- Point Demerit Framework
- Rehabilitation Programme Framework

The legislative and policy frameworks listed above provide the basis for the statutory implementation of the AARTO mandate, in particular, key considerations to be made in developing strategies and formulating internal business policies.

NB: All planning considerations ought to be guided and anchored on legislative and policy provisions regulating business. Both the Strategic Plan & APP of the Agency must be aligned with National Development Plan, Government priorities, International Treaties, Minister's Delivery Agreement, all relevant legislation, and Court rulings which are listed below. Consideration of the above is key in ensuring that the commitments of the Agency are aligned to the government's mandate, ideals, and service promises.

### 4. Relevant Court Rulings

Name of Litigant	Nature of the litigation	Current status	Management Actions
Organisation Undoing Tax Abuse (OUTA) vs Minister of Transport & others	The applicant sought a declaratory order to declare AARTO legislation unconstitutional and invalid.	Adverse judgement against AARTO legislation was declared unconstitutional and invalid.	Legal opinion on leave to appeal judgement in the court a quo.
Fines 4 U & Another	seeking to review decisions taken by representation officers in terms of section 18 of the AARTO Act.	Judgement finalised and ruling made against the Agency with costs. The Agency unsuccessfully appealed the judgement and the cost order of the appeal application was made in favour of Fines 4 U.	Adjudications Framework reviewed and considered all the issues raised in the judgement.
Edwards Matter	The Applicant in this matter requests the court to order the Agency and Tshwane Metropolitan Municipality (joined	Matlala Attorneys was appointed to oppose this matter on behalf of the Agency. Before the date of set down, the Parties agreed to settle	Mr. Edwards filed his notice of withdrawal and the matter was accordingly removed

Howard Mr. Howard Demborvsky vs Department of Contest the ARTO ARegulations those ident Act contrarright to a fathe Constitution also see cancellation notices in infringers he in court but the driving lice in respect under the Application with a publication of the ARTO AREQUIATION of the Constitution of t	the litigation	Current status	Management Actions
Demborvsky vs application Department of contest the some of the some of the ARTO ARTO ARE gulations those idented Act contrarright to a fathe Constitution also see cancellation notices in infringers here.	ond respondent in the issue him with his ence and licence disc of various vehicles circumstances where ant has been served forcement order.	the matter out of court on the basis that Mr. Edwards has rendered his application academic by paying for the enforcement order.  After paying for the enforcement order, Mr. Edwards could transact on eNatis by renewing his driving licence and licence disc.	from the roll of the court.
period over	rds has lodged this to, amongst others, e constitutionality of the provisions in the Act as well as its s. He alleges that diffed provisions of the evene in the main, the vene in the main instance where ave elected to be tried at have still not been in summonses for a per 18 months, as by the DPP.	Legal Services has gone through the papers and believes there is a cause to oppose the application. As a consequence, SCM has been approached for assistance to procure a law firm that will file the Agency's notice of intentions to oppose as well as attend to all other matters relating to this application.	Application dismissed with costs.

5. PART B: SITUATIONAL ANALYSIS

5.1 RTIA Strategic Focus

As part of strategic decision making the Agency is required to consider the environmental,

industry, regional, and global dynamics and trends. A winning strategy is the one that

considers and is informed by its internal environment and dynamics outlined supra. The Agency's 1st price in the year ahead is the national AARTO implementation with Points

Demerit System and Rehabilitation Programme, however immediate operational

dynamics, including the latest adverse high court judgement present variant, dictates for

the immediate future and require temporary alternatives to be explored.

5.1.1 Updated Situational Analysis

**5.1.1.1 Industry Statistics: Road Traffic Statistics** 

According to the December 2021 NaTIS Report, the country's vehicle population amounts

to 12 957 209 with a significant proportion consisting of ordinary motorcars and light

delivery vehicles. Of the total vehicle population, 508 806 (December 2021) are unroadworthy and unregistered. In considering the implementation of the Point Demerit

System and deployment of resources, the vehicle population becomes a critical informant.

Critical to consider includes the total driver population in the country for the same period,

which is sitting at about 11 500. This figure has been consistent over time. About 4 million

drivers are concentrated in the Gauteng province, whereas about 3 million drivers are

spread across KZN and Western Cape. The Northern Cape presents the least number of

registered drivers comparatively. The analysis of the road traffic information requires the

deployment of the majority of resources in Gauteng, KZN & Western Cape.

According to the road traffic information report for the same period, about a million learner

licenses are issued per month in the entire country; while about 250 000 new driver's

licenses are issued for the same period. This information provides intelligence for the

possible demand on the AARTO value chain.

### 5.1.1.2 Road Crash Information

The RTIA is a principal player in the AARTO value chain and the road safety subsector. This can be evidenced in Pillar 4 of the National Road Safety Strategy (NRSS), wherein the country expresses its desire to hold drivers accountable through the implementation of the Points Demerit System. A comparative analysis between the Scandinavian Countries and SA on the deaths per 100 people is about 9: 100, while SA is sitting at about 26: 100. The Country can evidence the prospects of success in the adjudication of road traffic offences through Points demerits noting the progress made internationally.

While there is a positive decline of 2% in road crash information in the previous financial year, 13 000 lives lost and over a million injuries resulting from road fatalities remain unacceptable. Further to the above, related costs on the fiscals are astronomical at about R163 billion per year. This trend cannot continue unabated and require a different and innovative approach which should include driver accountability and deterrence among others. It is envisaged that the successful implementation of AARTO can advance gains in saving lives and redirecting the previously mentioned budget spend to the social needs of the country.

### 5.2 Medium-Term Policy Environment

Priority 8 on "HEALTH CARE FOR ALL" contained in the National Development Plan (NDP) obliges the country to reduce road deaths and injuries by 50% in 2030. Specific focus is accorded to challenges brought about by:

- driver behaviour
- roadworthiness of vehicles
- · drunk driving, and
- weak law enforcement

The AARTO mandate fits perfectly in this government policy priority in that it regulates the interaction between road users, the road itself, and vehicles. It further establishes interventions aimed at curbing the loss of life resulting from reckless and negligent driving.

The 7 APEX Priorities contained in the MTSF makes provision for, Economic Transformation through job creation with a bias towards women, youth, and people living

with disabilities are among the short, medium to long term priorities of government to the extent that service delivery areas of the State are measured for compliance.

### 5.3 Demand for services

AARTO was assented during 1998 and proclaimed only for Johannesburg and Tshwane Metros. AARTO services are available in all RA's (Registering Authorities) as well as in the 19 AARTO service outlets throughout the country. These services are offered against 144 districts and over 230 municipalities. A great proportion of motorists traverse Gauteng roads from various provinces however are not successful in receiving services in their respective cities and neighbouring localities. This observation demands a prompt spread of additional services by the RTIA because of the dawn of the AARTO national rollout.

While there is a move to amplify online-based services, the current capacity challenges faced by the Agency may not be able to cater for the possible 12 million-vehicle population excluding foreign vehicles traversing South African roads. The AARTO systems capacity demand requires attention if the Agency is to roll out AARTO nationally and successfully.

### 5.4 Organisational Challenges

AGSA presented the Agency with a qualified audit opinion for the year 2020/21 raising concerns on weaknesses in internal controls, inaccurate reporting, records management, and irregular expenditure among others. The focus on the importance of governance, leadership, and integrity was elevated during this audit period. While there's an improvement in the audit outcome from the previous year, strengthening of governance and internal controls remain in focus.

### 6. External Environmental Analysis

### 6.1 International Analysis

International research presents evidence that the introduction of the Points Demerit System as part of road safety has prospects of between 15 – 20% reductions of road traffic fatalities, crashes, and injuries in the first 24 months of implementation. Scientific evidence further demonstrates ineffectiveness in law enforcement interventions implemented in isolation of other complimentary road safety interventions.

South Africa appears to be the 1<sup>st</sup> African country to initiate and implement administrative adjudication of road traffic offences policy to bring in the Points Demerit System at a later stage. Other African Countries, including Zambia, are in the process of initiating the same and are at the research stage and rely on South Africa for guidance. No evidence is available to demonstrate that administrative adjudication to regulate traffic offences has been successfully implemented in any other African State. This initiative would be the 1<sup>st</sup> in Africa to emulate regulatory solutions deployed in 1<sup>st</sup> world countries like the EU and Australia. The road carnage challenge cannot be appreciated without innovation, fresh, advanced interventions aimed at curbing road traffic recidivism, advancing deterrence, and compliance are necessary. The notion that omnipresence of road traffic law enforcement on SA Roads will resolve carnage challenges is not sustainable and has however proved to be ineffective.

### 6.2 Stakeholder Analysis

Stakeholder	Influence	Expectations
Infringers, Drivers	Road traffic infringements, penalties, road injuries, and deaths.	Fair, lawful, reasonable, and reliable road infringements management processes.
Road Users, Citizens	Accountability for road traffic infringements and consequences.	RTIA transparency, accessibility, and road user safety education
SALGA	Local Government Standards & Influence	Keep informed and Collaboration Expectations
IA, DLTC, RA, SAPO, Local government/Province	Fairness and transparency in adjudication and administration of AARTO so that people can trust the intention and spirit of the AARTO Act	Build trust through facilitation to foster compliance with traffic laws. Law enforcement, Actual Implementation, and Compliance
SAPO	Link RTIA, business, and the public with each other on their established infrastructure. Influence on operations	Provide postal and logistics to the public (Service Delivery)
Financial institutions/ Bank payment platforms	Revenue as well as the accessibility of payment platforms	Provide quality financial payment platforms to cater to online/real-time financial transactions
Political groups	Information sharing, workshops, seminars that report on and assess the implementation of road and economic policies	<ul> <li>Lay the bases for partnership in action</li> <li>Promoting a shared vision of South Africa's development strategy</li> <li>Social dialogue on the broad policy framework</li> <li>Securing the commitment and active participation of all rote players in the traffic and transport environment.</li> <li>Political support</li> </ul>

Stakeholder	Influence	Expectations
DOT	Enable accurate implementation, oversight	Buy in, support roll-out and strategic direction
Parliament	Legislation and oversight	Approval of legislation and endorsement
Public Transport Associations	Influence on operators	Compliance
MUARC- Monash University Accident Research Centre and Academic institutions	Benchmark and policy influences	Advice and Support
RTMC	Training of and Influence on law enforcement standards and NCR support	Road safety strategy and system support training
GPW	Service delivery partner and printing of AARTO stationery	AARTO Stationery Support
MINMEC	Influence on implementation	Support endorsement and collaboration
NPA/Justice	Prosecutions and rehabilitation	Collaborations
TETA and DSBD	Operations	Collaborations
Fleet Management Companies	Operations	Compliance
NICRO	Rehabilitation and Implementation	Collaborations and thought leadership
Civil Society	Protection of road user rights	Keep informed
Organised Labour	Employee rights and collective bargaining	Labour peace and collaboration

Figure 2: Stakeholder Analysis

### 6.3 PESTEL Analysis

### 6.3.1 Political Factors

Changes in the recent local government elections resulted in a coalition of smaller parties leading Municipal Councils. Over and above the risk of political instability due to governance and policy conflict, certainty exists in the risk of a policy shift towards reduced support for AARTO implementation. Other segments at local government have already made policy statements that are anti-AARTO in its current form. A further concern lies in hung municipalities and municipalities under Sec 100 of the Constitution.

Organised Labour remains a strong force in the economy and the relationship it enjoys with the state has an impact on the successful introduction and implementation of new

policies. The implementation of AARTO has implications on the retention of jobs for driving

employees if in violation of the policy. The AARTO policy further enjoys significant support

from the Executive Authority, including MECs. An AARTO Socio-Economic Impact Study

of 2020 sanctioned by SALGA has advanced benefits of the AARTO System to impact

advancing fewer infringement notices issued resulting in improvement of road quality, road

infrastructure, and improved safety levels. It has further highlighted areas of preparation

and improvement for AARTO to be successfully rolled out.

6.3.2 Economic Factors

According to the 2020/21 SA YEARBOOK the South African economy contracted by 7.2%

in 2020. The estimate is a result of the easing of the lockdown in the 3<sup>rd</sup> quarter as well the

resumption of global growth. The report further outlines a weak labour market owing to

increased job losses and increase in distressed public corporations, fragile business, and

reduced consumer confidence which will contribute towards domestic economic growth

moderating 2.2 % in 2022 and 1.6% in 2023. The increased household consumption rate

may have an impact on disposable income to pay traffic fines impacting the sustainability

and continued operations of the Agency.

This development is further exacerbated by the sharp increase in energy costs particularly

fuel and electricity. The increase in fuel costs has a direct impact on the cost increase of

other commodities. The increases in social grants emanating from the increase of

unemployment and the effects of COVID 19 have a direct impact on fiscal to fund AARTO

operations.

On the positive side of COVID 19 implications is the saving in the transport costs

emanating from daily commuting between home and work. Remote working has an impact

on road traffic movement in that the prospects of road crashes are reduced because of a

decrease in road traffic volumes.

6.3.3 Social Factors

The effects of COVID 19 have had a direct impact on the unemployment levels. An influx

of foreign nationals committing traffic infringements has been perceived as AARTO not

having an impact on this segment of the driver population. The abuse of drugs and alcohol

is an identified trend in society that has an impact on road safety policy development and

driver behaviour. Increased irresponsible and reckless driver behaviour without

consequence and driver accountability requiring urgent enforcement and regulatory

intervention. AARTO as a regulatory intervention comes in handy as a possible panacea

to deter similar behaviour on SA roads. It has been evident over the years that enforcement

alone without mandatory interventions forcing self-regulation has not had a significant

impact on road user behaviour.

6.3.4 Technological Factors

The high speed of technological advancement sets the tone for business and service

offerings. The 4th IR is changing the world of business at a rapid pace. This includes the

advent of driverless vehicles, SMART law enforcement, SMART Regulation, Robotics,

machine learning, automation, and big data management & warehouses for back-office

management. AARTO policy and legislative development ought to be cognisant of all the

technological advancements and align its policies and interventions on technology

developments.

Remote working requires digitization of all processes and documentation in all

organisations for corporates to be able to interface in the world of business and related

developments. In considering ICT policies, digitization must be central and expedited

review and implementation of the ICT strategy is necessary to align with the world.

6.3.5 Environmental Factors

The reduction and transformation of the paper-based business to more automated

processes is key to contributing to the green economy. The decrease in traffic movement

has had a positive impact on driver emissions in that, comparatively, lesser vehicles are

on the road post the advent of the Covid 19 pandemic. This will certainly have an impact

on climate change and contribute to the global agenda of lessening carbon emissions to

save and reduce global warming. Effective AARTO implementation is highly likely to

reduce road traffic patterns because of fear of consequences of non-compliance with road

rules. Again this will have an impact on the reduction of carbon emissions. Road traffic information has presented an unacceptable number of unlicenced and unroadworthy vehicles on SA Roads.

### 6.3.6 Legal Factors

The AARTO environment is highly litigious owing to the infancy of this type of regulation in the Republic. In crafting and reviewing the AARTO legislation, consideration ought to be made to all other legislation that may be impacted by the review. During public consultations of the AARTO Amendment Act, several shortcomings and concerns were raised by affected stakeholders and interested parties including NADLEC.

The recent High Court judgement in favor of the applicant against the Minister of Transport & the RTIA is an example of the gravity of the impact resulting from consideration of legal factors in the operating environment. The national rollout of AARTO is currently on hold pending a Constitutional Court ruling on the legal validity of the AARTO Legislation. Planning for the year in focus needs to take into account the implications of the possible outcomes of the ruling of the matter in question.

# 7. AARTO Value Chain Analysis

# **External Environment**



## Primary activities Internal Environment

Figure 3: AARTO Value Chain Analysis

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An effective strategy development process should be characterised by an in-depth internal analysis of the business environment, chief to the operating environment is the assessment of the value creation pillars of an organization. The RTIA is in the business of administrative adjudication of infringements, which is premised and regulated by the Constitutional, Administrative, and AARTO Legislation. Among the important tools that can assist organizations in assessing business processes in product development and service

offerings is the Value Chain Analysis as can be depicted in the diagram above.

An analysis of the business support environment revealed that the organization requires internal capacity that would enable it to drive business and discharge its mandate which at the moment is inadequate. Mission-critical is the IT-enabled business environment. Among the internal business, weaknesses include engrained manual business processes, lack of business integration, traditional and manual document management to mention a few. The IT environment requires urgent investment in developing a comprehensive ICT Strategy that would outline areas of improvement and the order in which these should be prioritised over a 3 to 5 year period.

The Finance function, particularly procurement and contract management are among support functions that require policy and efficiency improvements with the view to enhance business in established expeditious procurement and contract management processes. This would certainly improve organizational performance and the internal control environment.

Central to weaknesses in the identified business functions comprise a lack of capacity in terms of adequate staffing levels. This challenge cuts across the organization including but not limited to core functions, Legal Services, PMO, and Communications. The make-orbreak challenge in the value chain is the external dependencies in the execution of the AARTO process, wherein the process is highly dependent on postage and related systems.

Challenges presented by postage inefficiencies are likely to compromise the impact of the AARTO intervention to the extent that the full road safety solution may not be realised to the full extent desired if the challenges are not addressed. 1st price in addressing the value creation emanating from this weakness is the urgent diversification of postage services as

well as methods of service. AARTO is an administrative system based on communication through postage. Urgent implementation of postage efficiencies as well as performance monitoring through forwarding integration has become more urgent than previously required.

### 8. SWOT Analysis: Internal Analysis

### INTERNAL FACTORS STRENGTHS (+) WEAKNESSES (-) Firm political support **Delayed AARTO proclamation** Shareholder support Limited national footprint A stable relationship with !As Inadequate communication machinery Adequate governance policies Lack of access to real-time NCR data Established relationships with Prolonged organizational re-engineering stakeholders Limited Communication and Marketing **Independent Adjudicator** capability Approved Stakeholder Matrix Inadequate talent, skills, and capabilities Dedicated, loyal staff Absence of an ICT Strategy Maximised DoT buy-in Limited funding streams Approved Budget allocations to actual Inadequately resourced communication and programmes in line with the PFMA. marketing approaches Remote operations of the organisations Traditional ways of working: paper-based post the COVID 19 with instant branch packaging outlets incompatible with the 4IR (Digital Lack of monitoring and evaluation tools to immigration). measure the impact The sole mandate to implement Absence of research capacity AARTO. Agency has no comprehensive strategy to Product offerings targeting companies address the needs of people tiving with (Voluntary Fleet Management disabilities Notification System). -The Agency does not promote CSR programmes Company location not community friendly or reachable The Agency is language bias Delayed AARTO implementation nationally causing damage to Agency reputation Protracted practices of surplus retention

**SWOT: External Analysis** 

### **EXTERNAL FACTORS** OPPORTUNITIES (+) THREATS (-) 4th Industrial revolution, data analytics Push back from interest groups and Prospects of the National rollout organized labour The distorted public image of AARTO The value proposition of the targeted Nonpayment of revenue collected by customer segment collecting agents Partnership with the private sector Corruption and bribery **Digital Transformation** Hung & In distress municipalities Development of alternative strategies to National Contravention Register downtime collect revenue Constitutional challenges to the AARTO Act Responsive and receptive Stakeholder-Lack of concurrence-by key stakeholders Management and resistance to embracing rollout

- Digitalization of Adjudication, Rehabilitation, and PDS
- Digitisation will be realised to improve marketing campaigns since the Covid-19 outbreak
- The sole mandate to implement
  - o AARTO.
- Visibility in terms of Brand Awareness in the form of multimedia campaigns.
- Deployment of AARTO in SADC and the continent
- AARTO Regulation on foreign drivers

- Municipalities placed under administration
- Exorbitant costs associated with the usage of registered mail
- SAPO being declared commercially insolvent with major losses and branches being closed across the country
- Delays in the appointment of the Appeals Tribunal Members
- Instability in leadership
- Inherent inter-dependencies in the AARTO value chain
- Private/ Independent companies offering AARTO education to fleet companies, issuing certificates of attendance
- Non-alignment to POPIA
- Dependency on Agencies such SAPO and RTMC.

Figure 4: SWOT Analysis

9. STRATEGIC ANALYSIS AND CHOICE

9.1 Status Quo Analysis

9.1.1 Implications of the High Court Judgement

The OUTA vs Minister of Transport and others judgement in the High Court has significant and adverse implications on the RTIA should it be confirmed by the Constitutional Court. In this regard, the Agency has resolved to pursue the Constitutional Court on the

importance and justification of the AARTO Legislation.

OUTA successfully challenged the unconstitutionality of the AARTO Legislation which establishes the Agency. The successful court challenge pending Constitutional Court decision presents challenging strategic decisions to be made regarding business

continuity.

9.1.2 AMIP Implications

During the year 2021/2022, the RTIA had planned to roll out AARTO nationally. This approach is funded at about R215 million. Chief among interventions planned to be funded in the year under Review includes deployment of a robust communication plan to include all media platforms over a long period. The plan focuses mainly on AARTO Education Awareness as well as the distribution of Education material. The Agency is required to reduce the planned costing by almost half, with the remaining proportion aimed at funding the communication plan to clarify the public perception on implications of the High Court independent pending Constitutional Court decision.

judgement pending Constitutional Court decision.

The SMS project has been earmarked to be utilized to robustly communicate the implications of the high court judgement as well as obligations of motorists and those of IA's. Central to the intended SMS communication is the need to improve debt collection to

amplify the funding of organizational operations.

Among the biggest projects planned to be deployed with the National, AARTO rollout includes the suspension of procuring Mobile busses, simulators for driver rehabilitation, Funds planned for Psychosocial interventions to complement rehabilitation interventions,

Staffing cost, appeals Tribunal Costs. Costs earmarked for the CRM are intended to be

committed in the preceding year given its importance for business continuity.

The AMIP plan is planned to be re-baselined to pursue projects that are almost complete

including the completion of the electronic service.

9.1.3 Finance & Procurement

In line with the budget review for 2021/2022, all critical budget items that command

significant funding are in the process of being analysed and prospects of returning the

funds to Treasury with the prospects of reallocation after the Constitutional Court

Judgement are being explored. All critical projects earmarked for implementation will

proceed only if the procurement process was concluded at the time of the court judgement.

This includes the procurement of the Customer Relations Management System and Call

Centre.

All contracts that have been committed are in the process of being analysed and

implications determined with the view to determine the best available options to resolve

possible challenges within the PFMA prescripts. The RTIA has almost concluded the

procurement process for office accommodation. Owing to the possible implications of an

adverse judgement, the commitment in this regard may be viewed as reckless under the

circumstances. Alternative office accommodation options are being explored while the

current procurement process is placed in abeyance.

9.1.4 Operations

In terms of the memorandum of advice, the high court judgement delivered on 13 January

2021 is not enforceable and is of no effect until it is confirmed by the Constitutional court.

All AARTO operations within the JMPD and TMPD IA jurisdiction will continue as normal.

In this regard, the focus will be on improving business efficiencies in the medium term

pending the decision in the constitutional court.

The RTIA will further focus on building internal governance processes to strengthen the

internal control environment. Further to the above, the recess brought about by the

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judgement will be used to engage in the AARTO Legislative Review which is seen as

critical to resolving identified legislative gaps.

9.1.5 Staffing Considerations

At the point of the High Court judgement on AARTO, the RTIA was in the process of

obtaining concurrence for the implementation of the revised and approved organisational

structure. Noting the possible implications of the Constitutional Court determination, the

Agency resolved to place in abeyance all staffing plans pending the ruling. The only

exception applies to appointment or representation, enforcement officers, PMO, and fixed-

term contracts.

Exceptions in this regard apply to the appointment of additional representation,

enforcement order officer, PMO, and fixed-term contract where necessary. Once the final

judgement has been made, the decision to resume staffing the organisation will be

reviewed.

9.1.6 Final Business Analysis

According to the High Court judgement, the Agency resolves to depart from the national

roll-out in the short-term period. All available resources will be redirected to investment in

R & D, Legislative review, robust communication, and public awareness response

programme as well as improvement of the internal control environment. It is foreseen that these medium-term strategic decisions will enable the Agency to be ready for whichever

eventuality emanating from the Constitutional Court ruling on the OUTA matter.

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10. Futures Analysis

The RTIA strategic trajectory for 2020-2025 was founded on the importance to implement

AARTO nationally with a specific focus in the 213 local municipal areas. The targeted date

for implementation was the 1st of July 2020. The implementation date was further deferred

to 1 July 2021 resulting from the Covid 19 and Disaster Management Act restrictions.

Pending the Minister's pronouncement on the envisaged date of the National Rollout, the

Pretoria High Court ruled in favour of Civil Society to declare both the AARTO legislations

unconstitutional and legally invalid. In this regard, the aforesaid developments present

challenges to the short to medium possibilities of the AARTO Rollout date. To this end, the

AARTO re-baselined plan is placed on hold as presented in 7.1.1 above.

The High Court judgement presents varied strategic challenges to the Agency which

require the RTIA to consider possible implications of the future Constitutional Court

Judgement to be made and determine decisions that ought to be made for it to be ready

for the possible outcomes.

To this end, the Agency considers several possible permutations and their implications

with the view to determine the possible strategic course of action in response and in

preparation for the Constitutional Court Judgement to be made. The Agency considered

several possible scenarios but one that may obtain after the Constitutional Court

Judgement come to the fore. Several Scenarios were considered in the planning process,

however, the following scenario based on a legal memorandum of advice was the most

compelling to consider in the planning process:

10.1 Probable Scenario

In terms of the memorandum of advice which the Agency received in the outcome of the

court case. The High Court made an error in its conclusion, in finding that Parliament

lacked the power to pass the legislation. The Court further failed to appreciate a distinction

between a National Government and Parliament. Whereas National Government consists

of the executive which does not pass legislation.

National Parliament is empowered to pass legislation such as the AARTO Act and the

Amendment Act, in terms of the constitutionally entrenched doctrine of the separation of

powers. The Minister and the Agency have therefore resolved to challenge through an

appeal in terms of Rule 16(2) of the Constitutional Court rules.

There are reasonable prospects of success that the Constitutional Court would differ from

the High Court and find that it misdirected itself when it concluded that Parliament lacked

the power to pass the AARTO Act and the Amendment Act.

If the Constitutional Court finds the AARTO Act and the Amendment Act unconstitutional,

it will make a just and equitable order by referring the Act back to Parliament to remedy

the defects that the Constitutional Court would have identified.

The Agency and the Department have already indicated in their earlier papers at the High

Court, that should an order of unconstitutionality be granted, the court grants the just and

equitable order, to allow 24 months, for the legislature to remedy the provisions in the Act

which would have been found to be unconstitutional.

Twenty-Four (24) months may not be sufficient to legislate AARTO to conduct public

consultations, NEDLAC processes, and fulfil all parliamentary processes required. In this

instance, the Executive Authority may shortly before the lapse of 24 months request a

possible extension and advance compelling reasons beyond the control of the

government. In this regard, the Agency Strategic direction will be premised on the latter

scenario in charting decisions for the year ahead.

10.1.1 AMIP

The AMIP Plan would have to be re-baselined to factor in objective timelines including

consideration of the time required for the legislative review. An audit would be required to

determine the implications of the Constitutional Court decision on the completed work

packages vs possible new directives which may also require additional time.

The current AMIP allocated budget has been analysed and financial resource

requirements identified. Only about R86 million from the ring-fenced AMIP budget will be

utilised for the financial year and about R129 million is earmarked for deferment to the next

financial year in consultation with the DoT and Treasury.

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10.1.2 Staffing Implications

In the immediate, the Agency may consider capacitating the Legal, Research, Project, and

provincial office. This with the view to commence with the preparation of re-baselining the

AMIP project and preparing for national rollout in about 36 to 48 months given the need

for the review of the legislation and correction of the Constitutional errors in law. This may

include a month other, the need for the AARTO Act to rather set standards and allow

provinces to regulate and administer PDS & Rehabilitation programmes.

Good prospects exist that the Agency may be allowed to administer the Appeals Tribunal

though using a different dispensation, which advances independence thereof. In this case,

a progressive approach to staffing all divisions would have to be adopted wherein only

required vacancies are filled.

Key to consider is the necessity to amplify staff in the core business, particularly

representations, enforcement order and revocations, back office, and frontline as well as

communication division. Research and project offices would have to be capacitated to

support core business functions to the point of a full rollout.

10.1.3 Core Business

All core functions including communications and marketing would continue to be functional

in their current form and discharge responsibilities within the Tshwane and Johannesburg

jurisdictions. This will be the case until the AARTO Rollout date is proclaimed.

Improvement in the AARTO value chain would be in focus to resolve the postage and

system challenges.

10.1.4 Marketing & Communication

A detailed response plan would need to be funded to communicate the judgement and its

implications. This function would have to detail the plan of action and projected timelines

until the AARTO legislation is proclaimed. Further robust education drives would have to

be prioritised for motorists to be advised on their rights and obligations in Tshwane and

Johannesburg as well as when the legislation is rolled out nationally. This option provides

the RTIA an opportunity to take advantage of lessons learned and deploy a potent

communication and marketing drive.

10.1.5 Finance & SCM

In this instance, Treasury would be approached for sufficient funding of the AARTO Rollout

similar to the current ENE allocation earmarked for the AARTO implementation. The issue

of office accommodation being relevant would come into focus. The current 2021/2022

Approved AMIP Budget would have to be audited for a possible funding forecast and

development of a new procurement plan geared for the AARTO implementation in the

short to medium term given the time it may take to review and consult on the legislation.

10.1.6 AARTO Readiness Audit

The High Court Judgement in this instance would require an approach to IA readiness

audit. Having learned from the previous readiness assessment interventions wherein IA's

advance their readiness while this is not the case, this requires the RTIA to investigate

prospects of an approach that would not only conduct an audit but further provide support

to IA's to ensure that they are ready at the time the proclamation date is communicated.

10.1.7 Management Information Systems

Among the most pervasive challenges in the RTIA is the deployment of IT Solutions to

existing problems and improvement of business efficiencies, records management,

business integration, machine learning, robotics, and automation among others. A positive

judgement from the CC will require a huge investment in IT systems to make access easier

for clients and big businesses.

The need to consider the national footprint of services without having physical people

country-wide, particularly in servicing rural areas may be crucial to champion. The

aggressive deployment of online services, self-service kiosks, and integration of AARTO

with convenience stores may assist with improved business operations and extended

services.

10.1.8 Research & Development

In all scenarios presented, the R&D function becomes central to the resolution of all

possible outcomes. Research is identified as the panacea to the resolution of

transportation of solutions identified in 1st world countries and determine or after their fit in

South Africa. The Agency will embark on a robust research and development programme, including but not limited to:

- AARTO Socio-Economic Impact Assessment: JHB & Tshwane
- AARTO Implementation Assessment 2016-2021
- Demerit Point System
- AARTO Brand Reputation
- Driver Rehabilitation approaches

### 11. Strategic Choice

The analysis of the scenarios above suggests that scenario 1 & 3 is the most probable to come out of the Constitutional Court Judgement, premised on history. It is highly unlikely for the CC to declare the legislation unconstitutional and invalid. The court takes a view that the interpretation of statutes should take into consideration the spirit purport and objects of the legislation in question.

In interpreting the law, judicial officials are encouraged to read the law in such a manner that a law complies with the spirit of the Constitution considering the Bill of Rights. In this case, the safety, security, and economic rights of road users come into focus and the exceptions provided for in section 44(2) of the Constitution justifiably kick in.

Noting the administrative and operational concerns raised during public consultations, it may be necessary to revisit many sections in the AARTO legislation, except that it is not yet clear whether legislation that is passed into law but not yet in operation can be reviewed. It is in light of the above that the strategic pathway presented in Scenario 3 is preferred by the RTIA. While different future pathways exist under the circumstances, a pathway guided by dynamics in scenario 3 will be pursued in the short to medium term.

Current core business operations will pursue at a lower than planned rate, particularly communication in the development of the CC matter, elective options, as well as rights and obligations of road users in the AARTO programme. Stakeholder Consultation will be the bedrock of the strategic pathway with the view to obtain buy-in and support from partners and IA's.

Improvement of weaknesses in core business values chain including but not limited to turn-around times to finalise representation, review of the adjudications framework with a bias to improving weaknesses in increased successful revocations and representation. Critical analysis of SAPO operations will come into focus, with the view to improve response timelines and timeous status updates. Monitoring of AARTO partners will also be prioritised.

Research and Development will dominate the pathway chosen to premise AARTO programmes on scientific and widely consulted programmes that enjoy legal and constitutional compliance.

Improvement of the internal control environment will take centre stage with the view to improve the AG audit outcomes, prudent financial management, heightened risk management, and effective supply chain policies and processes.

# 12. RTIA THEORY OF CHANGE

No.	Programme	Outcome	October		
÷	AARTO ADMINISTRATION &	Cultivate good road user behaviour through	AARTO Education &	Social Media Campaigns	AARTO Educated & Informed Road User
		educational programs	Awareness Campaigns	Mainstream Media Campaigns	
23	ADJUDICATION & AARTO SUPPORT	Efficient & Fair Adjudication processes	Improved & Efficient AARTO system & Processes	% of received representations adjudicated within 21 days from date of receipt	Existence Seamless, Efficient, and real-time AARTO systems
ri	AARTO INFORMATION & ANALYTICS	RTIA IT Business Enablement	ICT Strategy Implemented	% ICT Strategy initiatives identified for Implementation in year 1	Improved organisational IT and business efficiencies
		Research & Analytics	Scientific Research Reports Produced	Number of Research Study Reports Produced	Improved governance & internal controls Informed scientific policy
		Clean Governance	Olean Audh Opinion	% Implementation of Audit Action Plan AG Audit Opinion	Prudent financial management and Improved
			Adequacy of Responses to Parliamentary Questions	% Responses to Parliamentary questions within the stipulated timeframes	control environment
4		Improved governance &	Resolution of reported incidents of corruption	% Resolution of reported incidents of corruption within 180 days	
	SUSTAINABILITY	ionico parametra de la contra del l	The functionality of Social & Ethics Structures	Social and Ethics committee structures operationalized. Champions appointed and Trained	
			Elimination of Wasteful & Fruitless Expenditure	% Reduction of cases of wasteful & fruitless expenditure	

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RTIA APP: 2022/2023

Compliance to 30-day Payment of suppliers Payment & Suppliers Turn	ogramme	Outcome	Output	Indicatose	
Compliance to 30-day Payment of suppliers Payment & Suppliers Turn				Indicators	ILLIDACI
Compliance to 30-day Payment of suppliers Payment & Suppliers Turn			Reduction of irregular expenditure	Instances of irregular expenditure identified	
		Compliance to 30-day	Payment of suppliers	Payment & Suppliers Turn	

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## 13. LOGICAL FRAMEWORK

RISK FACTORS	reach and brand	Communication reach and Brand reputation	Limited Control and influence resulting from External dependency	I. Ineffective ICT     enablement     Cover-reliance on     RTMC NaTIS (NCR)     3. Exposure to cyberattacks and data breaches	Possible lack of cooperation from identified IA's
ASSUMPTIONS The majority of Road	Users Have Access to social media	Mainstream media and public/community is a common public communication platform	It is assumed that RTIA will have the capacity to adjudicate received representations within 21 days	Approved ICT strategy is in existence	The implication of AARTO has a degree of socio-
MEANS OF VERIFICATION Social Media Platforms'	Monthly and Quarterly Performance Reports	Back to office reports with registers/Webinar recordings/an approved signed-off implemented campaign schedules/online and Hardcopy News Papers/TV/Magazines/Radio Soundbites and Bulletins/Electronic/Static Billboards and Media Monitoring Reports	NCR report	Approved ICT implementation report	Approved Study reports on AARTO Pitot Study, AARTO Socio-Economic Impact Study Assessment, and
ANNUAL TARGET	Campaigns	24 AARTO Campaigns	100% of Representations adjudicated within 21 days	50% ICT Strategy Initiatives identified for year 1 Implemented	4 Research Study Reports Produced
OUTPUT INDICATOR Education and	Awareness Social Media Campaigns Deployed	No of AARTO Education and Awareness Mainstream Media Campaigns Deployed	% Representations adjudicated within 321 days	% ICT Strategy Initiatives Implemented	Number of Research study reports produced
OUTPUT		AARTO Education and Awareness Campaigns	Improved & Efficient AARTO system & Processes	Implemented	Research Study Reports
No.		<del>-</del>	ri e	ri ri	4.

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No.	OUTPUT	INDICATOR	ANNUAL TARGET	MEANS OF VERIFICATION	ASSUMPTIONS	RISK FACTORS
				PDS & Rehab. And Actuarial study on AARTO fees	economic impact on	
หก่	Unqualified Audit Opinion	% Implementation of Audit Action Plan	100% implementation of an audit action plan based on 2021/22 AGSA report	Audit Findings Dashboard and Internal Audit Follow-up Report's (only during Quarter 4)	The RTIA to adhere and monitor the audit action plan	Subjectivity in the definition of a clean audit
			Clean Audit	AGSA Audit opinion		
ဖ်	Adequacy of responses to Parliamentary Questions	% Responses to Parliamentary questions within the stipulated timeframes	100% responses to parliamentary questions	Official Parliamentary question and answer to each question.	Parliament frequently asks the DoT questions on the running and compliance of the Agency to prescripts. The Agency is obligated to respond to all questions by Parliament	Irregularities in compliance and reporting processes
2	Resolution of reported incidents of corruption	% Resolution of reported incidents of corruption	95% Resolution of reported incidents of Corruption within 180 days	Registrar signed off Bi- Annual Reports on steps taken to ensure resolution of reported incidents of corruption	The nature of the traffic management business has historically been dominated by reports of bribery and	Irregularities in compliance and reporting processes
တ်	The functionality of social and ethics structures and adequate capacity	The social and Ethics committee established and operationalized	12 Social & Ethics Champions appointed and trained.	Registrar's Signed off Letter of Appointment and minutes of Committee and training reports	The RTIA has sufficient skilled human resources that can establish and maintain ethics committee meetings. This is premised on the increased importance of integrity in government	Inability to infuse the culture of morality and ethics

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OUTPUT	OUTPUT	ANNUAL TARGET	MEANS OF VERIFICATION ASSUMPTIONS	ASSUMPTIONS	RISK FACTORS	
Reduced instances of wasteful and fruitless expenditure	No instances of wasteful & fruitless expenditure identified	Zero instances of Wasteful and Fruitless Expenditure identified in the year under review (Exemptions made for previous years)	Financial & Expenditure Accounts and Internal Audit Reports (where applicable)	The RTIA has in recent years recorded fruitless wasteful and expenditure	Negative outcome	
Reduced instances of irregular expenditure	No instances of irregular expenditure identified	Zero instances of irregular expenditure were identified in the year under review. (Exemptions made for previous years)	Financial & Expenditure Accounts, Internal Audit Reports, and SCM monthly reports	The RTIA has in the current financial identified irregular expenditure as per findings of the AG in the previous financial	Negative audit outcome	
30 days Payment turnaround time of suppliers with valid invoices	Number of days to Supplier Payment Turn Around Time	30 Days	Financial Reports	Approved Budget and procurement Plan	Non-Compliance	

Table 3: Logical Framework

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# 14. PART C: MEASURING RTIA PERFORMANCE

14.1 Institutional Programme Performance Information

14.1.1 Impact Statement

Impact Improved road user beh Statement rehabilitation.

Improved road user behaviour derived from education and awareness, fair adjudication, driver accountability, and rehabilitation.

14.1.2 Programme 1: AARTO Administration & Education

Purpose: The programme exists to facilitate and ensure systems and processes for responsive AARTO administration, education, and awareness interventions. 14.1.2.1

Strategic Goal 1: Enable a culture of AARTO compliance through efficient AARTO administration and targeted awareness campaigns

	Outcome	Outputs	Output Indicators	Baseline/Estimated Performance		MTEF Targets	
0				2020/21	2021/22	202202	ACICCOC
	Cultivate good road user	Increased AARTO Education and	No of AARTO Education and Awareness Social Media Campaigns Deployed	36 Campaigns	36 AARTO Education and Awareness Social Media Campaigns	100 AARTO Education and Awareness Social Media Campaigns	120 AARTO Education and Awareness Social Media Campaigns
	through educational programs	Awareness Campaigns	No of AARTO Education and Awareness Mainstream Media Campaigns	360 Campaigns	24 AARTO Education and Awareness Mainstream Media Campaigns	24 AARTO Education and Awareness Mainstream Media Campaigns	25 AARTO Education and Awareness Mainstream Media Campaions

Table 4 KPIs Programme 1 AARTO Administration and Education

## 14.1.3 Programme 2: Adjudication & AARTO Support

14.1.3.1 Purpose: This programme exists to ensure adjudication and AARTO stakeholder management activities in line with the provisions of the AARTO Act.

		Strategic Goal 2: \	Strategic Goal 2: Voluntary compliance with road traffic laws	ffic laws		
Outcome	Outputs	Output Indicators	Baseline/Estimated Performance		MTEF Targets	
			2020/24		4010000	
Efficient and Fair Adjudication Processes	Improved & Efficient AARTO system & Processes	% Representations adjudicated within 21 days from date of receipt	100% of representations adjudicated within 21 days from date of receipt	N/A	2023/24 100% adjudicated within 100% adjudicated 21 days within 21	2023/24 100% adjudicated within 21

Table 5:KPI Programme 2 - Adjudication and AARTO Support

## 14.1.4 Programme 3: AARTO Information & Analytics

Purpose: The existence of this programme is the institutionalization of information management in line with the provisions of the AARTO legislative framework. Key functions and outputs include but are not limited to research, digital technologies, and data management. 14.1.4.1

3,	Strategic Goal 3: Bui	ild, implement and n	Strategic Goal 3: Build, implement and maintain a digital platform to enable intelligent & smart RTIA operations  Baseline/Estimated	able intelligent & sı	mart RTIA operations	
	Outputs	Output	Performance		MIEL Jargets	
RTA IT Business Enablement	ICT Strategy Implemented	% ICT Strategy initiatives Implemented	New	Development of the RTIA ICT Strategy	50% Implementation of ICT Strategy initiatives identified for year 1	2023/24 100% Implementation of ICT Strategy Initiatives for the reporting period
Reliable Road ser Research & Analytics	Reliable Road Research Study User Research & Papers Produced Analytics	Number of Research Study Papers Produced	New	New	4 Papers produced	4 Papers produced

Table 6:KPs Programme 3 - AARTO Information and Analytics

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### RTIA APP: 2022/2023

## 14.1.5 Programme 4: Governance & Sustainability

Purpose: The programme exists to provide strategic leadership and support to the RTIA for the successful implementation of its legislative mandate through the efficient and sustainable provision of resource solutions and services. The programme consists of the office of the Registrar, Financial Management, Corporate Services, ICT, Legal Services, Compliance, and Risk Management. 14.1.5.1

Strategic Goal 4: Ensure effective and efficient enterprise, risk, and compliance management

o N	Outcome	Outputs	Output Indicators	Baseline/Esti mated Performance		MTEF Targets	
4	86			2020/21	2021/22	2022/23	2023/24
	governance	Opinion	% Implementation of Audit Action Plan	New	% Decrease in number of negative findings	100% implementation of an audit action plan based on 2021/22 AGSA report	implementation of an audit action plan based on 2021/22 AGSA report
						Clean Audit	Clean Audit
5 V	Improved governance and strengthened	Adequate & timeous responses to Parliamentary Questions	% Responses to Parliamentary questions within the stipulated timeframes	New	2 reports on responses to Parliamentary questions within stipulated timeframes	100%	100%
<b>x</b> 0	control environment Compliance to 30- day payment requirement	Resolution of reported incidents of corruption	% Resolution of reported incidents of corruption	New	95% resolution of reported incidents of corruption within the stipulated timelines	95% resolution of reported incidents of corruption within 180 days	95% resolution of reported incidents of corruption within 180
<b>5</b> )		Functional social and ethics structures	Number of S&E Champions appointed and trained	New	2 Reports on Social and Ethics Committees established and	12 Social & Ethics Champions Appointed and Trained	Ethics principles operationalized within the RTIA

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No Outcome	me Outputs	Output Indicators	Baseline/Esti mated Performance		MTEF Targets	
			2020/21	2021/22	2022/23	ACCEPAC
	adednate					47IC707
	capacitated					
10	Zero wasteful and	Instances of	New	% reduction of	Zam instances of	
	fruitless	wasteful & fruitless		Wasteful and	Wasteful and Fruitlese	Zero instances or
	expenditure	expenditure		Fruitless	Expenditure incurred	Wasterul and Englished
	identified			Expenditure		incurred
	Zero irregular	Instances of	New	% reduction of	Zero instances of imenular Zero instances of	Zom instance
	expenditure	irregular		irrequiar expenditure	expenditure	impositor
	dentified	expenditure			cyperatrice	Hregurar Transfer
		identified				expenditure
71	Suppliers paid	Payment &	New	100% Compliance to	30 Days	30 Dave
	within 30 days	Suppliers Turn		30-day payment		2622
		Around Lime Compliance		requirement for valid		

Table 7: KPIs Programme 4 - Governance and Sustainability

## 15. Annual Quarterly Performance Targets

15.1 Programme 1: AARTO Administration & Education

Output	Section of the last	The state of the s		Ough	erly Targets	
Indicators	Period	Annual Target	1st	2nd	3ug	4th
Number of AARTO Education and Awareness Social Media Campaigns Deployed	Quarterly	100 AARTO Campaigns	25 AARTO Campaigns	20 AARTO Campaigns	35 AARTO Campaigns	20 AARTO Campaigns
1.2 Number of AARTO Quarterly Education and Awareness Mainstream Media Campaigns Deployed	Quarterly	24 AARTO Campaigns	06 AARTO Campaigns	06 AARTO Campaigns	08 AARTO Campaigns	04 AARTO Campaigns

15.2 Programme 2: Adjudication & AARTO Support

					Quarte	rly Targets	
e e	Output Indicators	Reporting	Annual larget 2022/23	18.	2nd	3rd	Ę
2.1	2.1 % Of Guarterly representations adjudicated within 21 days of date of receipt		100% of representations adjudicated within 21 days of date of receipt	100%	*00%	,100%	100%

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15.3 Programme 3: AARTO Information & Analytics

ICT Strategy  Leveloped  Number of Bi-Annuality A Research Papers  Papers Produced  Annuality Annuality Annuality Produced  Papers Produced  Annuality Annuality Annuality Produced  Progress Report	Mo					Quarterly Te	argets	
Auarterly 50% of ICT Strategy - ICT Implementation year 1 implemented Plan Produced Bi-Annually 4 Research Papers - Progress Report		Indicators	Reporting Period	Annual Target 2022/23	ıst	2nd	3rd	4 <sup>th</sup>
Number of Bi-Annually 4 Research Papers - Progress Report Progress Report Progress Report.		ICT Strategy Developed	Quarterly	50% of ICT Strategy Initiatives identified for year 1 implemented		ICT Implementation Plan Produced		50% of ICT Strategy Initiatives identified for Implementation in year t
	3.2	Number of Research study Papers Produced	Bi-Annually	4 Research Papers produced		Progress Report.		4 Research Papers Produced

15.4 Programme 4: Governance & Sustainability

og N	Output Indicators	Reporting	Annual Target 2022/23	£.	Quarterly Targets	Targets 3"	**
-	% Implementation of Audit Action Plan	Cuarterly	100% implementation of an audit action plan based on 2021/22 AGSA report Clean Audit	Progress Report on Audit Action Plan based on 2020/2021 findings implemented		Approved Audit Action Plan based on 2021/22 audit findings	Progress Report on Audit Action Plan for 2021/2022 Findings implemented
4.2	% Department	D: A				Clean Audit	Clean Audit
	Parliamentary questions within stipulated timelines	or-Millianiy	100% responses to parliamentary questions		100% responses to partiamentary questions	•	100% responses to
4.3	% Resolution of reported incidents of corruption	Bi-Annually	95% Resolution of reported incidents of		95% Resolution of reported incidents of Corruption within		95% Resolution of reported incidents of Corruption within

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O N	Output Indicators	Rospeting	Assessed Tanana		Quarterly Targets	Targets	
		Period	2022/23	L	2,,,	3,4	4.0
			Corruption within 180 days		180 days		180 days
4.	The social and Ethics committee established and operationalized	Quarterly	12 Social & Ethics Champions appointed and trained.	12 Social & Ethics Champions appointed & establishment of operational Social	12 Social & Ethics champions trained		r
4.5	Reduction of Wasteful and Fruitless Expenditure	Bi-Annual	Zero instances Wasteful and Fruitless Expenditure incurred for the reporting period		Zero wasteful & fruitless expenditure incurred		Zero wasteful & fruitless expenditure incurred
4.6	Reduction of Irregular Expenditure	Bi-Annual	Zero instances of irregular expenditure identified for the reporting period		Zero irregular expenditure incurred	ę	Zero irregular expenditure incurred
4.7	4.7 Compliance to Supplier Quarterly Payment Turn Around Time	Quarterly	30 Days payment tumaround time	30 Days	30 Dâys	30 Days	30 Days

Table 11: Programme 4 Annual Performance Targets

RTIA APP: 2022/2023

## 16. Programme Resource Allocations

Figures in R'000			Audited			Current Van	10.00		
	2016117	201718	2019/20	2019220	2020004	The same of the sa	Medili	medium I erm Estimates	
Sovernment grant	10 092,00	17 696 00	11 722 00	סט טבע ב	The same of the sa	2011.75	2022/23	2023/24	20240
Earmarked Funding (Ring-fenced)			11166,00	00,077	8,193.00	8,648,00	9 076,00	9 468 nn	40 202 20
Infringement fees	140 000 001	40,000,000				215,754,00	165 187 00	143 520 00	וס כמלי
Adjusted Rudnet/Dalief Conding	On'one nei	100 (30°) (10)	160 060,00	270 867,00	260,251.47	294 186 00	342 034 00	00,020,000	
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Other Income	151.00	30.00	00 120		The sale sale	11 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	ARCHITICAL CO.	District of the leading of the leadi	
Impairment loss on assets		000	3/4,00	401,00	303,37				
Depreciation and amortization on									
	4 170,00	3 372,00	3 309,00	3 567,00	4.893.413	3 932 00	A 460 00		
Employment costs	76 703 00	R2 24C AA	04 707 40			0.000	4 106,00	4 418,08	4 683, 16
Other operating expenses	00 200 00	07 510,00	00 /0/ 10	126 605,00	85 261 00	179,112,00	189.022.00	107 577 00	1000 000
Repairs and maintenance	02 / 30,00	125 157,00	103 664,00	125 009,00	49,287,734.00	301,224.00	255 354 An	CC 303 3CC	108/2/807
The state of the s	353.00	296,00	79.00	405.00	766.584		DO:LOCIONA TOTAL	200,090.73	101,057.57
Kental Mobile Buses	958,00	11 665,00	10 401 00	13 632 00	010 000			2000	
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(Deficit) / Surplus	16 105 00	000000			TOUR PERSON	916 506 00		Name and Address of the last	
Capital expenditure	00,001 01	30,800.00	20 404,00	11,153,854	205,513,448	,	00.0	000	
Table 12. Programme Bearing All	000000	7 /85,00	1 408 00	8 900.00	10 187 000	40 000 00	000000	מס"מ	W,0

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316,218.00	18.00 518 588 00	405 205 50		21,000,00

Table 13: Budget Allocation for Programmes as per ENE

### 17. Updated Key Risks and Mitigation

Outcome	Key risks	Mitigation
Improve RTIA accessibility and voluntary compliance	Failure to influence change in road user behavior	Proactive planned communication across all mediums     Memorandum of understanding with GCIS     Collaborating with provincial partners
	NaTIS downtime	Spring framework     System support deployed nationally     Secalation mechanism
	Ineffective project governance and management	1. ANSC     2. PMBOK framework     3. DoT Oversight Committee     4. Technical Committee     5. Subject matter experts     6. Revision of the PMO Structure
The efficient and fair adjudication process	Illegal utilisation of AARTO fees by municipalities	1. Bank and Retailers collecting 2. Email letters to Collecting agents for the transfer of AARTO revenue into AARTO Bank accounts 3. Impairment provision 4.SLAs with some municipalities 5. Awareness campaigns (SMS) 6.AARTO APP and AARTO website
	AARTO might be confirmed to be unconstitutional and invalid	Appealing the high court judgement     Legislative review
mproved governance and strengthen the internal control environment	Irregularities in compliance and reporting processes	System integration between HR, Finance, and SCM     Capacitation of Finance and SCM units     Inclusion of procurement and compliance deliverables in EXCO members and managers' score cards     Implementation of organisational structure     Training of employees on SCM

Outcome	Key risks	Mitigation
	Inability to infuse the culture of morality and ethics	Approval of social, ethics, and transformation strategy     Approval of the code of conduct     Appointment and training of ethics champions     Establishment of ethics subcommittee at the ANSC level
	Inability to sustain the RTIA operations	Scaling down on some operations     Alternative Funding streams
RTIA IT Business Enablement	Ineffective ICT enablement	Approved operational plan for IT     IT staff members playing different roles
	Over-reliance on RTMC NaTIS (NCR)	DoT Oversight Committee and engagement between Accounting Officers and executives of RTIA & RTMC     MoU with RTMC     Business requirements and application of UAT on new transactions
	Exposure to cyber-attacks and data breaches	Application of adequate security standards (Firewalls, anti-virus, SW updates, physical security, and access control procedures)     2. Audit trail     Servers are clustered for redundancy     Daily, weekly, and monthly back-ups of data     Offsite storage of backed-up data

Table 14: Risk and Mitigation

### 18. Programme 1: AARTO Administration & Education

**Strategic Goal 1:** Enable a culture of AARTO compliance through efficient AARTO administration and targeted awareness campaigns

Indictor Rel #	TID-1.1
Indicator Title	Number of AARTO Education and Awareness Social Media Campaigns Deployed
Definition	100 Education and Awareness Campaigns/ themes deployed per quarter on social media platforms. A campaign is defined by the number of social media engagements/posts/ activities designed to communicate one message. A campaign can be repeated in a different quarter. A campaign should have a minimum of eight (8) posts.
Source of Data	Social Media Platform
Method of Calculation	Cumulative
Means of Verification	Social Media Platforms' Monthly and Quarterly Performance Reports
Assumption	The majority of Road Users Have Access to social media
Disaggregation of Beneficiaries (where applicable)	N/A
Spatial Transformation (Where applicable)	N/A
Reporting Cycle	Quarterly
Desired Performance	Higher than targeted social media campaigns are desired to increase education and awareness of the road user population.
Indicator Responsibility	DR: SDME

Indictor Ref#	TID-1.2
Indicator Title	Number of AARTO Education and Awareness Mainstream media and public/community Campaigns
Definition	Twenty-four (24) AARTO Education and Awareness Mainstream media and public/community campaigns conducted through face-to-face or online or print media platforms or radio stations (commercial/national / community) or electronic or static billboards to heighten AARTO awareness. Depending on the level of importance, a campaign can be repeated in a different quarter.
Source of Data	Monthly and Quarterly Communication Unit Report
Method of Calculation or Assessment	Cumulative
Means of Verification	Back to office reports with registers/Webinar recordings/an approved signed-off implemented campaign schedules/online and Hardcopy News Papers/TV/Magazines/Radio Soundbites and Bulletins/Electronic/Static Billboards and Media Monitoring Reports
Assumptions	Mainstream media and public/community is a common public communication platform
Disaggregation of Beneficiaries (where applicable)	N/A
Spatial Transformation (where applicable)	N/A
Reporting Cycle	Quarterly
Desired Performance	Higher than targeted mainstream media campaigns are desired to increase education & awareness in the general road user population.
Indicator Responsibility	DR: SDM&E

### 19. Programme 2: Adjudication & AARTO Support

Strategic Goal 2: Voluntary compliance with road traffic laws

Indictor Ref #	TID-2.1
Indicator Title	% Of received representations adjudicated within 21 days of the date of receipt
Definition	The indicator measures the percentage of representations adjudicated that fall within the window period from the received date.
Source of Data	NCR report obtained directly from the RTMC.
Method of Calculation	100% of representations received between 1 April 2022 to 31 March 2023 should be finalised within 21 days from the date of receipt, despite whether representations are successful or not. 21 Days calculated per calendar day. This formula applies despite the reporting period. Monthly, quarterly and Annual reports will outline,  Received in the reporting period  Carried forward from the previous period  Finalised in the reporting period; and  Remaining pending in the reporting period
Means of Verification	NCR report
Assumption	It is assumed that RTIA will make provision for additional and ad-hoc capacity to adjudicate received representations within 21 days
Disaggregation of Beneficiaries (where applicable)	N/A
Spatial Transformation (where applicable)	N/A
Calculation Type	Cumulative year to date
Reporting Cycle	Quarterly
Reporting Cycle  Desired Performance	Quarterly  100% adjudicated in less than 21 days from date of receipt

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### 20. Programme 3: AARTO Information & Analytics

**Strategic Goal 3:** Build, implement and maintain digital platform to enable intelligent & smart RTIA operations

### 20.1 : ICT Strategy Initiatives Implemented

Indictor Ref#	TID-3.1
Indicator Title	ICT Strategy implemented
Definition	Implementation of initiatives in the approved ICT Strategy with 50% initiatives identified for year 1 achieved by end of the financial year
Source of Data	Approved ICT Strategic Plan of 2022
Method of Calculation or Assessment	Quantitative
Means of Verification	Approved ICT implementation report with 50% initiatives identified for Year 1
Assumptions	Approved ICT strategy is in existence
Disaggregation of Beneficiaries (where applicable)	N/A
Spatial Transformation (where applicable)	N/A
Reporting Cycle	Quarterly
Desired Performance	100% implementation of the ICT Strategy, business automation, integration, and document management.
ndicator Responsibility	DR: TIM

Indicator Ref#	TID-3.3
Indicator Title	Research Reports Produced
Definition	4 Approved Research Study Papers produced on the following issues impacting on implementation of the AARTO Act, including:  - AARTO Pilot Report: 2010/2021  - AARTO Socio-Economic Impact Assessment  - PDS & Rehabilitation; and  - Actuarial Study on AARTO Fees, levies & RTIA funding Model
Source of Data	Data Collection Report & Literature Review Documented
Method of Calculation ( Assessment	or Qualitative
Means of Verification	4 Approved Research Papers produced
Assumptions	N/A

Disaggregation of Beneficiaries (where applicable)	N/A
Spatial Transformation (where applicable)	N/A
Reporting Cycle	Annually
Desired Performance	4 Research papers on traffic management produced
Indicator Responsibility	DR: SDME

### 21. Programme 4: Governance & Sustainability

**Strategic Goal 4:** Ensure effective and efficient enterprise management, governance, risk, and compliance

Indicator Ref#	TID-4.1
Indicator Title	Implementation of Audit Action
Definition	Reduction of negative audit findings with a clean audit obtained from the AG
Source of Data	Auditor-General Management Report and Audit Report
Method of Calculation	Qualitative
Means of Verification	AG Audit Findings Dashboard and Internal Audit Follow-up Report/s
Assumption	The RTIA to adhere and monitor the audit action plan
Disaggregation of Beneficiaries (where applicable)	N/A
Spatial Transformation (where applicable)	N/A
Reporting Cycle	Quarterly
Desired Performance	100% Implementation of AAP & obtaining a Clean Audit Opinion
Indicator Responsibility	CFO

Indictor Ref#	FID:4.2
Indicator Title	% Responses to Parliamentary Questions within the Stipulated Timeframes
Definition	The ability of the RTIA to formally respond to official parliamentary questions within the time stipulated in each question

Source of Data	RTIA Parliamentary Question Register
Method of Calculation	Quantitative
Means of Verification	Official Parliamentary question and answer to each question.
Assumptions	Parliament frequently asks the DoT questions on the running and compliance of the Agency to prescripts. The Agency is obligated to respond to all questions by Parliament
Disaggregation of Beneficiaries (where applicable)	N/A
Spatial Transformation (where	N/A
applicable)	
Reporting Cycle	Biannually
Desired Performance	100% of questions asked in Parliament should be responded to within the stipulated time
Indicator	DR: SDME
Responsibility	

Indictor Ref #	TID:4:3
Indicator Title	% Resolution of Reported Cases of Corruption
Definition	The cases of corruption differ in complexity and require different competencies, which may not always be within the control of the Agency. The agency is required to report on a Bi-annual basis on the status of each case of corruption in line with the RTIA Fraud Prevention Policy within 180 days.
Source of Data	Whistle-blower Report, RTIA Fraud & Corruption Case Register
Method of Calculation	Quantitative
Means of Verification	Registrar signed off Bi-Annual Reports on steps taken to ensure resolution of reported incidents of corruption within 180 days. This only applies to all internal matters and only in those instances where the RTIA has control. All matters dealt with outside the control of the Agency are not part of the measurement of the APP target.
Assumptions	The nature of the traffic management business has historically been dominated by reports in instances of bribery and corruption
Disaggregation of Beneficiaries (where applicable)	N/A
Spatial Transformation	N/A
(where applicable)	Diamous
Reporting Cycle	Biannually
Desired Performance	95% resolution of reported incidents of corruption within 180 days
Imdicator Responsibility	Executive Legal & Executive Corporate Services

Indicator Ref #	TID-4.4
Indicator Title	Social & Ethics Committees Established and Operationalised
Definition	The RTIA to establish and operationalise internal Committees that focus on ethics through the appointment and training of Social & Ethics Champions
Source of Data	Social & Ethics Champions Appointment Letters and Committee Reports
Method of Calculation	Quantitative
Means of Verification	Registrar's Signed off Letter of Appointment and minutes of Committee reports, Quarterly training reports & correspondence
Assumptions	The RTIA has sufficient skilled human resources that can establish and maintain ethics committee meetings. The RTIA workplace skills plan and budget makes sufficient provision.
Disaggregation of Beneficiaries (where applicable)	N/A
Spatial Transformation (where applicable)	N/A
Reporting Cycle	Biannually
Desired Performance	RTIA to submit two reports on the establishment and operationalization of Social & Ethics committees, appointment & training of Social & ethics Champions.
Indicator Responsibility	Executive: Legal & Compliance

Indicator Ref #	110-4.5
Indicator Title:	Reduction of Wasteful and Fruitless Expenditure
Definition	An entity to put internal control measures in place to maintain 0% wasteful and Fruitless expenditure. This provision only applies to new contracts and exclude irregular expenditure incurred from previous financial years.
Source of Data	RTIA Internal Audit Reports and Financial accounts
Method of Calculation	Quantitative
Means of Ventication	Financial Reports and Internal Audit Reports (where applicable)
Assumpliens	The RTIA has recorded fruitless and wasteful expenditure in the previous audit cycle
Disaggregation of Beneficianes (where applicable)	N/A

Spatial Transformation (where applicable)	N/A
Reporting Cycle	Bi annual
Desired Performance	RTIA to submit two reports on steps adopted by the Agency to maintain zero instances of fruitless and wasteful expenditure
Indicator Responsibility	CFO CFO

Indicator Ref #	TID-4.6
Indicator Title	Reduction of incidents of Irregular Expenditure
Definition	The entity to put internal control measures in place to reduce irregular expenditure by 100% during the year under review. This provision only applies to new contracts and exclude irregular expenditure incurred from previous financial years.
Source of Data	Internal audit reports, monthly RTIA Financial Reports, and SCM Reports
Method of Calculation	Quantitative
Means of Venfication	Financial & Expenditure Accounts, Internal Audit Reports, and SCM monthly reports
Assumptions	The RTIA has in the current financial identified prospects of irregular expenditure as per findings of the AG in the previous financial year
Disaggregation of Beneficiaries (where applicable)	N/A
Spatial Transformation (where applicable)	N/A
Reporting Cycle	Biannually
Desired Performance	RTIA to submit 2 reports on steps adopted by the Agency to reduce irregular expenditure

Indicator Ref#	TID-4.7
Indicator Title	Payment to supplier turnaround time
Definition	The measure of supplier payment turnaround times within 30 days
Source of Data	Internal payment system and valid invoices
Method of Calculation or Assessment	Quantitative
Means of Verification	Finance Report
Assumptions	There will be an approved budget & procurement plan

Disaggregation of Beneficiaries (where applicable)	At least 80% of business to be directed to BBBEE
Spatial Transformation (where applicable)	N/A
Reporting Cycle	Quarterly
Desired Performance	Valid invoices paid within 30 days with no invoice paid after 30 calendar days
Indicator Responsibility	CFO